# Section II

# Town Government Accounts

#### **Section II Highlights**

#### 1: General Government

- Funding for White Pond Management (see page 86)
- Sister Cities, and Concord Cultural Council support (see page 86)
- Half of Energy Conservation Coordinator salary covered by the General Fund (see page 96)
- Increased support for operating the Visitors Center (see page 102)
- Town's share to operate & maintain 37 Knox Trail (see pages 104-105)

#### 2: Planning & Land Management

- Moderate increase in funding for Regional Housing Services Office (see pages 114-117)
- Funding of Cross Town Connect (see pages 114-117)
- Increase in hours for Assistant Building Inspectors (see pages 124-127)
- Additional hours for the Public Health Nurse (see pages 128 -131)

#### 3: Finance & Administration

- Banking and legal fees are proposed to increase (see pages 140-143)
- Increase for Audit Services to comply with new GASB rules (see pages 144-147)
- Increase in cost for payroll and accounting software licenses (see page 156)

#### 4: Public Safety

- Increase in Overtime for Police Officers & Dispatchers (see pages 162-165)
- 2nd Ambulance Staffing (Decrease in use of Stabilization Fund) (see pages 166-169)
- Funding for new position of Fire Inspection Lieutenant for fire inspections and prevention (see pages 166-169)

#### 5: Public Works

- New position of Assistant Highway & Grounds Superintendent (see page 186)
- Increase for Snow/Ice removal (see pages 198-201)
- Additional capital funding for CPW equipment (see pages 204-205)

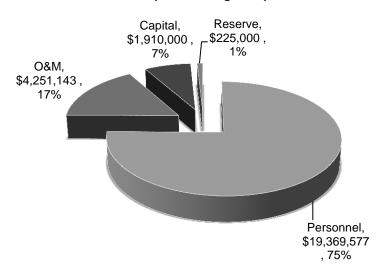
#### 6: Human Services

- Additional Library staffing for weekend hours (see pages 218-221)
- Additional General Fund support for the Community Services Coordinator and Youth Services Coordinator (see pages 222-225)
- Moderate increase in wage and hours for Outreach Coordinators and Van Drivers (see pages 226-229)
- Increase in Veteran benefits due to more beneficiaries (see pages 236-237)

## **Town Government Accounts**

#### **Overview**

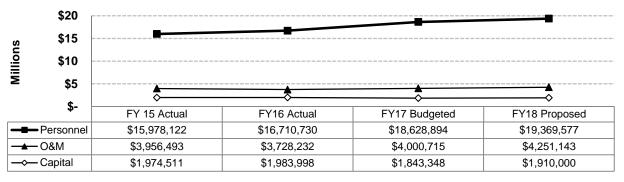
#### **FY18 Proposed Budget Expenses**



#### **Budget Highlights:**

- •The FY18 Town Government General Fund Appropriated Budget is \$23,064,013. After including funds transferred in by the Town's Enterprise Funds and other sources, the Total Budget is \$25,755,720.
- •The FY18 Appropriated Budget is proposed to increase \$1,050,000 or 4.8%, with personnel expenses increasing by 5.0%, operations and maintenance (O&M) by 6.1%, and capital expense increasing by 3.9%.
- •The FY18 Total Budget is proposed to increase by \$1,056,764 or 4.3%, with personnel expenses increasing by 3.0%, O&M by 6.3%, and capital expenses by 14.3%.

#### **Town Government - Expense Categories History**



Discussion: Personnel costs are the largest expense category of Town Government.

\$20,364,013

In this FY18 budget, Personnel expense represent 75% of the total budget, O&M represents 17%, and Capital represents 7% (the Reserve Fund appropriation of \$225,000 represents the remaining 1%).

Town Government - Budget and Appropriation History

#### \$30 \$25 \$20 \$15 \$10 \$5 \$-FY15 Actual FY16 Actual FY17 Budgeted FY18 Proposed ← - Budget \$24,698,956 \$25,755,720 \$21,909,126 \$22,422,960

**Discussion:** The Town Government budget and appropriation have generally shown a slight trend upward. The appropriation is funded through property taxes and is voted on at Town Meeting. The portion of the budget over and above the appropriation is funded by other sources, like transfers from the Town's enterprise activities (Light, Water, Sewer, etc.), State and Federal Grants, or through gifts and donations.

\$21,114,013

\$21,964,013

Appropriation

\$23,064,013

#### **Town Government Accounts**

#### Overview

## The FTE discussion and analysis below

includes all Town operations other than the Town's business-type activities (i.e., the Electric, Water, Sewer, Solid Waste, and Beede Center funds).

FTE counts include all regular, part-time, temporary, and limited status Town Government employees regardless of funding source.

Overtime hours are not included in the FTE counts.

## Full-Time Equivalents

A Full-Time Equivalent, or FTE, is calculated at 2,088 hours of employee service per year (40 hours per week times 52.2 weeks per year). For example:

- •1 employee @ 40 hrs./wk. year-round = 1 FTE
- •2 employees each @ 20 hrs./wk. year-round = 1 FTE.

#### FTE Discussion:

The FY18 proposed staffing levels represent an increase in Full-Time Equivalents (FTEs) of 0.44 over FY17 budgeted levels. Total Town Government FTEs are proposed to rise from to 226.82 to 227.26.

The changes are as follows:

- Human Resources is proposing additional overtime hours (0.06 FTE).
- The Visitors' Center proposes a slight increase of limited status services (0.11 FTE) in order to cover additional building maintenance.
- In the Elections account, it is proposed that the FY18 staffing level be decreased by 1,211 hours for Election Officers and Technicians, due to the expectation that there will be 1 election in FY18.
- The Health Division is proposing additional hours for the Public Health Nurse, and increase of (0.14 FTE).
- IT is proposing an increase in overtime hours (0.10 FTE).
- The Fire Department is proposing a new Fire Prevention Lieutenant position to manage fire inspections (1.00 FTE).
- 133 & 135 Keyes Rd are proposing the use of contracted cleaning services rather than hiring a full time employee (-1.00 FTE).
- The Library is proposing an increase of (0.30 FTE) to fund additional weekend staffing hours.
- Senior Services is proposing 522 additional hours for the Outreach Coordinators, and Van Drivers this nets to an increase of (0.25 FTE).
- Veterans' Services is proposing additional hours (0.04 FTE) to manage increased demand for services for the Veterans Agent.

	Town Government Full-Time Equivalents (FTEs) Detail									
Budget Unit	FY16 Budget	FY17 Budget	FY18 Proposed	FY17-FY1 Change						
1a Town Manager's Office	5.53	5.53	5.53	0.00						
1b Human Resources	4.00	4.07	4.12	0.06						
1c Facilities Management	2.00	2.02	2.02	0.00						
1d Energy Conservation	0.20	0.50	0.50	0.00						
1e Visitors' Center	0.13	0.04	0.15	0.11						
1f 37 Knox Trail	0.00	0.02	0.02	0.00						
2 Legal Services	0.00	0.00	0.00	0.00						
3a <b>Elections</b>	0.32	0.81	0.23	-0.58						
3b Registrars	0.10	0.10	0.12	0.02						
4 Town Meeting and Reports	0.00	0.00	0.00	0.00						
5a Planning	5.00	5.00	5.00	0.00						
_										
5b Natural Resources	3.86	0.91	0.91	0.00						
5c Inspections	5.39	5.66	5.66	0.00						
5d <b>Health</b>	4.16	4.16	4.30	0.14						
6 141 Keyes Road	0.00	0.50	0.50	0.00						
7 Finance Committee	0.00	0.00	0.00	0.00						
8a Finance Administration	5.00	5.00	5.00	0.00						
8b Treasurer-Collector	5.00	5.00	5.00	0.00						
8c Town Accountant	5.50	5.50	5.50	0.00						
8d Assessors	4.40	4.44	4.44	0.00						
8e Town Clerk	3.45	3.45	3.45	0.00						
9 Information Systems	3.34	3.75	3.85	0.10						
10 Town House	1.02	1.01	1.00	-0.01						
11 Police Department	46.30	46.30	46.30	0.00						
12 Fire Department	43.90	43.90	44.90	1.00						
13 West Concord Fire Station	0.00	0.00	0.00	0.00						
14 Police and Fire Station	0.03	0.03	0.03	0.00						
15 Emergency Management	0.00	0.00	0.00	0.00						
16 Animal Control Officer	0.00	0.00	0.00	0.00						
17a CPW Administration	4.00	4.00	4.00	0.00						
17b Engineering	7.00	7.00	7.00	0.00						
17c Highway Maintenance	13.28	13.78	13.78	0.00						
17d Parks and Trees	9.43	8.75	8.75	0.00						
17e Cemetery	1.47	1.19	1.19	0.00						
18 Snow and Ice Removal	1.77	1.77	1.77	0.00						
19 Street Lighting	0.00	0.00	0.00	0.00						
20 Public Works Equipment	0.00	0.00	0.00	0.00						
21 Drainage	0.00	0.00	0.00	0.00						
22 Sidewalks	0.00	0.00	0.00	0.00						
23 Road Improvements	0.00	0.00	0.00	0.00						
24 133 and 135 Keyes Road	1.00	1.00	0.00	-1.00						
25 Library	27.12	27.86	28.16	0.30						
26a Human Services	1.48	1.48	1.49	0.30						
26b Senior Services	8.93	9.06	9.31	0.01						
26c Recreation Services	0.50	0.75	0.75	0.00						
27 Harvey Wheeler Community	1.02	1.02	1.02	0.00						
28 Hunt Recreation Center	1.00	1.00	1.00	0.00						
29 Veterans' Services	0.45	0.45	0.49	0.04						
30 Ceremonies	0.00	0.00	0.00	0.00						
Totals	<u>227.08</u>	226.82	227.26	0.44						

Town Government (Accounts 1 - 34) - Expense Categories by Function

	ı	FY15 Actual	I FY16 Actual		F	Y17 Budget	FY18 Proposed	
General Government								
Personnel	\$	2,142,258	\$	2,359,095	\$	2,460,790	\$	2,466,965
O&M	\$	550,019	\$	544,729	\$	625,718	\$	676,438
Capital	\$	234,981	\$	340,722	\$	465,848	\$	412,500
Subto	tal \$	2,927,258	\$	3,244,546	\$	3,552,356	\$	3,555,903
Finance & Administration								
Personnel	\$	1,618,178	\$	1,820,573	\$	2,166,976	\$	2,150,959
O&M	\$	772,322	\$	750,309	\$	791,406	\$	896,480
Capital	\$	200,907	\$	179,009	\$	215,000	\$	245,000
Subto	tal \$	2,591,407	\$	2,749,891	\$	3,173,382	\$	3,292,439
Public Safety								
Personnel	\$	7,471,955	\$	7,943,264	\$	8,456,282	\$	8,453,653
O&M	\$	720,716	\$	729,403	\$	681,518	\$	693,695
Capital	\$	320,319	\$	378,179	\$	255,000	\$	250,000
Subto	tal \$	8,512,990	\$	9,050,846	\$	9,392,800	\$	9,397,348
Public Works								
Personnel	\$	2,697,850	\$	2,610,959	\$	2,981,264	\$	2,887,898
O&M	\$	1,273,210	\$	1,007,193	\$	1,214,769	\$	1,281,849
Capital	\$	1,064,443	\$	968,069	\$	887,500	\$	977,500
Subto	tal \$	5,035,503	\$	4,586,221	\$	5,083,534	\$	5,147,247
Human Services								
Personnel	\$	1,957,890	\$	1,904,983	\$	2,436,516	\$	2,516,179
O&M	\$	640,226	\$	686,598	\$	672,303	\$	687,682
Capital	\$	153,860	\$	118,019	\$	20,000	\$	25,000
Subto	tal \$	2,751,976	\$	2,709,601	\$	3,128,819	\$	3,228,861
Unclassified								
Personnel	\$	89,991	\$	71,856	\$	128,065	\$	893,923
O&M	\$	-	\$	10,000	\$	15,000	\$	15,000
Capital	\$	-	\$	-	\$	-	\$	-
Reserve	\$	-	\$	-	\$	225,000	\$	225,000
Subto	tal \$	89,991	\$	81,856	\$	368,065	\$	1,133,923
Town Government To	tal ¢	24 000 126	¢	22 422 060	¢	24 609 056	¢	25 755 720

Town Government Total <u>\$ 21,909,126</u> <u>\$ 22,422,960</u> <u>\$ 24,698,956</u> <u>\$ 25,755,720</u>

## Town Government (Accounts 1 - 34) - Funding Plan

	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars
General Fund	\$ 21,964,013	88.9%	\$ 23,064,014	89.5%	5.0%
Light Fund	452,730	1.8%	456,191	1.8%	0.8%
Telecom Fund	31,363	0.1%	31,363	0.1%	0.0%
Water Fund	652,717	2.6%	654,793	2.5%	0.3%
Sewer Fund	224,014	0.9%	224,942	0.9%	0.4%
Swim and Fitness Center	93,151	0.4%	89,074	0.3%	-4.4%
Solid Waste Fund	141,721	0.6%	140,595	0.5%	-0.8%
Parking Meter Fund	135,524	0.5%	135,132	0.5%	-0.3%
Recreation Fund	84,555	0.3%	86,805	0.3%	2.7%
Cemetery	166,846	0.7%	166,837	0.6%	0.0%
Retirement	130,014	0.5%	134,340	0.5%	3.3%
Misc.	522,307	2.1%	534,785	2.1%	2.4%
PEG Funds	-	0.0%	36,850	0.1%	N/A
Stabilization Fund	100,000	0.4%	-	0.0%	-100.0%
Totals	\$ 24,698,956	100.0%	\$ 25,755,720	100.0%	4.3%

## **Account Summary - General Government**

			<u>Budget</u>				<u>Appropriation</u>					
	Accounts			FY17		FY18	%∆		FY17		FY18	%∆
1a	Town Manager's Office		\$	619,587	\$	618,400	-0.2%	\$	385,112	\$	384,873	-0.1%
1b	Human Resources			373,607		393,242	5.3%		236,342		250,054	5.8%
1c	Facilities Management			238,348		290,000	21.7%		238,348		290,000	21.7%
1d	Resource Sustainability	′		118,433		126,000	6.4%		118,433		126,000	0.0%
1e	Visitors' Center			32,635		44,028	34.9%		32,635		44,028	34.9%
1f	37 Knox Trail			25,000		43,287	0.0%		8,334		17,762	0.0%
2	Legal Services			225,000		225,000	0.0%		225,000		225,000	0.0%
3a	Elections			39,289		13,627	-65.3%		34,815		13,627	-60.9%
3b	Registrars			10,460		11,231	7.4%		7,967		8,476	6.4%
4	Meeting and Reports			81,750		81,750	0.0%		44,900		44,900	0.0%
5a	Planning			565,506		475,036	-16.0%		478,856		386,153	-19.4%
5b	Natural Resources			290,056		278,416	-4.0%		235,177		221,810	-5.7%
5c	Inspections			472,221		486,187	3.0%		472,221		486,187	3.0%
5d	Health			389,810		398,672	2.3%		306,900		315,122	2.7%
6	141 Keyes Road			70,654		71,027	0.5%		70,654		71,027	0.5%
	To	tal	\$	3,552,356	\$	3,555,903	0.1%	\$	2,895,694	\$	2,885,019	-0.4%

## Account Summary - Finance and Administration

			<u>Budget</u>					<u>Appropriation</u>					
	Accounts		FY17		FY18	%∆		FY17		FY18	%∆		
7	Finance Committee	\$	3,410	\$	3,410	0.0%	\$	3,410	\$	3,410	0.0%		
8a	Finance Administration		506,989		485,147	-4.3%	\$	304,171	\$	291,073	-4.3%		
8b	Treasurer-Collector		513,624		517,705	0.8%	\$	291,656	\$	294,275	0.9%		
8c	Town Accountant		431,012		436,213	1.2%	\$	164,927	\$	163,319	-1.0%		
8d	Assessors		423,561		422,176	-0.3%	\$	423,561	\$	422,176	-0.3%		
8e	Town Clerk		249,744		250,958	0.5%	\$	246,744	\$	247,958	0.5%		
9	Information Systems		913,143		1,044,267	14.4%		790,818		921,919	16.6%		
10	Town House		131,899		132,563	0.5%		108,512		109,045	0.5%		
· · · · · ·	Tot	al \$	3,173,382	\$	3,292,439	3.8%	\$	2,333,799	\$	2,453,175	5.1%		

## Account Summary - Public Safety

		<u>Budget</u>						<u>Appropriation</u>					
	Accounts		FY17		FY18	%∆		FY17		FY18	%∆		
11	Police Department	\$	4,536,764	\$	4,552,534	0.3%	\$	4,453,109	\$	4,468,879	0.4%		
12	Fire Department		4,499,659		4,477,397	-0.5%	\$	4,443,659	\$	4,471,397	0.6%		
13	W. Concord Fire		40,289		39,664	-1.6%	\$	40,289	\$	39,664	-1.6%		
14	Police and Fire Station		275,011		284,816	3.6%	\$	275,011	\$	284,816	3.6%		
15	Emergency Management		15,077		16,937	12.3%	\$	15,077	\$	16,937	12.3%		
16	Animal Control		26,000		26,000	0.0%	\$	26,000	\$	26,000	0.0%		
	Total	\$	9,392,800	\$	9,397,348	0.0%	\$	9,253,145	\$	9,307,693	0.6%		

## **Account Summary - Public Works**

		<u>Budget</u>					<u>A</u>	ppr	<u>opriation</u>	
	Accounts		FY17		FY18	%∆	FY17		FY18	%∆
17a	CPW Administration	\$	400,346	\$	401,502	0.3%	\$ 195,289	\$	195,728	0.2%
17b	Engineering		712,237		709,504	-0.4%	\$ 395,323	\$	393,000	-0.6%
17c	Highway Maintenance		1,435,881		1,433,587	-0.2%	\$ 1,406,326	\$	1,404,032	-0.2%
17d	Parks and Trees		763,195		795,037	4.2%	\$ 668,270	\$	698,573	4.5%
17e	Cemetery		233,762		230,516	-1.4%	\$ 69,916	\$	66,679	-4.6%
18	Snow and Ice Removal		597,500		610,000	2.1%	597,500		610,000	2.1%
19	Street Lighting		74,000		74,000	0.0%	73,463		73,463	0.0%
20	Public Works Equipment		300,000		325,000	8.3%	300,000		325,000	8.3%
21	Drainage		205,000		205,000	0.0%	205,000		205,000	0.0%
22	Sidewalks		100,000		110,000	10.0%	100,000		110,000	10.0%
23	Road Improvements		90,000		100,000	11.1%	90,000		100,000	11.1%
24	133 and 135 Keyes Road		171,612		153,102	-10.8%	102,263		83,875	-18.0%
	Total	\$	5,083,534	\$	5,147,247	1.3%	\$ 4,203,351	\$	4,265,349	1.5%

## Account Summary - Human Services

		<u>Budget</u>					<u>Appropriation</u>					
	Accounts		FY17			FY18	%∆	FY17		FY18		%∆
25	Library		\$	2,162,945	\$	2,168,218	0.2%	\$	2,136,945	\$	2,142,218	0.2%
26a	Human Services		\$	85,998	\$	88,706	3.1%	\$	27,394	\$	38,353	40.0%
26b	Senior Services		\$	435,014	\$	470,569	8.2%	\$	351,197	\$	383,149	9.1%
26c	Recreation Services			98,425		100,328	1.9%	\$	74,032	\$	75,245	1.6%
27	HWCC			120,452		125,521	4.2%	\$	120,452	\$	125,521	4.2%
28	Hunt Recreation Center			131,619		130,981	-0.5%	\$	105,574	\$	109,831	4.0%
29	Veterans			69,990		125,310	79.0%	\$	69,990	\$	125,310	79.0%
30	Ceremonies			24,376		19,228	-21.1%	\$	24,376	\$	19,228	-21.1%
	Tot	tal	\$	3,128,819	\$	3,228,861	3.2%	\$	2,909,960	\$	3,018,855	3.7%

## **Account Summary - Unclassified**

	<u>Budget</u>							<u>Appropriation</u>				
	Accounts		FY17		FY18	%∆		FY17		FY18	%∆	
31	Town Employee Benefits	\$	100,000	\$	100,000	0.0%	\$	100,000	\$	100,000	0.0%	
32	Reserve Fund		225,000		225,000	0.0%		225,000		225,000	0.0%	
33	Salary Reserve		28,065 *		793,923	N/A		28,065		793,923	N/A	
34	Land Fund		15,000		15,000	0.0%		15,000		15,000	0.0%	
	Total	\$	368,065	\$	1,133,923	208.1%	\$	368,065	\$	1,133,923	208.1%	

 $<sup>^{\</sup>star}$  Original appropriation of \$755,708 in FY17; \$727,643 has been transferred to other accounts as of 1/14/17.

## **Town Government Accounts**

#### **Tutorial**

#### Mission Statement:

The **Mission Statement** provides the overarching purpose for the account.

The **Expenditure Summary** breaks down the total budget between the General Fund, and Other Funds (enterprise, stabilization, etc.). Included are the new proposed budget, the current budget, and the previous two fiscal years.

Expenditure Summary											
	FY15 Actual FY16 Actual Budgeted Prop										
General Fund	The amount of the budget supported by the General Fund										
Other Funds	The amount o	The amount of the budget supported by other funds									
Total Expenditures	The total budg	get									

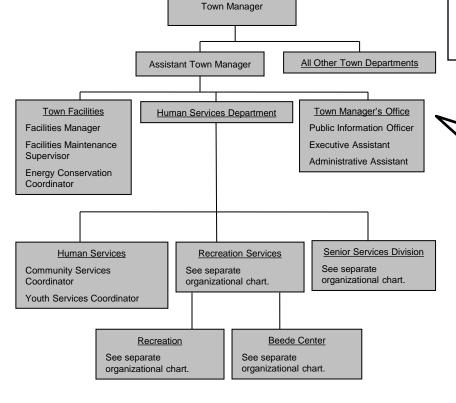
#### **Budget Highlights:**

The **Budget Highlights** section points out significant expenditures or changes in the upcoming fiscal year.

The first bullet point always reflects the proposed percent change in the **Operating Appropriation**, which is the dollar change from the previous fiscal year in terms of personnel, purchased services, supplies, and other charges. Please note this does not include capital expenditures. Also note that the Operating Appropriation does not factor in interfund transfers (support from enterprise or other funds).

#### Description:

The **Description** provides a background of the Department, which can include function, staffing, important committees, and structure within the Town.



The **Organizational Chart** shows the hierarchy of Town departments and divisions, as well as staff positions for the specific account.

## **Town Government Accounts**

## **Tutorial**

Expenditure Detail										
	Pr	evious Fiscal Yea	rs	FY18 Proposed						
	FY15 Actual	FY16 Actual	FY17 Budgeted	Department Town Manage Request Propos						
Personnel Services	Staffing and other related costs									
Purchased Services	Commonlyinclu	de utility bills, prof	essional services	, and any other cont	ractual agreement					
Supplies	Are the basic iter	ns, and small equ	ipment needed to	sustain operations						
Other Charges	Cover miscellaneous items, memberships, transportation, and conference registrations									
Capital Outlay	Items that are commonly over \$5,000 and have a useful life of at least two years									

#### **Funding Plan**

The Funding Plan breaks down the funding sources for the account by dollar value and percentage. Most of the accounts are funded through the General Fund, but a number of them include other funding sources which include the Town enterprises, the Community Chest, as well as gifts and grants.

#### **Capital Outlay Plan**

The Capital Outlay Plan shows the proposed 5-year schedule for capital expenses (that aren't debt supported). A complete Capital Outlay Plan can be found in Section II titled Capital.

Personnel Services Summary												
		FY17 Bu	udgeted	FY18 Pr	roposed							
Code	Position Title # of Positions \$ Amount # of Positions \$ Amount											
5111	1 Full Time Position - A position that requires 37.5 hours or 40 hours per week											
5112	Part Time Position - A position that requires less than 40 hours per week, but 20 hours or more per week											
5115	Limited Status Position - A position that	is under 20 hours	per week									
5120	120 Temporary Status Position - A full time or part time position for a temporary period of time											
5130 Overtime - Compensation for employees working longer than their specified weekly hours												

#### **Program Implementation**

This section covers the main focus of the upcoming budget. Included are major expenses, staffing changes, and key programs.

#### **Performance Measures**

Town Manager Goal: The overarching Town goal that applies, which should link to the mission statement.

Division Goal: The sub goal under the Town Manager Goal, that the division is trying to accomplish.

Objective: The purpose for the goal.

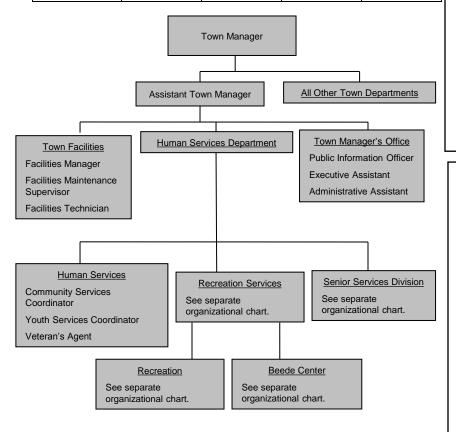
**Measure:** The specific measure used to support the goal, this can include surveys or other data.

**Trend or Notes:** Brief analysis on the results from the performance measure.

(Graphs/Tables): Where applicable, graphs and tables can be used to visualize the performance measure.

The mission of the Office of the Town Manager is to support the Town Manager and the Select Board in the performance of their executive, administrative and policy-setting duties as established by Massachusetts statutes, Town bylaws and the Concord Town Charter, as they provide leadership and support to the employees and residents of Concord in order to maintain and improve the quality of life for all in the community.

Expenditure Summary											
	FY	15 Actual	FY16 Actual			FY17 Budgeted		FY18 Proposed			
General Fund	\$	268,240	\$	376,107	\$	385,112	\$	384,873			
Other Funds	\$	265,807	\$	191,663	\$	234,475	\$	233,527			
Total Expenditures	\$	534,047	\$	567,770	\$	619,587	\$	618,400			



#### **Budget Highlights:**

- This budget represents a 1.9% decrease in the operating appropriation from that of the FY17 budget.
- •This budget showcases the newly organized and structured divisions within the Human Services Department, under the Assistant Town Manager.
- For FY18, \$2,000 is proposed to support the Concord Cultural Council to promote the local arts and \$1,000 for the Sister City program.
- This budget resumes the \$5,000 in capital expenditures to continue to improve upon the accessibility of public property for those with mobility issues and other disabilities this initiative is in furtherance of the Town's compliance with State and federal disability laws.
- \$20,000 is proposed for projects associated with the White Pond area.

#### Description:

The Town Manager is appointed by the Select Board and serves as the Town's Chief Executive Officer in accordance with the Town Charter.

The Select Board is comprised of five members elected to serve three-year terms. The Board acts as the primary policy-making body for the Town.

The office staff includes the Assistant Town Manager, an Executive Assistant to the Town Manager, the Public Information Officer, and an Administrative Assistant. The staff serves in furtherance of the mission, goals and objectives of the Town Manager and Board.

# **GENERAL GOVERNMENT: Town Manager**

Item 1A

Expenditure Detail										
		Pr	evi	ous Fiscal Yea	rs		FY18 Proposed			
		FY15 Actual		FY16 Actual	FY1	7 Budgeted		Department Request	Tow	n Manager's Proposed
Personnel Services		\$ 457,635	\$	529,784	\$	550,605	\$	547,414	\$	546,714
Purchased Services		41,994		13,763		21,221		23,911		23,911
Supplies		4,095		6,248		5,095		6,055		6,055
Other Charges		15,733		16,658		37,666		36,720		36,720
Capital Outlay		14,590		1,318		5,000		6,500		5,000
Т	otals	\$ 534,047	\$	567,770	\$	619,587	\$	620,600	\$	618,400

		Funding Pla	n		
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars
General Fund	\$ 385,112	62.16%	\$ 384,873	62.24%	-0.06%
Light Fund	103,693	16.74%	103,454	16.73%	-0.23%
Water Fund	62,218	10.04%	62,076	10.04%	-0.23%
Sewer Fund	31,111	5.02%	31,040	5.02%	-0.23%
Solid Waste Disp. Fund	5,748	0.93%	5,737	0.93%	-0.19%
Beede Fund	10,239		9,765	1.58%	0.00%
Recreation Fund	21,466		21,455	3.47%	0.00%
Community Chest	-	0.00%	-	0.00%	0.00%
Totals	\$ 619,587	100.00%	\$ 618,400	100.00%	-0.19%

	Capital Outlay Plan											
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22					
Kei.#	Description	F117 Buagelea	Proposed	Proposed	Proposed	Proposed	Proposed					
A-2	ADA Compliance	5,000	5,000	5,000	5,000	5,000	5,000					
	Totals	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000					

	Pers	sonnel Services S	umm	ary				
		FY17 B	udget	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Town Manager	1.00	\$	199,233	1.00	\$	199,233	
	Assistant Town Manager	1.00	\$	112,270	1.00	\$	112,270	
	Public Information Officer	1.00	\$	60,084	1.00	\$	60,084	
	Exec. Asst. to the Town Manager	1.00	\$	79,762	1.00	\$	79,762	
	Senior Administrative Assistant	1.00	\$	61,242	1.00	\$	57,379	
	Sub Total	5.00 FTEs	\$	512,591	5.00 FTEs	\$	508,728	
5199	Town Manager 401(a)	N/A		15,000	N/A		15,000	
5120	Senior Employee Program	1111 hrs.		10,000	1111 hrs.		10,000	
5130	Overtime	20 hrs.		1,014	20 hrs.		986	
5157	Car Allowance	N/A		12,000	N/A		12,000	
	Total	5.00 FTEs	\$	550,605	5.00 FTEs	\$	546,714	

#### **Program Implementation**

The FY18 budget recommendation provides funding for the Town Manager as well as the Assistant Town Manager, Executive Assistant to the Town Manager, Senior Administrative Assistant and Public Information Officer whom together support the Town Manager and Select Board. Along with other responsibilities, the Assistant Town Manager oversees the Human Services Department which is comprised of Recreation Services (Recreation Programs and Beede operations), Senior Services (including the COA), and the Human Services Division (including the Community Services Coordinator, Youth Services Coordinator, and the Veterans Agent). In addition to overseeing the Office of the Town Manager and having responsibility for the Town's public information, facilities and resource sustainability programs, the Assistant Town Manager will soon supervise two new Departments under the Town's Authority—Concord Cable Television (PEG Access) and the Visitor's/Tourism Center operation located on Main Street in the downtown area.

The Public Information Officer position was established in 2015 in an effort to enhance the Town's communication with the public. Over this past year, the Town completed a total website redesign project which boats up-to-date information, meeting and events calendars, graphic photos and tourism information and links to the Town's many social media platforms. Spearheaded by the Town's Public Information Officer, the new *ConcordMA.gov* website debuted in September of 2016 and has been well received by members of the community and staff.

In December of 2016, the Town Manager's office was notified that the new *ConcordMA.gov* website was to be recognized as the first place winner in Category 2 (communities with populations between 15,000-50,000) for the municipal website award. This statewide placement is not only a great honor for the Town, but is also an award which the Town had never received in years' past. The ceremony recognizing this unique distinction is to be held in conjunction with MA Municipal Association's Annual Conference held in Boston in January of 2017.

In addition to other expenses itemized in the budget lines above, a \$10,000 capital outlay was requested for continued improvements related to Americans with Disabilities Act (ADA) requirements for accessibility to Town property. Due to limited resources, \$5,000 is recommended.

## **GENERAL GOVERNMENT: Town Manager**

Item 1A

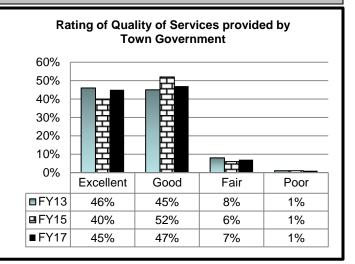
<u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To ensure that Town services are of the highest quality

<u>Objective:</u> To measure citizen satisfaction with Town services

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality and level of services provided by the Town as indicated with 92% of respondents replying with either "Excellent" or "Good".



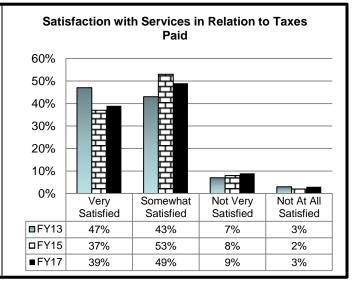
# <u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To provide residents with quality services in relation to taxes paid

<u>Objective:</u> To have a positive sentiment from the residents of the town with town services in relation to taxes.

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the level of services offered in relation to taxes paid. In FY17, 88% of respondents were "Very Satisfied" or "Somewhat Satisfied" with the services in relation to taxes paid.



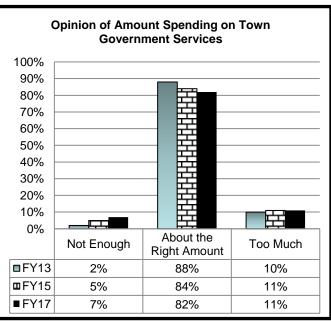
# <u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To spend the right amount on Town Government Services

<u>Objective:</u> To have a positive sentiment from the residents on the level of spending on Town Government Services.

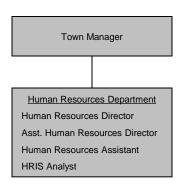
<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> In FY17, 82% of the residents polled felt as though the Town was spending the right amount on Government Services.



The mission of the Human Resources Department is to support achievement of Town-wide goals by encouraging a work environment that fairly, consistently, and lawfully develops and sustains a professional, productive, efficient, informed, and innovative workforce, and by providing quality administration and management of personnel matters, policies, and practices.

	Expenditure Summary										
	FY <sup>-</sup>	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	206,258	\$	226,464	\$	236,342	\$	250,054			
Other Funds	\$	122,737	\$	131,628	\$	137,265	\$	143,188			
Total Expenditures	\$	328,995	\$	358,092	\$	373,607	\$	393,242			



#### **Budget Highlights:**

- •This budget represents a 5.3% *increase* in the operating appropriation from that of the FY17 budget.
- •Personnel expenses are increased approximately \$19,000: \$6,000 for overtime related to a software conversion project, \$12,000 to increase the level of a clerk position to analyst, and \$1,000 for regular salary increases.
- •Other than personnel expenses, the budget represents level funding in the operating appropriation from that of the FY17 budget.
- •The School Department credit of \$1,375 funds the DOT-required drug and alcohol testing program for bus drivers, which is administered by HR (Human Resources).
- •Other credits are based on the number of regular-status employees in each department multiplied by a service factor for that department.

#### Description:

The Human Resources Department provides services to approximately 600 regular, limited, and temporary employees.

The Human Resources Department advises the Personnel Board, Town Manager, department managers, supervisors and employees on personnel matters, and assists in labor negotiations and contract administration.

The Human Resources Director serves on the Senior Management Team and consults regularly with the Town Manager on issues involving employee relations.

The Human Resources Department manages and administers a wide variety of programs and records related to employee compensation, recruitment, hiring, orientation, training, recognition, communication, benefits, performance management, job actions, termination, and retirement, while ensuring compliance with legal mandates and Town policies.

# **GENERAL GOVERNMENT: Human Resource Department**

Item 1B

	Expenditure Detail											
			Pr	evio	ous Fiscal Yea	rs		FY18 Proposed				
			FY15 Actual		FY16 Actual	FY1	7 Budgeted		Department Request	Tov	wn Manager's Proposed	
Personnel Services		\$	295,975	\$	299,280	\$	326,112	\$	344,977	\$	344,977	
Purchased Services			21,699		43,649		34,570		34,640		34,640	
Supplies			1,639		2,720		2,000		2,700		2,700	
Other Charges			9,681		11,345		10,925		10,925		10,925	
Capital Outlay			-		1,099		-		50,000		-	
7	Totals	\$	328,995	\$	358,092	\$	373,607	\$	443,242	\$	393,242	

		Funding Pla	n		
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars
General Fund	\$ 236,342	63.26%	\$ 250,054	63.59%	5.80%
Light Fund	65,371	17.50%	68,028	17.30%	4.06%
Water Fund	19,998	5.35%	20,545	5.22%	2.74%
Sewer Fund	6,069	1.62%	6,235	1.59%	2.74%
Solid Waste Fund	1,426	0.38%	1,465	0.37%	2.73%
Recreation Fund	7,408	1.98%	14,150	3.60%	91.01%
Swim and Fitness Center	33,042	8.84%	29,047	7.39%	-12.09%
Retirement System	2,281	0.61%	2,343	0.60%	2.72%
Schools	1,670	0.45%	1,375	0.35%	-17.66%
Totals	\$ 373,607	100.00%	\$ 393,242	100.00%	5.26%

	Capital Outlay Plan											
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22					
Kei.#	Description	F117 Budgeled	Proposed	Proposed	Proposed	Proposed	Proposed					
	None	-		•	•	-	-					
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					

	Personnel Services Summary											
		FY17 Bu	udgete	d	FY18 Proposed							
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount					
5111	Human Resources Director	1.00	\$	128,455	1.00	\$	128,455					
	Assistant HR Director	1.00		74,256	1.00		74,970					
	Human Resources Assistant	1.00		68,898	1.00		69,343					
	HRIS Analyst	1.00		47,374	1.00		59,257					
	Sub Total	4.00 FTEs	\$	318,983	4.00 FTEs	\$	332,025					
5130	Overtime	144 hrs.		7,129	260 hrs.		12,952					
	Total	4.00 FTEs	\$	326,112	4.00 FTEs	\$	344,977					

#### **Program Implementation**

- •The FY18 budget recommendation provides funding for 4 full-time positions: a Human Resources Director, Assistant Human Resources Director, Human Resources Assistant, and HRIS Analyst; funding is included in the recommended budget (\$12,952) for support staff overtime.
- •In FY18, staff will continue to spend significant time implementing new software that will replace an outdated human resources information system while automating collection and calculation of payroll data, time and attendance/leave recordkeeping, performance evaluations, and applicant tracking; this is an initiative that will take several years to implement all phases.
- •Purchased Services and Supplies support day-to-day operating expenses such as telephones, printing, office supplies and stationery, and \$15,000 for software maintenance.
- •Purchased Services also includes management consulting services supporting the Town Manager's human resources-related objectives (\$9,500), staff training services to ensure department staff remain up-to-date with personnel laws and practices (\$1,140), and Town-wide staff training services to support continuing and emerging training needs, such as effective communication, harassment prevention, supervision, customer service, diversity awareness, and computer proficiencies (\$4,100). Funds needed to perform mandated drug and alcohol testing for employees with a commercial driver's license are also included (\$3,075).
- •Other expenses include a modest allotment (about \$30 per regular-status employee) for the employee recognition program (\$8,450), dues for membership in the Massachusetts Municipal Personnel Association (\$250), the International Public Management Association (\$149) and the Society for Human Resource Management (\$190), professional conference registration fees (\$830), transportation fees related to attending training and conferences (\$630), and subscription fees for human resources publications (\$350).

#### **Human Resources Programs**

#### **Program 1 - Personnel Operations:**

<u>Department Goal:</u> To ensure quality Town Operational & Financial Management and support departments in achieving all other Town-wide goals.

**Objective:** To ensure that the Town's personnel matters are managed appropriately.

#### Performance Measure 1: What has been accomplished in the past year.

The Human Resources (HR) Department provided services to approximately 650 regular, limited, and temporary employees on issues relating to: administering the Personnel Bylaw, policies, and procedures; maintaining employee classification and compensation plans; monitoring personnel actions of all Town departments to ensure legal and policy compliance; managing employee recruitment and selection; coordinating orientation, training, and employee recognition activities; providing workers' compensation case management and administrative services; and designing and administering employee benefits programs. HR advised the Personnel Board and Town Manager on related issues; advised department managers, supervisors, and employees on personnel matters; and assisted in labor negotiations and contract administration.

In 2016, HR staff: processed 669 applications for employment; managed 52 recruitments and new appointments; managed 28 leaves of absence in accordance with the Family and Medical Leave Act and/or medical leave policies; managed 50 work-related injury cases; responded to unemployment claims and prepared defense of appeals; verified and processed more than 1,029 personnel action forms; prepared proposals and participated in union negotiations, mediations, and conferences related to 4 contracts, including a newly certified unit of the Town's highway and grounds division employees; made arrangements for an employee appreciation picnic attended by 227 employees and for an ice cream truck visit enjoyed by approximately 295 employees; coordinated 47 random DOT required drug and alcohol tests; oversaw the restructuring and classification review of 8 positions; partnered with Finance and IT to continue implementation of software that will integrate human resources, payroll, time and attendance systems; ensured that summaries of the Massachusetts conflict of interest law and the Town's policy prohibiting harassment were distributed to all employees; developed an on-line employment application form and process; and provided guidance and administrative oversight for several performance improvement plans, disciplinary actions, and terminations.

Benefits administration activities included: development and distribution of notices regarding Affordable Care Act provisions, HIPAA requirements, and annual enrollment opportunities for health plans, flexible spending accounts, and the pre-tax premium only plan; processing of individual plan enrollments/changes; calculation and communication of individual long-term disability subscriber rates; and processing of 26 "Go the Extra Mile" Certificates and 10 gift-certificate awards in recognition of employee actions.

Programs organized included: an annual employee forum to share information regarding goals, initiatives and programs and address employee questions; training for new employees regarding harassment prevention; orientations for new employees to the town's policies; and an employee benefits and wellness fair.

Employment Data By Calendar Year										
2012 2013 2014 2015 2016										
Number Employed	597	593	621	614	657					
Regular-Status Positions	280	281	283	293	297					
Regular-Status New Hires	16	19	32	26	30					
Regular-Status Separations	9	13	12	12	14					
Regular-Status Retirements	3	6	10	12	11					

The purpose of this funding is to allow for the coordination of the condition assessment of all General Fund-supported Town buildings, to prioritize building maintenance and repairs necessary to keep each building in good condition, and to provide a source of dedicated funds in order to carry out identified building improvements in a more coordinated, timely and efficient manner

Expenditure Summary											
	FY'	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	193,866	\$	224,962	\$	238,348	\$	290,000			
Other Funds	\$	-	\$	-	\$	-	\$	-			
Total Expenditures	\$	193,866	\$	224,962	\$	238,348	\$	290,000			

#### **Budget Highlights:**

- •This budget represents a 21.7% *increase* in the capital appropriation over that of the FY17 budget.
- •The Town's goal is to eventually budget Facilities Management at a level of approximately \$400,000 (equal to 2.75% of the replacement cost of the approximately \$14.8 Million invested in General Fundsupported Town buildings).
- •The Town plans to gradually increase this budget to meet the above stated goal; however the FY18 budget recommends an increase of \$55,000 (over FY17 as originally budgeted, before salary reserve transfers).
- •An amount of \$12,000 is proposed to be allocated for the upkeep of Marshall Farm, \$8,000 for McGrath Farm.
- •In FY18, the 37 Knox Trail Account has been budgeted in Item 1F (pages 112-113)

#### Description:

This funding structure for the capital maintenance of Town buildings was initiated in FY05. The Town Manager's budget includes within each building appropriation account a small sum for the residing building manager to apply minor repairs and renovations as needed. Major renovation expenses are scheduled in the five-year debt authorization plan component of the Capital Improvement Program (CIP).

Studies of two ad-hoc committees, the Facilities Planning Committee (June 25, 2003) and the Joint School/Town Building Maintenance Study Committee (June 30, 2003), recommended that the maintenance of Town and School buildings be "comprehensively planned and managed," with building maintenance budgets set as a percentage (2.75%) of replacement cost, and that all building maintenance be centralized under one administration, with dual reporting to the Select Board and School Committee.

As a result of these recommendations, and under a new funding structure, individual building managers shall retain some money for maintenance and repairs, but the Facilities Manager shall oversee Town building projects and their corresponding expenditures from a central building maintenance account. This accounts purpose is to fund building system assessments on a periodic basis, and carrying out emergency repairs and renovations as necessary.

It is planned in the proposed Capital Improvement Plan that this fund will be augmented through a period of five years. The funding of this account supports the salary of the Facility Manager, Facilities Maintenance Supervisor, and any hourly wages associated with the Town Electrician when his services are not charged to a specific project.

# **GENERAL GOVERNMENT: Facilities Management**

Item 1C

GEI	NEKAL (			KINIVII		: rac	cilities		lana	agen	ient					It	en	116
							Expen	ditu	ıre De	tail								
						Previous I	Fisc	cal Yea	ars					FY18 P	ropo	sec	I	
					FY1	5 Actua	al FY	′16	Actua	FY17	' Budge	eted			partment Request		own	Manager's Proposed
Capital	Outlay			\$		193,86	66 \$	22	24,962	\$	238,	348	\$		474,964	\$		290,000
			Tot	tals <u>\$</u>		193,86	<u>\$</u>	22	24,962	\$	238,	348	\$		474,964	\$		290,000
						Pei	rsonnel S	erv	ices S	umma	ry							
								F	Y17 B	udgete	d				FY18 F	ropo	osec	t
Code	Position T	itle					# of Po	siti	ons		\$ Am	ount	# 0	of Po	sitions			\$ Amount
5111	Facilities N		1.	00		\$	89	,250		1.	00	\$		89,250				
	Facilities N	r	1.	00		\$	80	,911		1.	00	\$		80,911				
			Total	2.00	FTE	Es	\$	170	,161	2	2.00	FTEs	\$		170,161			
							Fun	din	g Plan	ı								
				FY1	7 Bud	geted	% of B	udg	jet	FY18	Propo	sed	%	of B	udget	t %		hange in ollars
Genera	al Fund		\$	38,348 100.00%			,	\$ 290,000		000	100.00%		21.6		1.67%			
		То	tals	\$	23	8,348	100.0	0%		\$	290,	000	1	100.	00%		2	1.67%
							Capital	Ou	ıtlay P	lan								
Ref.#	Description	on	FY1	17 Budg	aeted		FY18	Г	_	FY19			Y20			⁄21		FY22
	Town-Wide					ŀ	roposed	roposed Proposed Propos					posed Propos			ed		Proposed
A-1	Building Improvement	s	\$	235	5,000	\$	290,000	\$	29	95,000	\$	325,	000	000 \$ 340,		000	\$	360,000
		Totals	<u>\$</u>	235	5,000	\$	290,000	\$	29	95,000	\$	325,	000	\$	340,0	000	\$	360,000
	Buildir	ngs ur	nder	Town I	Manag	ger Jur	isdiction	Sup	pporte	d Fully	or Part	ially	from	the	General	Fun	d	
Year Built	- , -	n			Build	ling			Re	placen Value			Budg	get C	Goal	(	Othe	r Funds
1851	2002						Town Hou	ise	\$		08,280	\$			74,500			
2002						Vis	sitors Cen	ter		3	36,975				9,000			
1903	2003		Haı	rvey Wh	neeler	Comm	nunity Cen			2,9	98,988				82,500			
1960							Gun Hou				38,196				4,000			
1935							Recreation Center			•	21,483				58,000	R	ecre	eation Fund
1996				ı		House (Lawsbrook)					62,826		1,700		_			
1992 1904					133	-	Road (CP			•	42,236		67,000		31,000	_ E	nte	rprise Fund
								1,121,158 ation (Walden) 2,051,930					56,000					
									d Fire Station 862,750						24,000			
				<u>j</u>		Total				407,700								

The purpose of this funding to promote efforts by the Town Government to achieve a first-class reputation for energy management. To do so, funding is provided to allow the Town to implement resource sustainability and conservation initiatives, which include renewable energy projects, material recycling programs, water conservation measures, energy efficiency improvements for Town buildings, and fuel efficiency purchases for the Town fleet.

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	75,000	\$	75,000	\$	118,433	\$	126,000						
Other Funds	\$		\$	-	\$	-	\$	-						
Total Expenditures	\$	75,000	\$	75,000	\$	118,433	\$	126,000						

#### **Budget Highlights:**

- This budget represents a 6.4% increase in the total appropriation over that of the FY17 budget.
- The FY18 budget proposes to cover half of the salary of the Energy Conservation Coordinator to work on townwide energy efficiency projects and campaigns.
- The recommended funding level for the Resource Sustainability projects is \$160,000 by FY22.

#### Description:

The Town adopted Administrative Policies and Procedures (APP) #59, Energy Management Policy, in June 2011 and APP #60, Sustainable Municipal Practices, in September 2011. With APP #59, the Town states its goal to strive to achieve a first-class reputation for energy management. In APP #60, the Town affirms its commitment to implementing sustainable environmental practices.

These broader guidelines were intended to implement a goal adopted by the Board of Selectmen in 2010 for the Town to achieve a 20% reduction in municipal energy consumption by Town buildings and streetlights from the 2008 level by July 1, 2015. While the Town did not reach that goal, progress was made. As of July 1, 2015, electricity consumption in municipal facilities + streetlights had declined 14% compared to CY2008. Heating energy consumption declined 4% per heating degree day compared to CY2008.

In 2013, the Town was designated as a Green Community by the Massachusetts Department of Energy Resources. Green Community designation is predicated upon a commitment to reduce energy consumption by Town government (including vehicle fleets) by 20% compared to FY11. In FY16, overall weather-normalized Town government energy consumption was 6% less than it was in FY11.

Efforts to achieve reduced energy consumption for Town buildings are ongoing. With the initial availability of \$1.7 million of funds donated by the Alfred H. Sawyer Trust, the Town is now working toward allocating the remaining dollars available from that Trust for various energy conservation measures in Town-owned buildings.

Further, the Town has applied for and received Green Communities grant money. In 2014 and 2015, the grants helped fund heating system upgrades at the Sanborn and Peabody Schools. In 2016 and 2017, grants are partially funding lighting upgrades at the Town's Wastewater Treatment Plant, Main and Fowler Libraries, CMLP headquarters, Alcott and Thoreau Elementary Schools and the Ripley Administration Building.

It should be noted that the Resource Sustainability Fund will be available for initiatives associated with sustainability and conservation projects in addition to improving the energy efficiency of Town buildings and other efficiency construction measures. In 2015 and 2016, Resource Sustainability Fund monies supported the Green Your Heat Program, which helped 141 Concord residents weatherize their homes,

As of January 1, 2017, 23% of Concord's electricity will come from renewable sources. The Town's next benchmark is to have 30% of its energy be renewable by 2020.

## **GENERAL GOVERNMENT: Resource Sustainability Fund**

Item 1D

			Exp	oenditure Det	ail				
		Pr	evio	us Fiscal Yea	rs		FY18 Pr	opos	sed
		FY15 Actual		FY16 Actual	FY	17 Budgeted	Department Request	To	wn Manager's Proposed
Personnel Services		-	\$	3,984		43,433	31,000		31,000
Capital Outlay		\$ 75,000	\$	71,016	\$	75,000	\$ 250,000	\$	95,000
	Totals	\$ 75,000	\$	75,000	\$	118,433	\$ 281,000	\$	126,000

	Personnel Services Summary													
		FY17 B	udgete	ed	FY18 Pi	opose	ed							
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount							
5111	Energy Conservation Coordinator	0.50	\$	43,433	0.50	\$	31,000							
	Tota	0.50 FTEs	\$	43,433	0.50 FTEs	\$	31,000							

	Capital Outlay Plan												
Ref.#	Description	EV17 [	Budgeted		FY18		FY19		FY20		FY21		FY22
Kei.#	Description	F 1 1 7 L	Suugeteu		Proposed								
A-5	Resource Sustainability Projects	\$	75,000	\$	95,000	\$	120,000	\$	145,000	\$	150,000	\$	160,000
	Totals	\$	75,000	\$	95,000	\$	120,000	\$	145,000	\$	150,000	\$	160,000

#### **Resource Sustainability Programs**

**Town Manager Goal:** Promote Sustainability of Resources

**Program – Implement Sustainability Programs:** 

Objective: To promote the sustainable use of resources and implement conservation programs in the Town.

In an effort to promote the sustainable use of resources and implement conservation programs in the Town, the Town continues its efforts in the following ways:

- to upgrade lighting, control systems and HVAC systems and to weatherize Town buildings;
- to pursue renewable sources of energy both within the Town and through the Concord Municipal Light Plant;
- · to track and report municipal energy use through Mass Energy Insight; and
- to prioritize the purchase of fuel efficient vehicles and environmentally preferable products.

#### **Municipal Facility Energy Efficiency Initiatives**

In FY17, Sawyer Trust, Green Communities and Library Corporation capital funds are being used to upgrade the lighting at the Town's Wastewater Treatment Plant, Main and Fowler Libraries, CMLP headquarters, Alcott and Thoreau Elementary Schools and the Ripley Administration Building. The Concord Municipal Light Plant plans to replace its aging HVAC system with more efficient equipment in the spring of 2017.

Following the replacement of 65 high pressure streetlights in Concord Center with high efficiency LED streetlights in January of 2015, CMLP plans to replace the remaining street lights throughout Town with LED fixtures by June 2018. The replacements will be funded in part by a Massachusetts DOER Rapid LED Streetlight Conversion Grant.

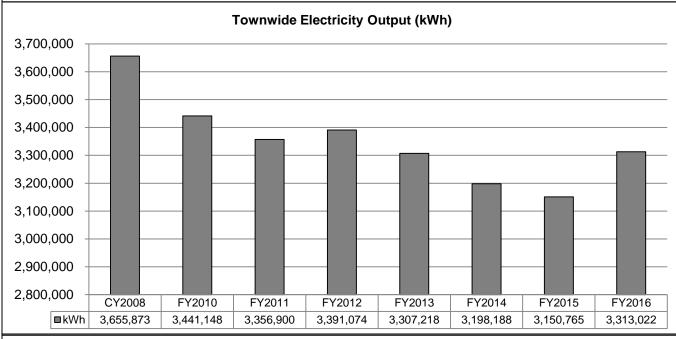
#### **Electricity**

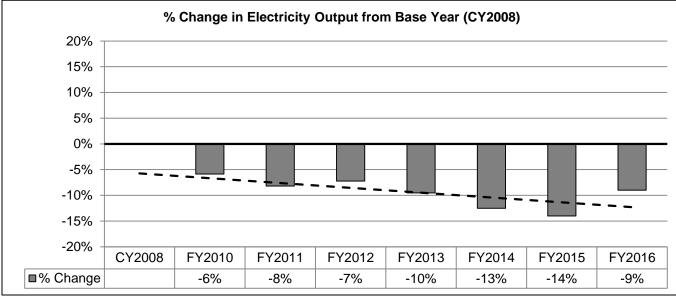
**Analysis:** Townwide electricity consumption (kWh) has been reduced by 9% from CY08. While FY15 was a 14% reduction, some of the buildings that were a part of that were using underperforming systems that did not meet the needs of the facility.

Some of the these facilities include the Beede Center, the Fowler Branch Library, the Hunt Gym, and the Harvey Wheeler Community Center. All of these facilities saw moderate increases to electricity consumption due to need.

Town staff continue to monitor energy consumption and look for ways to improve systems through capital funds and grants.

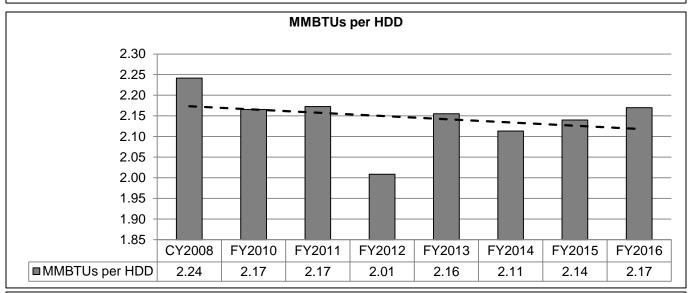
As of January 1, 2017, 23% of Concord's electricity will come from renewable sources. The Town's next benchmark is to have 30% of its energy be renewable by 2020.

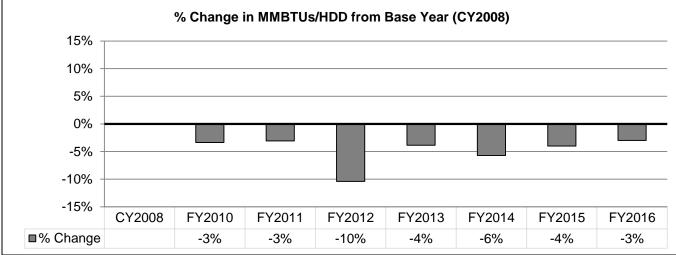




#### **Natural Gas**

The following charts illustrate natural gas consumption for town wide buildings. The graph on top shows the total British Thermal Units in Millions (MMBTU) used by town buildings, while the graph on the bottom factors in Heating Degree Days (HDD). Heating Degree Days are the number of degrees that a day's average temperature is below 65° Fahrenheit in which heaters may be needed. The total MMBTUs output by year is then divided by the total amount of degrees below 65° Fahrenheit to calculate the efficiency of the buildings. The HDD helps to calibrate against cold winters where more natural gas is needed to heat the buildings, so that it can serve to be a better measure of efficiency.





**Analysis:** The 3% decline in heating energy use per heating degree day observed in municipal facilities since CY2008 has been driven primarily by heating system upgrades (West Concord Fire Station, Public Safety Building, Hunt Gym, Harvey Wheeler Community Center, Fowler Library), building envelope improvements (West Concord Fire Station, Town House), and diversion of heat generated in the server rooms at CMLP to heat the rest of the building.

However, reductions in heating energy use in the above buildings were offset somewhat by increases during the same period at buildings such as the Beede Center, the Main Library and 141 Keyes Rd.

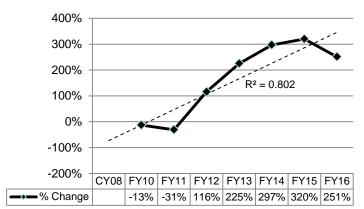
Beede Center, Fowler Library Branch & Street Light Energy Consumption

Beede Center Utility Performance													
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year						
CY2008	45,634	7.17			1,247,760								
FY2011	39,179	5.96	-17%	-17%	1,245,120	0%	1%						
FY2012	39,983	7.39	3%	24%	1,187,240	-5%	-5%						
FY2013	53,632	8.52	19%	15%	1,029,120	-18%	-13%						
FY2014	57,757	8.17	14%	-4%	910,800	-27%	-11%						
FY2015	62,902	8.90	24%	9%	956,760	-23%	5%						
FY2016	56,904	9.90	38%	11%	1,191,240	-5%	25%						

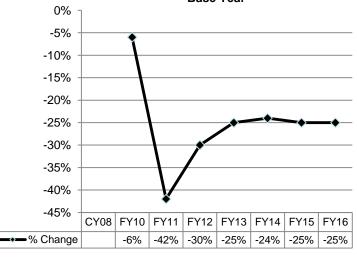
**Analysis:** After the initial install of the dehumidification units, there were some technical issues related to system controls and operations. By early 2016 the contractor was able to resolve these issues and the units were functioning as required.

With the new units, there is a need for greater dehumidification capacity and as a result energy consumption has increased even with more energy efficient units.

Fowler Library: % Change in Electricity Use from Base Year



Street Lighting: % Change in Electricity Use from Base Year



<u>Analysis</u>: Year-long use of the central Liebert dehumidifier likely explains, at least in part, the increase in electricity use from FY13 to FY14.

The 18-year-old 6.5 ton and 5 ton roof top units used for cooling were replaced in with high efficiency units in November 2014, which would explain why electricity consumption declined in April - September 2015, compared to the same months the previous year.

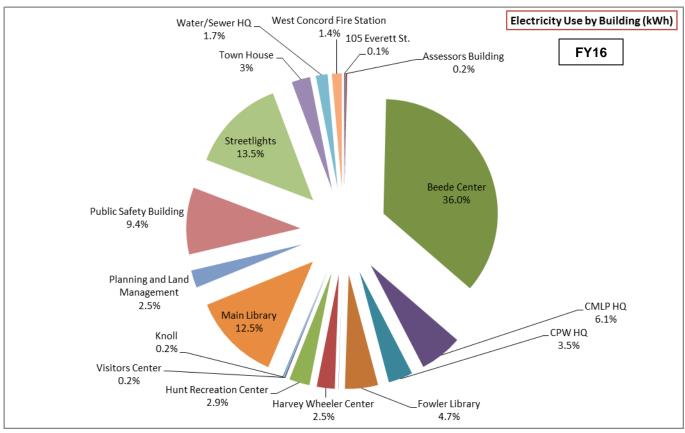
In February 2015, we had National Grid conduct an energy audit of the Fowler Library. Since the rooftop units had been replaced during the renovation, they did not assess the heating or cooling systems. They did do a lighting audit.

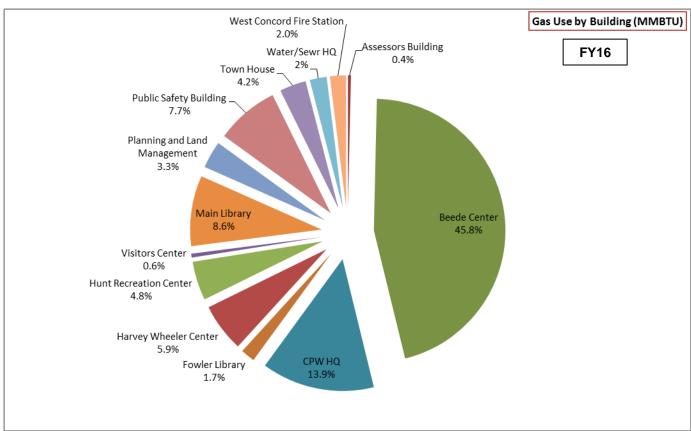
Analysis: As of 11/21/16, plans are to replace 1,200 existing metal halide fixtures with LEDs by the end of 2018. The existing fixtures are 50W metal halide that use 65W, according to MassSave system wattage table. The wattage difference is based upon a proposed 3000K 54W LED Cree light that is most likely to be chosen. We anticipate dimming them down to 24W. These are system wattages that include any electricity used by the driver.

The possibility also exists of dimming some of these new LED streetlights to an even lower level between 12am and 4am, but that remains to be decided.

## **GENERAL GOVERNMENT: Resource Sustainability Fund**

Item 1D





The purpose of this funding is to provide for the costs of operating and maintaining the Visitors Center and Restroom in an efficient and cost-effective manner, to provide free public restroom service in the same manner, and to provide space for an information services program.

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	24,488	\$	26,974	\$	32,635	\$	44,028						
Other Funds	\$		\$		\$	-	\$	-						
Total Expenditures	\$	24,488	\$	26,974	\$	32,635	\$	44,028						

#### **Budget Highlights:**

- This budget represents a 4.6% *increase* in the operating appropriation from that of the FY17 budget.
- The Town is in the process of taking over the responsibilities for information services program from the Concord Chamber of Commerce. \$16,000 is allocated for this service.
- Daily restroom cleaning of this greatly used facility remains a high priority, with cleaning costs split between part-time staff and contract cleaning.
- Additionally, a specialty commercialgrade cleaning company has been retained by the Town to steam clean and disinfect the most-used areas for the building on a weekly basis. The company uses a specialty power-washer mixed with boiling water and commercial-grade disinfectants and solvents.

#### Description:

This account provides for utility costs, daily restroom cleaning expenses, and building maintenance expenditures for the Visitors' Center/Public Restroom Facility located on Main Street. The Concord Chamber of Commerce is currently a tenant in the Visitors' Center portion of the building, in their forth year of a 10-year lease agreement. The Chamber compensates the Town for a proportionate share of natural gas and electric costs for the building, and is responsible for cleaning costs within its occupied space. Care and maintenance of the facility is coordinated by the Assistant Town Manager through the Facilities Division. The public restrooms are open 365 days-a-year and are cleaned and re-stocked with supplies twice daily.

Utility Performance												
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year					
CY2008	739	0.12			8,371							
FY2011	992	0.15	30%	54%	8,336	0%	9%					
FY2012	624	0.12	-1%	-24%	9,167	10%	10%					
FY2013	743	0.12	2%	2%	7,462	-11%	-19%					
FY2014	813	0.12	-1%	-3%	8,171	-2%	10%					
FY2015	868	0.12	6%	7%	7,217	-14%	-12%					
FY2016	593	0.10	-11%	-16%	6,686	-20%	-7%					

## **GENERAL GOVERNMENT: Visitors Center Restroom**

Item 1E

	Expenditure Detail														
		Prev	ious Fiscal Yea	rs		FY18 Proposed									
	FY15 Actua	ıl	FY16 Actual	FY	17 Budgeted	To	wn Manager's Proposed								
Personnel Services	\$ 2,82	4 5	\$ 4,039	\$	1,175	\$	4,698	\$	4,698						
Purchased Service	14,31	1	20,727		26,106		24,430		34,430						
Supplies	2,31	0	2,208		2,854		2,400		2,400						
Other Charges and Expenses		-	-		-		-		-						
Capital Outlay	5,04	5	-		2,500		5,000		2,500						
Totals	\$ 24,48	8 \$	\$ 26,974	\$	32,635	\$	36,528	\$	44,028						

	Funding Plan														
		FY17	7 Budgeted	% of Budget	FY18	8 Proposed	% of Budget	% Change in Dollars							
General Fund		\$	32,635	100.00%	\$	44,028	100.00%	34.91%							
	Totals	\$	32,635	100.00%	\$	44,028	100.00%	34.91%							

	Capital Outlay Plan												
Ref.#	Description	FY17 Bu	ıdaətəd		FY18		FY19		FY20		FY21		FY22
Kei.#	Description	F 1 1 7 BC	lugeleu		Proposed								
I A-4	Building Improvements	\$	2,500	\$	2,500	\$	2,500	\$	2,500	\$	2,500	\$	2,500
	Totals	\$	2,500	\$	2,500	\$	2,500	\$	2,500	\$	2,500	\$	2,500

		Pers	sonnel Services S	umma	iry							
FY17 Budgeted FY18 Proposed												
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount				
5115	Limited Status (custodian)		78 hrs.	\$	1,175	313 hrs.	\$	4,698				
		Total	<u>0.04 FTEs</u>	\$	1,175	<u>0.15 FTEs</u>	\$	4,698				

The purpose of this funding is to provide for the costs of operating and maintaining the 37 Knox Trail in an efficient and cost-effective manner, to provide office space for municipal and school administration.

Expenditure Summary											
	FY15	Actual	FY16	Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	ı	\$	ı	\$	8,334	\$	17,762			
Other Funds	\$		\$		\$	16,666	\$	25,525			
Total Expenditures	\$	-	\$	-	\$	25,000	\$	43,287			

#### **Budget Highlights:**

- The operating appropriation for the office building at 37 Knox Trail is proposed to *increase* by 91.4% over FY17.
- \$5,000 is proposed for building maintenance projects.
- Of the \$43,287 budget, \$17,762 is proposed to be appropriated from the General Fund. The RHSO and School Department will cover the remaining \$25,525 for the operations of the facility.

#### Description:

This account provides for utility costs, and building maintenance expenditures for the facility located on 37 Knox Trail Rd. The school Transportation Department is currently a tenant in the building, with room for other potential municipal tenants. The Town hopes to located its newly formed Facilities Management Division within the Knox Trail building and to utilize the additional space within its footprint for outreach efforts, recreation and community services endeavors. Additional uses for the facility shall be studied in depth over the next fiscal year by the Facilities Manager for future use recommendations.

## **GENERAL GOVERNMENT: 37 Knox Trail**

Item 1F

	Expenditure Detail												
	Pr	evious Fiscal Yea	rs	FY18 Proposed									
	FY15 Actual	FY16 Actual	FY17 Budgeted	Department Request	•								
Personnel Services	\$ -	\$ -	\$ 4,294	\$ 4,294	\$ 4,294								
Purchased Service	-	-	14,356	32,643	32,643								
Supplies	-	-	1,350	1,350	1,350								
Other Charges and Expenses	-	-	-	-	-								
Capital Outlay	-	•	5,000	10,000	5,000								
Totals	\$ -	\$ -	\$ 25,000	\$ 48,287	\$ 43,287								

	Funding Plan												
		FY17 Budgeted % of Budget FY18 Proposed % of Budget [											
General Fund		\$	8,334	33.34%	\$	17,762	41.03%	213.13%					
RHSO		\$	3,333	13.33%	\$	6,381	14.74%	191.45%					
Schools		\$	13,333	53.33%	\$	19,144	44.22%	143.58%					
т	otals	\$	25,000	100.00%	\$	43,287	100.00%	173.15%					

	Capital Outlay Plan												
Ref.#	Description	EV17 D	ıdaotod		FY18		FY19		FY20		FY21		FY22
Nei.#	Description	FIII D	Y17 Budgeted		Proposed								
A-5	Building Improvements	\$	5,000	\$	5,000	\$	5,000	\$	5,000	\$	5,000	\$	5,000
	Totals	<u>\$</u>	5,000	\$	5,000	\$	5,000	\$	5,000	\$	5,000	\$	5,000

	Personnel Services Summary												
			FY17 Budgeted			FY18 Proposed							
Code	Position Title		# of Positions		\$ Amount	# of Positions	\$ Amount						
5115	Electrician		0 hrs.	\$	2,500	50 hrs.	\$2,500						
5130	Overtime		0 hrs.		1,794	52 hrs.	\$1,794						
	Т	Total	0.00 FTEs	\$	4,294	0.05 FTEs	<u>\$4,294</u>						

## **GENERAL GOVERNMENT: Legal Services**

#### Item 2

#### Mission Statement:

The mission of Legal Services is to provide the highest quality of legal services at the lowest feasible cost.

#### **Expenditure Summary** FY17 FY18 FY15 Actual FY16 Actual Budgeted Proposed General Fund \$ \$ 174,280 \$ 178,151 225,000 225,000 Other Funds \$ \$ \$ Total 174.280 \$ 178.151 225.000 \$ 225.000 Expenditures

#### **Budget Highlights:**

- •This budget represents *no change* in the operating appropriation from that of the FY17 budget.
- •The FY18 budget proposal assumes that no major litigation matters will arise.

#### Description:

This budget provides for the cost of Town Counsel's services. The Town Manager appoints Town Counsel annually, subject to the approval of the Select Board. Town Counsel's term of office begins on the first day of June.

Town Counsel serves as legal adviser to the Town and all of its officers, boards, and committees. Town Counsel initiates, defends, and negotiates for settlement all suits, claims, actions, and proceedings on behalf of, and brought against, the Town. The Town Manager, with the approval of the Select Board, also may retain Special Counsel whenever this is deemed to be in the best interest of the Town.

It has been the Town's practice to appoint as Town Counsel a senior partner in a firm having a wide range of legal expertise, as the scope of legal matters arising in the conduct of the Town's business is very broad.

Mr. William Lahey of the firm of Anderson & Kreiger LLP is presently appointed as Town Counsel.

Expenses through six-months of the current fiscal year total approximately \$133,965 and are on track to be under budget. Assuming that no major new litigation matters will arise and because of budget constraints, the proposed FY18 Legal Services budget is level funded at the FY17 level.

# **GENERAL GOVERNMENT: Legal Services**

Item 2

	Expenditure Detail											
		Pr	evious Fiscal Yea	FY18 Proposed								
		FY15 Actual	FY16 Actual	FY17 Budgeted	Department Request	J						
Purchased Services		174,280	178,151	225,000	225,000	225,000						
	Totals	\$ 174,280	\$ 178,151	\$ 225,000	\$ 225,000	\$ 225,000						

	Funding Plan												
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars					
General Fund		\$	225,000	100.00%	\$	225,000	100.00%	0.00%					
	Totals	\$	225,000	100.00%	\$	225,000	100.00%	0.00%					

	Legal Ser	vices' Expense His	story		
Fiscal Year	Original Budget	Reserve Fund Transfer	Adju	usted Budget	Expended
2006	250,000	-	\$	250,000	165,323
2007	250,000	5,000	\$	255,000	254,622
2008	250,000	136,000	\$	386,000	379,794
2009	250,000	-	\$	250,000	219,565
2010	225,000	-	\$	225,000	204,861
2011	225,000	-	\$	225,000	224,887
2012	225,000	-	\$	225,000	215,806
2013	225,000		\$	225,000	202,104
2014	225,000		\$	225,000	217,788
2015	225,000		\$	225,000	174,280
2016	225,000		\$	225,000	178,151
2017 Budgeted (Status thru 12/31/16)	225,000	-	\$	225,000	133,965

<sup>\*</sup>FY17 expended amount (\$133,965) reflects costs through only 6 months.

The mission of Elections is to conduct all elections fairly and efficiently, while working to maximize voter turnout and judiciously administering all appropriate campaign finance laws.

	Expenditure Summary											
	FY	FY15 Actual		16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	25,714	\$	52,164	\$	34,815	\$	13,627				
Other Funds	\$	4,131	\$	2,237	\$	4,474	\$	-				
Total Expenditures	\$	29,845	\$	54,401	\$	39,289	\$	13,627				

#### **Budget Highlights:**

- This budget represents a 65.3% decrease in operating appropriation from that of the FY17 budget, due to the decrease in the number of scheduled elections.
- One election is scheduled for FY18 compared to three in FY17. Several changes to election law were implemented during FY17, including early voting for state/federal elections; online voter registration; and early registration for 16 and 17-year olds. It is anticipated that these initiatives will continue to evolve following significant feedback and suggested changes made in the past few months of implementation.

#### Description:

Through the Elections budget the Town Clerk (1) organizes and conducts elections in Concord for local, state, and federal offices, as well as for local and state ballot questions; and (2) administers the State's Campaign Finance Law as it relates to Town candidates and ballot questions.

In FY18, we are budgeting for only the Annual Town Election. No state or federal elections are scheduled for FY18, so no state reimbursement is anticipated or budgeted (included as "Other Funds" in the Expenditure Summary above). Concord purchased new election equipment in FY17 (budgeted in FY16), which was used for the first time at the November 2016 Presidential Election. Maintenance costs for the first two years of this new equipment is covered our recent purchase (through November 2018), so there is no maintenance cost budgeted for FY18. The State pays for the service agreement for our AutoMark machines, which are at each precinct to assist disabled voters.

Date	Election	Turnout	% Registered Voters
Nov. 8, 2016	General Election/Presidential	11,447	85%
Sept. 20, 2016	Special District Election/Minuteman	1,079	9%
April 14, 2016	Special Town Election (Debt Exclusion Votes for CCHS Landfill; School Transportation; & Minuteman)	1,012	8%
March 1, 2016	Presidential Primary	7,692	60%
Nov. 4, 2014	State Gubernatorial Election	8,274	64%

## **GENERAL GOVERNMENT: Elections**

Item 3A

	Expenditure Detail											
			Pr	evio	us Fiscal Yea	rs		FY18 Proposed				
			FY15 Actual		FY16 Actual	FY	'17 Budgeted		Department Request	Tov	vn Manager's Proposed	
Personnel Services		\$	19,246	\$	17,406	\$	29,139	\$	9,127	\$	9,127	
Purchased Services			8,447		7,760		7,600		3,450		3,450	
Supplies			2,152		1,911		2,550		1,050		1,050	
Other Charges			-		-		-		-		-	
Capital Outlay			-		27,325		-		-		-	
	Totals	\$	29,845	\$	54,401	\$	39,289	\$	13,627	\$	13,627	

Funding Plan												
	FY17 Budgeted	% Change in Dollars										
General Fund	\$ 34,815	88.61%	\$ 13,627	100.00%	-60.86%							
State Reimbursement	4,474	11.39%	-	0.00%	-100.00%							
Totals	\$ 39,289	100.00%	\$ 13,627	100.00%	-65.32%							

	Capital Outlay Plan										
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21		FY22			
			Proposed	Proposed	Proposed	Proposed		Proposed			
C-3	Voting Machines	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-			
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-			

Personnel Services Summary										
		FY17 Budgeted			FY18 Proposed					
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount			
5120	Elections Officer	1631 hrs.	\$	16,725	461 hrs.	\$	4,777			
	Technician	54 hrs.		2,100	18 hrs.		750			
	Overtime	38 hrs.		1,614	13 hrs.		600			
5131	Police Overtime	168 hrs.		8,700	56 hrs.		3,000			
	Total	<u>0.91 FTEs</u>	<u>\$</u>	29,139	0.26 FTEs	<u>\$</u>	9,127			

The mission of Registrars is to register voters, to conduct the Annual Town Census, to publish the Street List, and to accept and certify nomination papers and petitions (elections and Town Meeting) in an efficient, accurate, and diligent manner.

Expenditure Summary										
	FY15 Actual		FY16 Actual		FY17 Budgeted			FY18 Proposed		
General Fund	\$	4,646	\$	8,103	\$	7,967	\$	8,476		
Other Funds	\$	2,547	\$	2,380	\$	2,493	\$	2,755		
Total Expenditures	\$	7,193	\$	10,483	\$	10,460	\$	11,231		

#### **Budget Highlights:**

- This budget represents a 7.4% *increase* in operating appropriation from that of the FY17 budget.
- Revenues from the sale of the Street List book and CD, totaling \$1,805 in 2016, are credited to the General Fund to offset the printing costs (\$1,650 for 275 copies in FY17).
- Online voter registration was introduced by the State in the Fall of 2015, and is heavily used by Concord residents, with the vast majority of voters registering online. Although Concord already has a high registration rate (94% of eligible residents), this option makes it even easier.

#### **Description**:

The Registrars budget provides for the costs of:

- Conducting the Annual Census;
- •Compiling, preparing, and printing approximately 275 Street List books (budgeted cost: \$1,900—a decrease of \$100 from FY17); the # of printed books has been reduced in recent years due to the convenience of the electronic version for many customers.
- •Registering voters, maintaining resident and voter database; preparing voter lists for elections and candidates; and promoting voter registration and upcoming elections for Concord voters. Concord reached an all-time high of 13,141 registered voters at the end of 2016.
- Certifying nomination papers for candidates and initiative petitions for Town Meeting and state ballot.

The School Department supports 30% of the cost of preparing the Street List (in accordance with M.G.L. Ch. 51, §4), which is compensation for the preparation of school census information compiled by the Town Clerk. The percent supported by the School Department corresponds to the percent of the Concord population under the age of 17. In FY18, it is expected that the School Department will provide \$2,755 for this purpose.

Performance Information										
	2011	2012	2013	2014	2015	2016				
Residents Counted in Census January 1	15,627	15,638	15,954	15,830	15,798	15,987				
Registered voters as of December 31	12,300	12,716	12,820	12,581	12,637	13,141				
New Voters Registered during Year	668	1,553	637	820	735	1,834				
Nomination/Petition Papers Signatures Certified	1,547	3,862	2,510	3,398	2,564	1,942				

# **GENERAL GOVERNMENT: Registrars**

Item 3B

	Expenditure Detail													
		Previous Fiscal Years						FY18 Proposed						
		FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Request	Tov	vn Manager's Proposed				
Personnel Services		\$ 3,134	\$	1,554	\$	4,010	\$	4,681	\$	4,681				
Purchased Services		3,225		5,420		5,500		5,600		5,600				
Supplies		833		766		950		950		950				
Other Charges		-		-		-		-		-				
Capital Outlay		-		2,743		-		-		-				
То	tals	\$ 7,193	\$	10,483	\$	10,460	\$	11,231	\$	11,231				

	Funding Plan												
	FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars						
General Fund	\$	7,967	76.17%	\$	8,476	75.47%	6.39%						
School Department Transfer	\$	2,493	23.83%	\$	2,755	24.53%	10.51%						
Totals	\$	10,460	100.00%	\$	11,231	100.00%	7.37%						

	Capital Outlay Plan													
Ref.#	Description	EV17 Budgeted		FY18		FY19		FY20		FY21		FY22		
Kei.#	Description	Description FY17 Budgeted		Proposed										
	None	\$ -	\$	-	\$	1	\$	1	\$	1	\$	-		
	Totals	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-		

	Personnel Services Summary											
			FY17 Bu	ed	FY18 Proposed							
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount				
5120	Office Assistant		200 hrs.	\$	3,323	250 hrs.	\$	4,208				
5130	Overtime		15 hrs.		687	10 hrs.		473				
	То	otal	<u>0.10 FTEs</u>	\$	4,010	<u>0.12 FTEs</u>	\$	4,681				

The purpose of this funding is to provide for the costs of conducting all Town Meetings fairly and efficiently, and to produce all associated reports and warrants as cost-effectively as possible.

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	64,522	\$	64,266	\$	44,900	\$	44,900						
Other Funds	\$	-	\$	-	\$	36,850	\$	36,850						
Total Expenditures	\$	64,522	\$	64,266	\$	81,750	\$	81,750						

#### **Budget Highlights:**

- •This budget represents *no change* in operating appropriation from that of the FY17 budget.
- •The cost of A-V (audio and visual) system setup at Town Meeting is the most significant budget item at \$36,650 (approximately \$25,000 for 4 sessions of Annual Town Meeting and \$11,000 for 1 night of Special Town Meeting).
- The cost of the A-V system setup at Town Meeting is proposed to be covered through PEG Access funds (\$36,850).

#### Description:

This budget provides for the cost of conducting Town Meetings and printing of various Town reports, including the annual budget. A four-session Annual Town Meeting is budgeted for spring 2016, and a one-session Special Town Meeting is budgeted, as this has become a routine occurrence in recent years.

This budget provides \$69,450 to cover the cost of holding the 2018 Annual Town Meeting and a one-session Special Town Meeting. This amount includes the cost of printing the Warrant and Finance Committee Report. These cost estimates assume that the meeting will be conducted using the high school auditorium, cafeteria, and gymnasium. Each additional session beyond the four that are budgeted would incur variable costs of approximately \$9,000. The Town Report is budgeted to cost \$12,100 (printing and editing).

Town Meeting Costs	
Expense Items	Cost
Sound System Rental (5 nights)	\$36,650
Tellers (60 hrs/night)	2,700
Police & DPW Overtime	8,000
Postage (Warrant/Fin. Comm. Report)	4,500
Warrant Printing	5,500
Finance Comm. Report Printing	8,000
Other Printing	1,500
Misc. Expenses	2,600
Total	\$69,450

Town Report Cost	
Expense Items	Cost
Printing: Annual Town Report Town Budget, Bylaws, Zoning Bylaws	\$4,000 1,000
Editing Town Report	7,000
Misc. Expenses	100
Total	\$12,100

Uı	Unit Printing Costs of Principal Reports												
	Town Report	Warrant	Fin. Comm. Report										
Copies	1,200	6,800	7,000										
Cost	\$3.33	\$0.81	\$1.14										

Meeting capacity at the high school is about 2,200

# **GENERAL GOVERNMENT: Town Meeting & Reports**

Item 4

	Expenditure Detail													
			Previous Fiscal Years						FY18 Proposed					
			FY15 Actual		FY16 Actual	F١	/17 Budgeted		Department Request		wn Manager's Proposed			
Personnel Services		\$	15,052	\$	14,442	\$	17,700	\$	17,700	\$	17,700			
Purchased Services			49,176		49,001		63,750		63,750		63,750			
Supplies			294		824		300		300		300			
Other Charges			-		-		-		-		-			
Capital Outlay			-		-		-		-		-			
	Totals	\$	64,522	\$	64,266	\$	81,750	\$	81,750	\$	81,750			

Funding Plan													
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars					
General Fund		\$	44,900	55.06%	\$	44,900	55.06%	0.00%					
PEG Fund		\$	36,650	44.94%	\$	36,650	44.94%	0.00%					
	Totals	\$	81,550	100.00%	\$	81,550	100.00%	0.00%					

	Capital Outlay Plan													
Ref.#	Description	EV17 Budgeted	FY18	FY19	FY20	FY21		FY22						
Kei.#	Description FY17 Budgeted		Proposed	Proposed	Proposed	Proposed		Proposed						
	None	\$	\$ -	\$ -	\$ -	\$ -	\$\$	-						
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-						

	Personnel Services Summary												
			FY17 Bu	d	FY18 Proposed								
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount					
5120	Tellers		300 hrs.	\$	2,700	300 hrs.	\$	2,700					
5130	DPW Overtime		75 hrs.		3,000	75 hrs.		3,000					
5130	Town Reports Overtime		175 hrs.		7,000	175 hrs.		7,000					
5131	Police Overtime		100 hrs.		5,000	100 hrs.		5,000					
	1	Total	<u>0.14 FTEs</u>	\$	17,700	0.14 FTEs	\$	17,700					

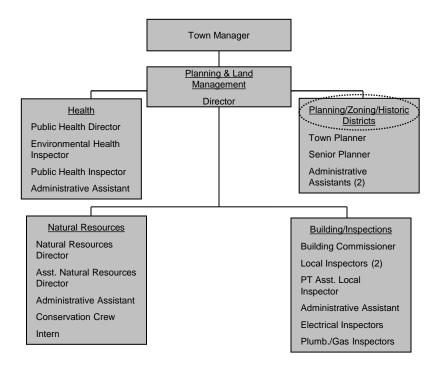
# <u>Department of Planning and Land Management</u> (DPLM) Mission Statement:

The mission of the Department of Planning and Land Management is to integrate and coordinate the functions of long-range planning, natural resource protection, development and growth regulation, land management, affordable housing production, and land use control so that the Town can better formulate and pursue a unified development strategy that will preserve Concord's unique character.

#### Planning Division Mission Statement:

The mission of the Planning Division is to guide both public and private land use, resources, and building decisions in a manner that preserves Concord's unique character, and to provide a high level of staff support on these issues to the Town's boards and committees.

Expenditure Summary										
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed		
General Fund	\$	323,485	\$	444,821	\$	478,856	\$	386,153		
Other Funds	\$	80,187	\$	63,204	\$	86,650	\$	88,883		
Total Expenditures	\$	403,672	\$	508,025	\$	565,506	\$	475,036		



#### **Budget Highlights:**

- This budget represents a 3.2% *increase* in operating appropriation over that of the FY17 budget.
- Included in the budget are funds to support the Planning Board, Board of Appeals, Historic Districts Commission, Historical Commission, and Community Preservation Committee, among others.
- In FY18, an additional \$7,500 is requested for the Town to participate in CrossTown Connect, a regional transportation management association. to provide better coordinated transportation services.
- In addition, \$18,000 is proposed to fund a portion of Concord's share of the Regional Housing Services Office.

#### Description:

The Department of Planning and Land Management (DPLM) was created by the Board of Selectmen in 1990 for the purposes outlined in its mission statement. The DPLM is comprised of four primary Divisions: Planning, Natural Resources, Building Inspections, and Health. These Divisions provide staff support to many of the Town's regulatory boards and committees, in addition to other specific and task-oriented committees.

The Planning Division is responsible for coordinating the review and administration of development proposals that are submitted for approval to the Planning Board, the Board of Appeals, and the Historic Districts Commission. The Division also supports the work of the Community Preservation Committee. Historical Commission and Bruce Freeman Rail Trail Advisory Committee and is involved in affordable housing, traffic and transportation planning, economic development, historic resources protection, public facilities planning, sustainability and promulgating development regulations.

	Expenditure Detail										
		Pr	evio	ous Fiscal Yea	rs		FY18 Proposed				
		FY15 Actual		FY16 Actual	FY17	<sup>7</sup> Budgeted		Department Request	Tow	n Manager's Proposed	
Personnel Services		\$ 365,335	\$	369,568	\$	426,331	\$	428,635	\$	428,635	
Purchased Services		22,814		11,983		23,060		35,316		35,316	
Supplies		11,018		6,169		6,775		7,275		7,275	
Other Charges		4,505		3,242		4,340		3,810		3,810	
Capital Outlay		-		117,062		105,000		-		-	
To	otals	\$ 403,672	\$	508,025	\$	565,506	\$	475,036	\$	475,036	

	Funding Plan										
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars						
General Fund	\$ 478,856	84.68%	\$ 386,153	81.29%	-19.36%						
Light Fund	11,463	2.03%	11,857	2.50%	3.44%						
Water Fund	45,840	8.11%	47,415	9.98%	3.44%						
Sewer Fund	7,643	1.35%	7,907	1.66%	3.45%						
Community Preserv. Fund	21,704	3.84%	21,704	4.57%	0.00%						
Totals	\$ 565,506	100.00%	\$ 475,036	100.00%	-16.00%						

	Capital Outlay Plan																																									
Ref.#	Description	FY17 Budgeted		FY18		FY19		FY20		FY21		FY22																														
Nei.#	Description			F 1 1 / Duagetea 		F117 Budgeted		r i i i buagetea		Tir budgeted		T TT Budgeted		- 117 Budgeted		Litt paagetea		r i i i buagetea I		F 1 1 / Duagetea 		F117 Buagetea		Litti buugeteu		F117 Budgeted		1117 Budgeted		1 117 Budgeted		1 117 Budgeteu		1 117 Baagetea		Proposed		Proposed		Proposed		Proposed
I B-2	Zoning Bylaw Recodification	\$ 65,00	0	\$ -	\$	-	\$	-	\$	-	\$	-																														
B-7	Long Range Plan	\$ 40,00	0	\$ -	\$	-	\$	-	\$	-	\$	-																														
	Totals	\$ 105,00	0	\$ -	\$	-	\$	-	\$	-	\$	-																														

	Pers	sonnel Services S	umma	ary				
		FY17 Bu	udgete	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Dir. of Planning & Land Management	1.00	\$	128,455	1.00	\$	128,455	
	Town Planner	1.00		95,747	1.00		95,853	
	Senior Planner	1.00		86,813	1.00		86,813	
	Planning Administrative Assistant	1.00		58,485	1.00		59,279	
	ZBoA Administrative Assistant	1.00		56,831	1.00		58,235	
	Total	5.00 FTEs	\$	426,331	5.00 FTEs	\$	428,635	

#### **Program Implementation**

The FY18 budget recommendation will allow Planning Division staff to continue provision of technical and administrative support to three regulatory boards (Planning Board, Board of Appeals and Historic Districts Commission) and to other town committees, which include the Community Preservation Committee, the Historical Commission, the West Concord Advisory Committee and the Bruce Freeman Rail Trail Advisory Committee. The full-time staff includes the Director of Planning and Land Management, one Town Planner, one Senior Planner and two Administrative Assistants. The Senior Planner position is partially funded by the Community Preservation Fund, as permitted by statute and one Administrative Assistant position is funded in part by the Regional Housing Services Office (RHSO) for administrative support.

Planning Division staff also provide technical and administrative support to various other committees as assigned. The Director of Planning and Land Management continues to provide support to the Bruce Freeman Rail Trail Advisory Committee, as that committee continues its work to advise the Select Board with regard to the rail trail design of Phase 2B and 2C in Concord (note that Phase 2C will finally break ground in April 2017). The Director will continue to serve on the Parking Management Group, which includes the Finance Director, Police Chief, Public Works Director, Town Engineer among others focused on improving parking management in Concord Center, Thoreau Depot and West Concord. The Director and Senior Planner also support the work of the Chamber of Commerce in the two cultural districts – Concord Center and West Concord Junction.

The Town Planner provides technical support to the Planning Board and Board of Appeals. The Town Planner coordinates the application review process for development projects, which in FY17 included two Planned Residential Developments, projects at Middlesex School and Concord Academy and the Millbrook Tarry Market. The Town Planner works closely with the Director on providing support for the Comprehensive Long Range Plan Committee (CLRPC). In FY18, the Town Planner will begin updating the Subdivision Rules & Regulations, facilitate progress on a pedestrian bridge over the Assabet River from the West Concord Commuter Rail Station to 300 Baker Ave., and develop an outline of Best Practices for Site Plan Rules and Regulations.

The Senior Planner works with the RHSO staff to promote affordable housing opportunities and provides technical support to the Historic Districts Commission and the Community Preservation Committee. In FY17, the Senior Planner worked closely with the Historical Commission on the drafting and successful passage of a new Demolition Review Bylaw and the continued work with Brandeis University on the McGrath Farmstead archeological project. For FY18, the Senior Planner will be working with the Historical Commission to expand the archeological program for 'Camp Massachusetts' (circa 1859 in West Concord), developing a Demolition Review process, and working to relocate, restore and repurpose the Ball-Benson House and Barn.

The Planning Division submitted 4 applications for funding consideration by the Community Preservation Committee in the fall of 2016 as follows: continued support of the Regional Housing Services Office; Junction Village Assisted Living Facility; Harrington Park Master Plan, and Land Acquisition. Three projects are recommended for funding at the 2017 Annual Town Meeting (Harrington Park Master Plan not recommended).

### **GENERAL GOVERNMENT: Planning**

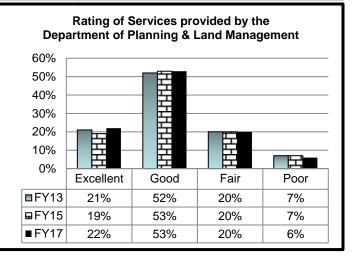
Item 5A

<u>Town Manager Goal:</u> To Preserve the Town's Character

<u>Division Goal:</u> To ensure that the Planning Department operates in an efficient and effective manner

<u>Objective:</u> To measure citizen satisfaction with the Planning Department services

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

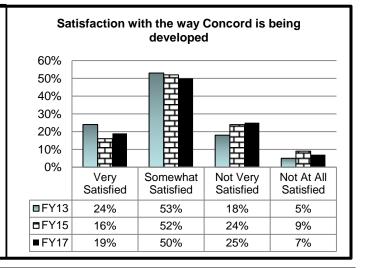


<u>Town Manager Goal:</u> To Preserve the Town's Character

<u>Division Goal:</u> To develop the Town in a satisfactory way

<u>Objective:</u> To measure citizen satisfaction with the way Concord is being developed

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.



Goal: To develop the Town in a satisfactory way.

<u>Objective:</u> Development a new Comprehensive Long Range Plan that integrates the Town's four sustainability principles in the framework identified by the American Planning Association's Sustaining Places Initiative.

Measure: The adoption of a new Plan by the Planning Board and Select Board by April 2018.

The Committee has met 2 times a month since June 2016. During that time, the Committee completed a Strength, Weakness, Opportunity and Threat (SWOT) analysis of the APA's six Sustaining Principles: Livable Built Environment, Harmony with Nature, Resilient Economy, Interwoven Equity, Healthy Community, and Responsible Regionalism. The Committee was able to have five questions included in the 2016 Citizens Survey to help begin defining the community's priority issues and challenges for the next 10 to 20 years. In October, the Committee issued a Request For Proposals (RFP) for a consultant to assist with development of the Plan. Three well qualified firms responded to the RFP. The Committee's goal is to have the consultant on-board in February with an intense public engagement process starting in spring 2017 to solicit public input, affirm community values, develop a statement of goals and objectives for the Plan and present an interim report to the Planning Board and Select Board by June 2017. From June to November 2017, the Committee will continue to refine the Plan and present findings and initial recommendations in various public forums to receive feedback from Town citizen on the proposed Plan and incorporate additions and revisions as needed. The Committee will submit a final Comprehensive Long Range Plan to Planning Board for adoption in March 2018 and to Select Board for acceptance in April 2018.

The mission of the Board of Appeals is to render decisions on applications submitted by residents, property owners and developers concerning land use and development as defined by the Zoning Bylaw and Sign Bylaw; and to conduct public hearings to receive public input and other information that which allows the Board to determine the merits of an application when making a decision on special permits, site plan review associated with a special permit, appeals of the Building Inspector's decision, variances from the Zoning Bylaw and comprehensive permits in compliance with State regulations.

#### Description:

The Board of Appeals is a quasi-judicial body authorized by Massachusetts General Laws, Ch. 40A (The Zoning Act) and Ch. 40B (Comprehensive Permit).

The Board of Appeals is responsible for conducting public hearings and meetings on matters relating to the Zoning Bylaw (such as special permits, variances and appeals of the decisions by the Building Inspector) and the Sign Bylaw. The Zoning Bylaw and maps referenced therein define the land uses for the Town, and are subject to acceptance by a two-thirds vote of Town Meeting.

The Board of Appeals consists of three voting members and three associate members, which are appointed by the Select Board.

The Administrative Assistant is responsible for insuring compliance with State laws regarding notice of hearings, timing and publication of public notices, maintaining records of the Board and filing the Board's decisions with the Town Clerk's office, as noted below.

#### Overview

The office for the Board of Appeals is located within the Planning Division in the Department of Planning and Land Management (DPLM) at 141 Keyes Road, and is under the purview of the Director of Planning and Land Management.

The full-time Administrative Assistant provides clerical support to the Board of Appeals; which includes the following activities: assisting the public in the application process; accepting applications and supporting documentation; reviewing information to assure that it is complete; notifying abutters of hearings; preparing, posting, and advertising agendas in accordance with statutory requirements; preparing application packets for board members (including the agenda notes), and maintaining the records and files of the Board. Additionally, the Board of Appeals Administrative Assistant attends the monthly meetings and records minutes of the meeting; drafts decisions for the Board members to review, comment and adopt; processes decisions prepared by Board members; files decisions (including further notification of abutters); and, monitors key decision actions (and the timing of these actions) to ensure compliance with state regulations.

This position also serves the Historic Districts Commission in the same capacity, with the same level and focus of detail required.

The Building Commissioner, who is responsible for enforcement of the Zoning Bylaw and the Board of Appeals decisions, and the Town Planner review the applications in order to provide comments to the Board of Appeals on the compliance of the project within the framework of the Zoning Bylaw, attends the Board's public hearings and provides technical staff support to the Board of Appeals. A Senior Planner serves in a comparable capacity to the Historic Districts Commission.

#### Program 1 – Board of Appeals Operations:

**Objective:** To perform the duties of the Board of Appeals in an effective an efficient manner and in compliance with all related regulations.

The Board conducted 12 public hearings and 12 public meetings in 2016, during which it considered 39 applications. The Board granted 33 special permits, including renewals and amendments. One appeal of the decision of the Building Inspector was denied. There was one appeal of the Board's decision that was later withdrawn without prejudice. Two applications were withdrawn without prejudice at the request of the Applicant (Many applications include multiple activities; therefore, the totals below exceed the number of applications.)

#### **ZONING BOARD OF APPEALS ACTIVITIES**

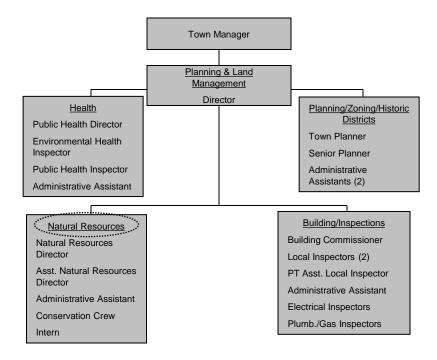
Special Permits Granted	FY11	FY12	FY13	FY14	FY15	FY16
Change, alteration or extension of a nonconforming use and structure	14	15	21	13	21	26
Nonconforming single & 2-family structure (increase by more than 50%	)	5	7	5	9	12
Restoration of a non-conforming use or structure damaged by fire	1	0	0	0	0	0
Site plan approval (associated with a special permit)	12	11	6	2	2	4
Amend or extend a special permit and site plan approval	1	0	0	0	1	0
Institutional Use						4
Relief from design requirements	1	4	1	2	0	1
Relief from parking requirements	1	9	6	1	3	15
Relief from the height requirements						2
Off-site parking/increased parking demand/joint parking facilities	1	0	1	1	1	1
Parking of Commercial Vehicles	1	0	2	1	1	0
Special home occupation (new and renewal)	4	4	1	2	3	1
Additional dwelling unit	2	5	3	5	2	5
Planned residential development (PRD)	0	1	0	2	3	0
Hammerhead lot (new and amendment)	0	3	1	1	0	0
Private Recreation	1	1	0	0	1	0
Seasonal catering in LBD #5	0	0	0	1	1	0
Accessory Uses	4	4	0	3	3	0
Transfer development rights					1	0
Work in the Flood Plain conservancy district	2	4	4	3	0	5
Work in the Groundwater conservancy district	0	4	0	1	0	0
Work in the Wetland conservancy district						1
Earth Removal						1
Temporary accessory mobile trailers					2	0
Extend Zoning district line	1	0	0	0	1	0
Combined Industrial/Business/Residential Use	0	1	1	0	0	0
Bed & Breakfast	1	0	1	0	3	3
Temporary event parking or special event	2	0	2	2	2	3
Wireless communications facility (amendment and new)	6	1	0	0	0	0
Lodging for farm workers/Farm Product Sales/Stables	0	0	3	0	0	0
Relief from maximum floor area ratio						3
Divide land to preserve historically significant structure					1	0
Comprehensive permit	0	0	1	0	0	0
Special permits denied	0	0	0	0	0	0
Variances granted	0	3	3	1	0	1
Variances denied					1	0
Sign bylaw variances granted	2	0	2	2	5	7
Sign bylaw variances denied	0	0	0	0	0	0
Appeal of the decision of Bldg. Inspector granted					1	0
Appeal of the decision of Bldg. Inspector denied					1	1

The mission of the Natural Resources Division is to protect and preserve the Town's natural resources, including wetlands, ponds, streams, and riparian corridors; to assist the Select Board and Town Manager in open space planning; to manage open space and farmland to the benefit of current and future generations, to provide a high level of staff support to the Natural Resources Commission and its subcommittees, and to provide environmental outreach and education to Concord residents.

	Expenditure Summary										
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	228,506	\$	209,978	\$	235,177	\$	221,810			
Other Funds	\$	51,891	\$	53,921	\$	54,879	\$	56,606			
Total Expenditures	\$	280,397	\$	263,899	\$	290,056	\$	278,416			

### **Budget Highlights:**

- •This budget represents approximately 3.2% *increase* in operating appropriation from that of the FY17 budget.
- •This budget includes \$16,800 in funding for the Conservation Crew positions, and \$5,000 for an Intern to assist with land management priorities.
- •This budget includes \$10,000 to develop and publish a comprehensive trail guide of all conservation lands, as well as state, federal, and privately held, publicly accessible lands, compiling an extensive number of existing maps for individual sites.
- •This budget includes \$5,000 in capital expenditures for pond and stream management.



#### Description:

The Natural Resources Division (DNR) is responsible for providing technical and administrative support to the Natural Resources Commission (NRC) in reviewing and approving projects in accordance with the state Wetlands Protection Act, Rivers Protection Act, and the Concord Wetlands Bylaw; updating and implementing the Open Space and Recreation Plan; and reviewing and monitoring Conservation Restrictions and Agricultural Preservation Restrictions.

The DNR is also responsible for managing 1,400 acres of conservation land, overseeing agricultural licenses on approximately 200 acres of Town land, coordinating land protection efforts with various groups, and supporting four community gardens. In addition to the NRC, the Division provides staff support to the following active committees: the Conservation Restriction Stewardship Committee, Heywood Meadow Stewardship Committee, and Trails Committee.

# **GENERAL GOVERNMENT: Natural Resources**

Item 5B

	Expenditure Detail										
			Pr	evic	ous Fiscal Yea	rs		FY18 Proposed			
			FY15 Actual		FY16 Actual	FY1	7 Budgeted		Department Request	Tov	vn Manager's Proposed
Personnel Services		\$	217,073	\$	224,968	\$	243,921	\$	255,176	\$	243,456
Purchased Services			8,342		5,798		11,100		19,350		19,350
Supplies			7,180		11,143		7,650		8,125		8,125
Other Charges			3,442		2,579		2,385		2,485		2,485
Capital Outlay			44,360		19,411		25,000		50,000		5,000
7	Totals	\$	280,397	\$	263,899	\$	290,056	\$	335,136	\$	278,416

	Funding Plan											
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars							
General Fund	\$ 235,177	81.08%	\$ 221,810	79.67%	-5.68%							
Light Fund	21,740	7.50%	22,423	8.05%	3.14%							
Water Fund	26,508	9.14%	27,344	9.82%	3.15%							
Sewer Fund	6,631	2.29%	6,839	2.46%	3.14%							
Totals	\$ 290,056	100.00%	\$ 278,416	100.00%	-4.01%							

	Capital Outlay Plan												
Ref.#	Description		FY17		FY18		FY19		FY20		FY21		FY22
Kei.#	Description		Budgeted		Proposed								
B-4	Pond & Stream Management	\$	5,000	\$	5,000	\$	5,000	\$	5,000	\$	-	\$	5,000
B-5	Vehicle Replacement	\$	20,000	\$	-	\$	20,000	\$	20,000	\$	-	\$	15,000
B-6	Agricultural Field Improvements	\$	-	\$	-	\$	-	\$	-	\$	-	\$	5,000
	Totals	\$	25,000	\$	5,000	\$	25,000	\$	25,000	\$	-	\$	25,000

### **GENERAL GOVERNMENT: Natural Resources**

Item 5B

	Pers	sonnel Services S	umm	ary				
		FY17 Bu	udget	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Natural Resources Director	1.00	\$	99,881	1.00	\$	99,881	
	Assistant Natural Resources Director	1.00		69,409	1.00		69,409	
	Administrative Assistant	1.00		52,451	1.00		50,426	
	Sub Total	3.00 FTEs	\$	221,741	3.00 FTEs	\$	219,716	
5120	Conservation Crew**	1400 hrs.		16,800	1400 hrs.		16,800	
	Intern	500 hrs.		5,000	500 hrs.		5,000	
	Overtime - Police	10 hrs.		380	10 hrs.		380	
	Cell Phone Allowance			-			1,560	
	Total	3.91 FTEs	<u>\$</u>	243,921	3.91 FTEs	\$	243,456	

#### **Program Implementation**

The FY18 budget recommendation includes funding for three full-time staff positions (Natural Resources Director, Assistant Natural Resources Director, and Administrative Assistant), two seasonal positions (Conservation Crew), and a temporary part-time Intern position. Rangers (funded from the Town Manager's budget) will again be hired to monitor the Town-owned land around White Pond to ensure compliance with Town rules and regulations.

The majority of full-time staff time is dedicated to administering and enforcing the State Wetlands and Rivers Protection Acts and the Concord Wetlands Bylaw, and providing technical and administrative support to the Natural Resources Commission. Natural Resources Division full-time staff also provide support to three active NRC subcommittees: the Conservation Restriction Stewardship Committee, the Heywood Meadow Stewardship Committee, and the Trails Committee. Division staff also provide technical guidance to homeowners, real estate professionals, and other Town departments on wetlands permitting; review many Planning Board and Zoning Board of Appeals applications for potential effects to the environment; and review building permit applications for compliance with wetlands regulations. Division staff manage 15 agricultural agreements over 200 acres of Town lands, and oversee four community gardens. Division staff also review and make recommendations on Townheld Conservation Restrictions that are accepted by the NRC.

Division staff initiate projects and programs on conservation land to protect and improve the environment and to provide trail access. In 2016, Division staff worked with the Concord Land Conservation Trust and Town officials to acquire an 80-acre parcel off Ball's Hill Road for conservation and water supply purposes. Division staff are working with consultants to develop plans to improve eroded areas around White Pond, and to complete a limited dredging feasibility study at Warner's Pond.

DNR staff submitted two Community Preservation Act requests for funding in 2016: design funds to replace the Chamberlin Park bridge and invasives species control at Mill Brook Way. Funds to design a replacement for the Chamberlin Park bridge was recommended for funding at 2016 Town Meeting and, pending Town Meeting approval, will be undertaken in FY18.

Seasonal part-time staff assist the Division in managing and maintaining conservation lands and trails. Funding for the Conservation Crew provides for trail maintenance, invasive species control, land management on 1,400 acres of conservation land (including White Pond Reservation) and 24.5 miles of trails, and mowing 84 acres of open land. Funding for an Intern is intended to assist the Division in continuing its work on land management.

### **GENERAL GOVERNMENT: Natural Resources**

Item 5B

#### **Natural Resources Programs**

**Program 1 – Natural Resources Operations:** 

Town Manager Goal: To Preserve the Town's Character

Objective: To operate the Natural Resources Division in an effective and efficient manner.

Wetlands Protection Act Summary	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Public Hearings	23	24	21	22	23
Notices of Intent and ANRADs	45	57	37	35	43
Request for Determination of Applicability	16	21	14	16	20
Administrative Approvals	49	37	45	52	63
Amended Orders	7	2	1	6	2
Requests for Extension	2	0	0	2	0
Certificates of Compliance	36	48	29	22	24
Regulatory Appeals	0	2	2	3	0
Wetland Enforcement Actions/Violations	3	4	0	0	1
Emergency Certifications	1	3	4	2	1

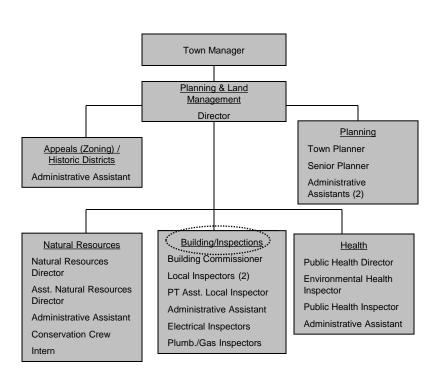
Permitting remained high in 2016, with 43 Notices of Intent and Abbreviated Notices of Resource Area Determination reviewed, and 20 Requests for Determination of Applicability, for a total of 63 new applications. This represents a 21% increase over the number of applications reviewed and approved in 2015. Sixty-three administrative approvals for very minor projects were issued, the highest number in the past five years. Twenty-four Certificates of Compliance to close out projects were issued in 2016.

One new violation was identified in 2016 and Division staff are working with the homeowner to bring the site back into compliance. No appeals were filed this year.

One Emergency Certification was issued in 2016 to breach the dam Crosby's Pond, as directed by the Office of Dam Safety.

The mission of the Building Inspections Division is to efficiently, effectively, and fairly enforce the provisions of the Massachusetts State Building Code, Architectural Access Board Regulations, the Concord Zoning and Sign Bylaws, the Massachusetts Electrical, Plumbing and Gas Codes.

	Expenditure Summary												
	FY15 Actual		FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	401,364	\$	465,384	\$	472,221	\$	486,187					
Other Funds	\$		\$	-	\$	-	\$	-					
Total Expenditures	\$	401,364	\$	465,384	\$	472,221	\$	486,187					



#### **Budget Highlights:**

- This budget represents a 3.0% increase in the operating appropriation from the FY17 budget.
- Building construction activity continued to be strong in 2016. From January 2016 to December 2016, the Division issued 909 building permits, which was a 13.7% decrease from the prior year; however, the overall construction value was higher at \$84.7 million compared to \$80.7 million in 2015.
- An increase in hours for the part-time assistant local inspector is included in this budget to help with the permit workload and additional hours for the Assistant Plumbing, Gas, and Electrical Inspector is also proposed.
- The Building Inspections Division collected \$927,555 in permit fees in CY16.

### Description:

The Inspections Division enforces the provisions of the Massachusetts State Building Code for all construction, reconstruction, alteration, repair, demolition, removal, inspection, installation of mechanical equipment, etc. In addition, the Division issues now issue all Sprinkler and Alarm permits for the town

The Division ensures code compliance associated with building safety, ingress and egress, energy conservation, and sanitary conditions. It enforces specialized codes such as the Architectural Access Code, the Plumbing & Gas Codes, and the Electrical Code.

The Division also enforces provisions of the Town's Zoning Bylaw, Sign Bylaw, and other related regulations.

In addition, the Division is required by law to annually inspect all places of public assembly, restaurants, schools, dormitories, museums, nursing homes, farm labor camps, multi-family homes, day care facilities, inns, hotels, liquor establishments, and public pools.

# **GENERAL GOVERNMENT: Inspections**

Item 5C

	Expenditure Detail											
		Pr	ous Fiscal Yea	FY18 Proposed								
		FY15 Actual		FY16 Actual	FY	TY17 Budgeted Department Town Ma Request P						
Personnel Services	3	382,794	\$	446,615	\$	460,676	\$	471,177	\$	471,177		
Purchased Services		7,790		6,554		1,530		2,250		2,250		
Supplies		3,728		2,679		2,715		2,950		2,950		
Other Charges		7,028		9,535		7,300		9,810		9,810		
Capital Outlay		25		-		-		100,000		-		
То	tals <u>s</u>	401,364	\$	465,384	\$	472,221	\$	586,187	\$	486,187		

	Funding Plan											
	FY17 Budgeted % of Budget FY18 Proposed % of Budget % Change in Dollars											
General Fund		\$	472,221	100.00%	\$	486,187	100.00%	2.96%				
	Totals	\$	472,221	100.00%	\$	486,187	100.00%	2.96%				

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	F	Y18	FY19		FY20		FY21		FY22		
Kei.#	Description	F117 Buagetea	Propo	sed	Proposed		Proposed		Proposed	Proposed			
	None	\$ -	\$	- \$	1	\$	-	\$	1	\$	-		
	Totals	\$ -	\$	- \$	-	\$	-	\$	-	\$	-		

	Pers	sonnel Services S	umm	ary				
		FY17 Bi	udget	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Building Commissioner	1.00	\$	112,257	1.00	\$	112,257	
	Local Inspector	2.00		165,131	2.00		165,168	
	Assistant Local Inspector	0.00		-	0.00		-	
	Part Time Assistant Local Inspector	0.60		37,060	0.60		37,060	
	Administrative Assistant	1.00		65,376	1.00		65,376	
	Sub Total	4.60 FTEs	\$	379,824	4.60 FTEs	\$	379,861	
5115	Plumbing/Gas Inspector	980 hrs.	\$	46,172	1110 hrs.	\$	51,086	
	Electrical Inspector	980 hrs.		31,200	1110 hrs.		36,750	
5158	Cell Phone Allowance	N/A		780	N/A		780	
5131	Car Allowance	N/A		2,700	N/A		2,700	
	Total	5.54 FTEs	\$	460,676	5.66 FTEs	\$	471,177	

#### **Program Implementation**

The major expenditure in the FY18 budget is for staffing. The Inspections Division includes four full-time staff positions (Building Commissioner, two Local Inspectors, and an Administrative Assistant). The Division is also assisted by six part-time positions (Three part-time Electrical Inspectors and two part-time Plumbing & Gas Inspectors, and a Part-time Assistant Local Inspector).

The Building Inspections Division issued 909 building permits in 2016, which is a 13.7% decrease from last year. The overall construction value in 2016 was \$84.7 million compared to \$80.7 million in 2015. Of this total, \$53.8 million was for residential construction with \$30.9 million in commercial work. This is a 5% increase in overall construction value.

The Building Inspections Division staff is committed to pursuing Zoning and Sign Bylaw enforcement, as well as enforcement of the State Building code, which includes, but is not limited to handicap access, structural integrity, fire safety and many other items relative to public safety. Technical assistance provided to property owners, builders, real estate professionals, other Town departments, boards and committees, continues to increase each year. Beyond issuing building permits and conducting required onsite inspections, the Building Inspections Division staff spends an increasing amount of time reviewing sub-division proposals, special permits, site plans, variance requests, making zoning determinations and addressing zoning complaints, in addition to providing review and comment on all Select Board annual license renewals. This year the Building Inspections staff was also called upon to inspect and determine the safety of a neglected vacant property at 91 Sudbury Road in accordance with MGL Ch. 143, taking the necessary legal steps to have the building demolished due to public safety concerns.

The value of "<u>new</u> residential dwelling units" built in Concord went from \$27.4 million last year to \$24.6 million in 2016. This <u>new</u> residential construction value represents forty-three (43) new detached single family homes and 3 duplex homes permitted in 2016 versus fifty-one (51) new home permits issued in 2015. Of these forty-three (43) new homes, twenty-two (22) or 45% were the result of "tear downs" (the demolition of an existing house to allow the construction of a new, often larger home). Over the past year, an additional \$29.2 million dollars was spent on alterations or additions to existing single family residential homes in Concord. This is a 15.5% increase over 2015.

Significant projects completed this year include: Concord-Carlisle Regional High School at 500 Walden Street, Marriott Residence Inn at 320 Baker Ave., Landry Residence Hall on the Middlesex School Campus at 1400 Lowell Road, 7 residential homes in the 'Millstone' Planned Residential Development at 1888 Main Street/Ingham Lane, and the Science Laboratories at the Concord Academy Campus at 176 Main Street..

# **GENERAL GOVERNMENT: Inspections**

Item 5C

**Program 1 – Inspections Operations:** 

**Town Manager's Goal:** To Preserve the Town's Character

**Objective:** To operate the Inspections Division in an effective and efficient manner.

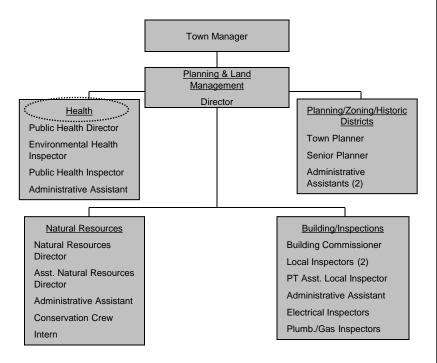
	<u>!</u>	Permits Iss	<u>ued</u>				
	2010	2011	2012	2013	2014	2015	2016
New single family home	41	30	29	55	38	51	43
Multi-family attached units	21	0	0	0	75	6	6
Additions and Alterations	644	686	631	770	759	866	760
Commercial	90	90	73	100	114	115	100
Total Building Permits	796	806	733	925	873	1038	909
Electrical	642	745	730	933	907	751	865
Plumbing	424	470	487	480	546	478	108
Mechanical	-	26	70	91	119	122	542
Gas	320	340	382	416	443	391	428
Sign	30	41	35	54	68	62	29
Total (all permits)	2,212	2,428	2,899	2,899	2,956	2,824	2,881

	<u>Value of Construction</u>												
2010 2011 2012 2013 2014 2015 2016													
Value in Millions	\$90.0*	\$44.0	\$68.8	\$142.6	\$80.4	\$80.7	\$84.7						

		Permit Fee F	Revenue (by C	alendar Year	)							
2010 2011 2012 2013 2014 2015 2016												
Revenue	\$955,212*	\$554,211	\$809,045	\$783,883	\$1,015,370	\$991,099	\$927,555					

The mission of the Concord Health Division is to assess and address the needs of the Concord community related to protecting and improving the health and quality of life of its residents, workers, and visitors. This mission is realized through the development and implementation of disease prevention and health promotion programs, community and environmental health services, public outreach and education programs, as well as promulgation and enforcement of Town and State health regulations.

Expenditure Summary											
	FY15 Actual		FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	283,497	\$	293,820	\$	306,900	\$	315,122			
Other Funds	\$	76,985	\$	82,849	\$	82,910	\$	83,550			
Total Expenditures	\$	360,481	\$	376,668	\$	389,810	\$	398,672			



#### **Budget Highlights:**

- This budget represents a 2.3% *increase* in the operating appropriation over that of the FY17 budget.
- •In FY18 an amount of \$15,600 is proposed to provide 624 hours of service by a Public Health Nurse, increasing the PHN hours to 12.5 hr./week. The FY17 amount was 6.5 hr./week (\$8,500).
- This budget allocates \$7,500 to continue implementing recommendations of the Healthy Communities Initiative.
- Water testing for bathing beaches is increased to \$4,800, compared to FY17 \$3,600, to add a fourth beach requiring testing.

#### **Description:**

The Board of Health is comprised of five members appointed for three-year terms by the Town Manager. The Board promotes, enacts, and enforces health policy and regulations in accordance with local bylaws and state law, and is responsible for the overall stewardship of the public health of the town.

Four full-time employees in the Division implement the public health policy set forth by the Board of Health in concert with the mission of the Town. This is achieved through education, permitting programs, plan reviews, and enforcement actions centered around public and environmental health statutes, laws, and regulations.

The Division performs critical functions relative to the protection of public health and the environment including: the control of communicable diseases, the promotion of sanitary living conditions, the protection of the environment from damage and pollution, and the promotion of healthy lifestyles.

The Massachusetts Division of Standards, under contract with the Town, performs Weights and Measures inspections of gas pumps, retail scanners, and scales used for the buying and selling of goods.

# **GENERAL GOVERNMENT: Health**

Item 5D

	Expenditure Detail											
		Pr	evic	ous Fiscal Yea	rs			FY18 Pr	оро	sed		
		FY15 Actual		FY16 Actual	FY	′17 Budgeted	ted Department Town Mana Request Pro					
Personnel Services	9	306,821	\$	324,630	\$	331,470	\$	338,582	\$	338,582		
Purchased Services		48,489		47,530		51,700		52,700		53,700		
Supplies		2,864		1,625		3,250		3,000		3,000		
Other Charges		2,201		2,885		3,390		3,390		3,390		
Capital Outlay		106		-		-		-		-		
Tot	als <u>s</u>	360,481	\$	376,668	\$	389,810	\$	397,672	\$	398,672		

	Funding Plan												
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars								
General Fund	\$ 306,900	78.73%	\$ 315,122	79.04%	2.68%								
Water Fund	29,251	7.50%	29,760	7.46%	1.74%								
Sewer Fund	33,959	8.71%	34,090	8.55%	0.39%								
Other Towns	19,700	5.05%	19,700	4.94%	0.00%								
Totals	\$ 389,810	100.00%	\$ 398,672	100.00%	2.27%								

	Capital Outlay Plan												
Ref.#	Dogorintian	EV17 Budgeted		FY18		FY19		FY20		FY21		FY22	
Kei.#	Description	FY17 Budgeted		Proposed									
	None	\$ -	\$	1	\$	1	\$	1	\$	-	\$	-	
	Totals	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	

	Pers	sonnel Services S	umm	ary			
		FY17 Bu	udget	ed	FY18 Proposed		
Code	Position Title	# of Positions	# of Positions \$ Amoun		# of Positions		\$ Amount
5111	Public Health Director	1.00	\$	97,331	1.00	\$	97,331
	Assistant Public Health Director	1.00		85,206	1.00		85,206
	Public Health Inspector	1.00		75,057	1.00		75,069
	Administrative Assistant	1.00		65,376	1.00		65,376
	Sub Total	4.00 FTEs	\$	322,970	4.00 FTEs	\$	322,982
5120	Public Health Nurse	340 hrs.	\$	8,500	624 hrs.	\$	15,600
	Total	4.16 FTEs	\$	331,470	4.30 FTEs	\$	338,582

#### **Program Implementation**

The FY18 budget recommendation includes a 2.3% increase in the operating appropriation over that of the FY17 budget.

This budget reflects increased funding for the Public Health Nurse position at \$15,600 to provide 624 hours of nurse staff time or 12 hours/week, compared to FY17 funding of \$8,500 for 340 hours or 6.5 hours/week..

The FY18 budget continues to fund Healthy Concord initiatives originally identified in 2014/15 for youth emotional resiliency and mental health and other healthy community initiatives; \$500 to conduct tobacco compliance checks to reduce youth access to tobacco products, \$2,000 to participate in regional tick borne illness prevention and education efforts; \$4,800 for water quality testing at public beaches.

The FY18 budget requests continued level funding at \$20,000 for the services of the East Middlesex Mosquito Control Project. These services provide valuable surveillance and response efforts to protect Concord residents from Eastern Equine Encephalitis (EEE) and West Nile Virus (WNV), including treating catch basins with larvacides to prevent mosquito growth. Line items also include \$700 for rabies testing; the Town is legally required to submit samples of animals suspected of carrying rabies that have contacted humans to MDPH State lab for testing. Fees pay for courier service to the State lab and veterinarian fees to prepare specimens.

FY18 recommendation includes \$6,700 to purchase public health nursing services from Emerson Hospital Home Care for communicable disease investigations and seasonal flu clinics.

Beginning in FY12, the Town contracts with the State for the provision of weights and measures inspections. Accordingly, an amount of \$7,000 is now budgeted in purchased services for this work by the Massachusetts Division of Standards under contract with the Town of Concord.

Item 5D

### **Health Programs**

**Program 1 – Health Operations:** 

Town Manager's Goal: To enhance Residents' Quality of Life

**Objective:** To provide public health services to Concord in an effective and efficient manner.

The Health Division issued the following permits and licenses in 2016, collecting \$150,000 in total fees.

		Permits ar	nd Licenses	<u>Issued</u>			
	2010	2011	2012	2013	2014	2015	2016
Food services/retail food	125	180	168	197	207	209	210
Tobacco sales	22	20	17	17	14	14	14
Permits to keep farm animals	64	68	83	84	99	116	107
Bathing beaches	3	3	3	3	3	3	4
Swimming pools	21	21	21	26	24	23	23
Hazardous materials control permits	48	49	49	50	56	52	52
Recreational camp sites	13	13	13	12	13	13	15
Tanning facilities	2	1	1	1	1	1	1
Disposal works installers	103	71	76	90	97	92	92
Septage haulers	18	20	18	22	24	27	27
Rubbish haulers	13	12	13	13	14	15	15
Funeral directors	4	4	4	3	3	4	4
On-site sewage disposal permits	128	117	108	95	117	189	189
Building permit reviews	151	146	170	191	220	184	195
Drinking/irrigation well permits	14	29	24	17	14	19	19
Body Art Establishments			1	1	1	1	1
Body Art Practitioners Practitioners			2	3	5	5	5

Under a regional service contract, the Health Division staff provided a total of 500 hours (or 6% of total staff hours) of staff support to the town of Lincoln resulting in \$30,000 in additional revenue for the Town of Concord.

Health Staff annually conducts approximately 400 field inspections for septic system installation;150 food service inspections; 108 inspections of properties where animals are kept; 28 tobacco sales inspections; 20 housing inspections; 19 recreational camp inspections; and 23 inspections of swimming pools.

Emerson Hospital Home Care held its annual senior flu clinics at the Harvey Wheeler Community Center and vaccinated approximately 90 Concord residents over 60. The Town sponsored a clinic for town employees where approximately 100 employees were vaccinated.

The purpose of this funding is to operate and maintain the 141 Keyes Road facility in an efficient and cost-effective manner for offices, storage, conference, and general meeting space.

Expenditure Summary												
	FY1	5 Actual	FY1	6 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	74,560	\$	70,470	\$	70,654	\$	71,027				
Other Funds	\$	1	\$	-	\$	-	\$	-				
Total Expenditures	\$	74,560	\$	70,470	\$	70,654	\$	71,027				

#### **Budget Highlights:**

- This budget represents approximately a 0.6% *increase* in operating appropriation over that of the FY17 budget.
- The budget anticipates hiring a parttime custodian to clean and maintain the building. This work had been done by an outside contractor.
- •The Sawyer Trust Fund provided funding to replace all interior lights with LED lighting. This installation was completed in 2016. The conversion is expected to save \$2,359/year.

#### Description:

This budget provides for the cost of operating and maintaining the Victorian-era brick building at 141 Keyes Road. Originally constructed in 1898 as a combined electric-generating plant and a sewage pumping station, the building was renovated in 1993-94 to provide approximately 10,000 square feet of Town office space. The building is significant because it is the first municipal building completed in the 20<sup>th</sup> century by the Town, and is an excellent example of Federal Revival municipal architecture.

The building serves as offices for the Department of Planning and Land Management (DPLM), which includes the Building Inspections, Health, Natural Resources and Planning Divisions. This is the third year that the Town has hosted the Regional Housing Services Office, in the second floor meeting room. There is currently only one meeting room available in the building. The capacity of this room is 89 people and the room is available for use by Town staff, Town boards and committees, and other Town-related groups for day, evening, and weekend sessions, and can be reserved by contacting the Planning Division staff. The first floor meeting room at 141 Keyes Road also serves as a polling place for Concord residents in Precinct 1 because of the available parking and the building's accessibility.

There is a public-accessible Geographic Information System (GIS) kiosk located on the first floor, which continues to receive occasional visits by the public.

	Utility Performance												
Year	Natural Gas Used (Therms)	Therms	Therms/HD	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year						
CY2008	4,003	0.70			97,680								
FY2011	4,814	0.80	15%	-12%	93,800	-4%	3%						
FY2012	3,730	0.76	9%	-5%	91,982	-6%	-2%						
FY2013	4,822	0.85	22%	12%	86,360	-12%	-6%						
FY2014	5,612	0.87	25%	3%	84,040	-14%	-3%						
FY2015	5,060	0.79	13%	-10%	83,600	-14%	-1%						
FY2016	4,142	0.80	15%	2%	81,920	-16%	-2%						

# **GENERAL GOVERNMENT: 141 Keyes Road**

Item 6

	Expenditure Detail												
		Previous Fiscal Years							FY18 Proposed				
		FY15 Actual FY16 Actual FY17 Budgeted							Department Request		n Manager's Proposed		
Personnel Services		\$	760	\$	1,320	\$	21,924	\$	21,924	\$	21,924		
Purchased Services			56,433		35,625		35,730		37,523		37,523		
Supplies			1,842		1,844		3,000		1,580		1,580		
Other Charges			-		-		-		-		-		
Capital Outlay			15,526		31,682		10,000		10,000		10,000		
	Totals	\$	74,560	\$	70,470	\$	70,654	\$	71,027	\$	71,027		

Funding Plan													
FY17 Budgeted % of Budget FY18 Proposed % of Budget % Change in Dollars													
General Fund		\$	70,654	100.00%	\$	71,027	100.00%	0.53%					
	Totals	\$	70,654	100.00%	\$	71,027	100.00%	0.53%					

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted		FY18		FY19		FY20		FY21		FY22	
Kei.#	Description	F117 Budgeted		Proposed									
B-1	Building Improvements	\$ 10,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000	
	Totals	\$ 10,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000	

	Personnel Services Summary												
			FY17 Bu	ed	FY18 Proposed								
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount					
5111	Building Maintenance Custodian		0.50	\$	21,924	0.50	\$	21,924					
		Total	<u>0.50 FTEs</u>	\$	21,924	<u>0.50 FTEs</u>	<u>\$</u>	21,924					

The mission of the Finance Committee is to provide the budget guideline for the Town budget, and to submit a comprehensive, clearly written Finance Committee Report in preparation of Town Meeting. The Finance Committee monitors the Town's financial performance and emerging issues throughout the year.

Expenditure Summary												
	FY15	Actual	6 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	3,404	\$	2,151	\$	3,410	\$	3,410				
Other Funds	\$	-	\$		\$	-	\$	-				
Total Expenditures	\$	3,404	\$	2,151	\$	3,410	\$	3,410				

### **Budget Highlights:**

•This budget represents *no change* in operating appropriation from that of the FY17 budget.

#### Description:

The Town Moderator appoints the 15-member Finance Committee. Five members are appointed to terms of 3 years at each Annual Town Meeting. Finance Committee members are not permitted to concurrently be an officer of the Town or a member of any other board of the Town. The Finance Committee meets regularly during the year. Prior to the Annual and any Special Town Meeting it conducts public hearings on financial matters scheduled to come before these meetings. It publishes an Annual Report and reports for special meetings as necessary to convey its recommendations. The report for the Annual Town Meeting must be printed and distributed to the voters not less than seven days before such a meeting. The Town Finance Department carries out the Finance Committee's administrative tasks. The Committee has no separate staff or secretarial support.

A 1976 Town Meeting vote requires the Committee to establish budget guidelines for the Select Board, Concord Public School Committee, and the Concord-Carlisle Regional School Committee prior to November 30<sup>th</sup> each year. One or more members of the committee are also assigned to observe and attend meetings of all other principal Town boards and committees, including school committees.

The Committee also manages the Reserve Fund Account (account #34), which is appropriated as part of the Town Budget. Requests for Reserve Fund transfers during the year are submitted through and with the prior approval of the Town Manager.

The Finance Committee Report is sent to the Town residents in April, in advance of the Annual Town Meeting. It is the principal means of informing those who will attend the Annual Town Meeting, and it serves as an informational resource for all residents. The report's goal is to convey succinctly to the Town residents the status of the Town's finances, the merits of its budgetary choices, and the recommendations of the committee.

In calendar year 2016, the Finance Committee met 23 times:

- 14 regular meetings;
- 5 public hearings;
- 1 joint meeting with the Select Board and the CPS and CCRSD School Committees; and
- 3 Town Meeting sessions.

In addition, the Guidelines Subcommittee, comprised of a majority of the Finance Committee members, held five meetings leading up to the adoption and issuance on November 30, 2016 of budget guidelines for the FY18 budget year commencing July 1, 2017.

## **FINANCE & ADMINISTRATION: Finance Committee**

Item 7

	Expenditure Detail												
		Р	revio	ous Fiscal Yea		FY18 Proposed							
		FY15 Actual		FY16 Actual		Department Request	Town Manager's Proposed						
Personnel Services		\$ -	\$	-	\$ -	\$	-	\$					
Purchased Services		3,118		1,915	2,760		2,760	2,760					
Supplies		-		-	300		300	300					
Other Charges		286		236	350		350	350					
Capital Outlay		-		-	-		-	-					
	Totals	\$ 3,404	\$	2,151	\$ 3,410	\$	3,410	\$ 3,410					

Funding Plan												
		FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$ 3,410	100.00%	\$ 3,410	100.00%	0.00%						
	Totals	\$ 3,410	100.00%	\$ 3,410	100.00%	0.00%						

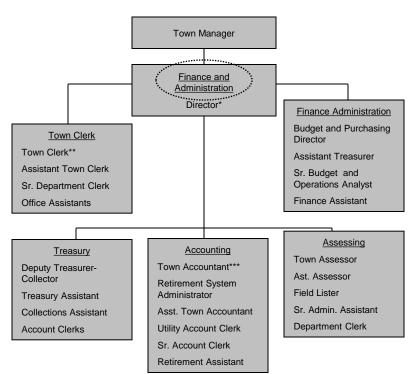
#### Finance Department Mission Statement:

The mission of the Finance Department is to ensure the Town's quality operational and financial management, by providing high quality financial, accounting, and administrative services, so that departments can perform their missions more efficiently, effectively, and innovatively, both now and in the future.

#### Finance Administration Mission Statement:

The mission of the Finance Administration Division is to manage the Town's financial resources in a responsible and sustainable manner, to effectively monitor and communicate the Town's financial situation, and to provide numerous high quality administrative services to the Town's departments.

Expenditure Summary												
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	276,262	\$	296,630	\$	304,171	\$	291,073				
Other Funds	\$	182,394	\$	187,630	\$	202,818	\$	194,074				
Total Expenditures	\$	458,656	\$	484,260	\$	506,989	\$	485,147				



<sup>\*</sup>The Finance Director also serves as Treasurer-Collector, a position appointed by the Town Manager with approval from the Select Board.

#### **Budget Highlights:**

- This budget represents a 4.3% decrease in the operating appropriation from that of the FY17 budget.
- Personnel costs account for 95% of the proposed budget in FY18. These costs go to cover the salaries of the Finance Director, Budget and Purchasing Director, Assistant Treasurer, Sr. Budget & Operations Analyst, and Finance Assistant.
- •The Purchased Services accounts are proposed to increase due to partial funding is proposed for the Town's biennial Citizen Survey (\$6,500) for half the cost of the survey and (\$2,700) for associated printing and postage costs. In FY17 one survey was sent to each residence and received about a 15% response rate.
- 40% of the FY18 total costs are paid for by Other Funds (primarily Enterprise Funds), which use the financial and administrative services of the Finance Administration Division.

#### Description:

The Finance Director is appointed by the Town Manager and serves as the Treasurer-Collector. He serves as custodian of the Concord Contributory Retirement Fund, and as Treasurer of the Trustees of Town Donations and for the Minuteman-Nashoba Health Group as well. The Director also supervises the other Finance Divisions: Assessing; Accounting; Treasury; and Town Clerk.

The Finance Administration Division supports the functions of fiscal planning, debt administration, budget development and management, payroll administration, fiscal administration of employee insurance programs, and purchasing administration.

<sup>\*\*</sup>The Town Clerk is appointed by the Town Manager, approved by the Select Board.

<sup>\*\*\*</sup> The Town Accountant is appointed by the Select Board.

# **FINANCE & ADMINISTRATION: Finance Administration**

Item 8A

	Expenditure Detail									
		Pr	evio	us Fiscal Yea	rs		FY18 Proposed			
		FY15 Actual		FY16 Actual	FY17	' Budgeted		Department Request	Tow	n Manager's Proposed
Personnel Services		\$ 435,917	\$	467,176	\$	483,764	\$	459,352	\$	459,352
Purchased Services		13,384		10,567		12,200		24,850		13,945
Supplies		1,165		339		2,500		2,500		2,500
Other Charges		8,122		5,318		8,525		9,350		9,350
Capital Outlay		69		860		-		-		-
Т	otals	\$ 458,656	\$	484,260	\$	506,989	\$	496,052	\$	485,147

		Funding Pla	n		
	FY17 Budgeted	% of Budget	FY18 Proposed	FY18 Proposed % of Budget	
General Fund	\$ 304,171	60.00%	\$ 291,073	60.00%	-4.31%
Light Fund	50,702	10.00%	48,517	10.00%	-4.31%
Water Fund	81,121	16.00%	77,626	16.00%	-4.31%
Sewer Fund	20,283	4.00%	19,408	4.00%	-4.31%
Solid Waste Fund	10,143	2.00%	9,705	2.00%	-4.32%
Swim and Fitness Fund	10,143	2.00%	9,705	2.00%	-4.32%
Parking Meter Fund	20,283	4.00%	19,408	4.00%	-4.31%
Town Trust Fund	10,143	2.00%	9,705	2.00%	-4.32%
Totals	\$ 506,989	100.00%	\$ 485,147	100.00%	-4.31%

	Capital Outlay Plan											
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22					
Rei.#	Description	FY17 Buagelea	Proposed	Proposed	Proposed	Proposed	Proposed					
	None	-	1	-	-	-	-					
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					

### FINANCE & ADMINISTRATION: Finance Administration

Item 8A

	Personnel Services Summary									
		FY17 Bi	ed	FY18 Proposed						
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount			
5111	Finance Director	1.00	\$	172,327	1.00	\$	147,000			
	Budget and Purchasing Director	1.00		98,365	1.00		98,365			
	Assistant Treasurer	1.00		76,402	1.00		76,402			
	Senior Budget & Operations Analyst	1.00		63,737	1.00		63,737			
	Finance Assistant	1.00		69,033	1.00		69,948			
	Sub Total	5.00 FTEs	\$	479,864	5.00 FTEs	\$	455,452			
5157	Car Allowance	N/A	\$	3,900	N/A	\$	3,900			
	Total	5.00 FTEs	\$	483,764	5.00 FTEs	\$	459,352			

#### **Program Implementation**

- The proposed FY18 Finance Administration Division budget provides funding for the Finance Director and his staff which includes the Budget and Purchasing Director, Assistant Treasurer, Sr. Budget & Operations Analyst, and Finance Assistant.
- The Finance Director, who is appointed by the Town Manager with the approval of the Select Board, also serves as Treasurer / Collector. In addition, the Finance Director provides staff support to the Finance Committee and the Trustees of Town Donations.
- With this staff, the Finance Administration Division is responsible for the Town's fiscal management. Activities include fiscal planning, debt administration, budget development and management, payroll administration, fiscal administration of employee insurance programs, and procurement management.
- The Assistant Treasurer position, which was first filled in April 2011, assists the Finance Director with various tasks relating to payroll and employee benefits management. The Assistant Treasurer oversees the management of the biweekly Town payroll and works with the Finance Assistant on matters related to payroll preparation and employee benefits administration for both active and retired employees.
- Other non-Personnel expenditures reflect an increase of \$1,745 in Purchased Services, most of which is used to partially fund the biennial Citizen Survey (\$6,500). There is also \$2,700 proposed for printing and postage costs associated with the survey. Other purchased Services include resources for telephone and telephone maintenance, staff training, book binding, and advertising. Items covered by Supplies are for office supplies, stationery, books and publications. The Other Charges and Expenses category funds membership dues, conference registrations, and travel expenditures.

Item 8A

**Town Manager Goal:** To ensure quality Town Operational & Financial Management

Division Goal: To ensure the long-term financial success of Concord through sound financial management

Objective: To have a high quality bond rating to be able to borrow at a favorable interest rate

Measure: Bond Rating

Moody's Investors Service has assigned a Aaa credit rating to the Town of Concord (5/5/16)

Factors that contribute to the Aaa rating:

		Co	oncord's Score using Moody's Credit	Scorecard Factors & We	ights_	
Broad Rating Factors	Weight	Weight	Rating Subfactors	Aaa Criteria	Concord Data & Notes	Aaa Grade
Economy/Tax Base	Economy/Tax Base 30% 10%		Tax Base Size (full value)	>\$12B	\$5.5B	No
		10%	Full Value Per Capita	> \$150,000	\$350,006	Yes
		10%	Wealth (median family income)	> 150% of US Median	245%	Yes
Finances	30%	10%	Fund Balance (% of Revenues)	> 30%	27.4%	No
11		5%	Fund Balance Trend (5-yr change)	> 25%	12.7% (2011-15)	No
		10%	Cash Balance (% or Revenues)	> 25%	43.5%	Yes
		5%	Cash Balance Trend (5-yr change)	> 25%	6.9% (2011-15)	No
Management	20%	10%	Institutional Framework		"Aa" (all Mass. Cities/Towns)	No
		10%	Operating History	> 1.05x	Op Rev/Op Exp .94x (2011-15)	No
Debt/Pensions	20%	5%	Debt to Full Value	< 0.75%	0.8%	No
		5%	Debt to Revenue	< 0.33x	0.5x	No
		5%	Net Pension Liability to Full Value	< 0.9%	1.9%	No
		5%	Net Pension Liability to Revenue	< 0.4x	1.2x	No

<u>Analysis</u>: The Aaa rating reflects a solid financial position supported by strong reserve levels, an affluent tax base, moderate debt burden and well-managed long-term liabilities. The stable outlook reflects the Town's sound fiscal management including multi-year forecasting and effective policies. The outlook also incorporates a history of voter approved debt exclusions and general overrides to Proposition  $2^{1}/_{2}$ .

Although the Finance Department does not have control over the "Economy/Tax Base" bond rating factor, the remaining 70% including "Finances", "Management", and "Debt/Pensions" is directly impacted by the polices and actions of the department.

#### Finances:

Fund balance is made up of a few major components that are applicable to credit rating:

- Unassigned Fund Balance: The Finance Department requires a minimum of 5% of budgeted expenses to be maintained in Unassigned Fund balance. A majority of Unassigned Fund balance is comprised of Free Cash which is estimated at \$12,605,955 for the end of FY16, well over the 5% minimum (see page 6).
- Assigned Fund Balance: The Finance Department has an encumbrance process in place, where
  departments are able to reserve funds from prior year appropriations for future purposes. This helps to
  prevent wasteful spending at the end of fiscal years.
- Committed Fund Balance: Stabilization funds which comprise most of Committed Fund balance are approved through Town Meeting and can be used to mitigate the tax burden in future years for major capital projects. More information on Stabilization funds is available in the Other Resources section (see page 21).

**Management:** The Finance Department follows a few key principles in budgeting and operations in order to maintain the Aaa rating:

- Revenues are budgeted conservatively
- · Expenditures are usually less than the appropriation, which helps to build a stronger fund balance
- · One-time revenues are not used for ongoing operational expenses

#### Debt/Pensions:

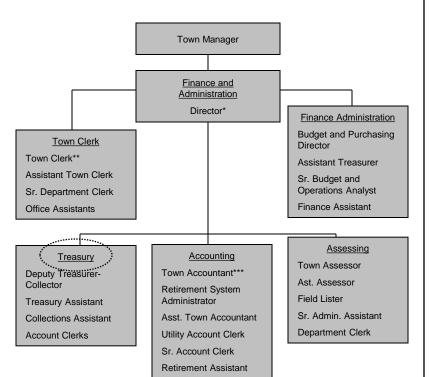
- The Town maintains a rapid repayment schedule for most debt, with 60% of the principal paid off in 5 years and 90% within 10 years (see page 54).
- Concord's retirement system is funded at about 81%, which is among the top 10 public retirement systems in the State (see page 77).

The mission of the Treasurer-Collector Division is to maximize the Town's financial resources by efficiently administering the collection of all Town receivables in a fair and courteous manner and by effectively managing the Town's bank accounts, short-term investments, and disbursements.

Expenditure Summary									
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed	
General Fund	\$	269,893	\$	279,429	\$	291,656	\$	294,275	
Other Funds	\$	212,227	\$	214,873	\$	221,968	\$	223,430	
Total Expenditures	\$	482,120	\$	494,302	\$	513,624	\$	517,705	

### **Budget Highlights:**

- •This budget represents a 0.8% *increase* in the operating appropriation from that of the FY17 budget.
- •Banking services and postage expense comprise the major Treasury operating expenses. Focus is placed on balancing banking costs with enhanced taxpayer payment options.
- An additional \$2,050 is proposed to cover increased other professional technical services (ambulance billing fees) and \$3,000 for increased legal fees.



## \*The Finance Director also serves as Treasurer-Collector, a position appointed by the Town Manager with approval from the Select Board.

### **Description:**

The Treasurer-Collector Division of the Finance Department is under the direction of the Deputy Treasurer-Collector and is responsible for the receipt, short-term investment, bank account management, and disbursement of all Town funds.

The Division also manages the billing and collection of all taxes, the billing and collection of curbside recycling and refuse collection subscriptions, and the collection of other departmental fees, including ambulance charges, parking violation fees, parking permits, police false alarm bills, and curbside tags and barrel stickers.

<sup>\*\*</sup>The Town Clerk is appointed by the Town Manager, approved by the Select Board.

<sup>\*\*\*</sup> The Town Accountant is appointed by the Select Board.

# **FINANCE & ADMINISTRATION: Treasurer-Collector**

Item 8B

	Expenditure Detail											
			Pr	evio	ous Fiscal Yea	rs			FY18 Proposed			
		FY15 Actual FY16 Actual FY17 Budgeted			Department Request		n Manager's Proposed					
Personnel Services		\$	286,124	\$	306,851	\$	315,649	\$	318,410	\$	318,410	
Purchased Services			185,209		172,603		189,475		189,325		189,325	
Supplies			4,354		4,995		5,500		6,750		6,750	
Other Charges			1,432		1,987		3,000		3,220		3,220	
Capital Outlay			5,000		7,866		-		-		-	
	Totals	\$	482,120	\$	494,302	\$	513,624	\$	517,705	\$	517,705	

		Funding Pla	n		
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars
General Fund	\$ 291,656	56.78%	\$ 294,275	56.84%	0.90%
Light Fund	58,863	11.46%	58,446	11.29%	-0.71%
Water Fund	54,789	10.67%	55,124	10.65%	0.61%
Sewer Fund	13,556	2.64%	13,648	2.64%	0.68%
Solid Waste Disp. Fund	31,586	6.15%	32,069	6.19%	1.53%
Swim and Fitness Center	19,742	3.84%	20,044	3.87%	1.53%
Parking Meter Fund	31,586	6.15%	32,069	6.19%	1.53%
Town Trust Fund	3,949	0.77%	4,011	0.77%	1.57%
Retirement System	7,897	1.54%	8,019	1.55%	1.54%
Totals	\$ 513,624	100.00%	\$ 517,705	100.00%	0.79%

	Capital Outlay Plan									
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22			
Kei.#	Description	F117 Buagelea	Proposed	Proposed	Proposed	Proposed	Proposed			
	None	-	-	-	-	-	-			
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			

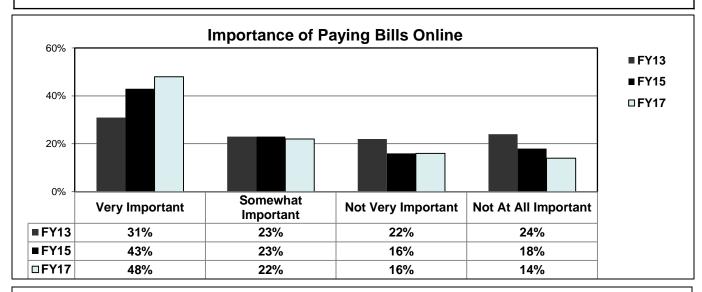
#### FINANCE & ADMINISTRATION: Treasurer-Collector

Item 8B

	Personnel Services Summary									
		FY17 Bu	ed	FY18 Proposed						
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount			
5111	Deputy Treasurer-Collector	1.00	\$	109,984	1.00	\$	110,026			
	Collections Assistant	1.00		51,951	1.00		52,722			
	Treasury Assistant	1.00		63,679	1.00		64,875			
	Senior Account Clerk	2.00		90,035	2.00		90,787			
	Total	5.00 FTEs	\$	315,649	5.00 FTEs	\$	318,410			

#### **Program Implementation**

- •The Treasury Division consists of five full-time employees. While the primary collection focus is on the property tax, the Division must be knowledgeable in all phases of Town activities to provide customer support for all funds payable to the Town.
- •All Town departments issuing permits or charging fees for services are required to promptly transmit collected monies to the Treasury for deposit and revenue recording.
- •A major division expense, \$86,000, is budgeted for banking services and lockbox fees. Bank account management is crucial to the control of all Town funds; this function has been greatly enhanced by real-time internet access to pertinent bank account information.
- •Postage, another major division expense at \$56,650, covers mailing costs of all Town departments (excluding enterprise funds.)
- •Online payment capabilities are available for payment of property tax, motor vehicle excise, curbside collection subscription renewal, electric billing, and parking violation fees. This payment option will continue to expand to other municipal fees in the future.



**Discussion:** The Citizen Surveys conducted in the fall of 2012 (FY13), 2014 (FY15), and 2016 (FY17) found that there is a movement in the respondents' opinion that being able to pay bills online is becoming more important.

### **FINANCE & ADMINISTRATION: Treasurer-Collector**

Item 8B

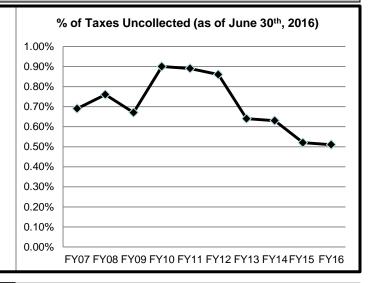
<u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To collect the Town's Property Tax Levy

Measure: Collection Rate

<u>Target:</u> To have a collection percentage in excess of 99% as of June 30<sup>th</sup> of each levy year.

<u>Trend:</u> The .51% delinquency rate marks the 21st consecutive year in which the uncollected property tax percentage has been under 1% at June 30<sup>th</sup> of each levy year.



# <u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To manage treasury cash investments in a safe, responsible and effective manner

<u>Measure:</u> General Fund Earnings and Annual Yield on Short-Term investments

<u>Trend:</u> Short-term interest rates remained low throughout the fiscal year.

Cash Management Summary										
	FY12 FY13 FY14 FY15 FY16									
Earnings	\$196.5	\$151	\$86	\$82.5	\$158					
Yield	0.33%	0.25%	0.22%	0.24%	0.43%					

The above chart shows the Town's short-term investment results. General Fund earnings (in thousands) and the annual yield from investments. The yield tracks Money Market rates.

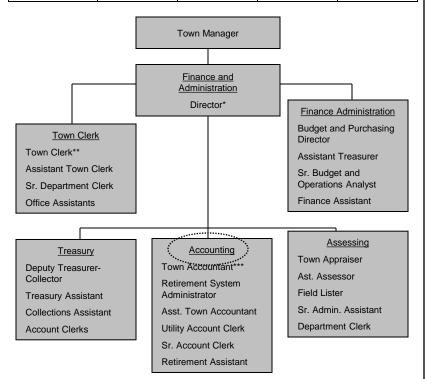
	Revenue Collection Activities									
	Collections and	Billing Summary								
Activity	Volume of Activity in FY16	Billing Responsibilities	Collection Responsibilities							
Parking violations	11,000	(Police Department)	X							
Subscriptions for curbside refuse and recycling	7,800	Х	Х							
Motor vehicle excise bills	17,000	Х	Х							
Property tax bills	26,800	Х	Х							
Water bills	34,093	(Accounting Division)	Х							
Electricity bills	59,878	(Accounting Division)	Х							
Departmental Turnovers processed	4,850	(Town Department)	Х							

The mission of the Accounting Division is to oversee and process bills paid by the Town, to provide financial reporting services to other Town Departments, and to manage the Town's accounting system so that it conforms to generally accepted accounting principles and complies with State laws and regulations.

#### **Budget Highlights:**

•This budget represents a 0.3% decrease in the operating appropriation from that of the FY17 budget.

Expenditure Summary											
	FY15 Actual		FY16 Actual		FY17 Budgeted			FY18 Proposed			
General Fund	\$	124,032	\$	154,562	\$	164,927	\$	163,319			
Other Funds	\$	143,493	\$	156,508	\$	266,085	\$	272,894			
Total Expenditures	\$	267,525	\$	311,070	\$	431,012	\$	436,213			



<sup>\*</sup>The Finance Director also serves as Treasurer-Collector, a position appointed by the Town Manager with approval from the Select Board.

#### Description:

The Accounting Division of the Finance Department is under the direction of the Town Accountant and is responsible for the following:

- •Maintaining the accounting records of the Town;
- •Preparing periodic and annual financial statements;
- •Reviewing and processing all payment requests approved by the Select Board;
- Maintaining budgetary records;
- ·Managing the Town's audit;
- •Monitoring and maintaining records of all contracts/grants;
- Maintaining the accounts/records of the retirement system;
- •Providing billing operations relating to water, sewer, and electrical services.

The Town Accountant also ensures that the accounting system complies with standards set by the State and by the Governmental Accounting Standards Board (GASB).

<sup>\*\*</sup>The Town Clerk is appointed by the Town Manager, approved by the Select Board.

<sup>\*\*\*</sup> The Town Accountant is appointed by the Select Board.

# **FINANCE & ADMINISTRATION: Town Accountant**

Item 8C

Expenditure Detail											
		Previous Fiscal Years					FY18 Proposed				
			FY15 Actual		FY16 Actual	FΥ	/17 Budgeted		Department Request	To	wn Manager's Proposed
Personnel Services		\$	192,978	\$	240,894	\$	360,002	\$	360,313	\$	360,313
Purchased Services			2,687		1,940		2,300		5,300		5,300
Supplies			1,179		961		1,110		1,200		1,200
Other Charges			1,181		2,276		2,600		3,400		3,400
Capital Outlay			20,500		-		-		-		-
Audit			49,000		65,000		65,000		66,000		66,000
	Totals	\$	267,525	\$	311,070	\$	431,012	\$	436,213	\$	436,213

Funding Plan										
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars					
General Fund	\$ 164,927	38.27%	\$ 163,319	37.44%	-0.98%					
Light Fund	56,660	13.15%	57,638	13.21%	1.73%					
Water Fund	59,625	13.83%	60,663	13.91%	1.74%					
Sewer Fund	20,598	4.78%	20,945	4.80%	N/A					
Solid Waste Disp. Fund	4,984	1.16%	5,069	1.16%	1.71%					
Beede Center	10,228	2.37%	10,480	2.40%	2.46%					
Retirement System	113,990	26.45%	118,099	27.07%	3.60%					
Totals	\$ 431,012	100.00%	\$ 436,213	100.00%	1.21%					

	Capital Outlay Plan											
Dof #	Description	EV17 Budgeted	FY18	FY19	FY20	FY21	FY22					
Ref.#	Description	FY17 Budgeted	Proposed	Proposed	Proposed	Proposed	Proposed					
	None	-			-	-	-					
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					

	Personnel Services Summary									
		FY17 Bu	ed	FY18 Proposed						
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount			
5111	Town Accountant	1.00	\$	84,069	1.00	\$	84,069			
	Retirement System Administrator	1.00		80,117	1.00		80,207			
	Utility Account Clerk	1.00		53,140	1.00		53,140			
	Senior Account Clerk	1.00		49,448	1.00		49,611			
	Assistant Town Accountant	1.00		63,256	1.00		63,314			
	Retirement Assistant	0.50		29,972	0.50		29,972			
	Total	5.50 FTEs	\$	360,002	5.50 FTEs	\$	360,313			

#### **Program Implementation**

- •The majority of the Accounting Division's budget is for personnel services.
- •The staffing of the Accounting Division includes the Town Accountant, Assistant Town Accountant, Senior Account Clerk, Utility Account Clerk, the Retirement System Administrator, and a part-time (20-hours per week) Retirement Assistant.
- •The fee for the annual audit is allocated among the following participating funds: Water Fund (12%); Sewer Fund(12%); Retirement Fund (12%); Solid Waste Disposal Fund (3%); Light Fund (3%); Swim and Fitness Fund (5%); and the General Fund (53%).
- •The above allocation is based on the auditor's estimate of time required to complete each section. The audit of the Retirement System has now been combined to include the PERAC-required audit. The Retirement System pays this fee separately.

## **FINANCE & ADMINISTRATION: Town Accountant**

Item 8C

<u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To maintain sound accounting records of all funds

**Objective:** To receive an unqualified opinion with respect to the Town departments audited financial statements for the fiscal year end June 30<sup>th</sup> in accordance with accounting principals generally accepted in the United States of America.

Measure: Outside Audit from Financial Services Firm

<u>Trend:</u> The Town has resolved former qualified opinions from outside auditors

#### **Compliance with Accounting Standards**

FY1	2	FY13	FY14	FY15	FY16
Qualif Opini *		Qualified Opinion	Clean Opinion	Clean Opinion	Clean Opinion

\* Due to CMLP statements following state DPU accounting rules rather than Generally Accepted Accounting Principles (GAAP), thus affecting the reports of qualified results. Resolved as of FY14 statements.

# <u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To process invoices and create the warrant in a timely and accurate manner, and to communicate accounting information to the State, as required by state regulation, in a timely manner

<u>Measure:</u> Accounting Activity for the last 4 fiscal years

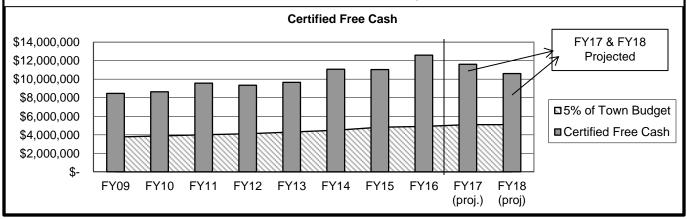
Accounting Department Activity												
	FY13	FY14	FY15	FY16								
Invoices Processed	14,960	16,184	18,928	22,926								
Warrants Produced	56	55	55	55								
Water and Sewer Bills	33,864	33,792	33,911	34,093								
Electric Bills	40,742	55,932	55,352	59,878								

#### Town Manager Goal: To ensure quality Town Operational & Financial Management

Division Goal: To maintain accurate accounting records to determine free cash levels on an annual basis.

Measure: Certified Free Cash (note: Certified Free Cash numbers were not available at the printing of this book)

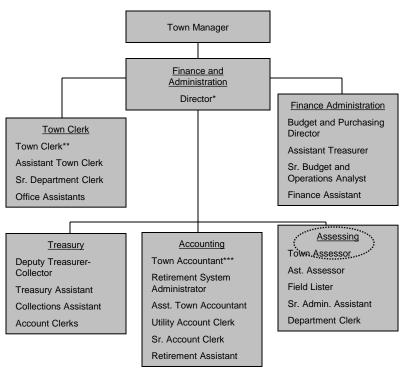
<u>Trend:</u> The Accounting Division maintains records and submits financial information to the Massachusetts Department of Revenue in order for the DOR to certify Free Cash levels. During the last decade the Certified Free Cash level has increased and this allows the Town to better respond to unforeseen events.



The mission of the Assessors Division is to value the Town's real and personal property in a fair, efficient, transparent and cost-effective manner according to state statute and guidelines.

The Guidelines are promulgated and overseen by the Bureau of Local Assessment, Division of Local Services, Massachusetts Department of Revenue

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	379,175	\$	408,237	\$	423,561	\$	422,176						
Other Funds	\$	-	\$	-	\$	-	\$	-						
Total Expenditures	\$	379,175	\$	408,237	\$	423,561	\$	422,176						



<sup>\*</sup>The Finance Director also serves as Treasurer-Collector, a position appointed by the Town Manager with approval by the Select Board.

## **Budget Highlights:**

- •This budget represents a 0.3% *decrease* in the operating appropriation from that of the FY17 budget.
- Other than personnel cost, the largest item (\$55,400) in the Assessors budget is for professional services, which is used for property revaluation and data gathering services in order to meet the requirements of the Department of Revenue (DOR). FY18 is a recertification year, which is a large expenditure for the Division. The cost is level funded and along with this year's expenditure and encumbrances we will have sufficient funds to complete the job.

## Description:

The Assessors Division is responsible for the following functions:

- •Listing and valuing all the real and personal property in the community;
- Maintaining the assessing databases and maps that contain physical/legal property information;
- •Recording all changes in property ownership, land subdivisions, and changes in use codes;
- •Annually analyzing real estate sales transactions and adjusting values to appropriately reflect market value;
- Processing motor vehicle excise tax bills and abatements.

The 5-member Board of Assessors, appointed by the Town Manager, insures the accuracy of the assessing data-base used for ad valorem taxation, annually determines the "new growth" increase in the levy limit, calculates the tax rate each year, and acts upon abatement applications as well as property tax exemption applications for the elderly, low income, disabled veterans, and the blind, and applications for exemption from the Community Preservation Act Surcharge.

<sup>\*\*</sup>The Town Clerk is appointed by the Town Manager, approved by the Select Board.

<sup>\*\*\*</sup> The Town Accountant is appointed by the Select Board.

## **FINANCE & ADMINISTRATION: Assessors**

Item 8D

	Expenditure Detail												
			Previous Fiscal Years						FY18 Proposed				
	•		FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Request	Tov	wn Manager's Proposed		
Personnel Services		\$	284,856	\$	286,849	\$	323,756	\$	321,276	\$	321,276		
Purchased Services			82,674		107,579		85,215		86,050		86,050		
Supplies			1,628		2,243		2,925		2,600		2,600		
Other Charges			10,016		11,567		11,665		12,250		12,250		
Capital Outlay			-		-		-		-		-		
1	Totals	\$	379,175	\$	408,237	\$	423,561	\$	422,176	\$	422,176		

	Funding Plan											
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars				
General Fund		\$	423,561	100.00%	\$	422,176	100.00%	-0.33%				
	Totals	\$	423,561	100.00%	\$	422,176	100.00%	-0.33%				

	Capital Outlay Plan													
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22							
Rei.#	Description	F117 Buagelea	Proposed	Proposed	Proposed	Proposed	Proposed							
	None	•	1	•	•	-	-							
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -							

	Personnel Services Summary												
		FY17 Bı	ed	FY18 Proposed									
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Town Assessor	1.00	\$	109,153	1.00	\$	109,153						
	Assistant Assessor	1.00	\$	69,762	1.00	\$	69,873						
	Field Lister	0.40		24,347	0.40		20,554						
	Senior Administrative Assistant	1.00		64,891	1.00		65,459						
	Department Clerk	1.00		51,253	1.00		51,887						
	Sub Total	4.40 FTEs	\$	319,406	4.40 FTEs	\$	316,926						
5120	Limited Status	75 hrs.	\$	2,250	75 hrs.	\$	2,250						
5157	Car Allowance	N/A		2,100	N/A		2,100						
	Total	4.44 FTEs	\$	323,756	4.44 FTEs	\$	321,276						

#### **Program Implementation**

- •The Assessors Division is staffed by a Town Assessor, an Assistant Assessor, a part time Field Lister, a Senior Administrative Assistant, and a Department Clerk.
- •Correct property values are dependent on accurate data. State guidelines require that all property must be inspected at a minimum of every nine years, but industry standards recommend a 5 years cycle. In order to maintain the integrity of Concord's data, the Assessors Division continues cyclical inspections every year. Staff completes about 20% of the parcels per year as they follow up on building permits, abatement applications and sales. To augment this effort, the Assessing Division hires outside contractors when needed. Even with the increase in building permits the staff has been able to maintain the inspection schedule and outside contractors have not been needed. Also on each 5-year re-certification the Division uses outside contractors to conduct a full field review to ensure the accuracy of the data. All classes of property currently meet the nine year state requirement and are very close to the 5 year industry standard. The majority of condominiums were inspected in FY12, with the remainder being inspected in FY15. Also an inspection of all Commercial and Industrial properties was completed in the first part of FY13. Personal Property is in compliance with the state guideline and is on a three year schedule, finishing in FY17 and starting again this coming year for FY18.
- •FY18 is also the last tri-annual re-certification as new legislation has extended the time frame to every five years. In a re-certification year a full sales analysis and adjustment to values takes place, but there is the added requirement of extensive reports and on-site analysis of the data and records by the DOR.
- •This past year (FY17) was an interim year and a full sales analysis and adjustments to values were made. The difference from a re-certification year is that the DOR had limited review of the values and growth numbers before the Town was allowed to process the new values
- •Purchased Services for FY18 include field review, valuation and consulting services (\$55,400), Appraisal Services for (\$15,000) computer software (\$11,550), telephone (\$800), postage (\$500), printing (\$1,200), telephone and office equipment maintenance (\$500), advertising (\$500), and custodial services (\$600).
- •The Supplies expense category includes \$2,500 for office supplies, \$100 for envelopes.
- •The Other Charges and Expenses category is mainly for staff training and education, allowing the Division to meet the changing, and increasingly technical, requirements of the assessing function, as well as dues, subscriptions and fees. Also included in this category are recording fees (\$300) for recording of liens for Chapter Land and Tax Deferrals. Overall the expense section of the budget has been increased a modest \$1,095 from Fiscal 2017.

## **FINANCE & ADMINISTRATION: Assessors**

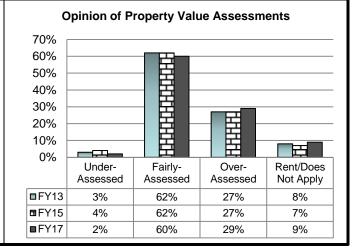
Item 8D

<u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

**Division Goal:** To fairly assess property

<u>Objective:</u> To maintain a positive town sentiment on the assessors valuation of property

<u>Measure:</u> Town Biennial Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.



# <u>Town Manager Goal:</u> To ensure quality Town Operational & Financial Management

<u>Division Goal:</u> To inspect and value property on a regular basis

<u>Objective</u> To be on pace to assess every property town wide property on a 5 year cycle

<u>Measure:</u> # of visits and measures <u>Target:</u> 5 year cycle by FY2020

Benchmark: State regulated 9 years

<u>Trend:</u> The fluctuations in Total # of Visits is due to using a vendor to help inspect properties. Going forward the Town will strive to do all inspections inhouse maintaining a 5 year schedule

Property Inspections	FY15	FY16
Total # Visits	1,072	653
% Visited	12%	10%
Full Measure & List	537	398

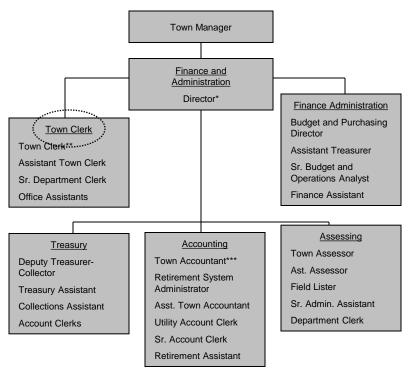
- In FY 13 new coding in the assessing computer system was created to better track inspections.
- In FY 13 a decision was made to convert to the industry standard of a 5 year inspection schedule from the DOR 9 year guideline
- The actual inspection rate had slipped to 6 years, because of the abundance of building permits and lack of staff, but is only one year off the five year cycle. A new part time inspector was hired this fall, which will allow the Division to get back to the 5 year cycle.
- FY17 Personal property inspections completed a 3 year cycle.
- In FY18 every Improved property in town will also received a field review as part of the re-certification

Fiscal Year	# of Taxable	Abat	ement Applic	cations		Tax Board	Value Reduction	Tax Reduction
	Parcels & Accounts	# Filed	% Parcels	# Granted *	# Filed	# Pending		
FY09	6,567	138	2.1%	65	17	2	11,359,798	135,182
FY10	6,580	144	2.2%	79	20	2	10,381,749	135,897
FY11	6,588	158	2.3%	75	12	2	9,369,217	123,580
FY12	6,571	157	2.3%	119	11	2	14,727,602	199,593
FY13	6,590	63	.96%	37	8	2	6,153,214	86,575
FY14	6,602	53	.80%	21	6	2	9,551,685	138,022
FY15	6,591	57	.86%	22	4	4	2,476,000	35,392
FY16	6,607	56	.85%	30	3	3	4,693,580	65,335

All cases filed at the Appellate tax Board have been scheduled for hearings. At this time no cases have been settled or tried. There also the ongoing cases with the telecommunication companies. The value of the telecommunication companies is done by the DOR and are automatically contested each year. The defense of these cases is also handled by the DOR.

The mission of the Town Clerk is to accurately record, maintain, and issue certified copies of vital records; to conduct the Annual Town Census; to efficiently issue licenses and permits; to judiciously administer election laws and conduct local, state and federal elections; to record the minutes of Town Meetings; to manage the storage, retrieval and disposal of Town records; and to provide information to town employees, officials and the general public about the Open Meeting, Public Records and Conflict of Interest Laws. The Town Clerk serves as the Town's Public Records Access Officer.

	Expenditure Summary														
	FY	'15 Actual	FY	'16 Actual		FY17 Budgeted		FY18 Proposed							
General Fund	\$	231,282	\$	238,590	\$	246,744	\$	247,958							
Other Funds	\$	3,000	\$	3,000	\$	3,000	\$	3,000							
Total Expenditures	\$	234,282	\$	241,590	\$	249,744	\$	250,958							



<sup>\*</sup>The Finance Director also serves as Treasurer-Collector, a position appointed by the Town Manager with approval from the Select Board.

## **Budget Highlights:**

- •This budget represents a 0.5% increase in the operating appropriation from that of the FY17 budget.
- •The Town Clerk's Office records and processes Cemetery Department deeds and burial records. A modest transfer of \$3,000 from the Cemetery Fund (1.2% of Town Clerk's budget) reflects these activities.

## Description:

The Town Clerk Division is responsible for numerous activities associated with:

- Recording, preserving, and issuing certified records of vital records (births, deaths and marriages) and records of Town business;
- Preparing and maintaining minutes and records of Town Meeting proceedings; preparing & processing bylaw amendments for submittal to Attorney General; preparing & distributing other Town Meeting votes to state and local officials
- Issuing a variety of licenses and permits;
- Providing information to the public on a wide-array of subjects;
- Administering laws relating to the reporting of election candidates and ballot question committees;

In addition, some Town Clerk activities are funded through other budget items (e.g., Elections, Item 3A and Registrars, Item 3B). Some examples are:

- Conducting local, state, and national elections;
- Registering voters;
- Conducting the Town Census
- Certifying nomination papers and initiative petitions

<sup>\*\*</sup>The Town Clerk is appointed by the Town Manager, approved by the Select Board.

<sup>\*\*\*</sup> The Town Accountant is appointed by the Select Board.

## **FINANCE & ADMINISTRATION: Town Clerk**

Item 8E

	Expenditure Detail												
			Pr	evious Fiscal Yea	rs			FY18 Proposed					
		FY15 Actu	al	FY16 Actual	FY17	7 Budgeted		Department Request		wn Manager's Proposed			
Personnel Services		\$ 210,53	5	\$ 231,517	\$	239,419	\$	240,893	\$	240,893			
Purchased Services		2,68	1	3,376		2,435		2,800		2,800			
Supplies		2,17	4	2,145		2,485		2,460		2,460			
Other Charges		4,61	2	2,209		5,405		4,805		4,805			
Capital Outlay		14,280	)	2,343		-		-		-			
	Totals	\$ 234,28	2	\$ 241,590	\$	249,744	\$	250,958	\$	250,958			

	Funding Plan												
		FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars							
General Fund	\$	246,744	98.80%	\$ 247,958	98.80%	0.49%							
Cemetery Fund		3,000	1.20%	3,000	1.20%	N/A							
Tota	ls <u>\$</u>	249,744	100.00%	\$ 250,958	100.00%	0.49%							

	Capital Outlay Plan													
Ref.#	Dogorintian	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22							
Kei.#	Description	F117 Budgeled	Proposed	Proposed	Proposed	Proposed	Proposed							
	None	1	-	1	1	-	1							
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -							

	Personnel Services Summary												
		FY17 B	udget	ted	FY18 Proposed								
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Town Clerk	1.00	\$	101,920	1.00	\$	101,920						
	Assistant Town Clerk	1.00		64,912	1.00		65,981						
	Senior Department Clerk	1.00		52,929	1.00		53,203						
	Sub Total	3.00 FTEs	\$	219,761	3.00 FTEs	\$	221,104						
5157	Office Assistant	934 hrs.	\$	16,993	934 hrs	\$	17,054						
5120	Professional Project Specialist	0 hrs.		-	0 hrs.		-						
5130	Overtime (special elections)	62 hrs		2,665	62 hrs		2,735						
	Total	3.45 FTEs	\$	239,419	3.45 FTEs	\$	240,893						

#### **Program Implementation**

- •The Town Clerk's budget consists almost entirely of salary cost for three full-time positions and a part-time Office Assistant (17 hours per week).
- •The following is included under Purchased Services: telephones, office equipment maintenance, postage, and book binding supplies for our in-house book-binding machine.
- The following is included under Supplies: office supplies, envelopes, printer toner, and dog licensing supplies.
- The following is included under Other Charges: membership dues for professional associations for the Town Clerk and staff; conference registration and expenses to allow the Town Clerk and staff to attend state and regional conferences; and related travel expenses for conference attendance. Conference attendance is essential to maintain and upgrade professional knowledge and skills, and to retain certification status.

## **FINANCE & ADMINISTRATION: Town Clerk**

Item 8E

## **Town Clerk Programs**

**Program 1 – Town Clerk Operations:** 

Town Manager Goal: To ensure quality Town Operational & Financial Management

**Objective:** To be a responsible steward of the Town's resources, and to provide quality administrative services.

Activit	ies by Calendar \	<b>′ear</b>		
ACTIVITY	2013	2014	2015	2016
Births Registered (Concord residents)	1,194 (126)	1,229 (100)	1,215 (104)	1,329 (113)
Deaths Registered (Concord residents)	397 (174)	349 (160)	356 (163)	347 (164)
Marriages Registered (Concord residents)	81 (35)	77 (32)	83 (40)	70 (30)
Marriage Intentions Filed	83	78	84	73
Dog Licenses Issued	1,958	1.968	1,956	1,877
Burial Permits Issued	391	316	319	297
Business Certificates Recorded	137	111	102	157
Cemetery Deeds Prepared & Recorded	37	36	43	44
Public Meetings Posted	951	867	917	995
Raffle Permits Issued	16	19	19	17
Affidavits & Corrections Prepared & Recorded	52	50	67	56
Net Receipts to General Fund	\$123,840	\$111,941	\$109,194	\$108,264

The purpose of this funding is to operate, maintain, and upgrade the Town's information technology to meet current and future needs. The Information Technology Department's goals are to:

- Maintain a secure and stable operating environment,
- · Invest in technologies that improve operating efficiency, and
- Support Town-wide information management needs.

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted								
General Fund	\$	639,125	\$	681,610	\$	790,818	\$	921,919						
Other Funds	\$		\$	-	\$	122,325	\$	122,348						
Total Expenditures	\$	639,125	\$	681,610	\$	913,143	\$	1,044,267						

## **Budget Highlights:**

- This budget represents a 14.2% *increase* in the operating appropriation from FY17.
- This budget reflects the requirements to maintain and improve core IT services in support of Town operations.
- Purchased Services includes offsite Helpdesk and Server Management, hosted applications and technical support for project such as server upgrades.
- In FY18, the CIO continues to manage the Telecommunications Division within CMLP funded by a transfer from the Telecommunications Fund.
- The Technology Fund is used to acquire and replace hardware, software and network IT infrastructure components

## Description:

The account is divided into three activities:

**Financial Systems Operations:** Includes the cost of financial information systems and computer applications for both in-house and service bureau systems, such as the financial accounting system, the payroll system, and the property tax billing and collection system.

Photocopiers: Includes the cost of the Town House copiers on the first and second floors.

Information Technology Operations: Includes all of the operational support for the Town Government's Information Technology. This line item contains the general fund allocation for the Chief Information Officer, IT Department staff positions, telecommunications services and common IT expenses. The CIO is funded 55% by the General Fund, 40% by the Light Fund, 4% by Water Fund, and 1% by the Sewer Fund; other IT staff is funded 75% by the General Fund, 20% by the Light Fund, 4% by the Water Fund, and 1% by the Sewer Fund. The Technology Fund is proposed to increase from \$200,000 to \$230,000. This funding provides for continued technology refresh of the servers, data storage, networking, telephone system and workstations used by Town Staff. Application software and information security systems which are used Town-wide also constitutes some of the Technology Fund expenses. All uses of the Technology Fund are under the direction of the Chief Information Officer and the Finance Director. Departments requesting allocations from the Technology Fund typically must demonstrate that no other source of funds is available.

	Major Budgeted Expenses in FY18										
Expense Category	Cost	Detail									
Financial Systems Operations	\$142,000	Includes costs associated with the payroll system (ADP), software maintenance fees, and various financial systems.									
Photocopiers	\$14,000	Includes maintenance and supplies of Town House copiers.									
IT Operations	\$658,267	Includes staffing costs, internet access, consulting, and training.									
Technology Fund	\$230,000	Includes the costs associated with hardware and software upgrades and replacements and a phone system upgrade.									

## **INFORMATION TECHNOLOGY**

	Expenditure Detail													
		Pr	evious Fiscal Yea		FY18 Proposed									
		FY15 Actual	FY16 Actual	FY17 Budgeted		Department Request	Tov	vn Manager's Proposed						
Personnel Services		\$153,661	\$228,695	\$ 380,827	\$	395,977	\$	386,917						
Purchased Services		340,099	277,456	315,566		403,100		403,100						
Supplies		8,322	22,223	14,500		22,000		22,000						
Other Charges		199	785	2,250		2,250		2,250						
Capital Outlay		136,843	152,452	200,000		250,000		230,000						
	Totals	<u>\$639,125</u>	\$ 681,610	\$ 913,143	\$	1,073,327	\$	1,044,267						

	Funding Plan													
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars									
General Fund	\$ 790,818	86.60%	\$ 921,919	88.28%	16.58%									
Light Fund	71,167	7.79%	71,185	6.82%	0.03%									
Telecom Fund	31,363	3.43%	31,363	3.00%	0.00%									
Water Fund	14,235	1.56%	14,239	1.36%	0.03%									
Sewer Fund	3,560	0.39%	3,561	0.34%	0.03%									
RHSO	2,000	0.22%	2,000	0.19%	0.00%									
Totals	\$ 913,143	100.00%	\$ 1,044,267	100.00%	14.36%									

	Capital Outlay Plan													
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22							
1101.#	Description	1 117 Budgeted	Proposed	Proposed	Proposed	Proposed	Proposed							
C-1	Town-Wide Technology Fund	200,000	230,000	230,000	275,000	285,000	300,000							
	Totals	\$ 200,000	\$ 230,000	\$ 230,000	\$ 275,000	\$ 285,000	\$ 300,000							

	Pers	sonnel Services S	umma	ary				
		FY17 Bi	udgete	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Chief Information Officer	1.00	\$	156,814	1.00	\$	156,814	
	GIS / App. Prog. Manager	1.00	\$	85,690	1.00	\$	85,690	
	Sr. Information Systems Technician	1.00		71,392	1.00		71,482	
	GIS Technician/Analyst	0.75		41,931	0.75		41,931	
	Telecom Support	N/A		25,000	N/A		25,000	
	Total	3.75 FTEs	\$	380,827	3.75 FTEs	\$	380,917	
5115	Regular Part Time	0 hrs	\$	-		\$	-	
5130	Overtime	0.00		-	200 hrs		6,000	
	Total	3.00 FTEs	<u>\$</u>	380,827	3.75 FTEs	\$	386,917	

## **Description of Information Technology Infrastructure**

The Town's Information Technology infrastructure includes approximately 50 servers, 365 workstations and laptops, 70 printers, and over 500 telephones across 16 buildings. Data Center operations are centralized with redundant backup facilities. The Town owns and operates its own fiber optic network which is used for voice and data. In addition to the in-house IT staff, vendors provide support for many of the key systems. Some Town systems are hosted at, or processing is performed by service bureaus.

The Town maintains a virtual server environment. All of the Town's major applications can be dynamically relocated between two locations without any disruption over the Town's fiber optic network. By the end of FY17, the few remaining physical servers and most of the phone system will have been moved to the virtual infrastructure. Virtualization also helps address the need to update application servers cost effectively. Update projects are time consuming for both IT and other department staffs, however they are a focus of both the FY17 & FY18 plans because of the need to improve reliability, security and functionality of many of our systems. For FY18, major new systems, such as for Licensing and Permitting, are also planned.

The systematic workstation refresh program, in place since 2011, has achieved an approximately 6-year refresh cycle. The Town uses CMLP's fiber network and Internet service for both data and voice. Virtually all municipal buildings, including the Water, Sewer and School departments, which otherwise would require expensive, lower speed connections from other common carriers, are connected by town-owned fiber.

Growing use of mobile computing platforms, automated energy management, web-based collaboration, and building control systems are driving up the volume of data traffic, storage consumption, and network end points. Program requirements for community services applications involving wireless technology are also on the rise.

## **Program Implementation**

The FY18 budget for Information Technology Operations maintains the same staffing as FY17 at 3.75 FTEs. The majority of the funding increase for FY18 reflects additional use of professional services to support IT projects as well as some increases in the cost of contracted support services and software licenses.

- The Chief Information Officer (CIO) reports to the Town Manager and manages the Senior IS Technician, GIS/Applications Program Manager, GIS Technician and outsourced IT services vendors. The CIO has Information Technology policy and strategy responsibilities. Since FY14, the CIO has also managed the Telecommunications Division and staff within CMLP; that activity is separately funded by CMLP.
- In FY14 GIS Program Management transferred to IT with added responsibility for Application Integration.
  This provides a focal point for optimizing the application environment and expanding the use of GIS data. In
  FY17 the GIS Technician was added as a regular part-time position in IT. GIS is among the fastest growing
  areas for municipal IT applications.
- The Senior Information Systems (IS) Technician manages the end-user computing environment. The Senior IS Technician provides direct IT support and has responsibilities which include assessing department workstation needs and managing the refresh program, Help Desk services, application deployments, and suppliers of equipment like large copiers and printers. The Senior IS technician selects and purchases much of the end-user software used on workstations.
- Since early 2011, the Town has used Purchased Services to provide remote and on-site support of servers, workstations, network devices and the IT help desk. Advantages to the Town of using contracted services include: workforce flexibility and access to advanced tools and technicians with critical but infrequently needed skills. The FY18 budget provides for professional services at a higher level. This contract was re-bid in FY17 and the result was slightly more cost due to increased volume. Establishing a balance between professional services and internal staff resources is an ongoing strategic focus of the CIO.
- Capital initiatives planned for FY18 include incremental increases in servers and storage, and new applications to meet needs in licensing and permitting.
- The FY18 capital program will also include activities funded by the Technology Improvement Plan which is proposed as a separate funding Article at the 2017 Annual Town Meeting.

#### **Information Technology Programs**

**Program 1 – Information Technology Operations:** 

Town Manager Goals: Ensure quality Operational & Financial Management and Maintain the Town's Infrastructure

Objective: To ensure that IT services are cost-effective and of the highest quality.

# Performance Measurement 1: Are the Town networks and applications system meeting availability objectives?

Yes, Systems are consistently available, and availability is monitored continuously. The major application systems are classified by criticality, data sensitivity, and performance requirements. Backup and recovery procedures are updated and checked to ensure that service level objectives can be achieved. Any major incidents are reviewed with the Senior Management Team and corrective actions are performed as needed to prevent recurrences.

Under the direction of the CIO, significant capital investments in hardware, software, networks, and processes continue to be made to improve the reliability of critical systems. The server infrastructure is capable of running all major systems from either of two different physical locations. The Town has redundant internet connections. The network improvements completed in FY16 placed redundant core switches at each major site. FY17 upgrades to the email servers have made that system fault tolerant as well.

#### Performance Measurement 2: Are the Town's IT users properly supported?

Since 2011, with the implementation of the off-site help desk, the IT department has been able to track and report on problems and incidents. The help desk service includes a staffed call center with telephone, web and e-mail ticket submission for incident reporting. The system provides automated incident reporting and service templates which enable routine and repetitive requests to be consistently addressed. Remote support tools enable technicians to address most issues quickly and without an on-site visit.

Town IT Staff focuses on providing consistent, reliable, readily-available IT support to the Town's employees. The CIO and IS Technician review the status of the help desk daily and weekly with a focus on reducing recurring issues and improving service quality.

Over 3250 tickets were generated in calendar year 2016 versus about 2,750 in 2015 and 2100 in the prior year. Average open tickets, a measure of issues, remained steady. This increase can be largely attributed to increased use of automated reporting of events, many of which can be quickly resolved.

#### Performance Measurement 3: Is the Town's Information Technology current with new technology?

Approximately \$50,000 of the technology fund is expended on computer workstation upgrades annually. IT maintain the inventory of over 365 workstations (up 9% in the past year). A replacement rate of approximately one system per week is required to achieve the six year replacement cycle target. In 2016, Windows XP was eliminated. 40 workstations and 15 laptops were replaced in 2016, compared to 68 in 2015, 80 in 2014, and 67 in 2013. The Town achieved the goal of eliminating workstations over six years old by the end of 2014, except in cases where there is an exceptional business need for such a device. Sufficient funding is proposed to maintain the program. In addition to the workstations all critical IT infrastructure, such as the VMware virtual server and the network hardware and software, is being kept up to date to ensure reliability.

There remain a few application systems that should be replaced due to age or lack of functionality. However, in most cases, the technology in use, while not necessarily the latest, is current and has vendor support. The CIO works with department heads to identify and prioritize application upgrades. As we enter FY18, the CIO working with the Senior Management Team have identified strategic technology improvement objectives that involve the deploying of new applications, leveraging the Town's recently updated Web site for citizen engagement, and consolidating systems used across various departments to achieve operational efficiencies. The Technology Improvement Fund Article proposed at the 2017 Town Meeting will provide resources to promote accelerated changes in support of these objectives.

The purpose of this funding is to provide for the costs of operating and maintaining the historic Town House and the Assessor's Office Building at 24 Court Lane as operational space for municipal staff, meeting space for staff, boards and committees, and storage space for vital Town records.

	Expenditure Summary													
	FY	FY15 Actual		16 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	104,672	\$	104,232	\$	108,512	\$	109,045						
Other Funds	\$	22,450	\$	22,439	\$	23,387	\$	23,518						
Total Expenditures	\$	127,122	\$	126,671	\$	131,899	\$	132,563						

## **Budget Highlights:**

•This budget represents a 1.5% *increase* in expenses from those of the FY17 budget. This is attributable to investing additional capital outlay to continue to provide for ongoing building repairs and improvements to the 167 year old Town House and the Assessor's Offices located at 24 Court Lane.

## Description:

This budget covers operating expenses of the Town House, located at 22 Monument Square and the Assessors' Office located at 24 Court Lane. Expenses include custodial services as well as ongoing maintenance, repairs, building improvements, and utility costs for the Town House, the Assessors' Office and the Gun House located on Lexington Road.

The Town House provides office space for the Town Manager's Office, the Human Resources Department, and the Finance Department. The attic of the Town House and the basement of both the Town House and Assessors' Office are used for records and equipment storage for the aforementioned offices. These areas also house important components of the building's utility equipment, information and communications technology, as well as some of the Town's public ceremonies supplies.

Town House meeting rooms are used by staff and Town boards and committees throughout the day and evening. A conference room at the Assessors' Office also provides valuable meeting space. The buildings are open for business from 8:30 a.m. to 4:30 p.m., Monday through Friday.

The Town House was constructed in 1851, and is now in its 167<sup>th</sup> year of operation. In recent years, a combination of capital outlay funds within this account, as well as Community Preservation Act funding and other available funds have been used on various significant improvements to the facility, including the most recent feasibility and design studies for elevator access to the third floor and ADA upgrades to the interior which will allow access to all areas of the building for staff and visitors.

			Ut	tility Performar	ice		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Baseload Electricity Used (kWh)	% Change in Baseload Electricity Use from Base Year	% Change in Baseload Electricity Use from Previous Year
CY2008	6,580	1.06			90,000		
FY2011	6,001	0.94	-11%	6%	81,120	-10%	4%
FY2012	4,388	0.84	-21%	-11%	84,720	-6%	4%
FY2013	4,948	0.80	-24%	-4%	82,400	-8%	-3%
FY2014	5,393	0.78	-26%	-3%	78,800	-12%	-4%
FY2015	4,830	0.71	-33%	-9%	72,800	-19%	-8%
FY2016	4,025	0.72	-32%	2%	71,760	-20%	-1%

## **FINANCE & ADMINISTRATION: Town House**

Expenditure Detail												
		Pr	evic	ous Fiscal Yea	rs			FY18 Pr	opose	posed		
		FY15 Actual		FY16 Actual	FY	FY17 Budgeted		Department Request	Tow	n Manager's Proposed		
Personnel Services	\$	54,107	\$	58,591	\$	63,559	\$	63,798	\$	63,798		
Purchased Services		36,332		39,425		38,827		39,925		39,925		
Supplies		8,193		4,914		8,095		8,400		8,400		
Other Charges		-		23		-		-		-		
Capital Outlay		24,215		15,488		15,000		15,000		15,000		
Assessor's Office Building		4,276		8,229		6,418		5,440		5,440		
Totals	\$	127,122	\$	126,671	\$	131,899	\$	132,563	\$	132,563		

		Funding Pla	n		
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars
General Fund	\$ 108,512	82.27%	\$ 109,045	82.26%	0.49%
Light Fund	5,846	4.43%	5,879	4.43%	0.56%
Water Fund	7,016	5.32%	7,055	5.32%	0.56%
Sewer Fund	3,508	2.66%	3,528	2.66%	0.57%
Solid Waste Disposal Fund	1,171	0.89%	1,177	0.89%	0.51%
Retirement	5,846	4.43%	5,879	4.43%	N/A
Totals	\$ 131,899	100.00%	\$ 132,563	100.00%	0.50%

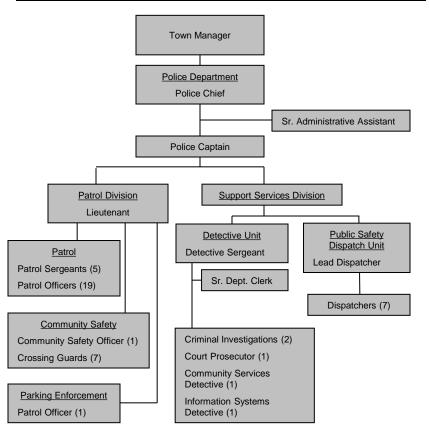
	Capital Outlay Plan													
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22							
Kei.#	Description	F117 Budgeted	Proposed	Proposed	Proposed	Proposed	Proposed							
I A-3	Building Improvements	15,000	15,000	15,000	15,000	15,000	15,000							
	Totals	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000							

	Personnel Services Summary												
		FY17 Bu	udgete	d	FY18 Pı	opose	ed						
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Building Maintenance Custodian	1.00	\$	51,845	1.00	\$	51,992						
	Sub Total	1.00 FTEs		51,845	1.00 FTEs		51,992						
5115	Electrician	30 hrs.		540	0 hrs.		-						
5130	Overtime	300 hrs.		11,174	300 hrs.		11,206						
5157	Car Allowance			-			600						
	Total	1.01 FTEs	\$	63,559	1.00 FTEs	\$	63,798						

The mission of the Concord Police Department is to affirmatively promote, preserve, and deliver the highest level of public safety services to all members of our community. This is accomplished through ethical decision making based upon integrity, morality and respect for the dignity and diversity of all.

The Concord Police Department is committed to delivering "Exceptional Service. All of the Time".

	Expenditure Summary												
	FY15 Actual	FY16 Actual	FY17 Budgeted	_									
General Fund	\$ 4,156,904	\$ 4,356,428	\$ 4,453,109	\$ 4,468,879									
Other Funds	\$ 77,943	\$ 79,192	\$ 83,655	\$ 83,655									
Total Expenditures	\$ 4,234,847	\$ 4,435,620	\$ 4,536,764	\$ 4,552,534									



## **Budget Highlights:**

- This budget represents a 0.5% *increase* in the operating appropriation from that of the FY17 budget.
- •The FY18 capital expenditures total \$155,000 and includes the replacement of three (3) police vehicles (\$105,000), and the upgrade and maintenance of public safety equipment (\$50,000).
- The FY18 budget provides an additional 970 hours (\$25,013) of overtime for Police Officers.

## Description:

The Concord Police Department provides a wide range of services to ensure the community is safe and secure. The Department works in partnership with the community to identify and solve problems. These services include: but are not limited to, motor vehicle and commercial vehicle enforcement, parking control and enforcement, animal control officer services, preventive patrols, school crossing safety, community problem solving, and emergency response. In addition, the Department investigates all crimes and collaborates with Domestic Violence Services Network (DVSN) and Communities For Restorative Justice (C4RJ). The Department also processes a variety of permits, licenses and applications, and provides crime prevention programs, youth services, Drug Abuse Resistance Education (D.A.R.E) and Rape Aggression Defense (R.A.D) instruction. The Public Safety Dispatch Center is responsible for receiving all 911 calls and dispatching all of the Town's public safety calls for service, and is often the contact for other Town services during nonbusiness hours.

# **PUBLIC SAFETY: Police Department**

	Expenditure Detail												
			Pr	evio	us Fiscal Yea	rs			FY18 Proposed				
			FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	То	wn Manager's Proposed		
Personnel Services		\$	3,795,619	\$	3,969,046	\$	4,231,817	\$	4,251,950	\$	4,251,950		
Purchased Services			148,571		138,187		42,597		42,649		42,649		
Supplies			82,796		84,166		90,520		91,065		91,065		
Other Charges			20,907		39,892		11,830		11,870		11,870		
Capital Outlay			186,953		204,328		160,000		155,000		155,000		
	Totals	\$	4,234,847	\$	4,435,620	\$	4,536,764	\$	4,552,534	\$	4,552,534		

	Funding Plan													
		FY1	17 Budgeted	% of Budget	FY	18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$	4,453,109	98.16%	\$	4,468,879	98.16%	0.35%						
Parking Meter Fund			83,655	1.84%		83,655	1.84%	0.00%						
	Totals	\$	4,536,764	100.00%	\$	4,552,534	100.00%	0.35%						

			Capital C	Outlay Plan			
Ref.#	Description	FY17 Budgeted	FY18		FY20	FY21	FY22
	'	ŭ	Proposed	Proposed	Proposed	Proposed	Proposed
D-1	Police Vehicles	140,000	105,000	140,000	105,000	140,000	105,000
D-2	P.S. Equipment	20,000	25,000	25,000	25,000	25,000	30,000
D-3	Cruiser Laptops	-	-		-	-	-
D-4	Vests		25,000	-	-	-	-
D-5	AED Replacement	-	-	-	-	-	-
D-6	Computers	-	-	-	-	-	-
D-7	Rifle Sights			-	-	-	-
D-8	Night Vision Devices			-			
D-9	Card Access System						
D-10	Taser Equipment						
D-11	911 Replay System	-	-				
D-12	Office Copiers	-	-				
	Totals	\$ 160,000	\$ 155,000	\$ 165,000	\$ 130,000	\$ 165,000	\$ 135,000

	Pers	sonnel Services S	umm	ary			
		FY17 Bu	udgete	ed	FY18 Pi	ropose	ed
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount
5111	Police Chief	1.00	\$	168,373	1.00	\$	168,374
	Captain	1.00	\$	133,303	1.00	\$	133,304
	Lieutenant	1.00		111,172	1.00		111,172
	Sergeant	6.00		580,952	6.00		580,954
	Inspection/Detective	7.00		609,792	7.00		609,794
	Patrol Officer	19.00		1,373,588	19.00		1,374,436
	Uniformed Sub Total	35.00 FTEs	\$	2,977,180	35.00 FTEs	\$	2,978,035
	Senior Administrative Assistant	1.00		72,624	1.00		73,080
	Senior Department Clerk	1.00		52,869	1.00		46,104
	Lead Dispatch	1.00		67,398	1.00		67,398
	P.S. Dispatch	7.00		393,801	7.00		394,034
5114	Crossing Guards	1.30		54,480	1.30		54,480
	Regular Compensation Sub Total	11.30 FTEs	\$	641,172	11.30 FTEs	\$	635,096
5130	Overtime - Uniformed	6615 hrs.		411,790	7585 hrs.		436,803
	Overtime - Dispatchers	1600 hrs.		66,266	1600 hrs.		66,298
	Traffic/Alcohol/Tobacco Compliance	482 hrs.		30,006	534 hrs.		30,752
	Overtime Sub Total	0.00 FTEs	\$	508,062	0.00 FTEs	\$	533,853
5143	Holiday Pay - Uniformed	N/A		31,873	N/A		32,058
	Holiday Pay - Dispatchers	N/A		11,929	N/A		10,608
5194	Uniform Allowance	N/A		24,500	N/A		24,500
5197	Cleaning Allowance	N/A		37,100	N/A		37,800
	Total	46.30 FTEs	<u>\$</u>	4,231,817	46.30 FTEs	\$	4,251,950

#### **Program Implementation**

The FY18 Police Department recommended budget provides funding for a staffing level of thirty-five (35) uniformed officers and one (1) Senior Administrative Assistant and one (1) Senior Department Clerk.

The Parking Meter Fund (PMF) continues to support one (1) full-time police officer, and administrative support for all parking activities.

The Capital Outlay Plan allocates \$155,000 for the Department, which includes the replacement of three (3) police vehicles (\$105,000), and the upgrade and maintenance of public safety equipment (\$50,000).

The FY18 budget allocates additional resources for community policing programs, including the implementation of the two kiosks located in the lobby of the Police Station for the disposal of unwanted medications and unwanted medical sharps. Additionally, the recommended budget will fund the Department's Annual "Open House" and Citizen's Police Academy, as well as all Department safety education initiatives.

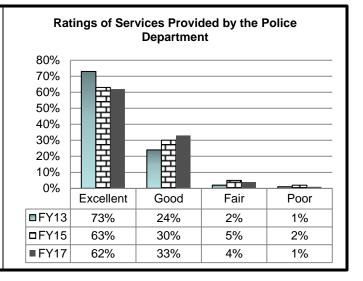
<u>Town Manager Goal:</u> To Preserve the Health and Safety of Residents and Visitors and Protect their Property

<u>Division Goal:</u> To ensure the CPD services are appropriate, cost-effective, and of the highest quality.

<u>Objective:</u> To have a positive survey response about the services of the department

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

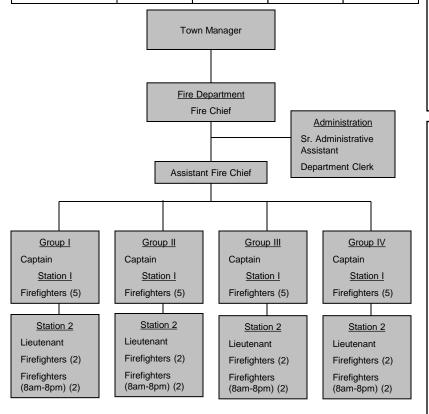
<u>Trend:</u> Residents have been generally satisfied with the quality and level of services that CPD provides for the town.



The mission of the Fire Department is to make Concord a safer place for all to live, work and visit. We will accomplish this through prevention efforts and by providing rapid and effective fire, rescue and emergency medical services to the community.

To achieve this mission, the Fire Department's vision is to meet or exceed the expectations of our community by setting a high standard of excellence, guided by the principles of trust, integrity, honesty, loyalty and respect for all.

	Expenditure Summary												
	FY	15 Actual	F١	/16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	3,833,878	\$	4,237,885	\$	4,311,531	\$	4,471,397					
Other Funds	\$	8,500	\$	3,000	\$	6,000	\$	6,000					
Stabilization Fund	\$	200,000	\$	100,000	\$	50,000	\$	-					
Total Expenditures	\$	4,042,378	\$	4,340,885	\$	4,367,531	\$	4,477,397					



## **Budget Highlights:**

- This budget represents 2.6% *increase* in the operating appropriation from that of the FY17 budget.
- The budget increase allows for a new Fire Prevention Lieutenant beginning on October 1, 2017.
- As of July 2014, four additional firefighters (2 per shift) have been assigned to the West Concord Fire Station to staff the second ambulance referred to in the EMS Strategic Plan from 8AM to 8PM, 7 days a week.
- •After more than two years of operating the second ambulance, EMS response times between 8AM and 8PM in West Concord have decreased by an average of 39 seconds, an improvement of nearly 11% from prior to implementation.
- •The cost of purchased services in FY18 has been level funded.
- Capital outlay, totaling \$65,000, will replace miscellaneous firefighting equipment, turnout gear and partially fund the replacement of a vehicle.

#### Description:

The Fire Department provides fire prevention, fire suppression, rescue, medical, and other emergency services to the public. The Fire Department is committed to maintaining a high standard of readiness in all aspects of fire, rescue and EMS emergency response; conducting public education programs on fire safety; and, promoting superior public relations by delivering all services promptly, effectively, and courteously.

Department staffing is organized into 4 groups each led by a Shift Commander (Captain). They are scheduled to provide round-the-clock coverage by staffing the Headquarters Station on Walden Street as well as Station 2 on Main Street, West Concord. A second ambulance is staffed at Station 2, 7 days per week 8am-8pm.

	Expenditure Detail												
			Pr	evio	us Fiscal Yea	rs			FY18 Pr	oposed			
			FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Request	Town Manager's Proposed			
Personnel Services		\$	3,733,053	\$	4,034,301	\$	4,088,217	\$	4,234,864	\$ 4,197,583			
Purchased Services			100,427		94,772		99,403		99,403	99,403			
Supplies			81,413		83,218		102,703		108,203	103,203			
Other Charges			10,717		18,501		12,208		12,208	12,208			
Capital Outlay			116,768		110,093		65,000		90,000	65,000			
То	otals	\$	4,042,378	\$	4,340,885	\$	4,367,531	\$	4,544,678	\$ 4,477,397			

	Funding Plan											
	F	17 Budgeted	% of Budget	F	Y18 Proposed	% of Budget	% Change in Dollars					
General Fund	\$	4,311,531	98.72%	\$	4,471,397	99.87%	3.71%					
State Reimb HazMat	\$	6,000	0.14%	\$	6,000	0.13%	0.00%					
Stabilization Fund	\$	50,000	1.14%	\$	-	0.00%	-100.00%					
Totals	\$	4,367,531	100%	\$	4,477,397	100%	2.52%					

			Capital	Outlay Plan			
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22
	•	-	Proposed	Proposed	Proposed	Proposed	Proposed
F-1	Misc. Equip.	25,000	25,000	25,000	25,000	25,000	25,000
F-2	Car 2 (2007)	25,000	-	-	-	-	25,000
F-3	Car 3 (2008)	-	-	-	-	-	-
F-4	Utility Pickup (2006)		25,000	-	-		
F-5	Turnout Gear	15,000	15,000	15,000	15,000	15,000	15,000
F-6	SCBA	-	-	-	-	-	15,000
F-7	Supply Hose			-	-	-	-
F-8	EMS Equip.	-	-	25,000			15,000
F-9	Fire Alarm Equip.	-	-	-	-	30,000	-
F-10	Upgrade Med. Equip.						15,000
	Totals	\$ 65,000	\$ 65,000	\$ 65,000	\$ 40,000	\$ 70,000	\$ 110,000

	Pers	sonnel Services S	umm	ary			
		FY17 B	udgete	ed	FY18 P	ropos	ed
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount
5111	Fire Chief	1.00	\$	143,044	1.00	\$	143,044
	Assistant Fire Chief	1.00		110,647	1.00		110,647
	Captain	4.00		373,169	4.00		373,169
	Lieutenant	4.00		338,047	5.00		401,666
	Firefighter	32.00		2,224,958	32.00		2,224,958
	Uniformed Sub Total	42.00 FTEs	\$	3,189,865	43.00 FTEs	\$	3,253,484
	Senior Administrative Assistant	1.00		64,687	1.00		65,376
	Regular Compensation Sub Total	43.00 FTEs	\$	3,254,552	44.00 FTEs	\$	3,318,860
5120	Department Clerk	1024 hrs.		11,490	1024 hrs.		11,490
	Office Clerk	783 hrs.		7,658	783 hrs.		7,658
	Call Firefighters	82 hrs.		1,025	82 hrs.		1,025
5143	Holiday Pay	4800 hrs.		168,747	4920 hrs.		172,402
	Sub Total	0.90 FTEs	\$	188,920	0.90 FTEs	\$	192,575
5130	Firefighter Overtime	12203 hrs.		643,505	12438 hrs.		684,896
	Non-Union Overtime	40 hrs.		1,240	40 hrs.		1,252
	Total	43.90 FTEs	<u>\$</u>	4,088,217	44.90 FTEs	\$	4,197,583

#### **Program Implementation**

In the proposed operating budget, 94% is for salary and related personnel expenses. The remaining 6% of the funds are for purchased services and supplies.

In 2016, the Department conducted inspections (which included state mandatory inspections) and fire drills at schools, daycare facilities, and nursing homes. The Department participated in many community programs, including a Toys drive during the holidays; Concord Family Network annual fire truck wash; Concord Center Christmas tree lighting and shopping night; children visits to the fire station; and regular fire station visits by school groups. In conjunction with the Council on Aging (Senior Services), firefighters installed smoke detectors and carbon monoxide detectors in homes of older residents, and department personnel served lunches at the Harvey Wheeler Community Center. The Fire Department operates one command vehicle, four pumpers (two are rescue pumpers), two brush pumpers, three ambulances (one in reserve), one ladder truck, and four support vehicles.

After more than two years of operating the second ambulance, EMS response times between 8AM and 8PM in West Concord have decreased by an average of 39 seconds, an improvement of nearly 11% from prior to implementation.

This year's budget provides for 1 Fire Inspector to work in Fire Prevention. This will allow the CFD to meet the increased demand for fire prevention services as noted in the recently completed Fire Prevention Staffing Needs Assessment (available on the CFD website).

#### .Future initiatives include:

 Given the growing community / medical infrastructure, large percentage of residents over age 65 and rising number of emergency responses; we will continue to focus on funding the second ambulance in West Concord for 24 hours daily, up from the current 12 hours daily. This is in accordance with the recommendations set forth in the Concord EMS Strategic Plan (available on the CFD website).

## **PUBLIC SAFETY: Fire Department**

Item 12

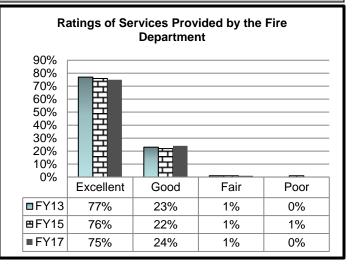
<u>Town Manager Goal:</u> To Preserve the Health and Safety of Residents and Visitors and Protect their Property

<u>Division Goal:</u> To ensure the CFD services are appropriate, cost-effective, and of the highest quality.

<u>Objective:</u> To measure citizen satisfaction with Fire Department services

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality and level of services that CFD provides for the town.

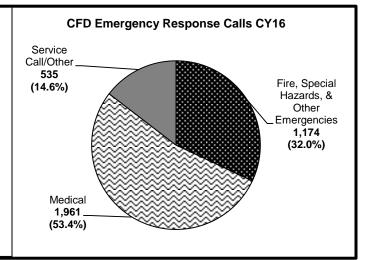


<u>Division Goal:</u> To prepare for the emergency needs of the residents

<u>Objective</u> To determine the trends in emergency services

Measure: Emergency call breakdown from CY 2016

<u>Trend:</u> The occurrence of calls for most fires remains relatively stable. However, there was an increase in brush fires in 2016. There remains a high volume of special hazard and other emergencies. Additionally, a growing and aging service population has increased the demand for Emergency Medical Service calls. As a result the Town has added 4 additional firefighters and an ambulance (8am-8pm 7 days/week) to address the increased EMS needs.



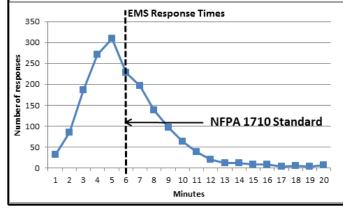
**<u>Division Goal:</u>** To provide efficient response to fire & medical emergencies

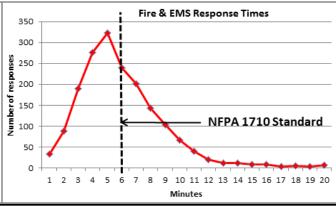
<u>Objective:</u> Arrival of the first fire or medical responders at emergency scene within 6 minutes of receipt of call to scene arrival, 90% of the time.

Measure: Response Time

Benchmark: NFPA 1710 standard of arriving at the scene within 6 minutes 90% of the time

<u>Trend:</u> The median Fire & EMS response time is 5 minutes. The chart below breaks down all of the emergency responses from CY16 and shows the number of responses and the corresponding response times for each.





The purpose of this funding is to provide for the costs needed to operate, maintain, and renovate the West Concord Fire Station.

		Expe	nditu	ire Summ	ary		
	FY1	5 Actual	FY16 Actual			FY17 Budgeted	FY18 Proposed
General Fund	\$	35,692	\$	57,630	\$	40,289	\$ 39,664
Other Funds	\$		\$		\$	-	\$ -
Total Expenditures	\$	35,692	\$	57,630	\$	40,289	\$ 39,664

## Budget Highlights:

- •This budget represents a 2.1% decrease in the operating appropriation from that of the FY17 budget.
- •The heating system at this Fire Station has recently been replaced with a new highly efficient system.
- •An additional shower, bathroom and gear space has been recently provided.
- •Funding of \$10,000 in the capital outlay plan is provided for periodic building improvement needs at the West Concord Fire Station.

## Description:

This budget provides for the building expenses of the West Concord Fire Station (Station 2), located at 1201 Main Street. The Fire Chief has administrative responsibility for this account.

Station 2 was built and fully equipped in 1932 at a total cost of \$46,540, replacing an older fire station in West Concord that was destroyed by fire. Renovations in 1990-91 were funded through a state grant and included a vehicle exhaust removal system and interior upgrades. In recent years, the floor drain system was made compliant with Plumbing and Department of Environmental Protection regulations; the cupola and exterior siding were scraped and painted; vinyl siding and a new roof were installed; the air compressor, water heater, and emergency generator transfer switch were replaced; the driveway was repaved; and new emergency traffic lights were installed. Recently new overhead doors were installed in the apparatus stalls fronting Main Street. These doors were built to reflect the original doors as found in the 1932 architectural drawings. Interior painting of the second floor, firefighter quarters and offices was completed in 2008. A new highly efficient heating system was installed in 2010. Firefighters assigned to this station continue to provide many hours of sweat equity to improve and maintain the landscaping and exterior of the building.

Currently, the building is staffed 24 hours a day with one Lieutenant and two Firefighters per shift. The station has three apparatus bays housing two pumpers (1 staffed), one brush truck, one ambulance, and one station generator.

In July 2014 four additional firefighters (2 per shift) have been assigned to station 2 in order to staff the second ambulance referred to in the EMS Strategic Plan from 8AM to 8PM, 7 days-a-week.

			Ut	ility Performar	ice		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year
CY2008	8,110	1.34			45,410		
FY2011	4,066	0.65	-52%	-27%	44,357	-2%	4%
FY2012	2,341	0.45	-67%	-31%	40,730	-10%	-8%
FY2013	2,952	0.49	-64%	9%	43,850	-3%	8%
FY2014	3,298	0.49	-64%	0%	42,360	-7%	-3%
FY2015	3,355	0.50	-63%	2%	49,473	9%	17%
FY2016	2,436	0.44	-67%	-12%	46,791	3%	-5%

## **PUBLIC SAFETY: W. Concord Fire Station**

	Expenditure Detail													
		Pi	evic	ous Fiscal Yea		FY18 Proposed								
		FY15 Actual		FY16 Actual		Department Request	Town Manager's Proposed							
Personnel Services		\$ 350	\$	-	\$ -	\$	-	\$ -						
Purchased Services		21,707		19,317	26,551		25,914	25,914						
Supplies		3,827		3,837	3,738		3,750	3,750						
Other Charges		-		-	-		-	-						
Capital Outlay		9,808		34,476	10,000		10,000	10,000						
Tot	tals	\$ 35,692	\$	57,630	\$ 40,289	\$	39,664	\$ 39,664						

	Funding Plan											
		FY17	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars				
General Fund		\$	40,289	100.00%	\$	39,664	100.00%	-1.55%				
	Totals	\$	40,289	100.00%	<u>\$</u>	39,664	100.00%	-1.55%				

	Capital Outlay Plan											
Ref.#	Description	FY17 Budgeted	FY18 Proposed	_	_	FY21 Proposed	FY22 Proposed					
H-1	Building Improvements	10,000		·			10,000					
H-2	Exhaust System Upgrade	-	-	-	-	-	-					
	Totals	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000					

The purpose of this funding is to provide for the costs of operating, maintaining, and renovating the Police/Fire Station.

		Expe	ndit	ure Summ	ary						
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	227,409	\$	234,792	\$	275,011	\$	284,816			
Other Funds	\$		\$	-	\$	-	\$	-			
Total Expenditures	Total \$ 227 409 \$ 234 792 \$ 275 011 \$ 284 8										

## **Budget Highlights:**

- This budget represents approximately a 3.8% *increase* in the operating appropriation from that of the FY17 budget.
- The FY18 budget increase in computer equipment maintenance (\$3,900) is partially due to the addition of CodeRED weather alerts.
- The addition of a needle/sharps kiosk at the Police/Fire Headquarters requires Hazardous Waste Disposal (\$2,000).
- The FY18 budget includes \$20,000 in capital expenditures for various building improvements and renovations, with \$10,000 allocated for Police Department use and \$10,000 allocated for Fire Department use.

## **Description**:

This budget provides for the operation of the Police/Fire Headquarters building on Walden Street. The Police Chief has administrative responsibility for this account.

The Walden Street Public Safety building is used by approximately 80 police and fire employees on a rotating basis twenty-four (24) hours a day, seven (7) days a week. The third floor community room continues to be used regularly by town boards and community organizations. This constant use requires attention to preventative maintenance, as well as daily housekeeping.

			Uti	ility Performand	ce		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year
CY2008	14,196	2.31			299,160		
FY2011	21,463	3.35	45%	52%	341,800	14%	25%
FY2012	9,335	1.78	-23%	-47%	334,699	12%	-2%
FY2013	11,241	1.85	-20%	4%	341,240	14%	2%
FY2014	12,943	1.91	-18%	3%	323,840	8%	-5%
FY2015	13,759	2.04	-12%	7%	326,560	9%	1%
FY2016	9,620	1.73	-25%	-15%	312,800	5%	-4%

## **PUBLIC SAFETY: Police / Fire Station**

			Ex	penditure Det	ail					
		Pr	ous Fiscal Yea	FY18 Proposed						
		FY15 Actual FY16 Actual FY17 Budgeted						Department Request		wn Manager's Proposed
Personnel Services		\$ 5,875	\$	4,109	\$	4,120	\$	4,120	\$	4,120
Purchased Services		207,945		203,018		244,191		253,496		253,496
Supplies		6,798		7,182		6,700		7,200		7,200
Other Charges		-		-		-		-		-
Capital Outlay		6,791		20,483		20,000		20,000		20,000
	Totals	\$ 227,409	\$	234,792	\$	275,011	\$	284,816	\$	284,816

	Funding Plan											
		FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$ 275,011	100.00%	\$ 284,816	100.00%	3.57%						
	Totals	\$ 275,011	100.00%	\$ 284,816	100.00%	3.57%						

	Personnel Services Summary												
		FY17 Budgeted			FY18 Proposed								
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Building Maintenance Custodian	0.00	\$	-	0.00	\$	-						
5115	Limited Status	60 hrs.	\$	3,000	60 hrs.	\$	3,000						
5130	Overtime	32 hrs.	\$	1,120	32 hrs.	\$	1,120						
	Total	0.00 FTEs	\$	4,120	0.00 FTEs	\$	4,120						

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22						
Kei.#	Description	F117 Budgeled	Proposed	Proposed	Proposed	Proposed	Proposed						
E-1	Building Improv.	20,000	20,000	20,000	20,000	20,000	20,000						
	Totals	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000						

The mission of Emergency Management is to operate and maintain the emergency management system at the highest level of preparedness; to continue training staff and volunteers; and to continue developing the role of the Citizens Emergency Response Team (CERT), in order to maintain amateur radio, community emergency shelter, and Medical Reserve Corp capabilities.

	Expenditure Summary												
	FY1	5 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	12,216	\$	22,647	\$	15,077	\$	16,937					
Other Funds	\$		\$	-	\$	-	\$	-					
Total Expenditures	\$	12,216	\$	22,647	\$	15,077	\$	16,937					

## Budget Highlights:

- •This budget represents a 12.3% increase in the operating appropriation from that of the FY17 budget.
- •This budget will provide for the Town's continued emergency planning and response capability.
- The funding in this budget will also provide fuel and maintenance for the newly installed emergency generator at the Town's emergency shelter.

## Description:

The Fire Chief directs Concord's Emergency Management Agency (CEMA) in his capacity as the Emergency Management Director. The Director coordinates the implementation of the Town's Comprehensive Emergency Plan in the event of an emergency or natural disaster. CEMA has a staff of two sworn volunteer Deputy Directors, in addition to Town officials and Department Heads. The Emergency Operations Center is located at the Police and Fire Station on Walden Street.

CEMA coordinates the activities of the Local Emergency Planning Committee (LEPC) and Citizens Emergency Response Teams (CERT).

The LEPC, as defined in Federal law, creates response plans for hazardous materials spills within the Town of Concord. LEPC is a committee of dedicated individuals from various backgrounds representing both private and public organizations as well as concerned citizens.

Volunteers are utilized to augment Mass Shelter, Medical Reserve Corp and Amateur Radio operations. These volunteers support the CEMA mission and enhance overall emergency preparedness. The Medical Reserve Corp is operated in conjunction with the Health Division.

CEMA coordinates an annual preparedness exercise for town staff and works closely with the Massachusetts Emergency Management Agency (MEMA).

CEMA, in conjunction with the Metropolitan Area Planning Council (MAPC) and various town departments, is currently updating the Concord Hazard Mitigation Plan. This planning tool focuses on identifying infrastructure, special populations etc. in town that need special planning consideration to minimize their risk from various major emergencies natural and man-made.

#### Future Initiatives:

• In FY18 we will continue to build out our shelter capability at the new town emergency shelter at Harvey Wheeler Community Center. This will involve further planning and training activities.

# **PUBLIC SAFETY: Emergency Management**

	Expenditure Detail												
		Previous Fiscal Years  FY15 Actual FY16 Actual FY17 Budgeted					FY18 Proposed						
							Department Request	Town Manager's Proposed					
Personnel Services		\$	-		\$ -	\$	-	\$ -					
Purchased Services			12,216	13,847	8,627		10,487	10,487					
Supplies			-	-	5,750		5,750	5,750					
Other Charges			-	-	700		700	700					
Capital Outlay			-	8,800	-		-	-					
	Totals	\$	12,216	\$ 22,647	\$ 15,077	\$	16,937	\$ 16,937					

Funding Plan													
FY17 Budgeted % of Budget FY18 Proposed % of Budget Dollars													
General Fund		\$	15,077	100.00%	\$	16,937	100.00%	12.34%					
	Totals	\$	15,077	100.00%	\$	16,937	100.00%	12.34%					

	Capital Outlay Plan												
Ref. # Description FY17 Budgeted FY18 FY19 FY20 FY21 F												FY22	
Kei.#	# Description FY17 Budgeted			Proposed									
	None	\$ -	\$	-	\$	1	\$	-	\$	-	\$	-	
	Totals	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	

The purpose of this funding is to provide animal control services in an efficient and effective manner.

	Expenditure Summary											
	FY1	5 Actual	FY1	6 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	23,392	\$	23,464	\$	26,000	\$	26,000				
Other Funds	\$		\$		\$	-	\$	-				
Total Expenditures	\$	23,392	\$	23,464	\$	26,000	\$	26,000				

## **Budget Highlights:**

- This budget represents *no change* in the operating appropriation from that of the FY17 budget.
- The expenses in this budget item are the costs of advertising for the animal control services, and then subsequent costs of hiring the contractor to provide these services.

## Description:

The Town contracts with a private vendor to provide animal control services. The contract is awarded on the basis of a competitive bidding process and is administered by the Chief of Police.

The Animal Control Officer services include, but are not limited to, attending to all animal complaints (domestic or wild), performing humane removal services for all animals, and having a licensed kennel for the confinement of dogs. The Animal Control Officer and his assistant(s) are on call twenty-four (24) hours a day and can be contacted through the Public Safety Communications Center.

## **PUBLIC SAFETY: Animal Control Officer**

Expenditure Detail											
	FY18 Proposed										
		FY15 Actual	FY16 Actual	FY17 Budgeted	Department Request	9					
Purchased Services		23,392	23,464	26,000	26,000	26,000					
	Totals	\$ 23,392	\$ 23,464	\$ 26,000	\$ 26,000	\$ 26,000					

	Funding Plan												
FY17 Budgeted % of Budget FY18 Proposed % of Budget % Change in Dollars													
General Fund		\$	26,000	100.00%	\$	26,000	100.00%	0.00%					
	Totals	\$	26,000	100.00%	\$	26,000	100.00%	0.00%					

## Public Works Departmental Mission Statement:

The mission of Concord Public Works is to enhance Concord's quality of life, and through sound management, communication, leadership, innovation, teamwork and vision, provide dependable, high quality, responsive public works and utility services, consistent with community values and at reasonable cost to Concord's citizens, businesses, institutions and visitors for today and into the future.

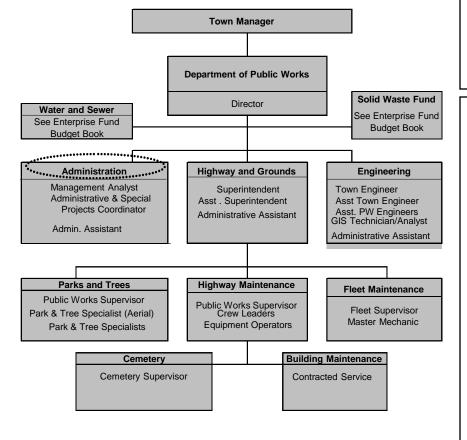
### <u>Administration Division Mission Statement:</u>

The mission of Public Works Administration is to lead and support Concord Public Works programs and divisions.

Expenditure Summary											
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	181,338	\$	179,683	\$	195,289	\$	195,728			
Other Funds	\$	191,185	\$	194,419	\$	205,057	\$	205,774			
Total Expenditures	\$	372,523	\$	374,102	\$	400,346	\$	401,502			

## **Budget Highlights:**

- This budget represents a 0.3% *increase* from the FY17 operating budget.
- Decreases experienced in the cost of telephone services, and other expenses made a modest increase in operating supplies possible.
- In exchange for support services provided by Public Works Administration, the Solid Waste Fund funds 50% of the Administrative Assistant position and 13.5% of all other expenditures. In addition, the Water Fund covers 25% of Division expenses; the Sewer Fund covers 10%.



#### Description:

Concord Public Works includes the following Divisions: Administration, Engineering, Highway, Snow and Ice Removal, Parks and Trees, Cemetery, and the CPW Keyes Road facility. In addition, the Department, through its Director, manages the Water, Sewer, and Recycling and Solid Waste Disposal Enterprises.

The Administration Division provides support for the Director and his staff in carrying out the mission of Concord Public Works.

The Public Works Commission advises the Director of Public Works and others on matters that concern Town water, sewerage, solid waste, drainage and roads

## **PUBLIC WORKS: Administration**

Item 17A

Expenditure Detail												
		Pi	ous Fiscal Yea	FY18 Proposed								
		FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Request	Tov	vn Manager's Proposed		
Personnel Services		\$ 350,200	\$	355,691	\$	378,946	\$	379,807	\$	379,807		
Purchased Services		5,630		5,985		11,385		10,905		10,905		
Supplies		5,130		6,796		5,660		6,640		6,640		
Other Charges		1,462		1,629		4,355		4,150		4,150		
Capital Outlay		10,100		4,000		-		-		-		
Т	Гotals	\$ 372,523	\$	374,102	\$	400,346	\$	401,502	\$	401,502		

	Funding Plan												
		FY17 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars						
General Fund		\$ 195,289	48.78%	\$	195,728	48.75%	0.22%						
Water Fund		92,930	23.21%		93,118	23.19%	0.20%						
Sewer Fund		37,173	9.29%		37,247	9.28%	0.20%						
Solid Waste Fund		74,954	18.72%		75,409	18.78%	0.61%						
То	tals	\$ 400,346	100.00%	\$	401,502	100.00%	0.29%						

	Personnel Services Summary												
		FY17 Bu	udget	ed	FY18 Proposed								
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	CPW Director	1.00	\$	156,895	1.00	\$	156,939						
	Management Analyst	1.00		88,510	1.00		88,510						
	Administrative & Special Projects Coordinator	1.00		75,066	1.00		75,069						
	Administrative Assistant	1.00		57,275	1.00		58,089						
	Sub Total	4.00 FTEs	\$	377,746	4.00 FTEs	\$	378,607						
5130	Overtime	0 hrs.	\$	-	0 hrs.	\$	-						
5158	Cell Phone Allowance	N/A	\$	1,200	N/A	\$	1,200						
	Total	4.00 FTEs	\$	378,946	4.00 FTEs	\$	379,807						

#### **Program Implementation**

The Administration budget includes funding for the Director and his immediate staff in support of public works programs as well as for office supplies and expenses. Responsibilities include the integration of all operating, maintenance and capital resources— money, labor, materials, equipment and facilities— in order to deliver public works services in an efficient, effective and responsive manner.

The program involves the management of more than \$4.0 million in tax-impact program appropriations, and the executive-level direction, supervision and support of CPW and its 54 full-time employees (including Water and Sewer employees). With the mission to protect and maintain the public infrastructure in a cost-effective manner, CPW staffers and the services they provide affect every home, business, institution and individual residing in the Town, as well as visitors and people who pass through the Town on a daily basis. CPW functions have a direct impact on the character of Concord, its property values, and its quality of life.

The Administration staff is involved in planning, programming, budgeting, organizing and staffing, developing systems, informing and educating the public, and maintaining records to accomplish the following goals:

- •Maintain, protect, and enhance the Town's public way infrastructure, including streets, curbing, sidewalks, street signs, traffic islands, public shade trees, guardrails, storm drains, catch basins, culverts, and outfalls.
- •Maintain, protect, and enhance the Town's active and passive recreation areas, including parks and athletic fields, municipal grounds, and public shade tree inventory.
- Operate, maintain, and preserve the Town's historic cemeteries.
- •Provide municipal solid waste collection, recycling, and disposal services at competitive prices while maximizing recycling and waste reduction opportunities and striving to implement sustainable public works practices.
- •Operate maintain, protect, and enhance the Town's wastewater collection, treatment, and disposal system.
- •Operate maintain, protect and enhance the Town's public drinking water system, including its supply, treatment, distribution, and storage system; and promote water conservation.
- •Provide professional engineering support for Town departments and the public to protect and enhance Concord's infrastructure.
- •Provide the vision, leadership and administrative support for achieving excellence in stewardship of public works, utility and environmental assets and resources under CPW care.

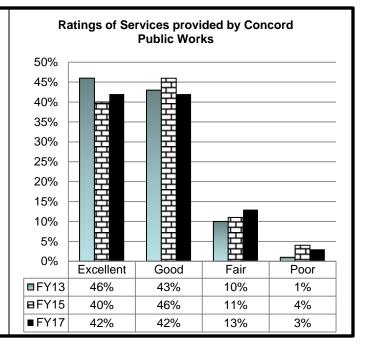
<u>Town Manager Goals:</u> Maintain the Town's Infrastructure, and Ensure Quality Operational & Financial Management

<u>Division Goal:</u> To ensure the Public Works Department services are cost-effective, and of the highest quality.

<u>Objective:</u> To measure citizen satisfaction with Public Works Department services

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality and level of services that the Public Works Department provides for the town.



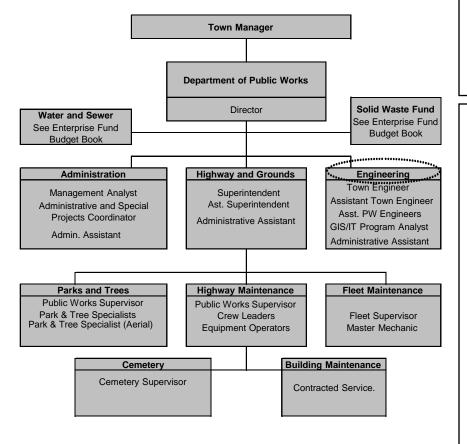
## **Engineering Mission Statement:**

The mission of the Engineering Division is to provide timely and cost-effective comprehensive engineering and technical support services that promote safe, compliant, context-sensitive and environmentally sustainable infrastructure.

Expenditure Summary								
	FY15 Actual		FY16 Actual			FY17 FY18 Budgeted Proposed		
General Fund	\$	347,537	\$	384,645	\$	395,323	\$	393,000
Other Funds	\$	250,080	\$	290,279	\$	316,914	\$	316,504
Total Expenditures	\$	597,617	\$	674,924	\$	712,237	\$	709,504

## **Budget Highlights:**

- The Engineering operating appropriation shows a 0.4% *decrease* from the FY17 budget.
- Major elements in Purchased Services are \$16,000 for groundwater and soil gas monitoring expense at the Landfill site and \$12,860 for custom Geographic Information System (GIS) application development.
- •The Engineering budget is supported in part by transfers from other capital appropriations.
- The Capital Outlay budget includes \$10,000 for traffic signal replacement, \$20,000 for federal/state mandated street sign replacement program, \$25,000 for sustainable infrastructure practices, \$10,000 for NPDES Compliance, and \$20,000 for Public Works GIS application development



#### Description:

The Engineering Division is responsible for planning, designing, bidding, permitting, and providing construction administration for many of the Town's infrastructure improvement projects.

Projects include construction of: roadways, bridges, sidewalks, dams, culverts, traffic signals and drainage systems.

The Division provides a wide range of technical assistance and engineering services to achieve Department and Town goals and objectives.

The Division maintains Town plans and records, as well as infrastructure-related Geographic Information System (GIS) and asset management data.

	Expenditure Detail											
	Pr	evious Fiscal Yea	rs	FY18 Pr	oposed							
	FY15 Actual	FY16 Actual	FY17 Budgeted	7 Budgeted Department Town Request								
Personnel Services	\$379,597	\$482,992	\$ 486,661	\$ 493,338	\$ 491,338							
Purchased Services	34,803	27,768	40,500	36,050	36,050							
Supplies	7,371	6,673	10,580	10,080	10,080							
Other Charges	4,426	4,932	11,445	8,985	8,985							
Capital Outlay	64,582	60,165	65,000	75,000	65,000							
GIS Personnel	66,890	59,850	65,191	65,191	65,191							
GIS Non Personnel	39,948	32,545	32,860	32,860	32,860							
Totals	\$ 597,617	\$ 674,924	\$ 712,237	\$ 721,504	\$ 709,504							

	Funding Plan												
		FY17 Budgeted	% of Budget	FY′	18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$ 395,323	55.50%	\$	393,000	55.39%	-0.59%						
Light Fund		-	0.00%		-	0.00%	0.00%						
Water Fund		89,128	12.51%		88,800	12.52%	-0.37%						
Sewer Fund		22,786	3.20%		22,704	3.20%	-0.36%						
Capital Projects		180,000	25.27%		180,000	25.37%	0.00%						
Grant Funds		-	0.00%		-	0.00%	N/A						
Road Repair Fund		25,000	3.51%		25,000	3.52%	0.00%						
Tot	als	\$ 712,237	100.00%	\$	709,504	100.00%	-0.38%						

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	Pro	FY18 oposed		FY19 Proposed		FY20 Proposed		FY21 Proposed		FY22 Proposed	
I-2	GIS System	\$ 20,000	\$	20,000	\$	20,000	\$	20,000	\$	20,000	\$	20,000	
J-2	Traffic Control Devices	10,000		10,000		10,000		10,000		10,000		10,000	
J-7	Sustainable Drainage Improv.	25,000		25,000		25,000		25,000		25,000		25,000	
J-8	NPDES Permit Compliance	10,000		10,000		10,000		10,000		10,000		10,000	
J-10	Street Sign Replacement	20,000		20,000		20,000		20,000		20,000		20,000	
	Totals	\$ 85,000	\$	85,000	\$	85,000	\$	85,000	\$	85,000	\$	85,000	

	Pers	sonnel Services S	umma	ary				
		FY17 Bu	udgete	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Town Engineer	1.00	\$	111,806	1.00	\$	111,907	
	Asst. Town Engineer	1.00		99,008	1.00		99,008	
	Assistant Public Works Engineer	3.00		215,656	3.00		217,507	
	GIS/IT Program Analyst	1.00		65,191	1.00		65,191	
	Administrative Assistant	1.00		58,991	1.00		59,216	
	Sub Total	7.00 FTEs	\$	550,652	7.00 FTEs	\$	552,829	
5158	Cell Phone Allowance	N/A	\$	1,200	N/A	\$	1,200	
5191	Tuition Reimbursement	N/A		-	N/A		2,500	
	Total	7.00 FTEs	\$	551,852	7.00 FTEs	\$	556,529	

Major projects anticipated for FY18 include:

**2017/18 Roads Program –** In-house design, bidding and construction inspection/administration of the annual Roads Program contract. The program is anticipated to rehabilitate approximately 3.7 miles of roadway, install 61 drainage structures and install 4,100 feet of drain pipe.

**Sleepy Hollow Cemetery Roadway Network (Phase II) -** In-house design, bidding and construction inspection/ administration of Phase II of the Cemetery infrastructure rehabilitation which will include roadways, drainage system and wall improvements.

**Parking Lot Rehabilitations -** In-house design, environmental permitting, bidding and construction inspection/administration for the reconstruction of the Stow Street, Concord Library and Fairyland parking areas, including drainage improvements.

**2017 Sidewalk and ADA Program** - In-house survey, design, bidding and construction inspection for the annual Sidewalk rehabilitation bid. The bid is anticipated to rehabilitate 1 mile of sidewalk and install 15 new ADA-compliant curb ramps. The 2017/18 Roads program will also install 15 new ADA-compliant curb ramps.

**Lowell Road Culvert** - In-house design, bidding and construction inspection/management for Lowell Road. The Division was successful in obtaining \$500,000 in HMGP grant funds from FEMA, representing 75% federal funding for the replacement of the culverts. The project will also include rehabilitation of 17 structures, 2,000 lf of drain pipe and 2,000 lf of roadway.

**Cambridge Turnpike Improvement Project** – Continuing consultant management and technical oversight for the final design, permitting, bidding and construction of the Cambridge Turnpike Reconstruction Project. Project bid is targeted for late Summer 2017 bid and will include construction of new sidewalks, a new bridge structure and drainage improvements.

**Stormwater and Drainage Management -** Annual reporting (Year 14) for the 2003 National Pollution Discharge Elimination System (NPDES) MS4 Permit and development of the Notice of Intent to apply for coverage under the new final 2016 NPDES MS4 permit.

**Church and Commonwealth Bump Out -** Bid and provide construction management of the streetscape enhancement project. The project will include new curb bump-outs, sustainable infrastructure retrofits, rehabilitation of Mandrioli Park and construction of a new recreational plaza between Tea Cakes and Twin Seafood.

#### **Performance**

**Town Manager Goal:** To Maintain the Town's Infrastructure

Division Goal: To ensure that Engineering services are appropriate, cost-effective, and of the highest quality.

Accomplishments during the past year:

**2016/17 Roads Program** - Completed the in-house design, permitting, bidding and construction oversight for the 2016/17 Roads Program bid. The program rehabilitated 1.18 miles of roadway, replaced/installed 21 drainage structures and installed approximately 2,800 feet of drain and underdrain pipe. The bid also included the replacement of three culverts on Shadyside Avenue.

**Sleepy Hollow Cemetery Roadway Network (Phase I)** – Completed in-house design, bidding and construction inspection/ administration of Phase I of the cemetery infrastructure rehabilitation which included rehabilitation of 3,700 linear feet of roadways, installed 30 new drainage structures, 1,350 feet of new drainage pipe, 400 feet of new stone waterways and 200 feet of retaining wall improvements in the Cemetery.

**Sleepy Hollow Cemetery Culvert –** Completed in-house design, permitting bidding and construction inspection for the replacement of three culverts within the Sleepy Hollow wetland system between Bedford Street and the Reformatory Branch Trail. The project included the installation of a new pedestrian bridge as well as two new inlet control structures.

**Church and Commonwealth Bump Out –** Completed in-house design and bidding for the streetscape enhancement project which included new curb bump-outs, sustainable infrastructure retrofits, rehabilitation of Mandrioli Park and construction of a new recreational plaza between Tea Cakes and Twin Seafood. 2016 bid results were unfavorable and the project will be re-bid in 2017.

**2016/17 Parking Lot Rehabilitation –** Completed in-house design and permitting for the rehabilitation of the Keyes Road, Walden Street and Church Street parking lots. The project is coordinated with DPLM planned parking management improvements, CMLP electric vehicle charging station and lighting improvements, and sustainable infrastructure retrofits. The project will be constructed in the Summer of 2017.

**Westford Road Culvert Replacement** – Completed in-house construction inspection/administration and project closeout of the FEMA Hazard Mitigation Grant Program (HMGP) funded culvert replacement project. The Town received over \$73,000 in HMGP grant funds from FEMA for the culvert replacement.

**Lowell Road Culvert Replacement** – Completed the culvert design and permitting for the FEMA HMGP- funded culvert replacement project. Project will be bid in Winter 2017 and constructed in the 2017 construction season. The Town received over \$500,000 in HMGP grant funds from FEMA for the culvert replacement.

**ADA Program –**Completed the refinement of the Public Right of Way Transition Plan. The plan included a Townwide assessment of physical mobility barriers along pedestrian access routes (sidewalks), development of a new Accessibility Standards Section for the Concord Public Works – Design and Construction Standards and Details, development of a new ADA Variance Request Policy and updates to the Sidewalk Plowing Procedures.

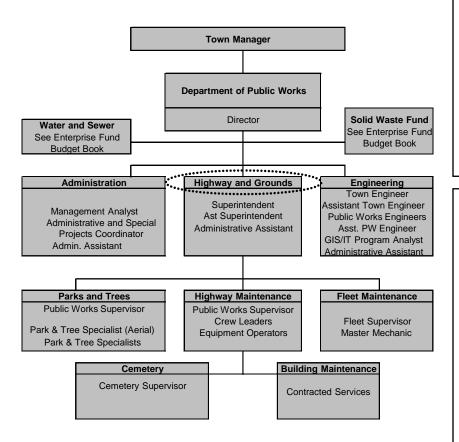
**NPDES MS4 Permit** - Completed the National Pollution Discharge Elimination System (NPDES) MS4 Permit Year 13 annual reporting to the Environmental Protection Agency by the May 1<sup>st</sup> deadline. The Division provided stormwater technical review and environmental monitoring review and administration for 14 projects meeting NPDES permit thresholds.

**Cambridge Turnpike Improvement Project** - Continued consultant management and technical engineering guidance for the public outreach and preliminary design efforts for the Cambridge Turnpike Reconstruction Project, including the selection of ground improvements technology. Project is scheduled to be bid in the Fall of 2017.

**2016 Pavement Maintenance** – Developed bids for the annual crack–sealing and pavement patching contracts. The crack sealing contract maintained 7.0 miles of roadways; the pavement patching contract maintained 8.5 miles.

The mission of Highway Maintenance is to maintain and improve the Town's public ways, transportation infrastructure and storm water drainage system in order to protect the public way infrastructure and abutting environmental resources in an efficient, effective, and responsive manner.

	Expenditure Summary												
	FY	15 Actual	FY	′16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	1,277,325	\$	1,284,438	\$	1,372,405	\$	1,404,032					
Other Funds	\$	28,161	\$	28,916	\$	29,555	\$	29,555					
Total Expenditures	\$	1,305,486	\$	1,313,354	\$	1,401,960	\$	1,433,587					



# **Budget Highlights:**

- This budget represents a 1.9% *increase* in the operating appropriation from that of the FY17 budget.
- Establishment of the position of Assistant Highway & Grounds Superintendent to be funded in this Division and Parks & Trees Division.
- Both the Equipment Maintenance and Vehicular Maintenance accounts have been increased to support ongoing sandblasting and painting of CPW's fleet. This investment is necessary to control the impact of corrosion and to ensure the longevity of the fleet.
- The budgeted amount for infrared patching has been increased for FY18 to support expanded efforts to patch roads utilizing this technology.
- The budgets for bituminous concrete and fuel are based on pricing trends over the past few years.
- Budget support is provided by the Water & Sewer Funds for fleet maintenance and trenching activities (\$24,555) and by the Solid Waste Fund for Drop-Off Day assistance and partial funding of Composting Site expenses (\$5,000).
- Capital Outlay includes \$15,000 for guardrail replacement, and \$5,000 for small equipment.

#### Description:

The Highway Maintenance Program includes all public ways and associated infrastructure—Concord's streets, curbing, shoulders, sidewalks, guardrails, signs, culverts, outfalls, manholes, catch basins, and street drains. The Program funds the material and equipment repair costs associated with street and sidewalk sweeping, roadside mowing, storm drain and line cleaning, brush clearance, and litter control, along with related support activities including Town celebrations, road races, parades, and elections.

# **PUBLIC WORKS: Highway Maintenance**

Item 17C

Expenditure Detail											
		Pr	ous Fiscal Yea	FY18 Proposed							
		FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Town Man Request Pro			
Personnel Services	\$	903,654	\$	925,118	\$	1,011,075	\$	1,018,601	\$	1,018,601	
Purchased Services		82,044		113,044		120,148		134,144		134,144	
Supplies		225,094		195,618		250,837		255,942		255,942	
Other Charges		4,236		4,206		4,900		4,900		4,900	
Capital Outlay		90,457		75,369		15,000		27,500		20,000	
Tota	ıls <u></u>	1,305,486	\$	1,313,354	\$	1,401,960	\$	1,441,087	\$	1,433,587	

Funding Plan										
		FY17 Budgeted	% of Budget	FY	′18 Proposed	% of Budget	% Change in Dollars			
General Fund	,	1,372,405	97.89%	\$	1,404,032	97.94%	2.30%			
Water Fund		19,618	1.40%		19,618	1.37%	0.00%			
Sewer Fund		4,937	0.35%		4,937	0.34%	0.00%			
Solid Waste Fund		5,000	0.36%		5,000	0.35%	0.00%			
Tota	s <u>s</u>	1,401,960	100.00%	\$	1,433,587	100.00%	2.26%			

	Capital Outlay Plan														
Ref.#	Description	EV17	Budgeted		FY18		FY19		FY20		FY21		FY22		
Nei.#	Description	ГПТ	FY17 Budgeted		17 Budgeted		Proposed		Proposed		Proposed		Proposed		Proposed
J-3	Guardrail Replacement	\$	10,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000		
J-4	Small Equipment		5,000		5,000		5,000		5,000		5,000		5,000		
	Totals	\$	15,000	\$	20,000	\$	20,000	\$	20,000	\$	20,000	\$	20,000		

	Pe	rsonnel Services S	umm	ary			
		FY17 B	udget	ted	FY18 P	ropos	ed
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount
5111	Highway & Grounds Superintendent	1.00	\$	99,500	1.00	\$	99,500
	Asst. Highway & Grounds Superintendent	0.50		40,130	0.50		41,120
	Administrative Assistant	1.00		57,086	1.00		58,235
	Public Works Supervisor	1.00		90,987	1.00		90,996
	Fleet Supervisor	1.00		78,676	1.00		78,676
	Crew Leader	2.00		143,698	2.00		143,698
	Master Mechanic	1.00		64,979	1.00		64,979
	Equipment Operator	7.00		375,468	7.00		375,468
	Sub Tota	14.50 FTEs	\$	950,524	14.50 FTEs	\$	952,672
	Less: Snow Reimbursement	-2500 hrs.	\$	(74,640)	-2500 hrs.	\$	(75,210)
	Sub Tota	13.30 FTEs	\$	875,884	13.30 FTEs	\$	877,462
5111	Workers Compensation	N/A	\$	23,147	N/A	\$	23,147
5120	Temporary / Seasonal	1000 hrs.	\$	14,000	1000 hrs.	\$	15,000
5130	Overtime - Highway Staff	1420 hrs.	\$	64,082	1420 hrs.	\$	64,082
	Overtime - Compost Site	300 hrs.		13,540	410 hrs.		18,503
5131	Overtime - Police	400 hrs.		19,222	400 hrs.		18,607
	Cell Phone Allowance	N/A		1,200	N/A		1,800
	Tota	13.30 FTEs	\$	1,011,075	<u>13.30 FTEs</u>	\$	1,018,601

- The Highway Maintenance Program provides ongoing repair, improvement, and maintenance of approximately 107 miles of Town roads and 59 miles of Town sidewalks as well as the Town's storm water system consisting of approximately 2,788 catch basins, 211 culverts, 440 outfalls, 1,187 drainage manholes, 3 dams, 15 detention basins, 150 leaching structures, 2 infiltration basins, 8 treatment chambers, 5 bio-retention areas, and over 61 miles of drain lines.
- Roadway and sidewalk maintenance Maintenance of roads and sidewalks includes many activities such as pothole patching, full depth patching, trench repair, sign repair and installation, and roadside mowing. All Town roads are swept in the spring with sweeping of downtown areas completed on a weekly basis. Selected sidewalks are also swept in the spring. The FY18 budget includes funds for 600 square yards of infrared roadway patching. The use of this contractual service has been increased in the last few years as it has proven to be an effective method to repair deteriorated areas of pavement near manholes, catch basins, and small sections of roads.
- Storm water system maintenance Continuous maintenance is needed to keep Concord's storm water system functioning properly. Catch basins are cleaned every other year utilizing Town-owned equipment; repairs to catch basins and pipes are ongoing as needed; detention areas and bio-retention areas are monitored and maintained on an ongoing basis as well.
- The budget includes \$102,529 for vehicle and equipment maintenance and supplies, \$43,050 for bituminous concrete material for road and sidewalk repairs completed by CPW staff, \$10,000 for repair and replacement of street and traffic signs, and \$20,000 for food and supplies for the Massachusetts Correctional Institute (Concord) crew in exchange for their work performing important roadside, equipment, and site maintenance duties.

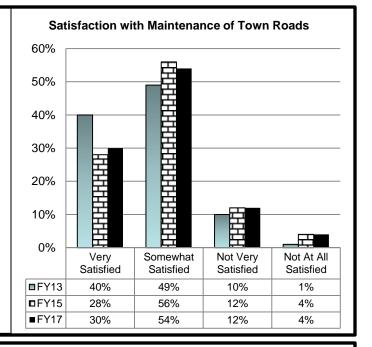
# <u>Town Manager Goal:</u> To Maintain the Town's Infrastructure

<u>Division Goal:</u> To ensure the maintenance of town roads.

<u>Objective:</u> To measure citizen satisfaction with town roads.

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality and level of services that the Highway Maintenance Division provides for the town. In FY15 84% of respondents were "Very Satisfied" or "Somewhat Satisfied" with maintenance of town roads.



#### **Performance Measures**

### **Town Manager Goal:** To Maintain the Town's Infrastructure

**Division Goal:** To ensure the maintenance of town roads.

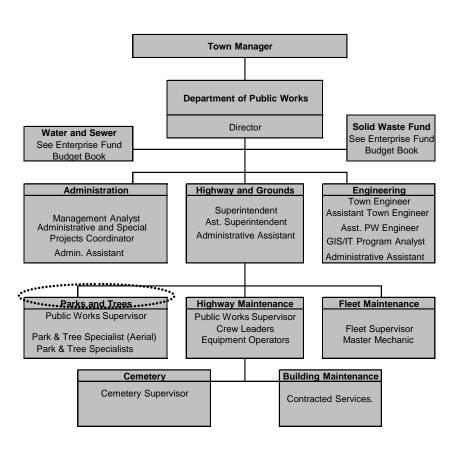
	Municipal Standard*	Concord 2016
Response time – general maintenance	2 weeks	2 (+/-) days
Response time – potholes	24 hours	24 hours
Catch basins rebuilt per shift (3 persons per shift)	0.6 – 1	1
Response time – drainage emergency	24 hours	8 hours
Sweeping program on all Town roads and selected sidewalks	by June 1 each year**	completed before June 1
Cleaning of catch basins & other drain structures	15-20 per day with 2-4 person crew	20 per day with 1-person crew
Sign replacement/installation program	2.73 signs per hour with a 2-person crew	2.5 signs per hour with a 2- person crew

<sup>\*</sup> Municipal Benchmarks: assessing local performance and establishing community standards by David N. Ammons, 3rd ed., London, NY: Routledge, Taylor & Francis Group, 2015. Tables 29.5, 29.7, 29.8, 30.13, 30.14, 30.15.

<sup>\*\*</sup> Division goal

The mission of Parks and Trees is to preserve and enhance Concord's active and passive recreation areas, including its parks, park trees, athletic fields, municipal grounds, and Concord's streetscape of public shade trees and traffic islands.

Expenditure Summary												
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	646,590	\$	639,130	\$	646,502	\$	698,573				
Other Funds	\$	37,225	\$	37,225	\$	94,925	\$	96,464				
Total Expenditures	\$	683,815	\$	676,355	\$	741,427	\$	795,037				



# **Budget Highlights:**

- This budget represents a 1.9% *increase* in the operating appropriation over that of the FY17 budget.
- The Light Fund is providing funding (\$8,764) for services associated with tree maintenance around power lines.
- The Tree Removal Service line item has been increased to allow for the additional use of a contracted crane service to assist with complex tree removals.
- A private sports organization, Friends of Concord Fields (FOCF), provides \$50,000 to cover costs associated with the multi-purpose turf fields. Concord-Carlisle Youth Baseball provides \$7,700 for maintenance of the Ripley Field baseball facility.
- Maintenance of other playing fields is partially supported by \$30,000 in allocations from the Recreation Fund and the School budget.

# Description:

The Parks and Trees Division provides for the preservation and maintenance of nearly 50 acres of active recreation areas, which include:

- Two playgrounds (Emerson and Rideout);
- Various school fields including Sanborn upper and lower fields;
- Four other playing fields (Ripley School, South Meadow, Cousins, and Cushing soccer fields):
- •Ten tennis courts, four basketball courts, and three play equipment locations;
- Two multi-use artificial turf playing fields at CCHS.

In addition, Parks and Trees:

- Maintains passive recreation areas, five traffic islands (16 are maintained by volunteers), and outdoor skating rinks as weather and resources permit;
- Landscapes municipal buildings (Town House, Assessors' building, 141, 133, 135 Keyes Road) and cares for public shade and park trees.

Expenditure Detail											
		Previous Fiscal Years						FY18 Proposed			
			FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	Tov	wn Manager's Proposed
Personnel Services		\$	417,270	\$	463,229	\$	541,163	\$	543,387	\$	543,387
Purchased Services			25,405		36,313		33,182		41,934		41,934
Supplies			94,254		93,108		121,447		124,081		124,081
Other Charges			2,677		5,705		3,135		3,135		3,135
Capital Outlay			144,209		78,000		42,500		132,500		82,500
Τ	Γotals	\$	683,815	\$	676,355	\$	741,427	\$	845,037	\$	795,037

	Funding Plan												
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars								
General Fund	\$ 646,502	87.20%	\$ 698,573	87.87%	8.05%								
Light Fund	7,225	0.97%	8,764	1.10%	21.30%								
Recreation Fund	15,000	2.02%	15,000	1.89%	0.00%								
School Department	15,000	2.02%	15,000	1.89%	0.00%								
C&C Youth Baseball	7,700	1.04%	7,700	0.97%	0.00%								
Friends of Concord Fields - (Gift)	50,000	6.74%	50,000	6.29%	0.00%								
Totals	\$ 741,427	100.00%	\$ 795,037	100.00%	7.23%								

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22						
1161.#	Description	1 117 Baagelea	Proposed	Proposed	Proposed	Proposed	Proposed						
K-1	Public Shade Trees	22,500	25,000	25,000	25,000	25,000	25,000						
K-2	Turf Improvement	15,000	52,500	62,500	62,500	62,500	50,000						
K-3	Small Equipment	5,000	5,000	5,000	5,000	5,000	5,000						
	Totals	\$ 42,500	\$ 82,500	\$ 92,500	\$ 92,500	\$ 92,500	\$ 80,000						

	Personnel Services Summary										
		FY17 B	udget	ed	FY18 P	ropose	∍d				
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount				
5111	Public Works Supervisor	1.00	\$	91,204	1.00	\$	91,204				
	Asst. Highway & Grounds Superintendent	0.50	\$	40,130	0.50	\$	41,120				
	Park and Tree Specialist (Aerial)	1.00	\$	64,541	1.00	\$	64,541				
	Park and Tree Specialist	6.00	\$	328,008	6.00	\$	328,008				
	Sub Total	8.50 FTEs	\$	523,883	8.50 FTEs	\$	524,873				
	Less: Cemetery Adjustment	-695 hrs.	\$	(18,130)	-695 hrs.	\$	(18,169)				
	Less: Snow Reimbursement	-700 hrs.	\$	(20,154)	-700 hrs.	\$	(20,273)				
	Sub Total	<u>7.83 FTEs</u>	\$	485,599	<u>7.83 FTEs</u>	\$	486,431				
5120	Temporary (Summer Crew)	1220 hrs.		13,420	1250 hrs.		14,380				
	Temporary (Seasonal Help)	0 hrs.		-	0 hrs.		-				
	Temporary (Ripley)	700 hrs.		7,700	670 hrs.		7,700				
	Overtime	600 hrs.		26,066	600 hrs.		26,070				
	Overtime (Playing Fields)	70 hrs.		3,042	70 hrs.		3,041				
5131	Police Overtime	125 hrs.		5,336	125 hrs.		5,165				
5158	Cellphone Allowance	N/A		-	N/A		600				
	Sub Total	0.92 FTEs	\$	55,564	0.92 FTEs	\$	56,956				
	Total	8.75 FTEs	<u>\$</u>	541,163	8.75 FTEs	<u>\$</u>	543,387				

- The Park and Tree Division provides professional-level services to preserve, maintain, and enhance Concord's athletic fields, parks, recreation areas, and public shade trees.
- Athletic field and park maintenance Significant effort is needed to properly maintain Concord's athletic fields and parks to keep them in top condition for users. The programs supported by the FY18 budget reflect a proactive and professional approach to grounds maintenance in Concord. Proper turf grass maintenance is achieved through frequent mowing, developing fertilization programs on results of soil testing, and maintaining adequate soil moisture levels through responsible irrigation use. Throughout the growing season, irrigation systems are continuously monitored to ensure water is being conserved as much as possible with repairs being performed by Town staff and an outside contractor. Infields are groomed frequently to maintain level playing surfaces that are free of weeds. A fall over-seeding program increases turf density and assist s turf areas to recover from season-long use.
- Tree maintenance Public shade trees are maintained throughout the year by Town staff. Tree maintenance activities include planting, trimming, and removing trees and stumps. Trees are removed under the direction of the Tree Warden, involving public tree hearings as warranted. Trees planted under the replacement program receive ongoing care to ensure that they establish properly. The Light Fund shares in the cost of trimming and removal of trees that that are in close proximity to electric lines. A Town-wide public shade tree inventory and management plan is scheduled to be completed in 2017. This tool will be very useful in managing these valuable resources.
- The Parks and Trees Division shares one full-time position with the Cemetery Division. This position assists the Cemetery Supervisor with funerals and other small projects as needed.
- The FY18 Parks and Trees Capital Outlay budget includes \$25,000 for the replacement of public shade trees, \$52,500 for turf improvement and park rehabilitation, and \$5,000 for small equipment.

### **Major Activities in FY16**

Specific major objectives accomplished in 2016 include:

- •Raking, dragging and marking of 12 ball fields weekly for 26 weeks
- •Fertilizing, seeding, aerating, and liming (as needed) -- 35 acres of athletic fields and 10 acres of parks and Town building lawns..
- •Continuing to maintain and operate nine irrigation systems.
- •Inspecting and maintaining playground equipment, 10 tennis courts, and four basketball courts.
- •Planting trees to replace public shade trees and park trees.
- •Removing or pruning trees as necessary under the direction of the Tree Warden.
- •Providing for the daily maintenance of the multi-use fields and bathroom facilities.
- •Providing daily and long term maintenance to the Ripley premier youth baseball facility.

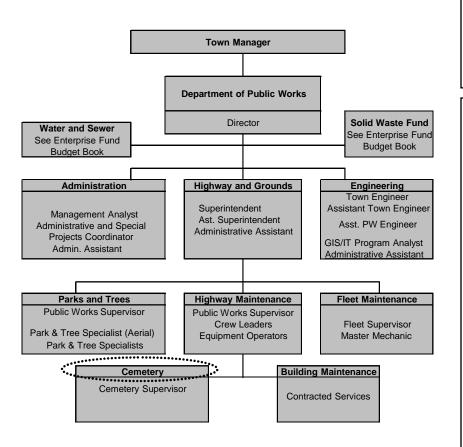
#### **Performance Measures**

	Industry Standards*	Concord 2016
Response time – tree emergency	24 hours	4 hours
Response time – routine citizen requests	7 days	3 days
Mowing frequency during growing season – parks	weekly	weekly
Acres mowed or maintained per work hour	1.2 acres	1.2 acres
Athletic fields - infield dragging - lining & general maintenance	0.75 hr – 1 person 2.5 labor hrs per field	0.75 hr – 1 person 2.25 labor hrs per field
Street tree maintenance - tree removal - stump removal	13 labor hrs per removal 3.5 labor hrs per removal	12 labor hrs per removal 3 labor hrs per removal

<sup>\*</sup> Municipal Benchmarks: assessing local performance and establishing community standards by David N. Ammons, 3rd ed., London, NY: Routledge, Taylor & Francis Group, 2015. Tables 19.13, 19.14, 19.22

The mission of the Cemetery Division is to operate, maintain, and preserve Concord's four historic cemeteries and the Melvin Memorial with a commitment to quality, respect, compassion and cost-effectiveness while striving to ease the process of lot purchase, internment and historic burial research.

	Expenditure Summary											
	FY	FY15 Actual		16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	61,336	\$	57,269	\$	66,683	\$	66,679				
Other Funds	\$	121,811	\$	136,230	\$	163,846	\$	163,837				
Total Expenditures	\$	183,147	\$	193,499	\$	230,529	\$	230,516				



# **Budget Highlights:**

- This budget represents no significant change in the operating appropriation from that of the FY17 budget.
- The FY18 budget allows for a 2% increase for contractual landscaping services for mowing and spring and fall clean-up needs in Sleepy Hollow Cemetery. The current three-year contract will be ending this year. It is expected that this escalation will be required to respond to market conditions for these services.
- The General Fund covers 35% of total operating cost, while the Cemetery Fund covers the remaining 65% along with 100% of capital costs.
- Capital Outlay, funded entirely by the Cemetery Fund, consists of \$10,000 for the continuing grave marker preservation project and \$30,000 for Cemetery master plan improvements.

#### Description:

The Cemetery Program provides for the operation, maintenance and preservation of Sleepy Hollow Cemetery, as well as the two ancient burial grounds at the Mill Dam—Old Hill Burying Ground and South Burial Ground. Cemetery maintenance, preservation and support services include showing and selling burial lots; grounds keeping including mowing, caring for turf and trees, walls, walks and roadways; readying grounds for Memorial Day and Veterans Day events; arranging for interments; preserving and protecting grave markers, including the Melvin Memorial; and assisting the general public and visitors. Due to their history and special character, Concord's cemeteries attract many tourists as well as residents.

	Expenditure Detail											
		Pr	evic	us Fiscal Yea	rs		FY18 Proposed					
		FY15 Actual		FY16 Actual	F١	/17 Budgeted		Department Request	To	wn Manager's Proposed		
Personnel Services	,	88,474	\$	83,496	\$	97,721	\$	97,761	\$	97,760		
Purchased Services		79,620		74,319		81,679		82,655		82,655		
Supplies		6,751		4,989		10,414		9,386		9,386		
Other Charges		409		553		715		715		715		
Capital Outlay		7,893		30,142		40,000		40,000		40,000		
Tot	als 4	183,147	\$	193,499	\$	230,529	\$	230,517	\$	230,516		

Funding Plan												
		FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$ 66,683	28.93%	\$ 66,679	28.93%	-0.01%						
Cemetery Fund		163,846	71.07%	163,837	71.07%	-0.01%						
-	Totals	\$ 230,529	100.00%	\$ 230,516	100.00%	-0.01%						

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted		FY18		FY19		FY20		FY21		FY22	
1101.#	Description	T 117 Budgeted		Proposed									
N/A	Cemetery Improvements*	\$ 40,000	\$	40,000	\$	40,000	\$	40,000	\$	40,000	\$	40,000	
	Totals	\$ 40,000	\$	40,000	\$	40,000	\$	40,000	\$	40,000	\$	40,000	

	Personnel Services Summary										
		FY17 Bu	udge	ted	FY18 P	ropos	ed				
Code	Position Title	# of Positions		Amount	# of Positions		\$ Amount				
5111	Cemetery Supervisor	1.00	\$	71,849	1.00	\$	71,849				
	Sub Total	1.00 FTEs	\$	71,849	1.00 FTEs	\$	71,849				
	1/3 Share of Park & Tree Specialist	695 hrs.	\$	18,130	695 hrs.	\$	18,169				
	Less: Snow Removal	-300 hrs.		(10,323)	-300 hrs.		(10,323)				
	Sub Total	0.86 FTEs	\$	79,656	0.86 FTEs	\$	79,695				
5120	Temporary Employee	0 hrs.	\$	-	0 hrs.	\$	-				
5130	Overtime	350 hrs.		18,065	350 hrs.		18,065				
	Total	<u>0.86 FTEs</u>	\$	97,721	<u>0.86 FTEs</u>	\$	97,760				

- Cemetery maintenance, operation, and support functions are performed under the supervision of the CPW Highway and Grounds Superintendent. The Cemetery Committee provides oversight for all Town cemeteries and burial grounds. The Friends of Sleepy Hollow also support the program through specific fund-raising activities and promotions.
- Cemetery operations Cemetery staff provide dignified, respectful burials throughout the year. Burials are completed, whenever possible, at the most convenient time for the families. The Cemetery staff also respond to many inquiries from the public regarding the purchase of burial lots, locations of graves, and other burial information requests.
- Cemetery maintenance The maintenance of Sleepy Hollow Cemetery is performed by Town staff, a crew from MCI, and an outside contractor for mowing and leaf clean-up services. Old Hill Burying Ground and South Burial Ground are mowed and spring and fall clean-ups are completed by Town staff with assistance from the MCI crew. Gravesites are maintained on an ongoing basis to ensure the grounds of the cemetery are in excellent condition; activities by Town staff include leveling graves with loam, reseeding graves, fertilizing newly planted areas, and the care of planting areas.
- The Cemetery Fund has three sources of income: (1) interment fees, (2) interest earned by the Perpetual Care Fund administered by the Trustees of Town Donations, and (3) revenue from the sale of burial lots. There are constraints on raising additional revenue since the Town's cemetery rates fall in the upper bracket of comparable nearby communities. Outsourcing of mowing and fall/spring clean-up activities, now in the third year of the current contract, has helped to stabilize Cemetery costs.
- •The Capital Outlay budget includes (1) \$10,000 for continuation of the grave marker restoration project based on the comprehensive 1999 monument preservation plan (FY18 will be the eleventh year at the Old Hill Burying Ground), and (2) \$30,000 for Cemetery Master Plan improvements including tree pruning and removal work, road repair and resurfacing, wall, walkway and culvert repairs, building maintenance, handicap accessibility improvements, and development of an electronic database for Cemetery burial records.

Item 17E

**PUBLIC WORKS: Cemetery** 

Item 17E

# **Cemetery Operations**

**Town Manager Goal**: To maintain the Town's infrastructure.

**Division Goal:** To ensure that Cemetery services are appropriate, cost-effective, and of the highest quality.

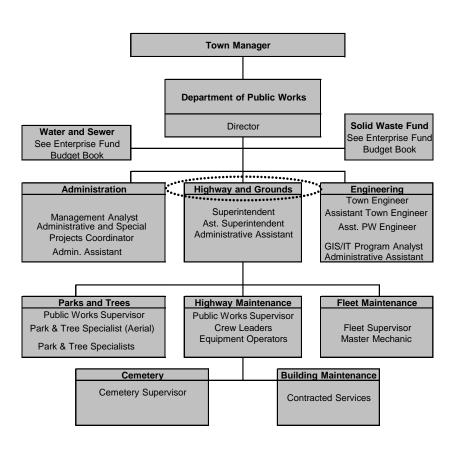
Cemetery Fund Revenues increased substantially in FY15 but were slightly less in FY16. Revenues in FY17 and FY18 are expected to continue at a slightly increased level. Operational expenses are expected to increase in FY17 and FY18 reflecting increases in the cost of contracted maintenance services. Budgeted capital costs for FY18 have been maintained at an annual level of \$40,000. The Cemetery Fund balance at the end of FY16 stands at \$407,571.

Сег	metery Revolving F	Fund Detail		
	FY15 Actual	FY16 Actual	FY17 Revised Estimate	FY18 Estimate
Cemetery Fund Revenues				
Interment fees & other	\$70,502	\$62,250	\$63,300	\$63,300
Interest, Perpetual Care Fund	46,500	46,400	50,000	50,000
Lot sales plus interest	36,485	39,655	38,300	38,300
Capital gains distribution (from trust funds)	0	0	0	0
Total Revenue	<u>\$153,487</u>	<u>\$148,315</u>	<u>\$151,600</u>	<u>\$151,600</u>
Cemetery Fund Expenses				
Operations	\$114,555	\$106,085	\$123,844	\$123,835
Capital	7,256	30,142	40,000	40,000
Cemetery Dept. Subtotal	\$121,811	\$136,227	\$163,844	\$163,835
Town Clerk Transfer	3,000	3,000	3,000	3,000
Highway Department Transfer	0	0	0	0
Total Cemetery Fund Expenses	<u>\$124,811</u>	<u>\$139,227</u>	<u>\$166,844</u>	<u>\$166,835</u>
Net For Year	+\$28,676	+\$9,088	-\$15,244	-\$ 15,235
Cemetery Fund Balance at Fiscal Year-End	<u>\$398,483</u>	<u>\$407,571</u>	<u>\$392,327</u>	<u>\$377,092</u>

# Snow & Ice Mission Statement:

The purpose of this funding is to provide for the costs of maintaining the Town's transportation network including streets, sidewalks, curb ramps and parking areas during winter storm periods in a condition that allows for safe and convenient vehicular and pedestrian use by the general public, commerce, and emergency services

	Expenditure Summary												
	FY	FY15 Actual		16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	868,268	\$	473,604	\$	597,500	\$	610,000					
Other Funds	\$	99,839	\$		\$	-	\$	-					
Total Expenditures	\$	968,107	\$	473,604	\$	597,500	\$	610,000					



#### **Budget Highlights:**

- This budget represents a 2.1% *increase* in the operating appropriation over that of the FY17 budget.
- An appropriation based on a 10-year average of actual net winter maintenance expenditures would be \$623,000.
   However, due to budget constraints, \$610,000 is being recommended.
- Winter maintenance expenditures, particularly personnel services, contract plowing, fuel costs, equipment maintenance, salt and deicing chemicals, are highly variable depending on weather conditions.
- Road salt is obtained through the State contract with area towns participating. State contract prices remained the same for FY15 and FY16 and are currently 3% less for FY17. Salt can account for as much as 40% of winter maintenance expenditures.

# Description:

- The Snow and Ice Removal Program funds the cost of snow and ice control and removal on public roads, sidewalks, and parking areas, as well as on certain private roads.
- The Program plan is based on a Town crew of 25 drivers and support personnel and 13 contract drivers and vehicles.
- Besides plowing, salting/brining and sanding, activities also include hauling snow, clearing at targeted locations, clearing catch basins, and maintaining equipment and support vehicles.
- If there are more snow and ice events than expected during the winter season and this budget goes into deficit, the balance must be raised in the next year's tax levy.
- Refer to Item 103 for a more detailed discussion of how the snow account deficit is handled.

	Expenditure Detail											
			Pr	evio	ous Fiscal Yea	rs			FY18 Proposed			
			FY15 Actual		FY16 Actual FY17 Budgeted Department Tow Request				wn Manager's Proposed			
Snow and Ice Removal		\$	968,107	\$	473,604	\$	597,500	\$	625,000	\$	610,000	
	Totals	\$	968,107	\$	473,604	\$	597,500	\$	625,000	\$	610,000	

	Funding Plan													
FY17 Budgeted % of Budget FY18 Proposed % of Budget Dollars														
General Fund		\$ 597,5	100.00%	\$	610,000	100.00%	2.09%							
	Totals	\$ 597,5	100.00%	\$	610,000	100.00%	2.09%							

	Capital Outlay Plan													
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22							
Kei.#	Description	F117 Budgeted	Proposed	Proposed	Proposed	Proposed	Proposed							
	None	•	1	•	•	•	-							
	Totals	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -							

	Per	sonnel Services S	umm	ary				
		FY17 Bu	udget	ed	FY18 Proposed			
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount	
5111	Highway Staff	2500 hrs.	\$	74,640	2500 hrs.	\$	75,210	
	Park/Tree Staff	700 hrs.		20,154	700 hrs.		20,273	
	Cemetery Staff	300 hrs.		10,323	300 hrs.		10,323	
	Water/Sewer Staff	200 hrs.		6,124	200 hrs.		6,124	
	Sub Total	<u>1.77 FTEs</u>	\$	111,241	<u>1.77 FTEs</u>	\$	111,930	
5130	Overtime - Highway Staff	2400 hrs.		107,482	2400 hrs.		110,909	
	Overtime - Park/Tree Staff	600 hrs.		25,912	600 hrs.		26,659	
	Overtime - Cemetery Staff	250 hrs.		12,904	250 hrs.		13,159	
	Overtime - Water/Sewer Staff	600 hrs.		27,558	600 hrs.		27,558	
	Sub Total	0.00 FTEs	\$	173,856	0.00 FTEs	\$	178,285	
5131	Overtime - Police	40 hrs.	\$	1,600	40 hrs.	\$	1,600	
	Total	<u>1.77 FTEs</u>	\$	286,697	<u>1.77 FTEs</u>	\$	291,815	

- The Snow and Ice Removal Program has been developed to deliver exceptional winter maintenance services that are efficient, effective, and environmentally responsible.
- Salting/De-icing Concord Public Works carefully follows a restricted salt use policy to keep Town roads as safe as possible without the overuse of chemicals. The use of sand has been eliminated from the normal salting/de-icing program; sand is used only in certain situations if needed. Concord works very hard to ensure salt usage is minimized as much as possible. Selected roads receive an application of salt brine prior to the start of storms to prevent the bonding of snow and ice to the roadway which aids in reducing salt usage. All trucks are calibrated at the beginning of the season to ensure they are applying the correct amount of salt. Most of the fleet of salt spreaders have had computerized, closed- loop ground speed controllers installed; the remaining two trucks will be retrofitted before the end of FY17. These controllers adjust the volume of salt applied in relationship to the speed of the truck. Studies have shown a significant reduction in salt usage though better control of the application equipment. An additional truck was outfitted with an underbody scraper in FY17, adding a fifth under-body scraper to the fleet. These mid-mount plows allow the operator to scrape roads prior to applying salt, making the application more effective. Liquid calcium chloride is used in colder temperatures to improve the effectiveness of the salt.
- Snow Plowing The Town is divided into 15 plowing routes, each utilizing 1 to 3 vehicles to complete the necessary plowing. Each route uses a combination of Town vehicles and, during major events, private contractors working together to plow the route. In addition, there are four sidewalk-plowing routes, each covered by a Town-owned sidewalk plow. All four of these sidewalk machines can be equipped with snow blowers. Town parking lots are also plowed during and after each storm event.
- Snow Removal Snow is removed from Concord's three business areas as needed and hauled to the Town's former landfill site and to an area adjacent to the West Concord MCI facility. Most of these removals are now done with Town forces. For efficiency and safety purposes and to minimize traffic and negative impacts on commerce, this activity is normally carried out between the hours of 10:00 p.m. and 7:00 a.m.; during these times traffic detours are in place for motorist safety.

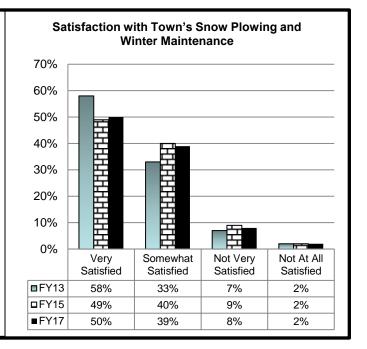
# <u>Town Manager Goal:</u> To Maintain the Town's Infrastructure

<u>Goal:</u> To ensure that the Town's roads, sidewalks, and parking areas are properly plowed.

<u>Objective:</u> To measure citizen satisfaction with the Town's snow and ice removal services

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality and level of services of the snow and ice removal services. In FY17 89% of respondents were either "Very Satisfied" or "Somewhat Satisfied".



# **Winter Maintenance Activity Hours**

	2013-2014	2014-2015	2015-2016	2016-2017	2017-2018
	Actual	Actual	Actual	Budgeted	Proposed
Regular and Overtime Hours	11,188	12,117	5,642	7,550	7,550

#### **Performance Measures**

	Municipal Standard*	Concord FY2016
Salt Spreading	12.5 lane-miles per hr 2-person crew	11.1 lane-miles per hr 1-person crew
Salt Application	250 lbs per lane-mile	Meets standard with computerized ground speed controllers
Plowing	3.39 lane-miles per hr heavy snow	2.96 to 3.7 lane-miles per hr on average

<sup>\*</sup> Municipal Benchmarks: assessing local performance and establishing community standards by David N. Ammons, 3rd ed., London, NY: Routledge, Taylor & Francis Group, 2015. Table 30.13

The purpose of this funding is to provide for the cost of illuminating public streets for safe travel by vehicular traffic, potentially hazardous spot locations along public roadways, and commercial area sidewalks within the public way.

	Expenditure Summary												
	FY1	I5 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	64,955	\$	65,249	\$	73,463	\$	73,463					
Other Funds	\$	537	\$	537	\$	537	\$	537					
Total Expenditures	\$	65,492	\$	65,786	\$	74,000	\$	74,000					

# **Budget Highlights:**

- •This budget represents *no change* in the operating appropriation from that of the FY17 budget.
- •Over the past several years, the number of street lights was reduced from 1,636 in FY03 to 867 at the end of FY10, but was increased again thereafter to the present level of 1,402 as a result of public demand for better lighting in some areas. No significant additions or removals of fixtures are planned for FY16.
- •Down-sizing of existing fixtures has continued, resulting in further energy savings.

# Description:

The proposed program provides for the operation and maintenance of the streetlights that will be in service in FY17. This account also provides funding for decorative lighting on poles and trees during the holiday season between Thanksgiving and New Year's Day, flag lighting for nighttime display, and lighting for passenger loading at the Depot. Restoration of many of the streetlight fixtures that had previously been removed will increase the estimated annual electricity consumption in FY17 to approximately 448,090 kWh from a low of 334,900 kWh in FY11.

The Town's street lighting is provided and maintained by the Concord Municipal Light Plant, a department of the Town Government. A Trust Fund pays for the cost of lighting the flagpole in Monument Square; all other lighting costs are paid by the Town's General Fund.

The Town's policy is to provide the minimum amount of street lighting necessary to accomplish program objectives in an equitable manner throughout the Town, consistent with public safety, energy conservation, cost effectiveness, and aesthetic appropriateness. The majority of mercury vapor and sodium fixtures have been replaced with more energy-efficient fixtures, allowing for the maintenance of safe and appropriately illuminated streets. Down-sizing of fixtures will continue in FY17 with further energy savings expected.

Street lighting costs to the Town by the Concord Municipal Light Plant are calculated in accordance with the provisions of Massachusetts General Laws, Chapter 164, § 58. All expenses of the Light Plant for a calendar year are divided by the total kilowatt-hours sold for the same calendar year to determine the price per kilowatt-hour for the next calendar year. The Light Plant estimates that the street light rate (including a 1.5% surcharge for undergrounding and a 0.52% surcharge for the CARES program) will be 13.54 cents per kWh for the period July-December 2016 and 14.68 cents per kWh for the period January-June 2017 for an annual average in FY17 of 14.11 cents per kWh. The decrease in cost is due to the advantageous terms of a new supply contract.

Streetlight charges for FY17 are estimated as follows:

 July-December 2016
 210,983 kWh
 (47%)
 @ \$0.13543
 = \$28,574

 January-June 2017
 237,917 kWh
 (53%)
 @ \$0.14687
 = \$34,943

 Total
 448,900 kWh
 \$63,517

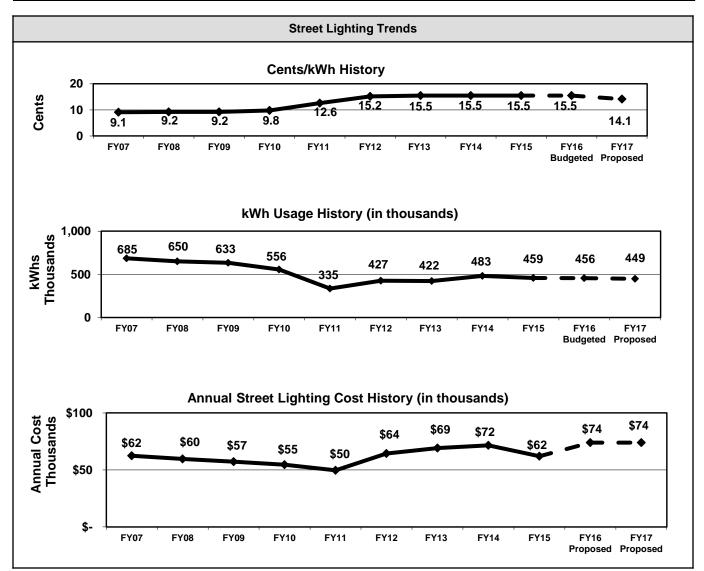
The proposed FY17 budget amount of \$74,000 represents an estimate of expenses made prior to receiving the cost analysis shown above.

# **PUBLIC WORKS: Street Lighting**

# Item 19

	Expenditure Detail													
		Pr	evious Fiscal Yea	FY18 Proposed										
		FY15 Actual FY16 Actual FY17 Budgeted Department Request												
Purchased Services		65,492	65,786	74,000	74,000	74,000								
	Totals	\$ 65,492	\$ 65,786	\$ 74,000	\$ 74,000	\$ 74,000								

	Funding Plan													
		FY17	' Budgeted	% of Budget	FY1	18 Proposed	% of Budget	% Change in Dollars						
General Fund		\$	73,463	99.27%	\$	73,463	99.27%	0.00%						
Town Trust Fund			537	0.73%		537	0.73%	0.00%						
	Totals	\$	74,000	100.00%	\$	74,000	100.00%	0.00%						



The purpose of this funding is to provide for the cost of purchasing and maintaining properly sized and appropriately equipped vehicles and equipment for the efficient and effective delivery of Public Works services.

	Expenditure Summary												
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	288,000	\$	250,000	\$	300,000	\$	325,000					
Other Funds	\$	-	\$		\$	-	\$	-					
Total Expenditures	\$	288,000	\$	250,000	\$	300,000	\$	325,000					

# **Budget Highlights:**

- This budget represents approximately a 8.3% *increase* in the capital appropriation from that of the FY17 budget.
- The FY18 replacement plan includes replacement of H20 2003 26,000 GVWR truck with dump/plow, H22 2001 26,000 GVWR truck with dump/plow, H44 2003 Trackless MT, and the 2002 leaf vacuum.

#### Description:

The Equipment Program funds the replacement of public works vehicles and heavy equipment through appropriations from the Town's General Fund (equipment for Water and Sewer Programs is purchased by the Water and Sewer Enterprise Funds). This replacement plan supports a CPW inventory of 70 vehicles/heavy equipment including four sedans, one light van, 26 trucks ranging in size from ½ ton pickup trucks to 10-wheel dump trucks, two street sweepers, 24 pieces of specialized equipment for roadway/grounds maintenance and snow removal, five sidewalk tractors (three multi-use), two turf tractors, and six trailers.

The FY18 equipment plan includes replacement of the following:

- Truck H20 2003 26,000 GVWR truck with dump/plow. This truck will be replaced with a 26,000 GVWR truck with dump/plow.
- Truck H22 2001 26,000 GVWR truck with dump/plow. This truck will be replaced with a 26,000 GVWR truck with dump/plow.
- H44 2003 Trackless MT sidewalk machine. This will be replaced with a Trackless MT with snow blower and flail mower attachments if funding allows.
- 2002 leaf vacuum. This will be replaced with a similar unit that meets the needs of the Park and Tree Division.

All of the trucks and equipment scheduled to be replaced have reached the end of their useful lives and will be traded in during the procurement process.

	Expenditure Detail											
	Pr	evious Fiscal Yea	rs	FY18 Pr	oposed							
	FY15 Actual	FY16 Actual	FY17 Budgeted	Department Request	Town Manager's Proposed							
H41 - 2014 Cat Wheel Loader + Wing Plow	117,000		22,000									
H43 - 2014 Cat Backhoe	94,000		,									
G61 - 2014 John Deere Tractor/Implements	46,997											
H10 - 2015 Supervisor Pickup w/Plow	25,358											
H15 - 2003 Rack Body Truck		38,436										
G50 - 2003 Supervisor Pickup w/Plow		29,196										
H11 - 2004 Ext Cab												
H2 - 2001 SUV Hybrid		16,858										
G57 - 2000 Vermeer Chipper		63,348										
H32A - 1995 Swap Salt/Sand Spreader		27,675										
G49 - 2001 Chevy P/U												
H06 - 2016 Fleet Maintenance Pickup		27,362										
H30 - 1998 35,000 GVWR Truck w Dump/Plow			110,000									
H36 - GVWR Truck			150,000									
H34 - 2008 35,000 GVWR Truck -Swap/Plow Repair	3,649											
H76 - 1995 SnoGo Blower (refurbish)												
Cirus Closed Loop Spreader Controls	775	8,700	18,000									
Mobile Radio for H02	221											
Leaf Vacuum 2002				20,000								
H20 - 2003 26,000 GVWR Truck with Dump/Plow				100,000	100,000							
H22 - 2001 26,000 GVWR Truck with Dump/Plow				100,000	100,000							
H44 - 2003 Trackless MT w/ Snow Blower/Flail Mower				130,000	125,000							
Encumbrances		38,425										
Totals	\$ 288,000	\$ 250,000	\$ 300,000	\$ 350,000	\$ 325,000							

	Funding Plan												
FY17 Budgeted % of Budget FY18 Proposed % of Budget % Change in Dollars													
General Fund		\$	300,000	100.00%	\$	325,000	100.00%	8.33%					
	Totals	\$	300,000	100.00%	\$	325,000	100.00%	8.33%					

	Capital Outlay Plan												
Ref.#	Description	EV17	' Dudgeted		FY18		FY19		FY20		FY21		FY22
Kei.#	Description	FY17 Budgeted			Proposed								
L-1	Vehicles & Heavy Equipment	\$	300,000	\$	325,000	\$	325,000	\$	350,000	\$	350,000	\$	350,000
	Totals	\$	300,000	\$	325,000	\$	325,000	\$	350,000	\$	350,000	\$	350,000

The purpose of this funding is to provide for the costs of improving, protecting, and maintaining the Town's stormwater/drainage infrastructure consistent with sound engineering and best management practices.

Expenditure Summary										
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed		
General Fund	\$	205,000	\$	205,000	\$	205,000	\$	205,000		
Other Funds	\$		\$	-	\$	-	\$	-		
Total Expenditures	\$	205,000	\$	205,000	\$	205,000	\$	205,000		

# **Budget Highlights:**

• The budget represents *no change* in the capital appropriation from the FY17 budget.

FY18 preliminary plan includes:

- Reconstruction of the Lowell Road Culvert.
- Drainage collection system rehabilitations on Baker Ave., Baker Ave. Extension, Assabet Avenue, Hubbard Street and Monument Street in conjunction with the 2017/18 Roads Program.
- •Maintenance of Town compliance with the EPA's National Pollution Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Phase II General Permit.

# **Description:**

The Drainage Program funds rehabilitation, replacement, additions, and major repairs to the Town's stormwater drainage system consisting of approximately 211 culverts, 440 outfalls, 1,187 drainage manholes, 2,788 catch basins, 150 leaching structures, 61.4 miles of drain lines, 15 detention basins, 2 infiltration basins, 5 bioretention areas, 8 treatment chambers and 3 dams.

The drainage program also funds compliance with EPA's National Pollution Discharge Elimination System Municipal Separate Storm Sewer System Phase II General Permit (NPDES MS4 Permit). The permit, originally issued in August 2003, requires towns to meet "Minimal Control Measures" to improve water quality within the Commonwealth. These minimum control measures include:

- 1. Public education and outreach
- 2. Public involvement and participation
- 3. Illicit discharge detection and elimination
- 4. Construction-site stormwater runoff control
- 5. Post-construction stormwater management in new development and redevelopment
- 6. Pollution prevention and good housekeeping in municipal operations

Expenditure Detail										
		Pr	evious Fiscal Yea	FY18 Proposed						
		FY15 Actual	FY16 Actual	FY17 Budgeted	Department Request	•				
Capital Outlay		205,000	205,000	205,000	205,000	205,000				
	Totals	\$ 205,000	\$ 205,000	\$ 205,000	\$ 205,000	\$ 205,000				

	Funding Plan											
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars				
General Fund		\$	205,000	100.00%	\$	205,000	100.00%	0.00%				
	Totals	\$	205,000	100.00%	\$	205,000	100.00%	0.00%				

	Capital Outlay Plan											
Ref.#	Description	EV17	<sup>7</sup> Budgeted		FY18		FY19		FY20		FY21	FY22
ιτοι. #	Description	1 117	Daagetea		Proposed		Proposed		Proposed		Proposed	Proposed
J-5	Drainage Imprvt.	\$	105,000	\$	105,000	\$	105,000	\$	105,000	\$	105,000	\$ 105,000
J-6	Culvert Imprvt.	\$	100,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000	\$ 100,000
	Totals	\$	205,000	\$	205,000	\$	205,000	\$	205,000	\$	205,000	\$ 205,000

Recent Funding History								
Fiscal Year	Appropriation							
2012	215,000							
2013	205,000							
2014	205,000							
2015	205,000							
2016	205,000							
2017	205,000							
2018	205,000							

#### Background:

In 2002 and 2003, the Town completed an inventory of the Town's drainage collection system and integrated the data into the Town's Geographical Information System (GIS). The Town also completed a town-wide culvert inventory in 2011, which provided location and condition assessment of the Town's culverts. These inventories provide the basis for the development of the Town's 20-year Stormwater/Drainage Management Plan. This plan is intended to provide a cost-effective framework for the upgrade and repair of the Town's stormwater/drainage system and to prevent expensive emergency repairs from occurring in the future through a planned and scheduled maintenance and replacement program.

Staff continue to update the location and condition data of Concord's stormwater/drainage infrastructure in the GIS system. CPW Highway Division staff verify and supplement GIS drainage data during annual catch basin system cleaning operations. The Engineering Division also updates drainage data obtained through ground survey for various capital improvement projects. All updated inventory data are used in prioritizing replacement projects and/or CPW repair projects.

Drainage system maintenance and improvement projects are typically designed and permitted internally by the Engineering Division. The Engineering Division evaluates each project scope to determine whether it should be completed as an internal project by CPW's Highway Division, included in the annual Roads Program bid, or bid as a stand-alone drainage project. The Division also evaluates opportunities for Sustainable Infrastructure retrofits.

The Town's National Pollution Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Phase II General Permit is also a key component of the Drainage Program. The permit, issued in August 2003, requires Towns to meet six minimum control measures to improve water quality within the Commonwealth including: public education and outreach, public involvement and participation, illicit discharge detection and elimination, construction-site stormwater runoff control, post-construction stormwater management in new development and redevelopment, pollution prevention and good housekeeping in municipal operations. The permit was re-issued by EPA in 2016 with increased requirements for the six minimum control measures.

The Massachusetts Coalition for Water Resources Stewardship (MCWRS), of which Concord is a member, filed a petition for review of the final Massachusetts MS4 permit with First Circuit of the United States Court of Appeals. The expectation is that the Court's interpretation of the municipal stormwater provisions of the federal Clean Water Act will be consistent with that of Massachusetts municipalities. The use of the courts to challenge EPA actions is a step frequently employed by environmental advocacy groups in Massachusetts and across the country. This action by MCWRS is very much in keeping with that practice. The Town of Concord will be required to file a Notice of Intent to be covered under the new NPDES MS4 Permit after the case is decided.

#### **Preliminary Program Plan (FY18):**

Planned improvements for the FY18 Drainage Program include the construction of the Lowell Road Culvert Replacement which will include significant improvements to the drainage collection system. In addition to Lowell Road, drainage collection system replacements are planned to be included within the 2017/18 Roads Program bid on Baker Avenue, Baker Avenue Extension, Hubbard Street and Monument Street. Preliminary evaluations of these construction programs anticipate the replacement/installation of 59 drainage structures and 1.14 miles of drainage pipe.

#### **Performance**

#### **Town Manager Goal: To Maintain the Town's Infrastructure**

Multiple improvements to the Town's drainage system were completed by the Engineering Division in FY17:

- •Sleepy Hollow Culvert Improvements Completed in-house design, permitting, bidding and construction administration for the replacement of three culverts within the Sleepy Hollow Wetland system between Bedford Street and the Reformatory Branch Trail. The work included the removal of an existing 30" CMP culvert near the Woods Hollow section of the Cemetery and the installation of a new concrete and wood pedestrian bridge was installed meeting Massachusetts Stream Crossing Standards (MSCS). The second culvert replaced was a 12" CMP culvert on a trail bisecting the wetland system. The culvert was replaced with a corrugated plastic pipe with an inlet control structure to maintain a deep water habitat pool for the endangered Blanding's turtle. The third culvert at the Reformatory Branch Trail was cleaned and a new inlet concrete control structure installed which restored flow out of the northern portion of the wetland system. The project was completed by the Fall of 2016.
- •Westford Road Replacement Provided construction oversight and contract administration services for the installation of the new 7' x 4.5' concrete box culvert with stone facial parapet walls and natural gravel bottom meeting MSCS standards. The Engineering Division obtained \$73,000 in FEMA Hazard Mitigation Grant Program (HMGP) funds for the culvert replacement. The project was completed in the summer of 2016.
- •NPDES MS4 Permit Completed the National Pollution Discharge Elimination System (NPDES) MS4 Permit Year 13 annual reporting to the Environmental Protection Agency by the May 1<sup>st</sup> deadline. The Division provided stormwater technical review and environmental monitoring review and administration for 14 projects meeting NPDES permit thresholds.
- •Adams Road Completed in-house design for drainage collection system upgrades on Adams Road. The upgrades were included within the 2016/17 Roads Program bid. The work include the replacement of 21 drainage structures, installation of 1,400 feet of drain line and installation of 1,400 feet of new underdrain.
- •Shadyside Avenue Culverts Completed in-house design, permitting and construction administration for the replacement of three culverts on Shadyside Avenue. The work was included in the 2016/17 Roads Program bid and consisted of the installation of a new 48" RCP culvert pipe with a natural gravel bottom, the installation of a new 18" culvert with an inlet box structure and the installation of a new 18" CPP driveway culvert.
- •Lowell Road Culvert Replacement Completed the culvert design and permitting for the culvert replacement project. The project will be bid in the winter of 2017 and constructed in the 2017 construction season. The Town received over \$500,000 in HMGP grant funds from FEMA for the culvert replacement.
- •Reformatory Branch Trail Culvert Completed in-house design and permitting and construction of a culvert repair to correct a sink hole that developed in the trail over the culvert. The construction was completed as an internal project by the Highway Division in July 2016.
- •2016/17 Parking Lot Rehabilitation Completed in-house design and permitting for the rehabilitation of the Keyes Road, Walden Street and Church Street parking lots incorporating sustainable infrastructure including bioretention and pavement reduction. The project will be completed in the summer of 2017.
- •Church and Commonwealth Avenue Bump Out Completed in-house design and initial bidding for a streetscape enhancement project. The project incorporated several sustainable stormwater retrofits including the installation of porous pavers in Mandrioli Park and the Tea Cakes Plaza as well as a new bioretention area. The project will be re-bid in 2017.

PUBLIC WORKS: Sidewalks Item 22

#### Mission Statement:

The purpose of this funding is to provide safe and accessible pedestrian accommodations within the Town.

Expenditure Summary										
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed		
General Fund	\$	100,000	\$	100,000	\$	100,000	\$	110,000		
Other Funds	\$		\$	-	\$	-	\$	-		
Total Expenditures	\$	100,000	\$	100,000	\$	100,000	\$	110,000		

# **Budget Highlights:**

- •This budget represents a 10% increase in the capital appropriation from that of the FY17 budget.
- •The sidewalk budget also funds ADA compliance maintenance activities and upgrades to the sidewalk network including pedestrian access routes and curb ramps.

# Description:

The Sidewalk Program funds the rehabilitation and replacement of existing sidewalks including curb ramps and, when funding allows, the construction of new sidewalks. The Town's sidewalk inventory consists of approximately 59 miles of sidewalks and 875 curb ramps.

Sidewalks are inspected and rated in conjunction with the pavement condition survey every four years, most recently in FY15. Town staff continues to perform in-house ratings on an interim basis for maintenance planning. In addition, the Town-wide inventory of curb ramps completed in FY11 is updated annually to assess compliance with current ADA standards.

Public Works staff develops repair strategies and project scopes based on the sidewalk and curb ramp condition assessments, and the Concord Police Department staff assists in evaluating safety hazards. Preference is given to repairs involving school districts, ADA compliance, and areas with high volumes of pedestrian traffic. Final selections are incorporated in the annual Roads Program project or bid as stand-alone projects. When combined with sidewalk refurbishment and overlays performed by the Highway Division, the annual Sidewalk appropriation is normally sufficient to meet the target Sidewalk Condition Index (SCI) range of 80-85.

	Expenditure Detail										
			Pr	evic	ous Fiscal Yea	FY18 Proposed					
			FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	То	wn Manager's Proposed
Capital Outlay		\$	100,000	\$	100,000	\$	100,000	\$	125,000	\$	110,000
	Totals	\$	100,000	\$	100,000	\$	100,000	\$	125,000	\$	110,000

	Funding Plan											
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars				
General Fund		\$	100,000	100.00%	\$	110,000	100.00%	10.00%				
	Totals	\$	100,000	100.00%	\$	110,000	100.00%	10.00%				

	Capital Outlay Plan											
Ref.#	Description	EV47	Pudgeted		FY18		FY19		FY20		FY21	FY22
Kei.#	Description	F 1 1 7	FY17 Budgeted		Proposed		Proposed		Proposed		Proposed	Proposed
J-9	Sidewalk - Maintenance	\$	100,000	\$	110,000	\$	115,000	\$	125,000	\$	125,000	\$ 125,000
	Totals	\$	100,000	\$	110,000	\$	115,000	\$	125,000	\$	125,000	\$ 125,000

#### **Performance Information**

# **Town Manager Goal:** To Maintain the Town's Infrastructure

<u>Division Goal</u>: The goal of the Sidewalk Program is to maintain an overall 80 - 85 Sidewalk Condition Index (SCI), approximately equal to condition of the Town roadway network.

Sidewalk Type	Detail
Type	Miles
Bituminous Concrete	51.3 mi
Stone Dust	2.0
Portland Cement	4.0
Stone Treated	0.3
Brick	0.4
Total Miles	58.0

Sidewalk Condition Index (SCI)							
Year	SCI Network Average						
2012	81						
2013	78						
2014	84						
2015	83						
2016	79						

Sidewalk Condition Detail										
Condition	SCI Range	Miles	Percent							
Replace	0-50	0.8	1%							
Localized Repair	51-70	14.9	26%							
Shows Wear	71-90	32.9	57%							
No Distresses	91-100	9.4	16%							
Total		58.0	100%							

The purpose of this funding is to provide for the cost of keeping Concord's public roads in good condition, and of protecting the road infrastructure in a cost-effective manner

	Expenditure Summary												
	FY15 Actual	FY16 Actual	FY17 Budgeted	FY18 Proposed									
General Fund	\$ 90,000	\$ 90,000	\$ 90,000	\$ 100,000									
Other Funds	\$2,315,069	\$1,875,340	\$ 2,021,434	\$ 2,086,400									
Total Expenditures	\$2,405,069	\$1,965,340	\$ 2,111,434	\$ 2,186,400									

# **Budget Highlights:**

- FY18 funding level of \$100,000 represents an 11.1% *increase* from the FY17 general fund capital appropriation.
- •Total funding from all sources for the Roads Program is \$2,186,400, with an assumed state aid level of \$671,400.
- •Major program highlights include the rehabilitation of Lowell Road coordinated with planned culvert improvements.

### Description:

Concord's road infrastructure includes approximately 107 miles of public roads functionally classified as arterial roads, collector roads and local streets. Arterial roads provide movement between collector roads, other arterial roads and major highways. They make up approximately 34% of Concord's public roads. Collector roads, used primarily to connect local streets to other collector and arterial roads, make up approximately 7% of Concord's public roadway network. The remaining 59% of our public roads consist of local streets.

The Town's 20-year Roads Program is developed utilizing a pavement management software output, coordinated with planned Town utility replacement projects and finalized on the basis of CPW Engineering Division judgment. The Town's road infrastructure undergoes a comprehensive condition evaluation every four years. Staff continues to perform annual surveys and updates in the intermediate years. CPW's analysis shows that a minimum investment of \$1.5 million annually is required to cost-effectively maintain Concord's roads in good condition. With increases in petroleum costs, the amount of roadway improvements and paving that can be completed for this investment has significantly decreased. Utilizing both Town funds and State aid, the Town has been able to maintain at least this level of effort and investment (adjusted for inflation) since the mid-1990's.

Road rehabilitation contracts and related activities are administered by the CPW Engineering Division. Each spring, the Public Works Commission holds a public hearing to present the planned road rehabilitation activities. Funding is provided by a combination of General Fund appropriation, life-cycle maintenance fees collected in conjunction with right-of-way work permits, General Fund borrowing, and State aid ("Chapter 90").

Expenditure Detail											
	Previous Fiscal Years							FY18 Proposed			
		FY15 Actual		FY16 Actual	FY1	17 Budgeted		Department Request	To	wn Manager's Proposed	
Road Improvements	\$	2,405,069	\$	1,965,340	\$	2,111,434	\$	2,186,400	\$	2,186,400	
Total Expenditure	\$	2,405,069	\$	1,965,340	\$	2,111,434	\$	2,186,400	\$	2,186,400	

	Funding Plan											
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars							
General Fund	\$ 90,000	4.26%	\$ 100,000	4.57%	11.11%							
State Aid - Chapter 90	671,434	31.80%	671,400	30.71%	-0.01%							
Roads Program Borrowing	1,350,000	63.94%	1,415,000	64.72%	4.81%							
Totals	\$ 2,111,434	100.00%	\$ 2,186,400	100.00%	3.55%							

	Capital Outlay Plan													
Ref.#	Description	FY17 Bu	dantad		FY18		FY19		FY20		FY21		FY22	
Kei.#	Description	F117 Bu	lagetea		Proposed									
I J-1	Road Improvements	\$	90,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000	
	Totals	<u>\$</u>	90,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000	

Development of the annual Roads Program begins with the inspection of the roadway network every four years. A pavement condition index (PCI) based on pavement distresses and their severity is developed for each segment in the Town's roadway network. The most recent inspection was completed in 2014. The PCI, which is a 0-100 rating, is then linked to the Roads Program software utilized by the Engineering Division to prioritize pavement rehabilitation and preventive maintenance repair projects. The software analyzes which type of rehabilitation treatment would be the most economical for each road segment.

The PCI, rehabilitation treatment cost and traffic volume of the roadway are used to calculate the benefit value index (BVI) which prioritizes the Town's rehabilitation projects for a given year. Roads are then selected for rehabilitation based upon a combination of pavement management software output, CPW/Engineering judgment, and coordination with planned Town utility projects.

The Road Program selection process was revised in 2008 to dedicate a minimum of 35% of the total annual funds to neighborhood roads which typically have a much smaller BVI due to their lower traffic volumes. This modification ensures that adequate Roads Program funds will be directed towards residential roads which typically have the worst conditions within the roadway network.

Sound pavement management emphasizes adequate investment in road rehabilitation combined with preventive and routine maintenance. A key tool used in the maintenance of the Town's roadway network is crack sealing (funded in Highway Maintenance, Item 18) as well as localized pavement patching.

The 2017/18 Roads Program will be developed based on the results of the pavement management program analysis, a review of the existing conditions, final approved funding levels, and input received at the April 2017 Public Works Commission public hearing on the Roads Program. At this point approximately 3.7 miles of roadway improvements are planned within the 2017/2018 Roadway Rehabilitation bid.

#### **Performance**

# **Town Manager Goal:** To Maintain the Town's Infrastructure

- The 2016/17 Roads Program improved approximately 1.2 miles of roadway. The current Townwide PCI is 80 which is within the target 80-85 PCI range. At the requested level of capital funding, the pavement management software predicts that the Town-wide PCI target of 80 will be sustained and the residential roadway target of 80 will be reached. Reduced funding would result in a deterioration of road conditions resulting in higher future costs.
- The following table presents the improvements in overall PCI realized in the past years as a result of the Town's adequately funded, pro-active pavement management strategy. With the current funding amounts, the PCI network average is expected to remain in the target range. Improvement trends can also be seen in the percentages of the Town-wide network of roadways requiring different types of repairs. The "recommended" repairs in the chart below do not take into account the budget constraints for a given year so actual percentages of roads repaired may be significantly different.

#### **Pavement Management History**

	2008	2009	2010	2011	2012	2013	2014	2015	2016
PCI Network Average	83	84	82	80	80	81	81	82	80
Recommended Repairs									
Rehabilitation	12%	9%	8%	8%	10%	6%	7%	6%	12%
Maintenance	52%	51%	48%	52%	51%	40%	29%	36%	38%
No Maintenance Required	36%	40%	44%	40%	39%	54%	64%	58%	50%

• The recommended funding level for FY18 provides total Roads Program funding of approximately \$2,186,400, consisting of \$100,000 from the General Fund for related engineering design and inspection services, an estimated \$671,400 in Chapter 90 aid, and \$1,415,000 from Local Borrowing Authorization for Roads.

# Road Program Funding History & Improvement Plan

		General	Borrowing	State Aid	MA Reference	Total
		Fund	Authorization	Chapter 90	Number	Total
2003		70,000	795,000	352,000	3246067	1,217,000
2004		75,000	600,000	352,000	4246067	1,027,000
2005		80,000	650,000	421,000	4501 35369	1,151,000
2006		80,000	900,000	420,700	39125	1,400,700
2007		80,000	700,000	614,000	44466, 48240	1,394,000
2008		80,000	300,000	526,400	50771	906,400
2009		85,000	700,000	525,144	50771	1,310,144
2010		85,000	1,400,000	521,630	50771	2,006,630
2011		90,000	700,000	537,984	50771	1,327,984
2012		90,000	750,000	689,671	50771	1,529,671
2013		90,000	950,000	685,297	50771	1,725,297
2014		90,000	900,000	678,481	50771	1,668,481
2015		90,000	1,300,000	1,015,069	50771	2,405,069
2016		90,000	1,200,000	675,340	50771	1,965,340
2017		90,000	1,350,000	671,434	50771	2,111,434
2018	Plan	100,000	1,415,000	671,400	50771	2,186,400
2019	Plan	100,000	1,200,000	671,400	50771	1,971,400
2020	Plan	100,000	1,200,000	671,400	50771	1,971,400
2021	Plan	100,000	1,200,000	671,400	50771	1,971,400
2022	Plan	110,000	1,200,000	671,400	50771	1,981,400

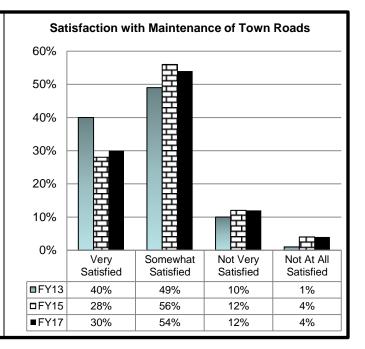
# <u>Town Manager Goal:</u> To Maintain the Town's Infrastructure

<u>Division Goal:</u> To maintain a Townwide target PCI of 80 for both the major and residential roadway networks.

<u>Objective:</u> To measure citizen satisfaction with town roads

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result.

<u>Trend:</u> Residents have been generally satisfied with the quality of the town's roads. In FY17 84% of respondents were "Very Satisfied" or "Somewhat Satisfied" with maintenance of town roads.



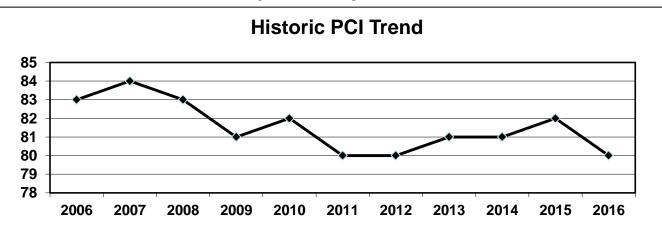
Town Manager Goal: To Maintain the Town's Infrastructure

**Division Goal:** To maintain quality roads

**Objective:** To Maintain a town-wide Pavement Condition Index (PCI between 80-85)

**Measure:** Pavement Condition Index (via roads program software)

<u>Trend:</u> The pavement condition index (PCI) is a 0-100 rating based on a physical inspection of every segment of the public roadway network which is completed every four years. The inspections log pavement distresses and severity into a database, which is then linked to the Roads Program software utilized by the Engineering Division to prioritize pavement repair projects. The historic PCI trend in the graph above is a weighted average of the pavement condition index of all the individual roadway segments maintained by Concord Public Works. The Town's current PCI is 80 and within the targeted 80-85 range.



The purpose of this funding is to provide for the costs of operating, maintaining, and repairing the Concord Public Works facilities at 133 and 135 Keyes Road

	Expenditure Summary												
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	109,202	\$	101,134	\$	102,263	\$	83,875					
Other Funds	\$	67,115	\$	68,463	\$	69,349	\$	69,227					
Total Expenditures	\$	176,317	\$	169,597	\$	171,612	\$	153,102					

# Budget Highlights:

- This budget represents a 11.5% decrease in the operating appropriation from that of the FY17 budget.
- The use of custodial services has aided in reducing the FY18 budget.
- Utility costs (electric, water and natural gas comprised nearly 48% of the operation and maintenance expenditures. Overall, these utility expenses are budgeted to decrease slightly in FY18.
- Capital Outlay consists of \$10,000 for building and site improvements

# **Description:**

The 133/135 Keyes Road account provides for the operation and maintenance of the public works buildings at 133 and 135 Keyes Road. The two-story front section of the 133 building houses the offices of the Director, Administration Division, and Engineering Division. CPW's Highway, Fleet Maintenance, and Park & Tree Programs utilize the garage section of the 133 building. The Water/Sewer program is located at 135 Keyes Road, along with the Highway/Grounds program administrative staff. A feasibility study is being recommended to evaluate the long-term needs of the entire Keyes Road campus.

			133 Keyes	Rd Utility Perf	ormance		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year
CY2008	15,013	2.36			158,960		
FY2011	16,992	2.58	9%	13%	147,200	-7%	-1%
FY2012	12,963	2.39	1%	-7%	144,160	-9%	-2%
FY2013	15,472	2.46	4%	3%	148,560	-7%	3%
FY2014	15,611	2.21	-6%	-10%	149,440	-6%	1%
FY2015	16,291	2.31	-2%	4%	134,960	-15%	-10%
FY2016	11,723	2.04	-14%	-12%	114,560	-28%	-15%

			135 Keyes	Rd Utility Perf	ormance		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms from Base Year	% Change in Therms from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year
CY2008	1,873	0.29			89,600		
FY2011	2,960	0.45	53%	46%	68,923	-23%	-9%
FY2012	1,576	0.29	-1%	-35%	59,896	-33%	-13%
FY2013	2,344	0.37	26%	28%	63,253	-29%	6%
FY2014	3,156	0.45	52%	20%	61,159	-32%	-3%
FY2015	3,539	0.50	70%	12%	59,021	-34%	-3%
FY2016	2,579	0.45	52%	-10%	54,940	-39%	-7%

	Expenditure Detail											
		Previous Fiscal Years					FY18 Proposed					
			FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	To	wn Manager's Proposed	
Personnel Services		\$	53,408	\$	39,838	\$	54,888	\$	-	\$	1	
Purchased Services			-		-		-		-		-	
Capital Outlay			24,254		30,848		10,000		16,250		10,000	
133 Keyes Road			66,475		71,345		79,273		99,278		99,278	
135 Keyes Road			32,180		27,566		27,451		43,824		43,824	
	Totals	\$	176,317	\$	169,597	\$	171,612	\$	159,352	\$	153,102	

	Funding Plan												
		FY17 Budgeted		FY17 Budgeted % of Budget		8 Proposed	% of Budget	% Change in Dollars					
General Fund		\$	102,263	59.59%	\$	83,875	54.78%	-17.98%					
Water Fund		\$	50,440	29.39%	\$	51,410	33.58%	1.92%					
Sewer Fund		\$	12,200	7.11%	\$	12,853	8.40%	5.35%					
Solid Waste Fund		\$	6,709	3.91%	\$	4,964	3.24%	-26.01%					
	Totals	\$	171,612	100.00%	\$	153,102	100.00%	-10.79%					

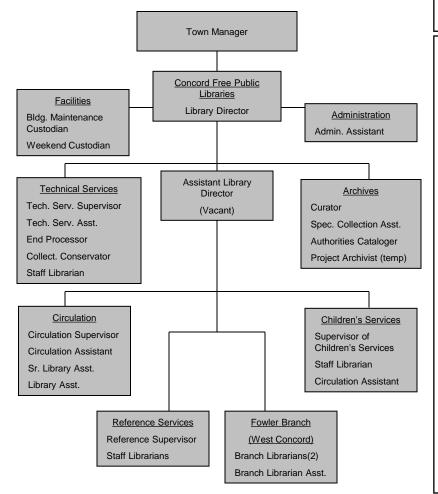
	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	FY18	FY19	FY20	FY21	FY22						
Kei.#	Description	F117 Budgeted	Proposed	Proposed	Proposed	Proposed	Proposed						
I-1	Building Improvements	10,000	10,000	10,000	10,000	10,000	10,000						
I-3	Rolling Storage Shelves	-	-	-	-	-	-						
	Totals	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000						

Personnel Services Summary													
		FY17 Bu	ed	FY18 Proposed									
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount					
5111	Building Maintenance Custodian		1.00	\$	52,618	0.00	\$	-					
5130	Overtime		60 hrs.	\$	2,270	0 hrs.	\$	-					
		Total	1.00 FTEs	\$	54,888	0.00 FTEs	\$	-					

The mission of the Concord Free Public Library is to inspire lifelong learning and to actively promote personal enrichment by connecting community members to information, ideas, culture, unique historical resources, and each other in a tradition of innovation and excellence.



Expenditure Summary												
	FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	1,978,038	\$	1,953,234	\$	2,136,945	\$	2,142,218				
Other Funds	\$	26,000	\$	26,000	\$	26,000	\$	26,000				
Total Expenditures	\$	2,004,038	\$	1,979,234	\$	2,162,945	\$	2,168,218				



# **Budget Highlights:**

This budget represents a 0.3% *increase* in the operating appropriation from that of the FY17 budget.

- •Salary savings from the restructuring of a vacant Library Assistant position will cover the cost of opening the Main Library on 2 additional Saturdays and 10 additional Sundays to coincide with the school year.
- •An amount of \$48,300 is proposed to contract with a janitorial service to ensure that the Main Library and Fowler Branch are thoroughly cleaned during the year.
- •The General Fund contribution for new Library books and materials is proposed at \$105,525, which represents a 5% increase over FY17. This amount will be augmented by \$125,000 generously committed by the Library Corporation Trustees for the purchase of books and materials during FY18.

# Description:

The Library provides, in an accessible and attractive manner, a collection of informational and recreational materials both online and from the main Library in Concord Center and the Fowler Branch in West Concord.

In June 2013 in consultation with Town officials, the Trustees of the Library Corporation purchased an adjacent property at 151 Main Street. The Trustees have retained the services of an architect and are proceeding with a capital campaign based on the results of a recent fundraising feasibility study. It is anticipated that the proposed expansion of the Main Library campus will have an impact on future budget operating costs.

The Trustees of the Concord Free Public Library Corporation own the buildings and grounds, and are responsible for capital improvements. Funding for major building renovations and expansions comes primarily from private contributions. The Town budget funds the staffing and operations of the Library.

	Expenditure Detail												
		Pr	evio	us Fiscal Yea	rs			FY18 Pr	Proposed				
		FY15 Actual		FY16 Actual	FY	'17 Budgeted		Department Request	Tov	vn Manager's Proposed			
Personnel Services	\$	1,511,966	\$	1,501,835	\$	1,734,281	\$	1,768,617	\$	1,768,617			
Purchased Services		180,353		173,056		170,514		124,700		124,700			
Supplies		105,422		110,312		100,525		105,525		105,525			
Other Charges		2,101		1,258		2,600		2,600		2,600			
Capital Outlay		57,692		49,971		10,000		10,000		10,000			
Assumption of Lib. Corp. Costs		146,503		142,802		145,025		156,776		156,776			
Totals	\$	2,004,038	\$	1,979,234	\$	2,162,945	\$	2,168,218	\$	2,168,218			

	Funding Plan												
		FY1	7 Budgeted	% of Budget	FY	′18 Proposed	% of Budget	% Change in Dollars					
General Fund		\$	2,136,945	98.80%	\$	2,142,218	98.80%	0.25%					
State Aid			26,000	1.20%		26,000	1.20%	0.00%					
7	Totals	\$	2,162,945	100.00%	\$	2,168,218	100.00%	0.24%					

	Capital Outlay Plan												
Ref.#	Description	EV17	Budgeted		FY18		FY19		FY20		FY21		FY22
Nei.#	Description	F117	Buugeteu		Proposed								
M-1	Computer Equipment	\$	10,000	\$	15,000	\$	10,000	\$	10,000	\$	10,000	\$	5,000
	Totals	\$	10,000	\$	15,000	\$	10,000	\$	10,000	\$	10,000	\$	5,000

	Main Library Utility Performance												
Year	(Therms) per HDD		% Change in Therms/HDD from Base Year	% Change in Therms/HDD from Previous Year	Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year						
CY2008	13,015	2.27			469,560								
FY2011	13,415	2.23	-2%	5%	409,200	-13%	6%						
FY2012	10,646	2.16	-5%	-3%	408,996	-13%	0%						
FY2013	12,619	2.22	-2%	3%	387,960	-17%	-5%						
FY2014	15,672	2.44	8%	10%	411,960	-12%	6%						
FY2015	13,977	2.17	-4%	-11%	401,760	-14%	-2%						
FY2016	10,743	2.07	-9%	-5%	413,520	-12%	3%						

	Personnel Services Summary												
		FY17 B	udget	ed	FY18 P	ropose	ed						
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Library Director	1.00	\$	127,980	1.00	\$	127,980						
	Assistant Library Director	1.00		86,328	1.00		88,458						
	Administrative Assistant	0.00		-	1.00		55,457						
	Non-Union Sub Total	2.00 FTEs	\$	214,308	3.00 FTEs	\$	271,895						
	Technical Services Coordinator	1.00		94,447	1.00		94,447						
	Curator	1.00		94,797	1.00		94,797						
	Supervisor of Children's Services	1.00		88,710	1.00		88,710						
	Circulation Supervisor	1.00		84,121	1.00		84,120						
	Branch Librarian	1.50		116,790	1.50		115,979						
	Head of Reference	1.00		59,994	1.00		60,779						
	Union Supervisory Sub Total	6.50 FTEs	_\$	538,859	6.50 FTEs	\$	538,832						
	Authorities Cataloger	0.41		25,357	0.41		25,357						
	Staff Librarian	3.13		231,690	3.13		232,233						
	Special Collections Assistant	0.50		32,469	0.50		32,468						
	Technical Services Assistant	2.00		111,640	2.00		112,376						
	Branch Library Assistant	1.00		46,967	1.00		47,586						
	Circulation Assistant	1.94		97,112	1.94		97,184						
	Collections Conservator	0.45		25,939	0.45		26,375						
	Sr. Library Assistant	0.00		-	0.00		-						
	Library Assistant	5.45		244,018	5.20		233,848						
	End Processor	0.45		11,935	0.45		11,792						
	Library Page	0.90		19,488	0.90		18,333						
	Maintenance Custodian	1.25		54,685	1.25		55,055						
	Union Nonsupervisory Sub Total	<u>17.48 FTEs</u>	\$	901,300	<u>17.23 FTEs</u>	\$	892,607						
5115	Library Page	0.70	\$	14,734	0.70	\$	15,250						
	Prof. Project Specialist	0.18	\$	9,046	0.18	\$	9,363						
	Librarian	0.18	\$	9,266	0.18	\$	9,590						
	Reference Librarian	0.35	\$	18,531	0.35	\$	19,180						
	Project Archivist	0.45	\$	22,853	0.00	\$	-						
	Senior Worker	0.03	\$	486	0.03	\$	503						
	Misc. Sub Total	1.88 FTEs	\$	74,917	1.43 FTEs	\$	53,886						
	Substitue Staffing	N/A	\$	2,500	N/A	\$	2,500						
	Weekend Staff	N/A		-	N/A		6,500						
	Custodial Overtime	94 hrs.		2,397	94 hrs.		2,397						
	Total	27.86 FTEs	\$	1,734,281	28.16 FTEs	\$	1,768,617						

#### **Program Implementation**

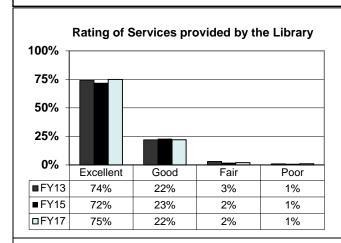
The FY18 budget provides \$105,075 for Library books and materials.

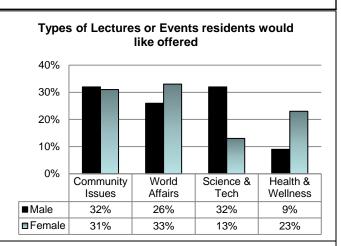
In accordance with the terms of a 1987 agreement between the Select Board and the Library Corporation, the Town pays for the certain building operating costs including electricity (\$99,097), natural gas (\$23,448), and telephone service (\$7,000). The total amount of costs assumed by the Town is \$156,776.

During FY17 the Concord Free Public Library received an additional \$7,500 LSTA grant titled *Mind in the Making* from the Massachusetts Board of Library Commissioners, which will enable the Library to enhance the children's areas at both locations by developing age appropriate educational play spaces. Related activities and programs will be offered during the year-long implementation period.

The Concord Municipal Light Plant received a Green Communities grant that will allow for a substantial upgrade of library lighting to LED bulbs during FY17. The benefits of this change will begin to be realized with greater energy efficiency and cost savings during FY18.

Residents can look forward to the continuation of a number of enhancements in FY18 including: additional educational lectures, an expansion of digital media collections, and improved services to children and teens. The library's popular training sessions on using electronic resources will continue and CFPL will increase its publicity and marketing efforts to keep residents informed about available resources.



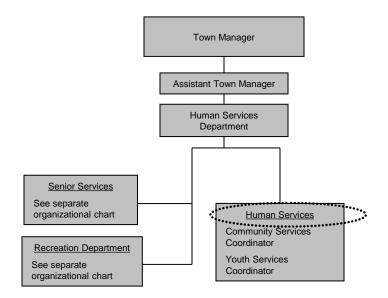


Discussion: Citizen Surveys were conducted in the fall of 2012 (FY13), 2014 (FY15), and 2016 (FY17).

	CFPL Perfo	rmance Mea	sures		
	2012	2013	2014	2015	2016
Direct Circulation	435,566	424,987	409,667	414,084	390,131
Ebooks-Circulation	3,424	5,199	8,601	13,298	17,179
Programs Held					
Adult	62	67	65	178	169
Young Adult	28	26	30	25	22
Children	123	140	111	187	218
Total	213	233	206	390	409
Programs Attendance					
Adult	2,586	2,579	3,144	3,108	6,539
Young Adult	667	539	585	620	772
Children	2,014	2,815	2,093	3,887	4,466
Total	5,267	5,933	5,822	7,615	11,777

The mission of the Human Services is to enhance the quality of life for residents by meeting their social, economic and physiological needs through community oriented outreach, education, programming and dedicated service.

**Expenditure Summary** FY17 FY18 FY15 Actual FY16 Actual **Budgeted** Proposed General Fund \$ \$ \$ \$ 6,845 27,394 38,353 \$ Other Funds \$ \$ 58.604 \$ 50.353 Total \$ \$ 6,845 \$ 85,998 \$ 88,706 Expenditures



## **Budget Highlights:**

- The Human Services account represents a 40% increase in the General Fund operating appropriation over the FY17 budget.
- The increase is primarily due to the Town being responsible for a greater percentage of the Community Services Coordinator's salary which will be split 50/50 between the Town and the Concord-Carlisle Community Chest.
- In FY18, there are small line items for recreation and programming efforts. These funds have been allocated to assist staff in their goal of creating greater prevention discussions and expanded activities surrounding substance abuse education and prevention.

## Description:

Under the direction of the Assistant Town Manager, the Community and Youth Services Coordinators provide important social services to Concord residents. The positions are partially funded by grant monies received from the Concord-Carlisle Community Chest (CCCC). Specific Boards, including the Youth Coordinator Advisory Board and Human Services Counsel, work throughout the year to help staff identify economic trends and successful programming initiatives which may be implemented in our community.

The Department staff work to identify and broadly communicate resources and programs which are currently in place to local families in need. These programs support the social, emotional, and developmental needs of Concord's most venerable population including low income families, people with limited or no mobility, domestic violence and abuse victims, and at-risk youth. The Youth Services Division has a particular focus on middle and high school populations, as this branch serves as a clearinghouse of information for new and existing initiatives to help with physiological needs.

	Expenditure Detail													
			Pr	evio	us Fiscal Yea		FY18 Proposed							
			FY15 Actual		FY16 Actual	FV1	7 Budgeted		Department	Tov	n Manager's			
			T TTO Actual		1 110 Actual		7 Budgeted		Request		Proposed			
Personnel Services		\$	-	\$	1,635	\$	82,982	\$	85,241	\$	85,241			
Purchased Services		\$	-	\$	2,147	\$	1,561		1,850		1,850			
Supplies		\$	-	\$	-	\$	825		850		850			
Other Charges		\$	-	\$	3,063	\$	630		765		765			
Capital Outlay		\$	-	\$	-	\$	-		325		-			
	Totals	\$	-	\$	6,845	\$	85,998	\$	89,031	\$	88,706			

	Funding Plan												
FY17 Budgeted % of Budget FY18 Proposed % of Budget D													
General Fund		\$	27,394	31.85%	\$	38,353	43.24%	40.00%					
Community Chest		\$	58,604	68.15%	\$	50,353	56.76%	-14.08%					
	Totals	\$	85,998	100.00%	\$	88,706	100.00%	3.15%					

	Capital Outlay Plan												
Ref.#	Description	FY17 Budgeted	F	-Y18	FY19		FY20		FY21		FY22		
Kei.#	Description	F117 Budgeted	Propo	sed	Proposed		Proposed		Proposed		Proposed		
	None	\$ -	\$	- \$	1	\$	1	\$	-	\$	-		
	Totals	\$ -	\$	- \$	-	\$		\$	-	\$	-		

	Personnel Services Summary												
		FY17 Bu	udgeted	FY18 Proposed									
Code	Position Title	# of Positions	\$ Amount	# of Positions	\$ Amount								
5111	Community Services Coordinator	1.00	58,182	1.00	59,467								
		1.00 FTEs	\$ 58,182	1.00 FTEs	\$ 59,467								
5115	Youth Coordinator	992 hrs.	24,800	1031 hrs.	25,774								
5130	Overtime	N/A	-	N/A	-								
5157	Car Allowance	N/A	-	N/A	-								
		<u>0.48 FTEs</u>	\$ 24,800	<u>0.48 FTEs</u>	\$ 25,774								
	Total	1.48 FTEs	\$ 82,982	1.48 FTEs	\$ 85,241								

#### **Program Implementation**

The Department of Human Services provides for the comprehensive delivery of prevention, intervention, and support services for Concord citizens and their families. The Human Services staff members serve as the Municipal Agents, identified by the Town, in the coordination and management of various state and federal social service programs. While many of the individual units and divisions, including various staff positions, have been in place for many years, the creation of a centralized Human Services *Department* was not identified as a Town-Wide need until mid FY16. As such, this past year was focused mainly around funding strategies, community outreach efforts, citizen awareness (regarding both departmental services offered and various identified needs which exist within the community) and support network access.

The Youth Services Division has an active group of volunteers who form the Youth Coordinator Advisory Board. The goal is to mirror this groups' mission and charge for the Community Services staff as well perhaps with the creation of an additional board or committee to oversee the Department's charge.

Increased Citizen awareness and referrals to Department programs and offerings have intensified over the past several years. Program and client participation levels have seen an increase of more than 70% since FY13. These statistics have lead to an overall Departmental increase for weekly hours and a larger budget necessary for administrative costs association with serving clients. The Department has identified the need for new and innovative ways to supplement Departmental operations while remaining careful not to overburden current organizations and/or donors with additional requests for assistance.

The Town sees access to social services as vital to the community, most notably for our most venerable populations. Because of this, a funding strategy has been identified which began last fiscal year. The goal, as proposed, is for the Community Services and Youth Services staff positions to become fully funded over the next four years time. This would leave the monies historically granted to the Department through charitable donations, grants or bequests available for alternative programming and community programming. Some of these will include: metal health outreach services, at-risk youth drug and alcohol assessments, peer mentoring group challenges, and programming which surround stress awareness and meditation trainings.

<u>Town Manager Goal:</u> Continue to identify and advocate acceptable funding strategies related to the Human Services Department overall. subdivisions with special focus on Youth and Community Outreach.

<u>Division Goal</u>: Maintain and expand upon implementation strategies related to 5-year financing proposal identified in FY16. Research, identify and apply for various Regional and State grants to supplement community outreach and mental health awareness programming efforts.

<u>Objective:</u> Two positions fully funded by the General Fund by FY21; \$50,000 received each fiscal year via grant, donation or in-kind services for programming related to departmental efforts.

<u>Measure:</u> Budget proposals reflect increases in Human Services Departmental appropriations for identified staff positions; financial reports reflect grant monies received for Departmental efforts.

<u>Trend</u>: The need for social services shall continue rise as knowledge of Concord's available staff, services and programming increases within the community.

<u>Town Manager Goal</u>: Offer a wide variety of social service programming proportional to community needs, interests and current trends.

<u>Division Goal:</u> Assist in the creation and administration of youth at-risk survey in conjunction with Emerson Hospital. Partner with other area non-profits and municipalities for drug prevention task force initiatives; utilize data collected in these offerings to create community-wide strategic master plan for emergency and prevention events/offerings.

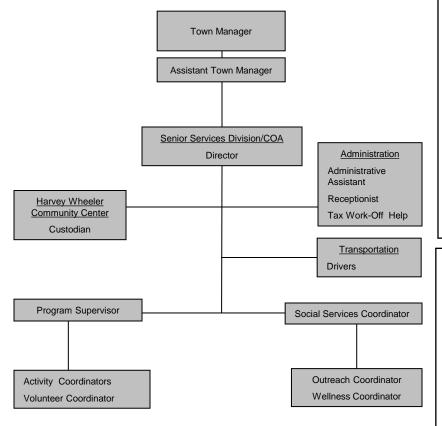
<u>Objective:</u> Offer a variety of programs, trainings, groups and events which are widely attended because they are of interest to the community or reflect popular trends or epidemics which warrant educational efforts.

Measure: Attendance records for all offered classes, programs, and events shall be maintained and recorded.

<u>Trend:</u> Substance Abuse, mental health awareness and peer pressure epidemics are visible in all communities throughout the world, Concord is no different. It is the Town's responsibility to respond appropriately to trends—both positive and negative and work to educate citizens on prevention, treatment and advocacy.

The mission of the Senior Services Division formerly the (COA) is to improve the quality of life of Concord citizens over the age of 60. Senior Services strives to assist them in maintaining their dignity, self-esteem, and personal independence. We work to enhance their roles as full participants in the life of the community. Our goal is to provide seniors with opportunities that enrich their physical, emotional, intellectual and spiritual wellbeing with the support of our Information and Referral, Outreach, Educational, Wellness, Fitness, Social, Mental Health, Recreational, Intergenerational and Transportation programing.

	Expenditure Summary												
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	310,949	\$	334,848	\$	351,197	\$	383,149					
Other Funds	\$	69,643	\$	73,311	\$	83,817	\$	87,420					
Total Expenditures	\$	380,593	\$	408,159	\$	435,014	\$	470,569					



#### Budget Highlights:

- •This budget represents a 8.2% *increase* in the operating appropriation from that of the FY17 budget.
- •The State Formula Grant from the Executive Office of Elder Affairs for FY18 is expected to be \$46,680, which provides funding for the following positions: Two part time Activity Coordinators, a portion of one of the Outreach Coordinator positions and a portion of the Wellness Coordinator position.
- •An anticipated gift from the Community Chest of \$34,098 will be used to fund or partially fund the Outreach Coordinator, Social Service Coordinator and Volunteer Coordinator positions.
- •A request was proposed to increase the hours of the Social Service Coordinator and the Wellness Coordinator positions to meet increasing demand.
- •The Van Driver, Wellness and Outreach Coordinator budgets were increased to fund a small wage increase.
- •A gift of the estate of John Florio contributes \$8,222 for the services of an Outreach Coordinator.
- •Proceeds from the Harvey Wheeler Gift Shop are used to support several special events at the COA.
- •Financial assistance for programs and events, is provided on a case by case basis by the Concord Friends of the Aging.

### **Description:**

The Senior Services Division provides a variety of essential services to Concord citizens over the age of 60. These services include information and referral, counseling, crisis intervention, transportation, educational programs, and recreational activities. Senior Services also cooperates with other local and regional elder service providers to ensure the well being of seniors in Concord.

## **HUMAN SERVICES: Senior Services**

Item 26B

	Expenditure Detail												
		Pr		FY18 Proposed									
		FY15 Actual	FY16 Actu	ıal	FY1	17 Budgeted		Department Request	To	wn Manager's Proposed			
Personnel Services		\$328,952	\$351,9	32	\$	398,989	\$	433,091	\$	433,091			
Purchased Services		9,764	10,8	31		16,225		16,125		16,125			
Supplies		14,937	12,2	34		15,525		19,575		17,075			
Other Charges		2,940	3,0	63		4,275		4,278		4,278			
Capital Outlay		24,000	30,0	00		-		-		-			
То	als	\$ 380,593	\$ 408,1	59	\$	435,014	\$	473,069	\$	470,569			

	Funding Plan													
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars									
General Fund	\$ 351,197	80.73%	\$ 383,149	81.42%	9.10%									
EOEA Grant	42,279	9.72%	46,355	9.85%	9.64%									
Community Chest Gift	32,664	7.51%	32,843	6.98%	0.55%									
Florio Gift	8,874	2.04%	8,222	1.75%	N/A									
Totals	\$ 435,014	100.00%	\$ 470,569	100.00%	8.17%									

	Capital Outlay Plan													
Ref.#	Description	FY17 Budgeted	FY	′18	FY19		FY20		FY21		FY22			
Kei.#	Description	F117 Buagetea	Propos	ed	Proposed		Proposed		Proposed		Proposed			
	None	\$ -	\$	- \$	-	\$	-	\$	1	\$	1			
	Totals	\$ -	\$	- \$	-	\$	-	\$	-	\$	-			

	Pers	sonnel Services S	umma	ary			
		FY17 Bu	udgete	ed	FY18 Pi	ed	
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount
5111	Senior Services Director	1.00	\$	80,972	1.00	\$	80,972
	Senior Services Program Supervisor	1.00		56,402	1.00		55,650
	Administrative Assistant	1.00		51,455	1.00		52,200
	Receptionist/Clerk	1.00		36,279	1.00		36,666
	Van Driver				1.00		30,694
	Sub Total	4.00 FTEs	\$	225,108	5.00 FTEs	\$	256,182
5115	Van Drivers	3308 hrs.		46,312	1250 hrs.		18,126
	Wellness Clinic Coordinator	625 hrs.		15,625	625 hrs.		26,101
	Activity Coordinators	1250 hrs.		17,200	1250 hrs.		21,950
	Outreach Coordinators	4176 hrs.		70,992	4176 hrs.		73,082
	Social Services Coordinator	400 hrs.		10,000	900 hrs.		23,400
	Volunteer Coordinator	800 hrs.		11,600	800 hrs.		12,000
5130	Overtime	60 hrs.		2,152	60 hrs.		2,250
	Total	9.06 FTEs	\$	398,989	9.31 FTEs	\$	433,091

#### **Program Implementation**

The FY18 budget recommendation provides funding to cover 8 full-time positions, 6 part time positions, and the associated supplies and purchased services.

According to the January 2016 Town Census, there are 4,672 Concord residents over the age of 60 representing nearly 30% of the total population of Concord. Approximately 1,790 seniors were active at the COA this past year and 169 new seniors began participating in the COA for the first time last year.

The COA continues to put out an extensive monthly newsletter detailing our social, recreational and educational offerings and senior residents may sign up to receive it free of charge.

The COA continues to post our newsletter and our full calendar of events on the Town's website for resident convenience.

The Outreach/Social Service staff consists of skilled professionals who are available to provide consultation, assessments, advice and referrals to Concord seniors and residents who are concerned about their aging parents. 507 seniors used Outreach/Social Services last year.

The Wellness Coordinator and dedicated volunteers offer many programs and clinics that promote good health for Concord's seniors and encourages participation in the many exercise programs that we offer each week.

The COA operates a van service that provides transportation services to those senior residents who no longer drive. 209 seniors used the van service and received 7,218 rides this past year.

The COA now has a Facebook page where seniors can follow our activities and be linked to various articles written by experts in the field of mature adults and the aging process.

We continue to maintain a large inventory of durable medical equipment, which is loaned free of charge.

The COA encourages the assistance and support of many volunteers and greatly benefits from, and appreciates their time and expertise.

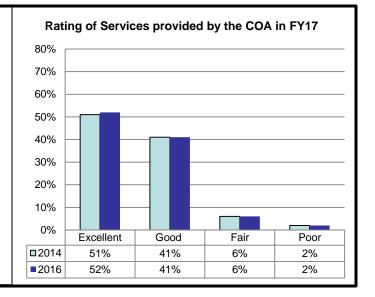
# <u>Town Manager Goal:</u> To enhance Residents' **Quality of Life**

<u>Division Goal:</u> To provide quality services for COA participants

<u>Objective:</u> To have a positive survey response about the quality of services offered through the COA

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result

<u>Trend:</u> Participants tend to be satisfied by services provided by the COA.



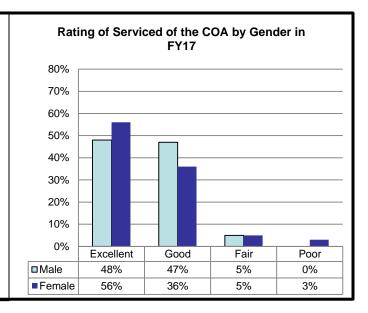
# <u>Town Manager Goal:</u> To enhance Residents' **Quality of Life**

<u>Division Goal:</u> To provide quality services for COA participants

<u>Objective:</u> To have a positive survey response about the quality of services offered through the COA

<u>Measure:</u> Town Biennial Citizen Survey of 1,022 Concord residents in FY17, that produces a statistically significant result

<u>Trend:</u> Participants tend to be satisfied by services provided by the COA.



The mission of Recreation Services is to provide high-quality activities designed to meet the year-round recreation interests of the community in an efficient, cost-effective, affordable, and inclusive manner.

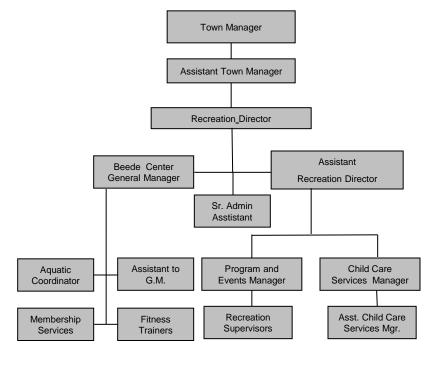
All department programs and services are intended to operate on a user fee, non tax support basis.

Detail on Recreation Fund activity is available in the FY18 Enterprise Budget Book.

	Expenditure Summary														
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed							
General Fund	\$	100,543	\$	49,391	\$	74,032	\$	75,245							
Other Funds	\$	12,279	\$		\$	24,393	\$	25,083							
Total Expenditures	\$	112,822	\$	49,391	\$	98,425	\$	100,328							

## **Budget Highlights:**

- •This budget represents a 1.6% *increase* from the FY17 operating appropriation.
- •The FY18 budget will reflect a contribution from the General Fund of \$73,175 towards Recreation Director's salary.
- This contributes to 75% of the Recreation Director's salary. In FY16, The Director's position was vacant, so funds were allocated for Community Special Events.
- •Other Funds are designated from the Recreation Revolving Fund \$15,050 and the Beede Swim & Fitness Enterprise Fund \$10,033.



#### Description:

The Department's services are grouped into five major categories:

- Child Care Programs
- Summer Programs
- Recreation General
- •Beede Swim & Fitness Center
- Special Community Events

## **HUMAN SERVICES: Recreation Services**

Item 26C

	Expenditure Detail														
			Pr	evio	us Fiscal Yea		FY18 Pr	opos	sed						
		FY15 Actual FY16 Actual FY17 Budgeted Department Town							wn Manager's Proposed						
Personnel Services		\$	77,189	\$	1,464	\$	98,425	\$	100,328	\$	100,328				
Purchased Services			179		36,926		-		15,000		-				
Supplies			-		-		-		6,500		-				
Other Charges			-		-		-		-		-				
Capital Outlay			40,000		11,000		-		12,500		-				
Rec. Fund Contribution			-		-		-		-						
	Totals	\$	117,368	\$	49,391	\$	98,425	\$	134,328	\$	100,328				

	Funding Plan													
	FY17 Budgeted % of Budget FY18 Proposed % of Budget													
General Fund	\$	74,032	75.22%	\$	75,245	75.00%	1.64%							
Recreation Fund		14,636	14.87%		15,050	15.00%	2.83%							
Swim and Fitness Fund		9,757	9.91%		10,033	10.00%	2.83%							
Totals	\$	98,425	100.00%	\$	100,328	100.00%	1.93%							

	Personnel Services Summary													
		FY17 Bu	ıdgete	ed	FY18 Pro	pose	d							
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount							
5111	Recreation Director	N/A	\$	98,425	1.00	\$	100,328							
5157	Car Allowance	N/A		-	N/A		-							
	General Fund Sub Total	<u>N/A</u>	\$	98,425	1.00 FTEs	\$	100,328							

See Enterprise Budget Book for the FY18 Recreation Department Presentation

The purpose of this funding is to provide for the costs of operating and maintaining the Harvey Wheeler Community Center as office and program space for both the Senior Services Division/Council on Aging and the Recreation Department Carousel Preschool and After School Care Program and as general meeting space for other Town departments and community groups.

	Expenditure Summary														
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed							
General Fund	\$	117,348	\$	115,300	\$	120,452	\$	125,521							
Other Funds	\$		\$	-	\$	-	\$	-							
Total Expenditures	\$	117,348	\$	115,300	\$	120,452	\$	125,521							

### Budget Highlights:

- This budget represents a 0.1% *increase* in the operating appropriation over that of the FY17 budget.
- Rental income rose from \$29,427 in FY15 to \$32,273 in FY16 as the need and demand for community space for meetings and events continued to rise.
- The upgraded energy management system, boilers and LED lighting in the auditorium and parking lot continue to reduce our energy use and save costs. The rise in FY16 can be attributed to one of the new air units that was not in operation for part of FY15.

### Description:

The Harvey Wheeler Community Center (HWCC) provides office and programming space for the Senior Services Division/Council on Aging, as well as the Recreation Department Carousel pre-school and after-school programs.

HWCC was also used during evenings and weekends by many different Town departments, non-profit and private groups. Rent is charged for non Town related uses with both a private and non profit rate structure. In FY16 income from rent for use of HWCC totaled \$32,273. This income is deposited directly into the General Fund. The building continues to fill an important need in the community for meeting spaces with adequate parking availability.

The exterior trim of the building including the Clock Tower was painted this past year. We are in the planning stages of replacing the red tile portion of the roof.

			Ut	ility Performan	се		
Year	Natural Gas Used (Therms)	Therms per HDD	% Change in Therms/HDD from Base Year	from Previous Year  Electricity Used (kWh) from Ba		% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year
CY2008	13,152	2.07			114,080		
FY2011	13,458	2.05	-1%	-6%	127,760	12%	9%
FY2012	8,044	1.49	-28%	-27%	112,560	-1%	-12%
FY2013	9,716	1.54	-25%	4%	119,200	4%	6%
FY2014	11,230	1.59	-23%	3%	119,940	5%	1%
FY2015	8,255	1.17	-43%	-26%	74,340	-35%	-38%
FY2016	7,738	1.35	-35%	15%	84,120	-26%	13%

## **HUMAN SERVICES: Harvey Wheeler Community Center**

Item 27

	Expenditure Detail														
			Pr	evio	us Fiscal Yea	rs			sed						
			FY15 Actual		FY16 Actual	FY	'17 Budgeted	7 Budgeted Department Town Mana Request Prop							
Personnel Services		\$	42,328	\$	43,556	\$	47,328	\$	48,214	\$	48,214				
Purchased Services			39,011		44,617		57,374		55,857		55,857				
Supplies			3,841		5,078		5,750		6,450		6,450				
Other Charges			-		-		-		-		-				
Capital Outlay			32,169		22,048		10,000		15,000		15,000				
	Totals	\$	117,348	\$	115,300	\$	120,452	\$	125,521	\$	125,521				

				Funding Plan	n			
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars
General Fund		\$	120,452	100.00%	\$	125,521	100.00%	4.21%
	Totals	\$	120,452	100.00%	\$	125,521	100.00%	4.21%

	Capital Outlay Plan																				
Ref.#	Description	EV17	Rudgeted		FY18		FY19		FY20		FY21		FY22								
Nei.#	Description	FY17 Budgeted		1 117 Budgeted		1 117 Budgeted		T 117 Baagetea		- 117 Budgeted			Proposed		Proposed		Proposed		Proposed		Proposed
1 0-1	HWCC Building Improvements	\$	100,000	\$	10,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000								
	Totals	<u>\$</u>	100,000	\$	10,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000								

	Personnel Services Summary													
		FY17 Bu	udgete	ed	FY18 Proposed									
Code	Position Title	# of Positions		\$ Amount	# of Positions		\$ Amount							
5111	Building Maintenance Custodian	1.00	\$	42,630	1.00	\$	43,473							
	Sub Total	1.00 FTEs	\$	42,630	1.00 FTEs	\$	43,473							
5115	Part-Time Custodian	0 hrs.		-	0 hrs.		\$0							
5115	Electrician	50 hrs.		2,500	50 hrs.		\$2,500							
5130	Overtime	60 hrs.		2,198	60 hrs.		\$2,241							
	Total	1.02 FTEs	\$	47,328	1.02 FTEs	\$	48,214							

The purpose of this funding is to provide for the costs of operating and maintaining the Hunt Recreation Center,105 Everett Street and Rideout Playground restrooms in an efficient and cost-effective manner, and to provide office and program space supporting activities designed to meet the year-round recreational needs of the community.

	Expenditure Summary													
	FY1	5 Actual	FY16 Actual FY17 Budgeted					FY18 Proposed						
General Fund	\$	91,241	\$	96,644	\$	105,574	\$	109,831						
Other Funds	\$	19,507	\$	20,186	\$	26,045	\$	21,150						
Total Expenditures	\$	110,748	\$	116,830	\$	131,619	\$	130,981						

### **Budget Highlights:**

- •This budget represents a 0.5% decrease in the operating appropriation of that of the FY17 budget.
- The increase is primarily due to additional money being allocated for HVAC maintenance (+\$5,000) and custodial services (+\$2,650).
- •The routine maintenance of the building is paid for by the Recreation Fund, and is not a General Fund Capital Improvement Program expense.
- •This budget also includes \$12,595 to cover the utility costs and building improvements for the 105 Everett Street building and \$8,905 to pay for the upkeep of the restroom facilities at the Rideout Playground.

### Description:

The Hunt Recreation Center houses the Recreation Department's office and approximately one-half of the Department's programs. It is located at 90 Stow Street adjacent to the Emerson Playground. The facility underwent a \$1.2 million renovation in 1988, prior to which it had been vacant and unused for a ten year period. The facility's locker rooms were renovated in fall of 2005 at a cost of approximately \$100,000. The building has offices, conference and multi-purpose rooms, a large second floor gymnasium, and shower facilities. Adjacent to the building on Emerson Playground is a teaching swimming pool used during summer camp, a children's spray fountain, basketball/tennis courts (which were rehabilitated in Fall 2006), a state-of-the-art running track (scheduled to be resurfaced in July 2017), and playground equipment which was completed in April 2009. The center when open also contains the public restroom for Emerson Playground.

The Hunt Recreation Center operates from 8:00 a.m. to 10:00 p.m. Monday through Friday, 8:00 a.m. to 6:00 p.m. on Saturday, and 8:00 a.m. to 10:00 p.m. on Sunday. The primary summer activity is the day camp that operates Monday through Friday. The summer season also includes a family swim program. The Center is also very busy throughout the year with activities that include the following: girl's basketball, men's and women's basketball, co-ed volleyball, fitness classes, and dances for middle school students. The Center is also home for the Department's Grades 3-to-6 After School program, which operates from September through June. In addition, the Center experiences high public uses as it is used by several community and sports organizations and by Town committees for meetings, is also the polling site for Precinct 5, and is the public hub for all activities that take place on Emerson fields (youth & high school sports, public play, dog walkers, special events, playground users, etc...).

## **HUMAN SERVICES: Hunt Recreation Center**

Item 28

			Exp	penditure Det	ail					
		Pr	evio	us Fiscal Yea	FY18 Proposed					
		FY15 Actual		FY16 Actual	F١	∕17 Budgeted		Department Request	То	wn Manager's Proposed
Personnel Services		\$ 47,370	\$	54,447	\$	51,021	\$	51,678	\$	51,678
Purchased Services		45,895		40,695		53,348		47,453		47,453
Supplies		4,168		3,347		5,750		4,500		4,500
Rideout Fieldhouse		6,240		7,603		8,905		12,250		12,250
105 Everett Street		7,074		5,738		12,595		15,100		15,100
Capital Outlay		-		5,000		-		12,000		-
	Totals	\$ 110,748	\$	116,830	\$	131,619	\$	142,981	\$	130,981

	Funding Plan													
		FY17 Budgeted	% of Budget	of Budget FY18 Proposed % of Budget										
General Fund		\$ 105,574	80.21%	\$ 109,831	83.85%	4.03%								
Recreation Fund		26,045	19.79%	21,150	16.15%	-18.79%								
-	Totals	\$ 131,619	100.00%	\$ 130,981	100.00%	-0.48%								

	Capital Outlay Plan													
Ref.#	Description	EV17 Budgeted		FY18		FY19		FY20		FY21		FY22		
Rei.#	Description FY17 Budgete			Proposed										
N-2	Hunt Gym Ceiling	\$ -	\$	-	\$	1	\$	1	\$	1	\$	-		
	Totals	\$ -	\$	-	\$	-	\$	-	\$	-	\$	_		

	Personnel Services Summary													
			FY17 Bu	udgete	ed	FY18 Proposed								
Code	Position Title		# of Positions		\$ Amount	# of Positions		\$ Amount						
5111	Building Maintenance Custodian		1.00	\$	51,021	1.00	\$	51,678						
		Total	1.00 FTEs	\$	51,021	1.00 FTEs	\$	51,678						

	Utility Performance												
Year	Natural Gas Used (Therms)  Therms Per HDD  Matural Gas Used (Therms)  Natural From Base Year  Matural		Electricity Used (kWh)	% Change in Electricity Use from Base Year	% Change in Electricity Use from Previous Year								
CY2008	7,704	1.21			93,360								
FY2011	7,714	1.17	-3%	-3%	75,680	-19%	-1%						
FY2012	5,249	0.97	-20%	-17%	78,899	-15%	4%						
FY2013	5,922	0.94	-22%	-3%	92,520	-1%	17%						
FY2014	6,622	0.94	-23%	0%	91,920	-2%	-1%						
FY2015	7,212	1.02	-16%	9%	90,400	-3%	-2%						
FY2016	5,594	0.97	-20%	-5%	96,240	3%	6%						

The mission of Veterans Services and Benefits is to provide information, advice, and assistance to veterans in need of service, including assistance regarding benefits to veterans and their dependents.

	Expenditure Summary													
	FY1	5 Actual	FY1	6 Actual		FY17 Budgeted		FY18 Proposed						
General Fund	\$	67,581	\$	86,763	\$	69,990	\$	125,310						
Other Funds	\$		\$	-	\$	-	\$	-						
Total Expenditures	\$	67,581	\$	86,763	\$	69,990	\$	125,310						

### **Budget Highlights:**

- This budget represents a 79.0% increase in the operating appropriation from that of the FY17 budget.
- The increase is a result of the expected cost of providing benefits to additional eligible residents.
- This budget increases veterans benefits by \$50,000.
- •Funds are allocated for office supplies, gasoline, vehicle supplies, and conference/training expenses.

## Description:

The Veterans Services Program is mandated according to Massachusetts General Law, Ch. 115, and is administered under State guidelines. Every city and town in the Commonwealth is required to have a benefits program for its resident veterans and their dependents, as well as a full-time Director of Veterans Services/Veterans Agent. State law also requires that the Town's Director of Veterans Services/Veterans Agent be a war-era veteran, and be available on a full-time basis to provide assistance.

The purpose of this program is to provide information, advice, and assistance regarding benefits to veterans and their dependents. The Town is reimbursed by the State for 80% of benefits paid under the mandated program. The reimbursement occurs about 12-15 months after the expenditure and is received as State aid revenue rather than as a credit to this appropriation account. Administrative costs, including salary, are not reimbursable.

The Office of Veterans Services serves as a one-stop human service office, with the top priority of providing services that improve the quality of life for every one of the Town's veterans, as well as their families and surviving dependents.

In the past year, the Veterans' Agent has seen a noticeable increase in residents seeking and qualifying for Ch. 115 benefits. The number of qualifying residents is difficult to predict on an annual basis as individuals move into or out of the community. This is an aspect of the State Veterans' Services Program that continues to be closely monitored by the Veterans' Agent.

## **HUMAN SERVICES: Veterans Services & Benefits**

Item 29

		Ex	penditure Deta	ail					
	Pr	evio	us Fiscal Yea			ed			
	FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	Tov	wn Manager's Proposed
<u>Veterans Services</u>									
Personnel Services	\$ 19,728	\$	23,425	\$	23,490	\$	29,010	\$	29,010
Purchased Services	1,244		924		200		250		250
Supplies	437		347		350		200		200
Other Charges	933		739		950		850		850
Sub Total	\$ 22,342	\$	25,435	\$	24,990	\$	30,310	\$	30,310
<u>Veterans Benefits</u>									
Other Charges	\$ 45,239	\$	61,327	\$	45,000	\$	95,000	\$	95,000
Totals	\$ 67,581	\$	86,763	\$	69,990	\$	125,310	\$	125,310

	Funding Plan												
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars					
General Fund		\$	69,990	100.00%	\$	125,310	100.00%	79.04%					
	Totals	\$	69,990	100.00%	\$	125,310	100.00%	79.04%					

	Capital Outlay Plan													
Ref.#	Dogarintian		FY18		FY19		FY20		FY21		FY22			
Kei.#	Description	FY17 Budgeted		Proposed										
	None	\$ -	\$	-	\$	1	\$	1	\$	-	\$	-		
	Totals	\$ -	\$	-	\$	ı	\$	ı	\$	-	\$	-		

	Personnel Services Summary													
FY17 Budgeted FY18 Proposed														
Code	Position Title	# of Positions	\$ Amount	# of Positions	\$ Amount									
5115	Veterans Service Agent	940 hrs.	23,490	1018 hrs.	29,010									
	Tota	0.45 FTEs	\$ 23,490	0.49 FTEs	\$ 29,010									

The purpose of this funding is to provide the community with efficient and cost-effective services in planning for and carrying-out Concord's annual, tradition-rich, public ceremonies and celebrations.

	Expenditure Summary												
	FY	15 Actual	FY	FY16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	23,944	\$	20,391	\$	24,376	\$	19,228					
Other Funds	\$		\$	-	\$	-	\$	-					
Total Expenditures	\$	23,944	\$	20,391	\$	24,376	\$	19,228					

### **Budget Highlights:**

- •This budget represents a 21.1% decrease in the operating appropriation from that of the FY17 budget.
- •Public safety (police overtime) remains a significant but necessary portion of this account at \$7,378, calculated based upon prior years' experience as well as FY18 anticipated contractual wage obligations.
- •Other event-related expenses include band/musician fees, participant refreshments, honored-citizen related expenses, horse and carriage rentals, etc.
- •Flag replacement remains an important element of this account, for the annual purchase of Memorial Day flags and for maintenance of the street flags placed out for various significant days and events during the year. The FY18 proposed budget for the flags is \$2,700.

## Description:

This budget provides funding for equipment and activities associated with several distinctly separate functions that are related to various Concord ceremonies and celebrations. Committees and volunteers, with the assistance of staff from the Town departments, carry out the related activities. Notable public ceremonies supported by this account include the Veteran's Day Flag Retirement Ceremony, the Honored Citizen Reception, the Meriam's Corner Exercise, and Patriots' Day and Memorial Day events. Net of Public Safety coverage for the various ceremonies and events, a very austere budget remains to cover other Town-wide event-related expenses. The Public Ceremonies and Celebrations Committee reports it to be an increasing challenge to secure sufficient event participants given their limited resources, but this citizen committee does not wish to request additional General Fund support at this time.

## **HUMAN SERVICES: Ceremonies & Celebrations**

Item 30

	Expenditure Detail													
			Pr	evio	us Fiscal Yea	FY18 Proposed								
			FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	То	wn Manager's Proposed			
Public Ceremonies		\$	22,072	\$	18,277	\$	21,576	\$	16,278	\$	16,278			
Memorial Day Flags			1,872		299		1,800		1,750		1,750			
Street Flags			-		1,814		1,000		1,200		1,200			
	Totals	\$	23,944	\$	20,391	\$	24,376	\$	19,228	\$	19,228			

	Funding Plan													
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars						
General Fund		\$	24,376	100.00%	\$	19,228	100.00%	-21.12%						
	Totals	\$	24,376	100.00%	\$	19,228	100.00%	-21.12%						

			Capital	Out	lay Plan			
Ref.#	Dogoription	FY17 Budgeted	FY18		FY19	FY20	FY21	FY22
Kei.#	Description	F117 Budgeled	Proposed		Proposed	Proposed	Proposed	Proposed
	None	\$ -	\$ -	\$	1	\$ 1	\$ -	\$ 1
	Totals	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -

The purpose of this funding is to provide for various miscellaneous benefit costs arising from the provisions of the Town's Personnel Bylaws, state statute, and collective bargaining agreements.

	Expenditure Summary												
	FY15	Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	97,334	\$	97,329	\$	100,000	\$	100,000					
Other Funds	\$	-	\$		\$	-	\$	-					
Total Expenditures	\$	97,334	\$	97,329	\$	100,000	\$	100,000					

### **Budget Highlights:**

- This budget represents no increase in in the operating appropriation from that of the FY16 budget.
- •At the end of FY16, \$90,000 of the current appropriation was encumbered and reserved toward meeting this long-term liability.
- The accumulated reserve balance at June 30, 2016 was \$212,464.

## Description:

The specific components of this budget are as follows:

#### Unused Sick Leave:

This benefit is received only upon retirement in accordance with collective bargaining agreements and the provisions of the Personnel Bylaw, section 11.3. Action at the 1992 Annual Town Meeting restricted this payment for non-union employees to those hired prior to July 1, 1992. The collective bargaining agreement with the Public Safety Dispatchers contains this identical provision. Agreements with Police and Fire Unions restrict eligibility to police officers hired prior to January 1, 2011 and to Firefighters hired prior to July 1, 2011. For eligible employees terminating by reason of retirement, the maximum payoff is 62 days of pay. In the Fire Union contract, the maximum payoff is established as 65 days.

While the annual expenditure for this benefit is erratic and unpredictable, the Town's financial statements measure the expected future liability and the budget provision seeks to allow for probable eligible retirements. Analyzing the overall liability with the age and length of service of eligible staff members indicates that this appropriation account should be maintained for the next five budget years at \$90,000.

#### Public Safety Medical Disability:

Chapter 41, section 100B of the Mass. General Laws, accepted by Article 10 of the 1976 Annual Town Meeting, permits the Town to indemnify police officers and firefighters who are retired on accidental disability for medical expenses incurred during their retirement. Such expenses must be "the natural and proximate result of the disability for which the police officer or firefighter was retired." Normally, these expenses are items not reimbursable by the Town's Health insurance plans or co-insurance payments.

There are presently 12 retirees eligible for this benefit. The statute does not require the Town to make payments in excess of funds appropriated for the purpose, but the Town's past practice suggests that it makes every practical effort to cover eligible expenses. At present, this account is projected to cover only minor expenses such as office visits and prescriptions not covered by the retiree's health insurance plan.

#### Employee Assistance Program:

The proposed budget funds an annual contract with Corporate EAP Resources, Inc. This agreement provides services such as orientation and training sessions, workshops to improve communication and team-building, personal development seminars, and one-on-one confidential counseling services.

## **UNCLASSIFIED: Town Employee Benefits**

Item 30

	Expenditure Detail													
		Pr	evic	ous Fiscal Yea	rs			FY18 Proposed						
		FY15 Actual		FY16 Actual	FY1	7 Budgeted		Department Town Mana Request Prop						
Unused Sick Leave	\$	1	\$	1	\$	90,000	\$	90,000	\$	90,000				
Public Safety Ch. 41 §100B		157		152		2,500		2,500		2,500				
Employee Assistance Program		7,177		7,177		7,500		7,500		7,500				
To Sick Leave Buyback Reserve		90,000		90,000		ı		-		-				
Totals	\$	97,334	\$	97,329	\$	100,000	\$	100,000	\$	100,000				

	Funding Plan													
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars						
General Fund		\$	100,000	100.00%	\$	100,000	100.00%	0.00%						
	Totals	\$	100,000	100.00%	\$	100,000	100.00%	0.00%						

General Fu	ınd Sick Leave	Buy-Back Lia	ability at June	30
	FY12	FY13	FY14	FY15
Police Union	\$ 293,204	\$ 298,753	\$ 263,020	\$ 226,966
Fire Union	546,397	567,168	549,154	557,186
All Other Town Go√t	507,080	516,507	463,745	423,142
Total Town Liability	\$ 1,346,681	\$ 1,382,428	\$ 1,275,919	\$ 1,207,294
CPS Employees	\$ 1,674,836	\$ 1,796,597	\$ 1,760,537	\$ 1,710,696
Total Liability	\$ 3,021,517	\$ 3,179,025	\$ 3,036,456	\$ 2,917,990

Police Union B	Buyback	Contract
Service Date	%	Max. Payable
Prior to 1/1/92	50%	62.0 Days
1/1/92-12/31/96	40%	49.6 Days
1/1/97-12/31/01	30%	37.2 Days
1/1/02-12/31/10	25%	31.0 Days

Fire Union Bu	ıyback (	Contract
Service Date	%	Max. Payable
Prior to 7/1/11	50%	65.0 Days

As shown above, this account representing fiscal years FY12 to FY15 is only for the General Fund "Town Liability". The Concord Public Schools (CPS) liability is payable from the annual CPS appropriation. The Total Liability is shown in the Annual Financial Statements. Enterprise Fund Liabilities are paid from those funds.

The payout from FY17 through FY21 from this account is expected to be approximately \$630,000. To cover this expected payout, the Town plans to allocate \$90,000 each year to the Sick Leave Buyback "Reserve", which has an ending balance of \$212,464 on June 30, 2016, as shown below.

		General Fu	ınd :	Sick Leave Buyk	ack	Reserve			
	E	Beginning Balance		Uses	Ad	dded @ 6/30	Ending Balance		
FY13	\$	183,043	\$	(6,272)	\$	90,000	\$	266,771	
FY14	\$	266,771	\$	(118,473)	\$	90,000	\$	238,298	
FY15	\$	238,298	\$	(147,938)	\$	90,000	\$	180,360	
FY16	\$	180,360	\$	(57,896)	\$	90,000	\$	212,464	

The purpose of this contingency account is to allow the Finance Committee to meet extraordinary or unforeseen expenditures that may arise during the year.

	Expenditure Summary													
	FY	15 Actual	FY	16 Actual		FY17 Budgeted		FY18 Proposed						
Appropriation	\$	225,000	\$	225,000	\$	225,000	\$	225,000						
Transfer to Other Accts.	\$	(10,000)	\$	(36,500)		N/A		N/A						
Return to Revenue	\$	215,000	\$	188,500		N/A		N/A						

## **Budget Highlights:**

- This budget represents no change from that of the FY17 budget.
- This account is less than 0.6% of Article 7, the accounts under the jurisdiction of the Town Manager.
- Four Reserve Fund requests were submitted to the Finance Committee during FY16 totaling \$36,500:
  - \* Veteran's Benefits (\$26,500)
  - \* Building Inspections (\$10,000)

## Description:

The Reserve Fund is an appropriated contingency account that is allocated during the year by vote of the Finance Committee pursuant to petition of the Town Manager on behalf of departments. In accordance with the provisions of Massachusetts General Laws Chapter 40, section 6, it is intended to meet "extraordinary or unforeseen expenditures."

While the Reserve Fund may be allocated for any Town purpose, the original Reserve Fund budget of each year has not been used for Education operating budgets (except through supplemental appropriations specifically earmarked by Town Meeting vote). This is because the Concord Public School Committee has the legal authority to transfer appropriations within the overall amount appropriated to it by Town Meeting. The Town Manager has no similar authority to make transfers among the 39 separate appropriation accounts that constitute the Town Budget Article to be voted by the 2017 Annual Town Meeting (Article 7).

Requests from town departments are first reviewed by the Finance Director and approved by the Town Manager before being submitted to the Finance Committee for its consideration. During FY15, the Finance Committee approved the following reserve fund transfers:

	FY16 Reserve Fund Transfers											
Account	Amount	Explanation										
Veterans Services and Benefits	\$ 17,000	To provide benefits to additional veterans as specified by State law.										
Veterans Services and Benefits	\$ 6,000	To provide benefits to additional veterans as specified by State law.										
Veterans Services and Benefits	\$ 3,500	To provide benefits to additional veterans as specified by State law.										
Building Inspections	\$ 10,000	To provide increased staffing to handle greater volume of building permits.										

## **UNCLASSIFIED:** Reserve Fund

Item 32

Expenditure Detail										
		Pr	evio	us Fiscal Yea	FY18 Proposed					
		FY15 Actual		FY16 Actual	FY	∕17 Budgeted		Department Request		wn Manager's Proposed
Original Appropriation	\$	225,000	\$	225,000	\$	225,000	\$	225,000	\$	225,000
Total Transferred		(10,000)		(36,500)		N/A		N/A		N/A
Balance Unexpended (Return to Revenue)		215,000		188,500		N/A		N/A		N/A

Funding Plan										
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars		
General Fund		\$	225,000		\$	225,000		0		
	Totals	\$	225,000		\$	225,000		0.00%		

The purpose of this funding is to allow the Town to pay for salary adjustments occurring in each of the Town's 30 separate appropriation accounts and sub-accounts that include salary funds.

	Expenditure Summary												
		FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed					
Appropriation	\$	555,434	\$	643,404	\$	755,708	\$	793,923					
Less Transfers & Encumbrances	\$ (5	502,134)	\$ (	553,957)		N/A		N/A					
Balance Unexpended	\$	53,300	\$	89,447		N/A		N/A					

## **Budget Highlights:**

•Proposed funding is intended to provide scale adjustment, step, merit, and collective bargaining costs as well as reclassification and market adjustments pursuant to the plan.

#### Description:

Funding for salary adjustments is appropriated to a single reserve account and then, pursuant to the authorization of Town Meeting, is transferred (after the July 1 start of the fiscal year) to the various operating accounts based upon actual requirements. In accordance with the Town Meeting vote, the Town Manager reports all transfers to both the Board of Selectmen and the Finance Committee. This procedure avoids the need to estimate salary adjustment amounts in each of the 30 separate accounts and sub-accounts that include salary funds.

The FY18 recommendation is projected to be sufficient for approximately a 5.0% overall pay adjustment for non-union staff and for the funding of existing collective bargaining agreements with uniformed police officers, fire fighters, public safety dispatchers, and Library employees. In accordance with Section 10.2 of the Personnel Bylaw, the Town Manager and Personnel Board will jointly establish the FY18 step increase and merit pay plan prior to July 1, 2016.

The FY17 compensation plan allowed for an average 4.5% pay adjustment, with 2.0% for market adjustments and 2.5% for step and merit adjustments up to the allowable amount limited by the salary cap of the specific classification.

Only longevity increments scheduled for existing staff are included in the proposed departmental budgets. All other salary changes for FY18 are proposed for funding from this account.

The budget proposed for FY18 included an allowance for funding a settlement of a collective bargaining agreement with workers at the Fire Department and the Department of Public Works, and these collective bargaining agreements have not yet been concluded as of the printing of this Budget Book.

## **UNCLASSIFIED: Salary Reserve**

Item 33

Expenditure Detail										
		Pr	evic	ous Fiscal Yea	rs		FY18 Proposed			
		FY15 Actual		FY16 Actual	FΥ	/17 Budgeted		Department Request	То	wn Manager's Proposed
Original Appropriation	\$	555,434	\$	643,404	\$	755,708	\$	793,923	\$	793,923
Less:										
Total Transfers		(355,966)		(521,457)		(536,594)		N/A		N/A
Encumbered		(146,168)		(32,500)		N/A		N/A		N/A
Balance Unexpended (Return to Revenue)	\$	53,300		89,447		219,114		N/A		N/A

Note: The FY17 Total Transfer amount does not include the amounts to be transferred to the Fire Department and the Department of Public Works accounts, an these amounts have yet to be determined due to ongoing collective bargaining negotiations.

	Funding Plan											
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars				
General Fund		\$	755,708		\$	793,923		5.06%				
-	Totals	\$	755,708		\$	793,923		5.06%				

Sa	alary Adjustment H	story - Non-Union Sta	ıff						
		July 1st							
Beginning	Fiscal	Structure	Step / Merit						
<u>Date</u>	<u>Year</u>	<u>Increase</u>	<u>Increase*</u>						
7/1/08	FY09	3.0%	2.5%						
7/1/09	FY10	2.0%	0.0%						
7/1/10	FY11	2.0%	0.0%						
7/1/11	FY12	2.0%	2.5%						
7/1/12	FY13	1.5%	2.5%						
7/1/13	FY14	1.5%	2.5%						
7/1/14	FY15	1.5%	2.5%						
7/1/15	FY16	1.5%	2.5%						
7/1/16	FY17	2.0%	2.5%						
7/1/17 **	FY18	2.5%	2.5%						
* E	* Based upon written performance evaluation  ** Proposed Salary Adjustment								

The purpose of this account is to facilitate the acquisition of land by providing resources for appraisals, surveys, and deposits.

Appropriation Summary											
		FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed			
General Fund	\$	15,000	\$	15,000	\$	15,000	\$	15,000			

## **Budget Highlights:**

- •General Fund support of \$15,000 is proposed in FY18.
- •The balance of the fund is available for costs related to appraisals, surveys, and deposits in connection with land acquisition.
- •This fund can accept gifts from private sources.

## Description:

The Land Fund was established by Town Meeting vote on April 7, 1986 (Article 12). The Bylaw states that the Fund receives:

- 1. Appropriations voted at any Annual or Special Town Meeting;
- 2. Interest income on any available cash balance in the fund;
- 3. Gifts from private sources.

This budget account shows the appropriations voted by the Town, supported either by the property tax levy or by transfer from the available fund balance. An appropriation of \$15,000 is proposed for FY18.

Expenditure Detail										
		Previous Fiscal Years FY18 Proposed						ed		
		FY15 Actual		FY16 Actual	FY	FY17 Budgeted		Department Request	To	wn Manager's Proposed
Purchased Services	\$	15,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000
Other Charges & Expenses			\$	-	\$	-	\$	-	\$	-
Total Expenditure	\$	15,000	\$	15,000	\$	15,000	\$	15,000	\$	15,000

Funding Plan										
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars		
General Fund		\$	15,000	N/A	\$	15,000	N/A	N/A		
	Totals	\$	15,000	N/A	\$	15,000	N/A	N/A		

			La	nd Fund	His	tory			
	FY12	FY13		FY14		FY15	FY16	FY17 Proposed	FY18 Proposed
Fund Source									
Beginning Balance	\$ 13,573	\$ 15,071	\$	1,764	\$	2	\$ 15,021	\$ 35,539	\$ 50,599
Return to Fund	1,453	-		-			9,889		
Sale of Land	-	-		-					
Tax Levy	-	10,000		10,000		15,000	15,000	15,000	15,000
Gifts	-	-		-					
Interest Earned	45	17		2		19	129	60	60
Total Available	\$ 15,071	\$ 25,088	\$	11,766	\$	15,021	\$ 40,039	\$ 50,599	\$ 65,659
<u>Fund Uses</u>									
Debt Service	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -	\$ -
Land Purchase	-	-		-		-	-	-	-
Options	-	-		-		-	-	-	-
Appraisal, Legal, Surveying, etc.	-	23,324		11,764		-	4,500	-	-
Total Used	\$ -	\$ 23,324	\$	11,764	\$	-	\$ 4,500	\$ -	\$ -
Ending Balance	\$ 15,071	\$ 1,764	\$	2	\$	15,021	\$ 35,539	\$ 50,599	\$ 65,659

The purpose of this funding is to provide for the cost of employee group insurance programs. The Town participates in a Joint Purchasing Group with 16 area towns and school districts. The Group Plan is self-funded and rates are set to cover expected claims, reinsurance cost for large claims, and administrative costs negotiated with Tufts, Harvard Pilgrim, and Fallon Health Plans.

	Expenditure Summary											
	FY15 Actual	FY16 Actual	FY17 Budgeted	FY18 Proposed								
Use for Group Insurance	\$3,838,943	\$4,095,000	\$ 4,350,000	\$ 4,800,000								
Transfer to OPEB Trust Fund	\$ 775,000	\$ 555,000	\$ 300,000	\$ -								
Transfer to Insurance Reserve	\$ 36,057	\$ -	\$ -	\$ -								
Total General Fund	\$4,650,000	\$4,650,000	\$ 4,650,000	\$ 4,800,000								
Other Funds	\$ 441,596	\$ 433,099	\$ 535,000	\$ 510,000								
Total Expenditures	\$5,091,596	\$5,083,099	\$ 5,185,000	\$ 5,310,000								

### **Budget Highlights:**

- This budget covers the employer share of group insurance costs for all town and Concord Public School (CPS) employees.
- The General Fund share of this account is level-funded for FY15.
- About 70% of active Town and CPS employees select Town health insurance coverage.
- Pursuant to a July 2011 state law, a revised health plan design was implemented on June 1, 2012. A 3-year Mitigation Plan was agreed upon to set up an fund a Health Reimbursement Account to offset a portion of higher out-of-pocket costs incurred by plan participants.

## Description:

This budget provides for the Town's share of the cost of employee group insurance programs. It covers both Town government *and* Concord Public School employees. The Town offers health, dental and basic life insurance programs on a contributory basis. State law requires that the Town's contribution rate can be **no less than 50%**. This is the rate the Town contributes for retirees, but the contribution rate for active employees is slightly higher depending on the plan option. Overall, the Town contributes approximately 55% of the cost for active employees. The Town also provides supplemental life insurance and a disability income protection plan on a group basis but, in accordance with state law, no Town contribution is paid for these programs.

#### New Health Plan Design effective June 1, 2012

Legislation passed by the state legislature and signed by the Governor on July 12, 2011, Chapter 69 of the Acts of 2011, accompanied by detailed procedural regulations (801 CMR 52.00) provided a new process enabling changes in the design of municipal employee group health insurance plans outside of collective bargaining requirements. Local government was given the authority to design health plans with provisions for deductibles and co-pays of a dollar value no greater than those in the Tufts Navigator Plan offered through the state's Group Insurance Commission (GIC). Local governments were also given an expedited path to join the state GIC if local analysis of that option was the choice of local authorities and met certain savings thresholds. The state law further required that a Mitigation Plan valued at least at 25% of the first-year projected savings must be funded by the employer as a condition of implementation.

The Town and Schools (CPS and CCRSD) successfully worked with our joint Town of Concord and Concord-Carlisle Regional School District Insurance Advisory Committee and through voluntary collective bargaining with the eleven town and school collective bargaining units. Pursuant to the objectives of the new state law, a new set of group health insurance plans was implemented on June 1, 2012 along with a 3-year Mitigation Plan to address the impacts of higher out-of-pocket expenses that will be incurred by subscribers. As part of the agreement, the Town Manager indicated its intention to maintain the Group Insurance appropriation account at \$4,650,000 and to direct any unexpended appropriation to the OPEB Trust Fund.

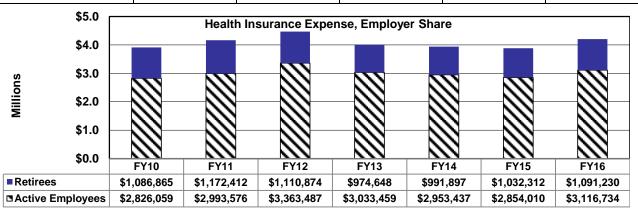
## **JOINT (TOWN-CPS): Group Insurance**

Item 35A

	Expenditure Detail											
		Pre	eviou	ıs Fiscal Yea	ars			FY18 Proposed				
		FY15 Actual		FY16 Actual	FY17 Budgete			Department Request	Tov	n Manager's Proposed		
Health Insurance - Active	\$	2,854,010	\$	3,116,734	\$	3,325,000	\$	3,670,000	\$	3,670,000		
Health Insurance - Retired		1,032,312		1,091,230		1,190,000		1,290,000		1,290,000		
Health Insurance - Ret. (MGL 32, 9A1/2)		4,241		8,812		25,000		15,000		15,000		
Life Insurance		15,540		15,487		20,000		20,000		20,000		
Dental Insurance		252,654		257,619		285,000		285,000		285,000		
Other Prof. Services		21,439		2,869		25,000		15,000		15,000		
Medicare Part B Penalty Reimbursement		14,604		14,795		15,000		15,000		15,000		
Health Plan Mitigation Fund		85,739		-		-		-		-		
Transfer to Insurance Reserve Fund		36,057		21,124		-		-		-		
Transfer to OPEB Trust Fund		775,000		555,000		300,000						
Total Expenditure	\$	5,091,596	\$	5,083,670	\$	5,185,000	\$	5,310,000	\$	5,310,000		

Note: OPEB information is presented in Item 35B

	Funding Plan													
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars									
General Fund	\$ 4,650,000	89.68%	\$ 4,800,000	90.40%	3.23%									
Light Fund	280,000	5.40%	308,000	5.80%	10.00%									
Water Fund	87,000	1.68%	70,000	1.32%	-19.54%									
Sewer Fund	18,000	0.35%	17,000	0.32%	-5.56%									
Recreation Fund	67,000	1.29%	53,000	1.00%	-20.90%									
Swim & Fitness Center Fund	75,000	1.45%	56,000	1.05%	-25.33%									
Retirement	8,000	0.15%	6,000	0.11%	-25.00%									
Totals	\$ 5,185,000	100.00%	\$ 5,310,000	100.00%	2.41%									



The purpose of this funding is to provide resources to cover the Net OPEB Obligation (NOO) associated with Other Post-Employment Benefits (OPEB). The NOO is the Annual Required Contribution (ARC) after subtracting current contributions and factoring in several adjustments.

Funding Summary													
Transferred to OPEB Trust	FY15 Actual	FY16 Actual	FY17 Budgeted	FY18 Proposed									
General Fund Appropriation	\$ 900,000	\$1,150,000	\$ 1,400,000	\$ 1,470,000									
Enterprise Funds	\$ 71,000	\$ 75,000	\$ 80,000	\$ 141,000									
Transfer from Group Ins. (#31A)	\$ 775,000	\$ 555,000	\$ 300,000	\$ -									
Total Funding	\$1,746,000	\$1,780,000	\$ 1,780,000	\$ 1,611,000									

## **Budget Highlights:**

- This budget represents a \$70,000 increase in General Fund allocation over the FY17 budgeted amount.
- In FY18, an amount of \$1,470,000 has been proposed from the General Fund.
- The Enterprises (Light Plant, Water & Sewer Divisions, and Beede Center) will continue to fully fund their portion of the Cumulative Unfunded OPEB Obligation in the amount of \$141,000.
- •The projected FY18 NOO (net of "payas-you go" contributions) is \$1,798,385 or \$187,385 greater than the funding plan of \$1,611,000.
- •The discount rate was decreased from 7.50% to 7.25% with the June 30, 2016 OPEB Actuarial Valuation Report.

## Description:

During the last decade, health care costs have risen at a much greater pace than inflation. As a result, the amount of the Town's liability for its retirees' health insurance benefits has correspondingly increased. Prior to FY10, the Town budgeted funds to pay only for the annual benefits for current retirees, spouses, and survivors. However, these "pay-as-you-go" contributions did not take into account the accrued liability associated with future health care benefits for active employees or the funded past liability for current retirees, spouses, and survivors.

Since this liability is a nationwide issue, the Governmental Accounting Standards Board (GASB) issued Statement No.45, in June 2004, to provide accounting guidance and financial statement standards. The actuarial costs of health care benefits received or to be received by the Town's active employees and the Town's retirees, spouses, and survivors.

To comply with GASB 45, the Town conducted an Actuarial Study based on data as of June 30, 2016. The Actuarial Accrued Liability (AAL) as of the most recent date was approximately \$39.2 million.

The Annual Required Contribution (ARC) is the yearly amount that the Town would need to set aside to cover Actuarial Accrued Liability. In further refining the ARC, the Annual Net OPEB Obligation (NOO) is then calculated by factoring several adjustments and subtracting the "pay-as-you-go" amount already contributed by the Town for the health care benefits for current retirees, spouse, and survivors.

The charts on the opposite page show the Annual Net OPEB Obligation, Annual Funding Plan, and the Cumulative Unfunded Liability. For FY18, the Annual NOO is projected to be \$1,92 million, which is comprised of the liability associated with the various funds. As presented in the Annual Funding Plan for FY18, the General Fund budget proposes an appropriation of \$1,470,000 to begin to pay down its obligation, and the Enterprise Funds plan to fully pay for their obligations totaling \$141,000.

As of June 30, 2016, the Market Value of Assets (MVA) in the OPEB Trust Fund is \$8,394,780, which does not include employer contributions in FY16 of \$1,780,000.

## **JOINT (TOWN-CPS): Other Post Employment Benefits**

Item 35B

The table below shows the change in Annual Net OPEB Obligation (NOO). This liability equals the adjusted Annual Required Contribution (ARC) after subtracting "pay-as-you-go" contributions that covers the existing health care benefits for current retirees. The total Annual NOO is projected to be \$1.92 million in FY18.

Annual No	Annual Net OPEB Obligation (NOO) (Liability net of "pay as you go" Contributions)													
	FY14 Actual	FY15 Actual	FY16 Projected	FY17 Projected*	FY18 Projected*									
General Fund	\$ 1,502,145	\$ 1,427,854	\$ 1,736,251	\$ 1,624,571	\$ 1,650,227									
Light Fund	42,708	38,057	80,811	79,981	81,244									
Water Fund	22,314	21,680	24,507	25,173	25,571									
Sewer Fund	5,579	5,356	6,009	6,086	6,182									
Swim & Fitness Center Fund	27,490	27,183	33,153	34,614	35,161									
Totals	\$ 1,600,236	\$ 1,520,130	\$ 1,880,731	\$ 1,770,425	\$ 1,798,385									

The Town has begun to set funds aside to cover the OPEB liability. Charges to the Enterprise funds have covered their full NOO.

	Payments To OPEB Annual Funding Plan												
	FY14 Actual		ļ	FY15 Actual	FY16 Actual		FY	17 Budgeted	FY18 Projected				
General Fund	\$	650,000	\$	900,000	\$	1,264,226	\$	1,522,510	\$	1,470,000			
Trans. from Group Ins. (#35A)	\$	1,050,000	\$	800,000	\$	555,000	\$	300,000	\$	-			
Light Fund		10,478		11,000		15,509		34,567		80,000			
Water Fund		16,402		17,000		19,981		21,264		25,000			
Sewer Fund		4,849		5,000		5,031		5,352		6,000			
Swim & Fitness Center Fund		36,508		38,000		41,498		26,508		30,000			
Totals	\$	1,768,237	\$	1,771,000	\$	1,901,245	\$	1,910,201	\$	1,611,000			

The cumulative OPEB Obligation is shown below. The total amount equals the previous year's Unfunded OPEB Obligation plus the current year NOO minus the current year funding amount.

	Cumulative Unfunded OPEB Obligation at June 30													
	FY14 Actual	FY15 Actual	FY16 Projected*	FY17 Projected*	FY18 Projected*									
General Fund	\$ 7,663,484	\$ 7,391,340	\$ 7,308,365	\$ 7,110,426	\$ 7,290,653									
Light Fund	(87,121)	(60,065)	5,237	50,651	51,895									
Water Fund	(46,589)	(41,908)	(36,582)	(32,673)	(32,102)									
Sewer Fund	(12,396)	(12,040)	(11,862)	(11,128)	(10,946)									
Swim & Fitness Center Fund	(19,228)	(30,045)	(38,390)	(30,284)	(25,123)									
Totals	\$ 7,498,150	\$ 7,247,282	\$ 7,226,768	\$ 7,086,992	\$ 7,274,377									

<sup>\*</sup> FY16, FY17, and FY17 Projections are based on an OPEB Actuarial Valuation Report dated June 30, 2016

This account funds property insurance coverage for all Townowned property, liability coverage for Town officials, and special risk coverage for police and fire personnel. The objective is to provide affordable and comprehensive management of the Town's risks.

Expenditure Summary													
		FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed					
General Fund	\$	176,163	\$	222,024	\$	250,000	\$	250,000					
Transfer to Insurance Reserve	\$	48,837	\$	2,976									
Other Funds	\$	186,807	\$	191,796	\$	220,000	\$	220,000					
Total Expenditures	\$	411,807	\$	416,796	\$	470,000	\$	470,000					

### **Budget Highlights:**

- The General Fund share of this budget is proposed to is level funded from FY17.
- •Various MIIA discounts (of about 10%) have been received in recent years, but their continuation lacks predictability and, therefore, are not assumed in this proposed budget.
- •Premium budget of \$460,000 is projected to be apportioned as follows:

	<u>\$ in</u> thousands	% of total
Town Appropriation	\$240	53.1%
Public Schools (K-8)	66	14.0%
CCRSD	38	8.1%
Light Fund	59	12.5%
Water Fund	34	7.3%
Sewer Fund	12	2.6%
Swim & Fitness Ctr.	8	1.9%
All Other	2	0.5%
Total	\$460	100.0%

## **Description:**

This account funds property insurance coverage for all Town-owned buildings and contents, vehicles, boilers and machinery; liability coverage for Town officials; and special risk coverage for police and fire personnel. Insurance policies cover the Concord Public Schools, the Concord-Carlisle Regional High School, 51 Walden Street (Friends of the Performing Arts in Concord - "FOPAC"), the Emerson Building ("Emerson Umbrella"), and all properties of Town departments including assets of the Town enterprises (Light, Water, Sewer, Beede Pool).

The Town purchases blanket insurance coverage for all municipal and school buildings (with a current direct damage blanket limit of \$220 million) and approximately 260 vehicles of all kinds, from police cars to school buses to backhoes, against damage or loss. Coverage includes any construction projects that are undertaken during the year. Excess umbrella liability coverage of \$5 million is also purchased.

The Town is advised by an insurance consulting firm on an as-needed basis in order to guarantee the Town meets all insurance requirements and is able to respond to fluctuating market changes. The insurance program is managed by the Deputy Town Manager.

Property and Liability insurance is currently purchased through the Massachusetts Interlocal Insurance Association (MIIA). The total annual premium budget for the current year is \$460,000. The budget estimate for FY18 (the rate adjustment in July, 2016) anticipates minor price or coverage change.

## **JOINT (TOWN-CPS): Property and Liability Insurance**

Item 35C

	Expenditure Detail													
		Pr	evio	ous Fiscal Yea		FY18 Pr	opos	sed						
		FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	To	wn Manager's Proposed				
Insurance Premiums	\$	362,970	\$	413,820	\$	460,000	\$	460,000	\$	460,000				
Damages to Pers. & Prop.		-		-		5,000		5,000		5,000				
Insurance Advisor		-		-		5,000		5,000		5,000				
Transfer to Ins. Res. Fund		48,837		2,976										
Total Expenditure	\$	411,807	\$	416,796	\$	470,000	\$	470,000	\$	470,000				

	Insurance Premium Detail												
		Pr	evio	us Fiscal Yea		FY18 Pr	оро	sed					
		FY15 Actual		FY16 Actual	FY	′17 Budgeted		Gross Budget		General Fund Only			
Automobile	\$	68,901	\$	71,516	\$	100,000	\$	100,000	\$	40,000			
General Liability, Umbrella, Pub. Officer. School Board		110,612		102,627		135,000		135,000		60,000			
Property Insurance		115,355		125,830		158,000		158,000		73,000			
Police and Fire Medical		63,789		69,759		75,000		75,000		75,000			
All Other		4,313		44,088		2,000		2,000		2,000			
Total Expenditure	\$	362,970	\$	413,820	\$	470,000	\$	470,000	\$	250,000			

	Funding Plan													
		FY1	7 Budgeted	% of Budget	FY1	8 Proposed	% of Budget	% Change in Dollars						
General Fund		\$	250,000	53.19%	\$	250,000	53.19%	0.00%						
Other Sources:														
CMLP			59,000	12.55%		59,000	12.55%	0.00%						
Water			34,000	7.23%		34,000	7.23%	0.00%						
Sewer			12,000	2.55%		12,000	2.55%	0.00%						
Swim and Fitness			8,800	1.87%		8,800	1.87%	0.00%						
CPS			66,000	14.04%		66,000	14.04%	0.00%						
CCRSD			38,000	8.09%		38,000	8.09%	0.00%						
Other			2,200	0.47%		2,200	0.47%	0.00%						
	Totals	\$	470,000	100.00%	\$	470,000	100.00%	0.00%						

This account covers the cost of personnel claims for both Town and School (K-8) unemployment and workers' compensation insurance. Charges attributable to Enterprise departments are directly charged and do not appear here as allocable expenses.

Expenditure Summary												
		FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	154,893	\$	185,032	\$	200,000	\$	200,000				
Other Funds	\$		\$		\$	1	\$	-				
Total Expenditures	\$	154,893	\$	185,032	\$	200,000	\$	200,000				

### **Budget Highlights:**

#### **Unemployment Compensation**

• The present maximum benefit is \$722 per week. Claimant must have earned at least \$3,500 during the last four quarters and at least 30 times the amount of the eligible weekly benefit.

#### **Workers Compensation**

• "Administrative services" is for a claims administration service contract.

### Description:

#### **Unemployment Compensation**

This account covers the cost of claims for both Town and School (K-8) personnel involving layoff from service, layoff from subsequent employment, resignation due to a spouse's relocation, and under-employment. Employers pay a varying percent of covered payroll to the Commonwealth's Division of Unemployment Assistance. Public employers are also given the choice of paying this payroll tax or choosing the "reimbursement method." Concord has chosen this alternative method, which means that it pays for actual claims incurred. Claims costs estimated for FY17 in relation to total projected payroll of about \$54.8 million is less than 1/3 of 1%.

The budget recommendation allows for a continuation of the level of claims experienced in recent years. While we are not foreseeing any circumstance requiring extensive staff reductions, claims can arise from a variety of situations. The most common situations are termination for performance reasons and layoff from a subsequent employer.

#### Workers' Compensation

This account covers medical expenses for Town and School employees injured on the job. Salary continuation costs are charged to each department's budget. Our cost experience over the years has been highly favorable. The School Department (for CPS employee coverage only, not CCRSD) and the Town administration have jointly retained consulting services, claims administration services, and stop-loss reinsurance coverage.

"Stop-Loss" coverage with an insured ceiling of \$2 million per year, a specific retention level of \$600,000 per accident and an aggregate retained loss of \$874,282 per year has been acquired for the current year (July 1, 2015 to June 30, 2016) at a premium of \$44,363 of which the General Fund's share was \$34,171.

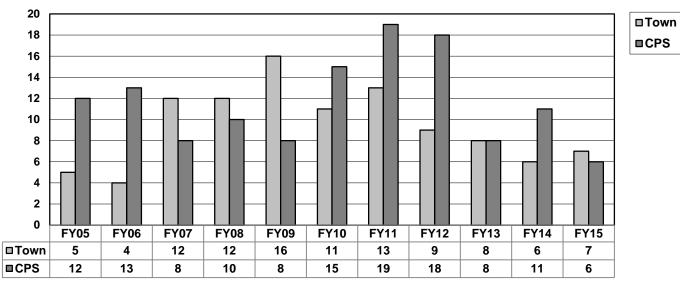
#### 

	Expenditure Detail													
		Pr	evio	us Fiscal Yea	rs		FY18 Proposed			ed				
		FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	Tov	vn Manager's Proposed				
Unemployment Comp.	\$	54,433	\$	53,495	\$	100,000	\$	60,000	\$	60,000				
Workers Comp.														
Admin. Services	\$	31,935	\$	44,298	\$	15,000	\$	50,000	\$	50,000				
Reinsurance/Stop-loss		33,044		34,281		35,000		35,000		35,000				
Medical Expenses	\$	35,481	\$	52,958		50,000		55,000		55,000				
Total Expenditure	\$	154,893	\$	185,032	\$	200,000	\$	200,000	\$	200,000				

	Funding Plan												
		FY17 Budgeted		% of Budget	FY18 Proposed		% of Budget	% Change in Dollars					
General Fund		\$	200,000	100.00%	\$	200,000	100.00%	0.00%					
	Totals	\$	200,000	100.00%	\$	200,000	100.00%	0.00%					

# **Unemployment Compensation History**

## **Number of Recipients**



The purpose of this funding is to provide for the cost of the Town's required annual payment to the Concord Contributory Retirement System, determined pursuant to a funding schedule based upon a biennial actuarial valuation. The Concord Retirement System is one of 106 Boards functioning as part of a statewide defined benefit pension system operated for all eligible employees of Massachusetts state and local government, in lieu of the federal Social Security system.

Expenditure Summary												
	FY15 Actual	FY16 Actual		FY18 Proposed								
General Fund	\$3,125,000	\$3,220,000	\$ 3,317,000	\$ 3,667,000								
Other Funds	\$ 538,669	\$ 559,937	\$ 616,485	\$ 521,038								
Total Expenditures	\$3,663,669	\$3,779,937	\$ 3,933,485	\$ 4,188,038								

## **Budget Highlights:**

- This budget represents a 10.5% increase over the appropriation from that of the FY17 budget.
- •At the most recent biennial actuarial valuation date of January 1, 2016, the Funding Schedule projects full funding status as of 2030.
- The valuation for January 1, 2015 lowered the assumed rate of return to7.25%, a reduction of 0.25% which increased the actuarial accrued liability by \$4.1 million.

## Description:

The Concord Retirement Board administers a defined benefit contributory retirement plan established under Massachusetts General Laws, Chapter 32, that is partially funded by employee contributions and is supervised by the Public Employee Retirement Administration Commission (PERAC), Commonwealth of Massachusetts.

Employer groups covered by the System include the Town of Concord (including the Concord Public School Department, CPS), the Concord-Carlisle Regional School District (CCRSD) and the Concord Housing Authority (CHA).

The Retirement System covers substantially all municipal employees working at least 25 hours per week, except for teaching personnel (who are members of the State Teachers Retirement System, a single statewide system for which the employer cost is covered by the state budget).

Employees contribute varying rates dependent on the date of membership in the system. New members since July 1, 1996 contribute 9% of regular compensation. Overtime and other forms of "bonus" pay are excluded both for employee contribution purposes and from the calculation of retirement benefits. \*State legislation enacted in the 2011 session (Chapter 176) makes substantial changes affecting new hires on and after April 2, 2012, but the impact of these changes on pension liabilities will be gradual and in the near term not significant.

	Results o	f Actuarial Valu	ation	
	At 1/1/12	At 1/1/14	At 1/1/16	∆% (2014 to 2016)
Obligations (AAL)	\$123,798,000	\$142,405,000	\$167,011,000	17.2%
Assets (AVA)	\$94,996,000	\$115,340,000	\$137,855,000	19.5%
Unfunded AAL	\$28,802,000	\$27,065,000	\$29,156,000	7.7%
Funded Ratio	77%	81%	83%	N/A
Earning Rate Assumed	7.50%	7.50%	7.25%	N/A
Amortization Increase*	2%	2%	2%	N/A
Funding Year Projected**	2030	2030	2030	N/A
Asset Market Value	\$94,704,818	\$122,155,363	133,690,000	9.4%

AAL = Actual Accrued Liability; AVA = Actual Value of Assets

\* Max permitted = 4%; \*\* Max permitted = 2040; Governing Statute: 5.22F of M.G.L Ch. 32.

# **JOINT (TOWN-CPS): Retirement**

Item 37

Uses											
	FY15 Actual		FY16 Actual		FY17 Actual		FY18 Proposed				
Required Employer Share to Pension Fund	\$	3,467,672	\$	3,901,380	\$	4,449,269	\$	4,703,073			
Transfer to (from) Town Pension Reserve Fund	\$	195,997	\$	(121,443)	\$	(515,784)	\$	(515,035)			
Total Uses	\$	3,663,669	\$	3,779,937	\$	3,933,485	\$	4,188,038			

Funding Sources											
	FY15 Actual			FY16 Actual		FY17 Actual		Y18 Proposed			
General Fund Appropriation	\$	3,125,000	\$	3,220,000	\$	3,317,000	\$	3,667,000			
Enterprise Funds (Actuarial Charge):											
Light Fund	\$	403,508	\$	392,481	\$	423,095	\$	347,354			
Water Fund	\$	64,305	\$	72,280	\$	86,179	\$	82,117			
Sewer Fund	\$	12,832	\$	18,070	\$	21,545	\$	20,529			
Swim & Fitness Fund	\$	58,024	\$	77,106	\$	85,666	\$	71,038			
Subtotal Enterprises	\$	538,669	\$	559,937	\$	616,485	\$	521,038			
Total Sources	\$	3,663,669	\$	3,779,937	\$	3,933,485	\$	4,188,038			

	Performance Highlights (amounts in thousands)												
Date of Actuarial Valuation and Data Provided	(1) Actuarial Value of Net Assets Available for Plan Benefits	(2) Actuarial Accrual Liability	(3) Percentage Funded: (1)÷(2) (4) Unfunded Actuarial Accrued Liability (2)-(1)		(5) Annual Covered Payroll	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payroll							
January 1, 1994	\$ 27,603	\$ 38,207	72.25%	\$ 10,604	\$ 11,011	96.30%							
January 1, 1996	\$ 33,678	\$ 42,701	78.87%	\$ 9,023	\$ 11,655	77.42%							
January 1, 1998	43,221	51,392	84.10%	8,171	13,676	59.75%							
January 1, 2000	56,251	59,720	94.19%	3,469	14,807	23.43%							
January 1, 2002	56,748	67,763	83.74%	11,014	16,776	65.65%							
January 1, 2004	63,067	76,564	82.37%	13,496	17,996	74.99%							
January 1, 2006	75,974	83,989	90.46%	8,015	18,925	42.35%							
January 1, 2008	90,963	94,681	96.07%	3,718	21,295	17.46%							
January 1, 2010	90,445	106,054	85.28%	15,609	24,097	64.78%							
January 1, 2012	94,996	123,798	76.73%	28,802	25,221	114.20%							
January 1, 2014	115,340	142,405	80.99%	27,065	27,514	98.37%							
January 1, 2015	126,817	156,552	81.01%	29,735	29,283	101.54%							
January 1, 2016	137,855	167,011	82.54%	29,156	29,941	97.38%							

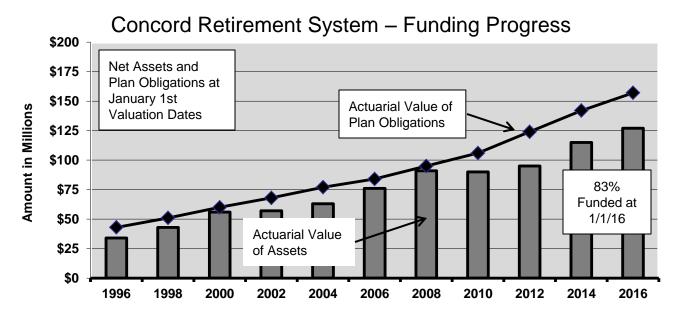
#### **Program Implementation**

The 106 Local Retirement Boards operate under the rules of MGL Ch. 32. Most small towns are members of a County Retirement System. The Concord Retirement Board is a five-member body consisting of the Town Accountant, 2 elected members, 1 appointee of the Board of Selectmen, and 1 member appointed by the other four members. The system is administered with the assistance of the Town's Finance Department; the Town Treasurer is custodian of the System's assets. The Board is supervised by a state agency, the Public Employee Retirement Administration Commission (PERAC).

The System is "unfunded" in that, since its inception in 1937, and continuing until 1992, the employer contribution had been related solely to pension payments for current retirees. A "funded" system would require that, upon retirement, assets had been accumulated on behalf of each member sufficient, with continued investment earnings, to meet pension obligations for the projected life of the beneficiary. The "unfunded liability" of a system is a measure of the shortfall between projected actuarial obligations and accumulated assets. A pension system can be fully funded at one point in time and then be underfunded later even while making required funding plan payments if the investment yield falls below the actuarial projection. Concord's assumed annual investment yield for the purpose of calculating its future obligations is 7.25%.

Recognizing the adverse fiscal implications of a funding shortfall, the Town of Concord commenced in 1978 a program of funding its accumulated past service liability. At January 1, 1993, assets amounting to \$5,492,405 were transferred from the special "Pension Reserve" fund to the Retirement System in connection with the formal adoption of a twenty-year funding plan to amortize the remaining unfunded liability. As of January 1st, 2016, the Retirement System was 83% funded.

Plan obligations include the impact of acceptance by the 1998 Town Meeting of a state law governing cost of living adjustments (COLA) to retirees. The COLA statute provided for a pension increase equal to the social security percentage increase each year, or 3%, whichever is less, on the first \$12,000 of annual pension payment. The 1999 State Legislature enacted a further revision, permitting the granting of a full 3% COLA adjustment on the first \$12,000 per year, without regard to whether the federal Social Security adjustment was lower than 3%. This revision was accepted by a 2000 Town Meeting vote. The Concord Retirement Board's Funding Plan assumes a 3% annual COLA on the first \$12,000 (a \$1,000 per month COLA base; a maximum \$360 annual COLA increase).



<sup>\*</sup>Net Assets and Plan Obligations shown according to January 1st valuation dates.

#### **Additional Retirement System Information**

In addition to the system's assets, the Town continues to maintain a Pension Reserve Fund that had a market value of \$9.20 million on January 1, 2016 (an increase of 6.2% for the fiscal year). As of January 1, 2016, the market value of the retirement system's assets was estimated at \$133.69 million. During calendar year 2015, the combined assets decrease by 1.95 million.

The Pension Fund contribution required from the employers for FY18 is \$5,475,693. The Cost of Benefits required to be funded in FY18 is estimated at \$6,276,635. This difference of \$800,942 between the required appropriation and the Cost of Benefits amount (which is a measure of projected benefit outlays) may be drawn from the Retirement System's Pension Reserve Fund ("PRF" shown in the table below, which is different from the Town's Pension Reserve Fund shown in the accompanying Expenditure Detail).

The Pension Fund is the portion of the System's total assets from which the employer share of retirement allowance is payable (the employee contributions are held in the Annuity Fund). FY15-17 costs and projected FY18 costs are:

	FY15	FY16	FY17	FY18
Pension Fund – Cost of Benefits	\$5,171,941	\$5,343,220	\$5,689,153	\$6,276,635
Less cost payable only by CHA	11,311	11,311	0	0
Less PRF transfer	1,119,996	805,421	531,776	800,942
Net Funding (all employers)	\$4,040,634	\$4,526,488	\$5,157,377	\$5,475,693

Net funding is apportioned among the employer groups in accordance with the share of annualized covered payroll as of the preceding September 30th (in accordance with state law). The shares for FY16-18 are:

	FY16		FY	17	FY18		
Town (including CPS)	\$3,901,380	86.19%	\$4,449,269	86.27%	\$4,703,076	85.89%	
CCRSD	580,748	12.83%	666,849	12.93%	723,339	13.21%	
Housing Authority (CHA)	44,360	0.98%	41,259	0.80%	49,281	0.90%	

**Performance Information:** The Retirement System operates on a calendar year fiscal period. For the year ending December 31, 2015, system receipts were derived as follows:

Total	\$9,245,489
Other	736,033
Investment Earnings (Losses)	1,073,894
Commonwealth Contribution (COLA)	32,617
Employer Contribution	4,537,799
Employee Contribution	\$2,865,146

Concord's funded ratio at January 1, 2017 ranked 9<sup>th</sup> out of 106 retirement boards as reported on PERAC's website as of February 10, 2017.

The purpose of this funding is to provide for the costs of the Town's Social Security and Medicare obligations.

Expenditure Summary												
		FY15 Actual		FY16 Actual		FY17 Budgeted		FY18 Proposed				
General Fund	\$	660,297	\$	708,553	\$	765,000	\$	810,000				
Other Funds	\$	139,398	\$	142,947	\$	151,300	\$	158,450				
Total Expenditures	\$	799,695	\$	851,500	\$	916,300	\$	968,450				

### **Budget Highlights:**

- The General Fund Cost for the Town's share of Medicare coverage is increased 7.0%, to \$685,000, reflecting both a higher payroll base and a higher proportion of covered payroll as employees of the Town and CPS hired prior to April 1986 retire or leave Town service and are replaced.
- Social Security coverage applies to those town and school employees not members of the town's retirement system under state law, MGL, CH 32. The General Fund cost for FY17 is projected to be level funded at \$125,000.

## Description:

#### **Medicare Tax:**

Federal legislation enacted in 1986 extended mandatory Medicare coverage to employees of state and local governments who were hired on or after April 1, 1986. Covered employees are required to pay withholding tax of 1.45% on regular earnings, matched by an equal 1.45% from the employer. This budget covers the employer share for both the Town and CPS employees. The escalating cost is related directly to the rate of employee turnover. Since inception of this tax, the covered percentage of the gross payroll has risen to 89% in FY16 and is projected to reach 90% in FY18 (see chart bellow for a Town-CPS break-out of these costs ).

## **Social Security Tax:**

Pursuant to legislation enacted by Congress in 1990 and effective July 1, 1991, town and CPS non-certified employees who are not members of the Town's retirement system are required to be covered by Social Security. The Town and the employee each pay the Social Security tax of 6.2%. From January 1, 2011 to December 31, 2012, the employee tax was reduced to 4.2% by an act of Congress, but the employer share remains unchanged at 6.2%. Membership in the Town's retirement system requires a minimum 25-hour per week permanent position. Thus most part-time employees are covered by Social Security. Departments placing particular emphasis on part-time employment include: Recreation (including the Beede Swim & Fitness Center), Library, Concord Public Schools. Employees required to pay the Social Security tax also lose exemption from the requirement to pay the Medicare tax even if initially hired by the Town prior to April 1, 1986.

#### **Medicare Tax**

% of Payroll Covered	FY12	FY13	FY14	FY15	FY16	EST FY17	EST FY17
Town	78%	79%	80%	82%	85%	86%	87%
CPS	89%	90%	91%	92%	92%	93%	94%

#### **Social Security Tax**

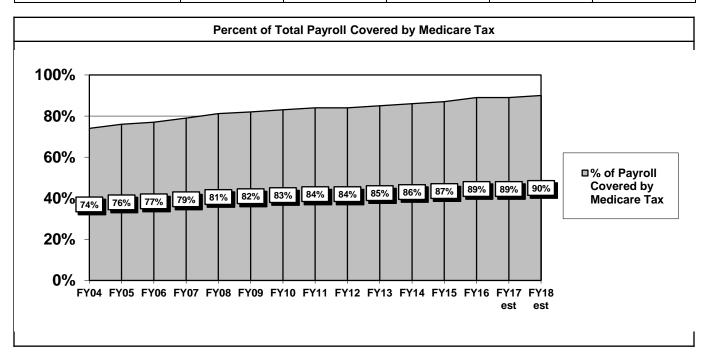
% of Expense	FY15 Actual	FY16 Actual
Town – General Fund	25%	25%
Recreation	23%	21%
Swim & Fitness	10%	11%
CPS	40%	39%
Other	2%	4%

## JOINT (TOWN-CPS): Social Security/Medicare

Item 38

Expenditure Detail										
	Pre			Previous Fiscal Years					opos	ed
		FY15 Actual		FY16 Actual	FY	′17 Budgeted		Department Request	Tov	vn Manager's Proposed
Medicare Tax	\$	629,563	\$	684,105	\$	765,000	\$	776,200	\$	776,200
Social Security Tax		170,131		167,395		151,300		192,250		192,250
Total Expenditure	\$	799,695	\$	851,500	\$	916,300	\$	968,450	\$	968,450

Funding Plan										
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars					
General Fund	\$ 765,000	83.49%	\$ 810,000	83.64%	5.88%					
Light Fund	40,000	4.37%	42,500	4.39%	6.25%					
Water Fund	12,500	1.36%	13,250	1.37%	6.00%					
Sewer Fund	4,500	0.49%	5,000	0.52%	11.11%					
Recreation Fund	52,000	5.67%	53,000	5.47%	1.92%					
Swim and Fitness Center	35,000	3.82%	37,000	3.82%	5.71%					
Solid Waste Disposal Fund	1,400	0.15%	1,500	0.15%	7.14%					
Parking Meter Fund	1,200	0.13%	1,300	0.13%	8.33%					
Gift Fund	3,500	0.38%	3,600	0.37%	2.86%					
Retirement Admin. Fund	1,200	0.13%	1,300	0.13%	8.33%					
Totals	\$ 916,300	100.00%	\$ 968,450	100.00%	5.69%					



The mission of the Finance Director in managing the Debt Service account is to achieve the lowest possible interest cost while meeting the Town's capital financing requirements and maintaining the Town's credit rating.

Expenditure Summary										
	FY15	FY16	FY17	FY18						
	Actual	Actual	Budgeted	Proposed						
Within the Levy Limit	\$3,454,516	\$3,495,017	\$3,730,000	\$3,860,000						
Excluded Debt	3,996,250	2,704,864	4,007,828	3,607,508						
Total Expenditure	\$7,450,766	\$6,199,881	\$7,737,828	\$7,467,508						
	Funding Summary									
General Fund	\$6,540,888	\$1,204,865	5,827,950	6,057,630						
Stabilization Funds	500,000	1,500,000	1,500,000	1,000,000						
Thoreau MSBA Grant	409,878	409,878	409,878	409,878						
Total Funding	\$7,450,766	\$6,199,881	\$7,737,828	\$7,467,508						

## **Budget Highlights:**

- In May 2016, Moody's Investor Services reviewed Concord's fiscal management and reaffirmed the Town's credit rating of Aaa, the highest rating category. Concord has maintained this rating since 1987.
- With a credit rating of Aaa, the Town is deemed to be among the most credit worthy of municipalities and can borrow funds at favorable rates.
- •Total FY18 Town debt service budgeted in this account – within the Levy Limit and excluded – is projected to be 7.3% of the total proposed General Fund budget.
- •The debt service shown in this section does not include the assessment to the Concord Carlisle Regional School District for payment to cover the borrowing for the new Concord Carlisle High School.

## Description:

This budget provides for principal and interest repayment on the Town's tax-supported long-term debt, short-term note interest for cash flow and construction financing needs, and costs associated with debt issuance. All debt is issued as "General Obligation" based on the full faith and credit of the Town, but debt issued on behalf of the Town's enterprises (Water, Sewer, Light) is supported fully by the respective enterprise revenue. This budget, however, shows only the General Fund debt service (principal and interest repayment) and costs. The table on pages II-54 to 55 shows all debt service for bonds issued through June 30, 2016 including debt service supported from the enterprise funds and from betterment assessments.

Capital financing and debt management policy for debt supported by property taxation within the levy limit is subject to the following guidelines:

- •The total General Fund budget allocation for capital needs should be in the range of 7-8%;
- •One-third of capital needs should be met from current resources; the cost of borrowing (principal and interest repayment, together with related issuance costs and short-term interest expense) should not exceed approximately 5% of the current General Fund resource budget;
- •A rapid debt repayment schedule should be maintained for tax-supported debt, with a goal (for "within the levy limit" debt) of 65% repayment within five years and 90% repayment within ten years.

These guidelines serve several important purposes:

- •Capital investment needs are not "squeezed out" of the budget by the demands of current operations;
- •The appetite for meeting capital needs through potentially excessive borrowing is controlled;
- •Rapid repayment schedules serve to hold down the amount expended in the form of interest costs; and new capacity for debt issuance is continually made available, thereby enabling newly recognized capital needs to be addressed annually; rapid principal repayment serves as a key foundation element of the Town's Aaa credit rating.

Debt supported through a ballot vote to exclude such debt from the property tax levy limit ("excluded debt"), is above the base 7-8% budget policy allocation and may be structured for a longer repayment depending on the nature of the project. Revenue-supported debt (water, sewer, light) is subject to guidelines which relate to the useful life of the project and the current interest rate environment. Generally, debt issued for longer periods and/or with a slower repayment schedule incurs a higher interest rate.

Expenditure Detail										
		Previous Fiscal Years					FY18 Proposed			sed
		FY15 Actual		FY16 Actual	FY	17 Budgeted		Department Request	To	wn Manager's Proposed
i. Long-Term Debt										
Town - Principal	\$	2,275,000	\$	2,305,000	\$	2,435,000	\$	2,729,299	\$	2,729,299
Town - Interest		264,919		246,988		316,725		286,501		286,501
Subtotal	\$	2,539,919	\$	2,551,988	\$	2,751,725	\$	3,015,800	\$	3,015,800
School - Principal		800,000		850,000		770,000		770,000		770,000
School - Interest		106,030		90,113		113,375		113,375		113,375
Subtotal	\$	906,030	\$	940,113	\$	883,375	\$	700,350	\$	700,350
Refunding Savings	\$	-	\$	-	\$	-	\$	-	\$	-
Within the Levy Limit Total	\$	3,445,950	\$	3,492,100	\$	3,635,100	\$	3,716,150	\$	3,716,150
		470.000		100.005		00 500		00.000		00.000
Town - Excluded Principal		179,293		180,895		82,529		83,228		83,228
Town - Excluded Interest	_	27,890	_	22,594	_	18,560		16,566	_	16,566
Subtotal	\$	207,183	\$	203,488	\$	101,089	\$	99,794	\$	99,794
School - Excluded Principal		2,505,000		1,520,000		3,000,000		2,672,877		2,672,877
School - Excluded Interest		1,282,529		981,376		906,738		834,836		834,836
Subtotal	\$	3,787,529	\$	2,501,376	\$	3,906,738	\$	3,507,713	\$	3,507,713
Excluded Debt Total	\$	3,994,712	\$	2,704,865	\$	4,007,828	\$	3,607,508	\$	3,607,508
Long-Term Debt Total	\$	7,440,662	\$	6,196,965	\$	7,642,928	\$	7,323,658	\$	7,323,658
II. Short-Term Debt										
BAN Interest - within levy limit		1,538				54,900		135,000		135,000
III. Issuance Costs										
Issuance costs within levy limit		8,567		2,917		40,000		8,850		8,850
Grand Total	\$	7,450,767	\$	6,199,882	\$	7,737,828	\$	7,467,508	\$	7,467,508

Funding Plan											
	FY17 Budgeted	% of Budget	FY18 Proposed	% of Budget	% Change in Dollars						
Gen. Fund - Within levy Limit	\$ 3,730,000	48.20%	\$ 3,860,000	51.69%	3.49%						
Gen. Fund - Debt Exclusion	2,597,950	<u>33.57</u> %	2,822,508	<u>37.80</u> %	<u>8.64</u> %						
General Fund Total	\$ 6,327,950	81.78%	\$ 6,682,508	89.49%	5.60%						
Stabilization Fund Allocation	1,000,000	12.92%	785,000	10.51%	-21.50%						
Thoreau MSBA Grant	409,878	<u>5.30</u> %		<u>0.00</u> %	- <u>100.00</u> %						
Totals	\$ 7,737,828	100.00%	\$ 7,467,508	100.00%	-3.49%						

## **SECTION II: Town Government Accounts**

THIS PAGE INTENTIONALLY LEFT BLANK